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## [ 1 ]

## THE

## C R I S I S.

THE problematic ftate of Europe being now, we hope, at the eve of a happy folution, it calls upon every man of fenfe and property to give his thoughts fo far a political turn, as to enquire on what foundation the prefent war is conftructed, what plan is propofed for the conducting it, and what may be the probable iffue.

It is unneceffary here to fhew how deeply interefted Great Britain is in the event; an event in which every man of property is intimately concerned for his poffeffions, and every man without poffeffions for his liberty: both muft florifh or fade, as the war

## [ 2 ]

war is well founded, purfued with fpirit, and finithed with addrefs.

As we muft engage in a war, in which nothing but the fate of arms can give either fide the advantage, it naturally leads us to confider what treaties are made, what aliiances formed, what forces are allotted to balance the adverfe power, and with what ftock of wealth, or by what judicious meafures, fuch a war is to be fupported.

A great depth of politics feems not requifite to comprehend that the fkill, addrefs, fituation, attention, and cautious conduct of the king of Pruffia commands the regard of every curious eye; and that without a third part of the dominions or for-, ces of fome other monarchs, feems yet to hold the fcales wherein is balanced the fate of kingdoms; not by his own force, but by judicioufly uniting with fuch powers, as without him are faint, but with him have, at leaft, the appearance of confiderable fuperiority. Hence reflecting in what a fingular manner the prefent war has commenced, a prudent man naturally concludes, that this monarch is fpecially engaged in the Britifh alliance. In my own mind,

## [ 3 ]

mind, I am fully perfuaded, tha he is fo engaged; as I would not prefume the minuteft want of difcretion in our miniftry, or that they would fet the fate of this crown and kingdom on a lefs hazard, fo neither fhould I merit credit in this particular, did I not propofe to fupport thefe fugeftions by certain facts.

There has long been a real, or feeming difference between the courts of London and Berlin, the grounds of which, and the caufe of its continuance, is not immediately to my prefent purpofe; but 't may not be impertinent to fhew how a change has been brought about as introductory to the prefent fyltem.
It is fome few years paft, that a certain noble perfonage, fince removed to another court, in a free converfation with his P -n M-y, hinted the neceffity and ufe of a friendly union, not only between the refpective electorates, but alfo with the court of $\mathrm{L}-\mathrm{n}$, as the moft natural means of putting a full ftop to the encroachments and over-bearing power of France, which by degrees would probably as much endanger Germany hereafter, as it did now the Auftrian Netherlands. That prince B 2 replied,

## [ 4 ]

replied, "Your obfervation is very juft, " and you only in this repeat, what fprung "originally from the penetrating genius " of my late coufin king William ; it is " indeed in itfelf very obvious, and would " naturally take place, was not the houre " of Auftria as much too powerful for me at " prefent, as France may be for the whole " Empire in the future; and as it is evident" ly my intereft that neither be too potent, " fo it is that I can always command the af" fiftance of one or the other. And as " the interefts of the courts of $\mathrm{L}-\mathrm{n}$ and " V -a are intimately connected, and Si" lefia not under the fecurity of a gua" rantee, it would induce any man of com" mon fenfe in the like cafe, to act in the " favour of that power, from whom he " has moft to hope, and leaft to fear. On " the contrary, whenever I can reconcile " to my underftanding the meafures of the " court of V -a in refpect to me, all the " reft would naturally follow.- You " fee of what little ufe the N - ds are to " the h-e of A-a, they neither barrier " the $\mathrm{D}-\mathrm{h}$, improve trade, nor produce " fignificant revenues. L-n, \&cc. are " the native right of the E-r, and the

## [ 5 ]

" Netherlands in proper hands would be " of excellent fervice to the alliance that " might be formed, and into which his " $S$ ——n M ——y ought to be affiduoully " ccurted, in which light fomething might " be effected for the common bencfit."

This converfation, 'tis faid, was communicated to a certain gentleman then in power, whofe difcretion was never queftioned, but had prefcribed himfelf particular bounds, beyond which, he had determined never to adventure; and therefore, while he admired the thought, he declined engaging in what appeared to him too complex an enterprize: but did not at the fame time decline a farther communication of the fubject matter to his intimate friends in whom he fingularly confided, and mentioned it as an affair that might probably fucceed under the direction of a more bold and fpirited m-r. As matters of this kind, in whatever prudent hands entrufted, are apt gradually to tranfpire in loofe hints and obfcure reflections, the meaning was underftood by more than one, long before any opening in the $c-l$, or the fcheme in any fenfe ripe for execution; and in confequence, various plans formed in the clofets
clofets of different political defigners: but that which fired the imagination of all who were admitted into the fecret, was framed by a gentleman too well known in the political world, and his fuperior knowledge of foreign affairs, to need any mention in this place. The effence of which is,
" That an alliance be formed wherein " the king of Pruffia be made a leading " party, to detach him from France-Pro" pofe a certain fhare of the Auftrian Ne" therlands and a fea port.-The houfe " of Auftria equivalent diftricts in Al" face and election of the Arch-duke."' That the king of Pruffia command the "allied troops in the Netherlands, and " that the whole power of the houle of "Auftria may be enabled to act on the " file of Alface. Subfidial troops muft be "obtained from Denmark, Saxony, or " Rullia, and the king of Sardinia enga" ged to defend the imperial dominions in "Italy. His hare to be, \&c. what is not " proper at prefent to mention." It happened very luckily for this fcheme, that a certain prince had reafons enough to acquit himelf of all former obligations to the

## [ 7 ]

the power with whom he had been long engaged, as having been treated at once with a deceit and narrownefs, that is hardly to be parallel'd at any time in fimilar cafes, and would but ill fuit the difpofition of a perfon who was not only an exact performer of treaties himfelf, but alfo fuch a judicious oeconomift, as to make his revenues exactly coincide with his undertakings, without rumning the ftate in debt, or being, on cafual emergencies, at any lofs for proper refources: therefore, whenever his finances failed by the pitifulnefs or poverty of his capital ally, it affected him in a very different manner than it would have done any other prince, not equally delicate in point of reputation. And as what was now propofed appearing to him infinitely preferable to his former engagements, as being an independant acquifition balanced againft uncertainty and dependance, a perfon fo difcerning could not doubt which was moft eligible.

In this fituation it was very perceivable, to a common cye, what muft neceffarily be the refult; for as on the one fide, the troops of the allies by much outnumber thofe of France by land, fo does the Bri-

## [ 8 ]

tifh navy that of France by fea. And while the forces of France cannot be drawn to the fouthward, it is evident with what facility the king of Sardinia will fupport himfelf and defend Italy. For, however it may be matter of converfation, that the court of France have feveral hundred thoufand men in pay, there are few who reflect, that if no part of this great body fhall be able to traverfe beyond their native boundaries, or live on their adverfaries at difcretion, the finances of France will not be long able to fupport them, fo that the good or evil of fuch numbers effentially depends on the meafures taken by thofe who are, or ought to be properly prepared. And I fhould think, that however carelefs other ftates may be in tinis particular, it materially concerns the court of Berlin to be fuitably provided; and as that court has never yet failed on like occafions, it is an idle prefumption even to fuppofe it will, at fo important and delicate a crifis, when the fate of Europe is in effect ftaked againft the courage, addrefs, and fortunes of France. At all events, neceffity has put us upon making the experiment, and I hope fhall not on
our parts fail in duely executing our engagements, either by a faint war, or an untimely or indifcreet peace, as the fame reafons will not pafs with the people as heretofore, "the pretence of wanting money:" for, were that true, how came we fo foon enabled to engage in a frefh war, with a profpect before us of adding at leaft, thirty millions more to the public debt? And tho' I muft confefs that the profpect of a future debt, doth not in my eye preponderate againft the happy effecis that may be probably confequential of the prefent plan; yet, as it is eafy to forfee what ufe will be made of fome mens conduct in cafe the war proves unfuccefsful, I can't help thinking it the moft bold and daring adventure, that has ever been enterprized; foftened however by this, that the people defire a war with France, but without either calculating the expence, or giving themfelves the trouble even to conjecture the confequence; and as the unfteddinefs of the muititude is well known to all who reflect with any depth of attention, fo notwithftanding the prefent plan may be the happieft that was ever defigned, and I hope, will be attended with the fuccefs it

## $[10]$

jufly merits, yet as matters of this nature is like navigating in uncertain climates, amongft rocks, fhoals, and quicklands; fo it may not be in the power of the ableft pilot to extricate himfelf from the danger, it not fo much depending on wit, fpirit, and judgment, as on favourable and friendly weather.
In the formation of this fcheme, a great extent of genius was not in any fenfe requifite; it being fimply plain, that neither the court of Vienna, nor the fates of $\mathrm{Hol}-$ land, either could, or would in earneft, fupport a barrier againft France. The next reflection was very natural, that the French would foon be mafters of the Ne therlands, by that means open a free paffage into Germany on that fide, and at the fame time either be abfolute mafters of the feven united provinces, or at leaft fo powerful a neighbour as always to direct their meafures.

This nobody could perceive better than the king of Pruffia, whofe inclination at once to fave Hanover and Holland, exactly coincides with the notions of the Britifh miniftry; there was no great dificulty inabring ing thofe together, whofe fentiments

## [ 11 ]

were previounly union'd: efpecially as there was not any thing in this fcheme, that might eventually draw Great Britain into an unneceffary expence to defend what is in effect her own frontier, but only gratifying the undertaker with fuch poffeffions, as no other neighbour fovereign could with any advantage enjoy, becaufe the wealth that was raifed from, and fhould have defended them, was otherwife difpofed. But here we fee a prince his own minifter and difpofer; not the dupe of court parafites, but one who can make what has been an expence to other princes; turn finally to his advantage, to his honour, and to the intereft of his country ; opening a trade by the canal of Oftend; and through a tract of his own donimions into Germany; not that this point is fo very clear as may be at firf fight imagined, but it however exhibits to our view a character meriting the higheft regard: an exampie worthy the imitation of every fovereign, and whom every fubject of whatever nation may belold with plealure.

This fcheme is therefore not to much to he regarded in the general plan, as in the condiating of it to a crifis, hhough a

## [ 12 ]

courfe of fecrecy and addrefs peculiar to the king of Pruffia; for altho' the acquifition of country may be very certain, it is not quite fo certain that any confiderable trade will be thereby obtained. The attempt, however, is truly noble, and if it doth not fucceed to his utmoft wifh, will very well anfwer the purpofe of a fubfidial treaty to Great Britain and to Hanover ; to both which nations, it may in the hands of his Pruffian majefty, become fuch a frontier as the arms of France will never be able to penetrate. But hence follows a very natural enquiry, why the troops of our old ally the queen of Hungary were not preferably employed to thofe of Ruffia, as they were nearer, and confequently' more ready for fervice? To this an anfwer has been already publicly given, in a place where things of this nature are more particularly attended to, " that the Ruf"fians perform their contracts better;" which I verily believe, but I think that is not the true, at leaft, not the only reafon.

To come at the truth, we muft reflect a little back, and conficler, whether any man in his fenfes, would truft to the aid

## $\left[\begin{array}{ll}{[13} & ]\end{array}\right.$

of his neighbour in the acquifition of new dominions, who had before acquired from fuch neighbour, what was not willingly parted with. In this light it may eafily be concluded, that the Ruffians were to be prefered, and as nothing more was required from us than fuch fubfidiary troops, and the advantage probably to refult fufficiently evident, it only remained on our part, to confider how far we could afford to engage. But on the part of the king of Pruffia there were various other confiderations, as he could not, perhaps, be trufed with the command of the Hungarian troops, or perhaps, he might not chufe to truft himfelf with the command of them, and it may perhaps be, that he neither approved of their mufter rolls, or difcipline.
A prince that is his own general, his own minifter, his own treafirer, with an underftanding fuited, is not to be played with, like thofe under a different courfe of oeconomy; no favourites under him make indiroct acquifition; no divifion and fubdivifion of the public wealth amongft commiffaries and courtiers; what he beftows is the ample reward, and while the
receiver gratefully accepts, the prince coi: defcends to acknowledge his merit, it being equally to his honour to give where it is proper, as it is for the receiver to underftand the propriety and value of the gift. But as to perquifits out of the public appropriations, and thereby inftead of a real, a nominal army appears in the field, the fhadow or ghoft of an ariny, in no fenfe fuits the maxims which direct this prince's conduct : therefore, I repeat again; it may be a reafon why the Ruffians are to be prefer'd, as the court of Peterfburgh is not yet abforped in the corruption and venality common to many other European itates. Thus the Ruffians by a fimilarity of conduct, by their order, difcipline, cloathing, exact obfervance of their engagements, punctuality of numbers, \&c. effectually fuit this prince's purpofe, in preference to any other, and likewife the purpofe of all who are mutually engaged.

There is another reafon that may feem a little ludicrous, but has at the bottom fomething really fubftantial in it; it is, that a peace as naturally follows a treaty with the Ruffians, as an increafe of penfions,
fions, an increafe of the civil lift, or, as an accumulate expence fucceeds a vote of credit; but the reafon of this is not perhaps, fo generally underftood. A good old woman of my acquaintance who has travelled in France, and, as the phrafe is, feen the world, informs me of a prophecy, which makes every Frenchman as well as every Turk, ftartle at the name of Ruffian. If fo, how much more is their approach to be dreaded, and ftill, how much more is our miniftry to be applauded, who have found out the fecret of terrifying the court of France into reafon.

But as this terror of the French has not been yet fo attended to, as to draw any happy conclufions therefrom, if our miniftry are ftill in the fame road of thinking, it will naturally lead us to enquire, what is to become of the king of Pruffia's pretenfions? and what of our affairs in America? and finally the public debt. This laft article calls upon us to be very ferious, and the others I conceive, fufficiently merit our attention.

I fhall leave the Pruffian intereft to be confidered another way, and at prefent only attend to the latter articles; and as firt

## [ 16 ]

in ordcr, of America, which I fhall treat on the fuppofitions of a peace, and of a war, as it equally concerns us that fomething effectual be done therein, which way foever the hand of the political dial fhall turn.

The firft point as to America, is to confine the French within proper bounds; the next to take fuch meafures, and form fuch an eftablifhment, as may keep them for the future within fuch bou..Is.

This eftablifhment is prefumed to be beft effected, by the varying of the prefent form, and fubjecting the whole tract of colonies, under one and the fame governor, indiftinct of all proprietary right, or private claim whatfoever. For which purpofe, a fcheme has been handed about, as a barrel thrown out of the fhip of ftate, for the amufement of that huge leviathan the people, which bas however, rather fet them a flaring than determined any thing: every body thinks it means fomething, but as they don't rightly know what, they therefore conclude nothing, and fo leave it as they found it.

There feems, at firft fight, to be a kind of folecifm in the propofition, and many in the propofed fcheme. I do not fo much
trouble myfelf whether this fcheme is a true one, prefented to the miniftry, the project of the miniftry themfelves, or the refult of fome inventive brain to amula us, or whether in the nature and reafor of things aught of this kind be practicable.

To thoroughly underfand this, it is neceflary to confider, whether in the common courfe of human affais, the cuftomary method of governors conducting themfelves, will not moft probably be the fame hereafter; as heretofore; and whether, as the means of acquiring. wealth may be greater than at prefent, men of a higher intereft, and fuch as cannot eafily be called to an account, will not be thofe employed. At the fame time it feems ftrange, that any colony fhould expect to have their government more in the hands or power of the people, than is the conftitution of their parental dam, by which they have been nuried and fupported, unlefs the fcheme be to fet the happinefs of the colony in fo diftinguifhed a light, as may charm over to them the inhabitants of their mother country, and to raife one: in effect, unpeople the other, drawing the

## $\left[\begin{array}{ll}18\end{array}\right]$

main frength from its natural fituation; and weakning the bafis on which it ftands conftructed. And yet it is plain, that either fome fuch kind of government muft be effablifhed, or the fame inconveniency attend a general, as is the cafe at prefent of each individual government. Nor matters it as to the main queftion where the blame is, in the miniftry, here, in their deputy there, or in the inhabitants, as the fame cannot poffibly be remedied by enlarging the bounds of power in either; and if the only end propofed, is as pretended to form a proper union againf the French, I think there needeth not this extraordinary meafure to attain it, and feems to me at the fame time to be diametrically oppofite to the fundamental principles whereon the fcheme is built, as the enlarging of power, and narrowing of employments appears not, in any fenfe, propofed thereby; sulefs they mean to bave a governor or viceroy, whom they may govern, inftead of the crown, and difpofe of all employments of the ftate as is cuftomary in an independant common wealth, under an imaginary or nominal regent. If this be intended, they were better incorporated,
on, nds ei uft ncy ent atthe eir the enand ded ch, di-

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[19]
$$

porated, electing a doge out of their dwn Lody, as I fee not any reafon why the government here fhould bear the expence, when the colony affumes all the power to themredves.

Plutarch tells us, that the government of Lacedæmon founded all their notions of juftice on the agrandifing of the ftate; therefore, the ufeful was the lawful. It was the fame at Athens, at Thebes, \&c:nor is it eafy to fay where it is not fo ; the policies of ftates are not governed by the maxims of private men, as the latter queftions the juftice, the former only the utility of an action; in which lights, the interefts of ftates and that of individuals will evef ftand contrafted, and both too commonly wander into the extremes, the one attempting to govern arbitrarily, the other not to be governed at all, which feems to be a good deal the cafe now before us, as the propofitions tend to make the general governor no governor at all, and is contriving to form a union amongft people not difunited, while they feem only defirous to be fo unioned as not in effect to be undê any goveriment except a tyramy of theil own erection. Now the beauty of D 2
the

## $[20]$

the Britifh confritution confifts in this, that neither fhall the king tyrannize over the people, nor the people over one another : and why this is not better than any newfangled whims of government modelled from the unpractifed: :xotions of Plato or Harrington, is to be made appear. We frw in 1648, what jargon: fuch a chaos of conceptions produced at home, and what betterare we: to hopefrom abroad, where the faine kind of peoplewill principally prefide, foit theylalready fay, that they would chife to be goviened by: a new fyftem; yet confent that their laws be: the fame as in Eng. land; that is to fay as near as may be, not feeming to apprehend, that fyftems and laws are calculated to fuit each other, or that the beft fyftems are evidently but mere theory, until their utility be confirmcd by long experience; and why experiments are to be made at the expence of time, when all kind of governments have been confidered, and at different times and places practifed, is not ealy to be conceiv $\rightarrow$ ed. Therefore, whenever I fee a fcheme the mere refult of fancy, and which has only been thought of in a fingle light, I conclude the fame is thrown out as mere

## $\left[\begin{array}{lll}{[21}\end{array}\right]$

matter of amufement, to employ the writer, and divert the reader.

If a general governor be thought on, the plan is very eafy and olear; the diftinct governments and governors may remain as before, and when the wealth of the resective province is calculated, it is not difficult to allot them their quotas. The moft power that can reafonably be vefted in the fupreme, is to prefide in the great council, and execute the laws made by the people, and fanctified by the parliament of Great Britain, or as is done in fimilar cafes by the king in council.

Some diffculties will naturally occur in the allotment of quotas, not as to their prefent fituation, for that may be eafy enough, but from their probable growth or improvement, by which one may vaftly out-run the other, and when double the extent $\mathrm{o}_{\frac{c}{2}}$ ground and number of people will pay no more than at firft. This the fcheme hints fome kind of remedy for, which is to have the number of reprefen tatives proportioned to the quota; but this doth not remedy the pofibility, that fome may rather be without reprefentatives, than at any expence, when it will happen, as in
our land-tax, that the dififroportion will increafe with the fuccefs and induftry of the planters, and the value of one this giand pounds a year, pay lefs in one place, than four hundred in another; as is the cafe now of our northern and fouthern counties, the former being improving, the other long fince improved to the atmoft; fo it mult happer in the colonieg, where we have feen Penfylvania make a better acquifition in fifty, than Virginia in two hundred years; and the remedy of the proporfion not fo ready as may a firft fight appear.
For if the tax is laid immediately as the land improves, it may mar induftry, and impede fuch improvement, and to afcertain when otherwife it flould be laid, is the prelent difficulty; but however, rather difficult than impracticable.

There is befides, a valt variety of matter which fchemers rately reflect on, and which thoroughly to difcus, would be too extended for the prefent bounds of this defign; but there is, one article that feems fo much fuperior to the reft, as to require out-principal attention, who is to have the direction of the public money? I remem-

## '[ 23 ]

ber in the reading 3 on the reign of Charles the fecond, that the parliament took the difpofition of the public money on themfelves, and ordered it into the chamber of Loncon, and then nut well knoving what to do with it, ordered it back again to the treafury. It is certain, that the moft a body of people can do to have the public money well difpofed of, is to fubject the perfon trufted to account: but herelyes the great difficulty, there is a kind of neceflity that confiderable rums be occafionally applied, the knowledge wheref is not to be opened in a public aftembly. This, here, iflues from the civil tift, fo not accountable for to parliament; and if a like allowance be niade to a general governour in America, it is not very material who difpoles of the reff, tho even that may produce inconveniencies not at firft perceived.

The difpoftion of public money, whete the accotnts are open and obvious, can be no otherwife abenefit to either the government or the affembly, thari in the requifite employments, whereto they may recommend their friends; and as fuch a number of people are but little likely to agree, it feems moft
moft proper that it falls under the direction of one, and who that one muft be is fufficiently apparent; as it would feem a frange thing to be at the head of a government, and the offices under it at the difpofition of others, becaufe they invigorate the active power, without which power, pre-eminence is ridiculous.

I am as fenfible as any man can be, of the abufe of power, and of the artful mif applications of the public money indepen ${ }_{T}$ dant of what is given without account: but this is a diftemper iti the body politic, like that of the gout in the body natural, rather to be eafed than cured.: If we have the example before us of, rapacious minifters, and avaritious kings, fo have we of commonwealths where the abufe is ftill higher: wherever the people delegate power, it is to make themfelves flaves to that power, and like a flock of fheep to be occafionaily fleeced. But as without this power they would ftill be worfe, fome inveftment muft be; and if any are fo wife, as to be able to Shew us, by clear and convincing proofs a better model, in practice, than our own, they would do well to declare it; for the common benefit of mankind.

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Mr. Pope was pretty near the mark when he concluded, that is beft which is beft adminiftred. In my humble opinion, untill men are angels, there is but little better or worfe in any of them: the honeft man is generally a weak man in the bufinefs of the world, and the cunning man always a thief. If the prince happens to be a man very knowing; he ufually chufes a good honeft fimple perfon for his mimiter, as his ufe is only to do as he is bid, and to ftand between him and the people; and if a good honeft fimple prince, the cunring Itatefman fteps in and unguards him, and inftead of being fo ftationed himfelf, fets the prince between him and the people.

For my part, it appears to me clearly, the people of Great Britain, \&c. arelefs plundered than moft other nations; as little as minifters from time to time can poffibly afford; and when things are carried a good deal farther than fome people like, it mult be confidered, that altho' the eagle fits on the rock and is feemingly adored, yet it is the cormorants that batten on the moor, and devour moft of the provender.

Commonwealths are ufually more rapar cious than even abfolute monarchies; at
leaft, fo jt appears in moft we know, otherwife the difference is only; that commonweatths prefcribe for themfelves, while in mixt monarchies the governing party are often fo modeft, as to leave it to their leader's difcretion in what manner he will ufe his difpenfing power, and in aboltute monarchies the prince and his minitters commonly fhare.
Utopia is a very fine country and our Americans much inclined to trayel that way; but it is like forme of the regions in romance, that vanif at mortal appearances. The beft government, is that which does the moft good, and leaft mifchief. No prince, let his heart be ever fo bad, can injure the people, materially, but by their own connivance; and the beft rule to judge of a form of government, is, by the reputation that time has flamped on it : the experience of a fingle century will fhew any fenfible defects, which if not to be remedied without hocking the bafis, muft be fuffered to fubfift, tho' evidently prejudicial, and all colonies fubject to fuch government, participate equally of the good and evil; but more efipecially when it cannot be clearly determined, either what
what appears fo, be really an evil, or if really an evil, much time will be required to prove, that it is to be cured by the remedy propoled.

Men of warm imaginations are generally fond of any opinion, that at the fint appearance gives them a profpect of rectitude, as they natiratly love to mend every thing but themfelves: ftruck with the conception, are a little too apt to determine before they think; and without examining in how many lights an opinion is fubject to be varied, peremptorily refolve to-day, on what to-morrow they find reafon enough to fee they have been miftaken.

Thefe are men of principle, but there are others ever railing at government, not that they want it amended, but to be in the way of making it worfe. Both thefe are poffeffed with the fame whims and purfue the like meafures, tho with very different views, It was a very honeft anfwer of Oliver Cromwell, when demanded of him, what he would have done towards the rectification of government; "I know " not what I would have, but I very well "know what I would not have." The run of mankind are more prefuming; they E 2 . know

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know both what they would and what they would not have, and the efore bewilder themfelves in imaginary projects, otherwife it is plain enough, that theylawould not have the Fench interrupt their induftry, or interfere in their trade; they would not have venal governors, nov would they be at a lofs for al proper united ftrength, when the encroachments of the French call upon them to exert theic bef abilities: but the way to obtain thefe ends, they are not, perhaps, extremely clear in, it being more than probable, that while fo many different interefts clafh, the means may be better underftood than purfued $t$ For if the natives expect to be under lefs refttaint, or a different form of government than their parent country; the proprietors expect an unreafonable equivalent, and fome here more power than really they ought to have, either all muft be given up to the latter, or as to the form, all things continte as they are. But if no alteration fhould be in the form of government, a common treafury may be eftablifhed, for the mutual benefit and protection of the refpective colonies; in fome cafes the difpofition fpecifically directed, and in others applied by

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the refpective governouis or their depuries in council affembled at fome proper place, neareft the center of the whole.

I fpeak not this, as I would be thought either to direct, or advife, but merely as ah intimatior that a general governour is not abfolutely neceffary, and a matter of fome confideration, whether fafe, or proper; at all events this feems a point not neceffary to be refolved on, until it may with the fame degree of certainty be known, whether we are to continue the war, or finall be fuddenly furprifed into a peace.

It has been partly ftated how the war is likely tol turn on the behalf of either nation, and it may be frecly remarked here; that a peace on right principles will probably be the beft for both, fuppofing only the money account in queftion; for while it is doubtful which can hold out longeft, in feems clearly the intereft of both, not to put it to the hazard if it can be fairly avoided; but how to adjuft fuch a peaces, is attended with difficulties that are not to be eafily furmounted.

To ftate this matter right, we muft allow fomething to the reafoning of our adverfaries, as well as to our own; their views

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uxe very probably what we fuffect ${ }^{21}$, and we with reafon fay, that as experience has demots rated what kind of poopleithey are, and how covetous of theibneighbow's pror perty in Europe, we have cettainly a mesight to conclucle that the genius and temperay ture of their conduct, will not vary much on their being tranfported into America, and therefore are to be necelfarilys on our guard, and to avoid being eternally perplext with litigious difputes about our boundaries, it is neceflary onces for all to have them perfeutly fettled, without which sa peace will be exfremely idles and thefe boundaries not left to fututure decifion, but actually included in the peace; as a fyture decificn, is no decifion at all, and an affembly of commiffaries the mere objects of amufement: The French, on their part, complain that we extend our claims beyond all bounds of reafon; that the lands which they occupy with the confent of the natives, are neither within our precincts, ner fo near as to become dangerous; and that it feems very hard to be efteemed enemies, becaufit they manage their colony affairs better than the Englils.

1) and ce has y are, spor right perat much terica, $\mathrm{n}_{\mathrm{ou}} \mathrm{O}$ perour all to which thefe , but yture in afcts of part, $s$ belands at of

The people of England have been told another Itory, that the French are fortify, ing within the colony precincts, atid cont fequently propofe, in due time, to become mafters of the whole. 3 w

Now if the French believe what they fay, and the Englifh credit what they are told, it mult follow, that in order to a peace, the French will deviate from what they affert; or the Englifh confent to, and confequently eftablinh the French claims in its utmofe extent, ias has been heretofore done, to what they poffefs in Canaday at Cape Breton, and at Newfoundland. c In either of which lights, the event feems dotubtful to thofe who are not any way informed, by what myfterious fteps oun fiatermen propofe to afcend into the temple of peace with public approbation.

A wan in public, is like a litigious chancery fuit in private life, much eafier engaged in, than handromely concluded; commenced in a pet, and finifhed in a fit of defpair Men whofe abilities are not of fufficient extent to take in the whole compafs of things, nor form fuch a plan in the outfet, as may enable him to make a fair judgment of the event, are like children

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playing at blind-man's-buff, where the blinded perfon diverts the reft vith grafpe ing at fhadows. A juft war judicioully entered into, by being properly prepared, is proved in the confequence, by a happy peace; and a foolifh conclufion points out to us the direct contrary; as few people will be perfuaded that when affairs turn out unhappily, it is owing to fate or accident.

The war, or fomething like a war, we are now engaged in, has the public approbation; the plan by which it is to be concluded, or the real end propofed, is not I prefume known to many; the execution, in part, has been hitherto generally approved, in part not, as the nature of difputing with the French in America may not have been fo well underftood, as in Europe; and the only defect in the general plan feems to have been, the not fupplying of the Americans in time with proper requifitcs. As it is, they feem to have no objection to the continuing of the war, fo long as they can be well fupplied, nor do I find that the Englifh at home are in a different difpofition. This turn of the people in favour of the minifterial fchemes,
the afp. unly red; ppy out ople urn cci-
fo far gives them a kind of right, if they had no other to demand a very good peace, a peace as falutary, as found and permanent; a peace that may do honour to our arms and councils; a peace that may give a frifit to trade and vigour to our commerce, that may inform our adverfaries that we do not underftand there is any material difference, between lying on the back of our colonies and intercept ing our inland trade, and that $c^{c}$ directly attempting to diveft us of them : finally, fuch a peace as on our part this century has not been acquainted, with, that has as little fimilitude to Utrecht, and Aix-laChapelle, to triple, and quadruple and quinquiple alliances, or any other kind of treaties, provifoes, truces, minifterial, embaffadorial, cummiffarial, or otherwife; however:, as poffible, and what the people expect; it is hoped, they may once in a century or two, be obliged an, if is was for no other reafon, than that they pay for it.

There is another reafon, perhaps, as important as any I have menticned; why, if a peace be made, we fhould be extremely fecure that it may not be eafily broken; F which

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which is, that on the conclufion, we fhall have a flood of feamen, or of men that have been fome time at fea; as likewife, of dibbanded foldiers, totally unprovided for, as has ever been the cale on the like occafions. Thefe, mult generally, either go abroad, or plunder at home; ;if the former proves the mofteligible, and the court of France chufes to entertain them, they may. befides their own feamen returned, engage, perhaps, twenty or thirty thoufand of ours; and by furprifing us with a new war, turn the tables upon us. This; I believe, the reader will allow to be no chimera, and it may be ftill worfe, if the money alloted fhould be otherwife employed, and not ready to difcharge them with; as then the load will continue, though the war ends.

But the gratifying the people is not the only particular to be confidered in concluding a peace; for would we make Britain for the future eafy, our frontiers on the fide of Germany muft be fecured, Holland barriered, and the king of Pruffia fo well eftablifhed in the Netherlands, as that with the aid of proper fublidies, there may not be any future occafion for other troops, than what he will be able to fup-

## $\left[\begin{array}{l}35\end{array}\right]$

ply out of his own dominions; Hanover, Holland, and Great Britain. It may indeed happen, that fome other prince of that race, may by this means, become mafter of both Holland and Hanover; but as this is only a diftant profpect, fhould it ever fo happen, it would only ftrengthen his hands againft France, and by being mafter of the Hanover mines, and rich trading provinces of the Low Countries; he would then be our defender, without having any fubfidial demands on Great Britain; the fortreffes of France would fhrink before him, like the fenfitive plant at the approach of a mortal hand; the imperial troops, at his direction, would break in through Lorrain, Bar, and Alfatia, France be reduced to its primitive narrownefs, and univerfal monarchy be for a time, interred in the Gallic ruins.

In refpect to America many other difficulties occur, not more eafily furmounted than thofe previoully reafoned upon. The defire of grafping at more than we can enjoy, is the common fatality of our natures, and equally the foible of the prince and the people: it is policy to acquire from our neighbours, left they fhould gain upF 2
on

## $\left[\begin{array}{ll}{[36}\end{array}\right]$

on us, but it is fimply avarice that induces us to defire what neither our neighbours poffefs, nor we ourfelves can enjoy; and if this be thought of, to guard againft future contingencies, I fee not why, with a like parity of reafoning, we may not deftroy all the fhipping on the ocean, to prevent, fome hundred years hence, our being invaded, is fomething like the happy reflection of a tenant in reverfion, after the determination of a choufand years leafe, pleafed to think that his pofterity flall one day enjoy a fine incorie.

Such thoughts in favour of pofterity, would be of great importance in human life, were they lefs partial and confined; could we turn this avarice of individuals to public utiiity, or their fears and cares about what may never happen, into a due activity and provifion againft probable events, fuch a peace might be procured for them, as could not be reafonably sbjected to: but as matters now are circumftanced on both fides, it is not eafy to conceive, how either the French or Englifh are to be gratified to the extent of their refpective wifhes, the latter to enjoy in full fecurity ali their claim, and the former to have free

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leave to range over millions of acres they can never propofe the cultivating a foot; and if both may not be fo gratified, it is probable that both will defire a continuance of the war. A fuccefsful war cannot be the fate of both, and for either now to make a difadvantageous peace, will be placing themfelves in the center of a whiriwind: I am very well apprifed of what the people fay here, and into the reafonablenefs of this event I fhall now enquire.

There has been within the prefent century, various treaties, negotiations, conventions, \&ic. There has been the peace of Utrecht, and the peace of Aix-la-Chapelle ; the latter two, I fhall only at prefent, make fome flight remarks upon. The former of them was made by the Torys, and therefore amongft other reafons, condemned by the Whiggs : the latter was made by the Whiggs, and therefore amongtt other reafons, condemned by the Torys, and both alike bad in the current opinion of the people, becaufe, fay they, the latter was made upon exactly the fame principles, as the former was found fault with for, that is to fay, feemingly from a ferr of redu-

## [ $3^{8}$ ]

cing the Franch too low; but they likewire at the fame time rcollect, that in the firft, we had great advantages over the French by land, in the latter, by fea : that in the one we acquired Gibraltar, Minorca, St. Kits, and the demolition of Dunkirk; in the other, we affured the enemy we would deliver them what fhould be agreed upon. The eclat in thefe refpective particulars was evidently diftinguifhable, and produces at laft, fome reflections on the honour of the nation, that may not be quite fo prudent for me to exhibit. The euquiry from hence, is, how fhall we manage to make another peace like the former, and yet quiet the minds of the people? 2ecaufe they will be apt to reflect, that as the public debt is encreafed, and to fuppont that witi honour, the taxes as high as they can well bear, and the nation no better fecured againit future infults than formenly; what muft our taxes be incafe of anotherwar? The lowering of intereft farther, will not in any fenfe anfwer the purpofe, for as that is the fame thing as annibilating, our credit will not on future emergencies be duly refpected; and this

## 1 fhould think nearly equal to an unhappy

 peace.The taxing of the public funds is much the fame as lowering the intereft; the levelling of a land-tax, or making it every where equal, would be in the opinion of the majority, the fame as mounting it above four fhillings in the pound, which they who are burthened fay, is as much as the land will bear. And as no other tax can be laid, that will not equally affect the landed intereft, nor, in an uncertain fate, any more income from our commerce, it is uld feem that if we are left to our option, it may be thought more eligible by many, rather to hazard being ruined by a war, than to be certainly deftroyed by inexertion. This is, in truth, a miferable alternative, but what mult a man do that is furrounded by thieves? he muft either break the band, or fubmit to their mercy.

Thi: is only to fhew what would probably whe from a peace at this critical juncture, if any fuch thing fhould be on bad terms attempted : we rejoiced in tears for the laft, but however bad a war may in its nature be, another fuch peace, except

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by unavoidable neceffity, will bring from us tears of blood; and therefore it is generally concluded, that the miniftry are very clear in the game they have to play, or would not have fo fingularly deviated from their former fyftems. That Pruffia is more than merely engaged in our intereft, and that fuch his engagements will not only be fupported by Great Britain, but by two other powers, either of which, when exerting their beft abilities, fingly a match for France; and neit is likewife prefumed that his Sardinian, jefty has a share in the fame meafures, it is not eafily imagined apon what foundation France can reafonably build any hopes of fuccefs, as that nation muft herein prove herfelf an overmatch for all Europe, when perhaps, it is equally clear, that either Rufia, the Empire, or Great Britain may feverally be on a'parity with her. If then fhe is without allies to balance the powers, and at the fame time, two other princes of no light confequence interefted in the common caufe, it feems at leaft probable, that France will have too much bufinefs at home, to interfere in our American contefts; and that the cannot have any allies, feems

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equally probable from the following remarkable circumftances.

While the courts of Vienna and Berlin are in the fame intereft, and the Ruffians always ready to enter the empire, it is difficult to conceive whence any power can fpring on that fide in favour of France; and as in the prefent fituation of affairs, Tufcany may be re-changed for Lorrain, \&c. in favour of a younger branch of the Spanifh monarchy, and Roufillon recovered to the elder, to be effected by no other means than the prefent grand alliance, it neceffarily follows, that the court of Spain will fall into the fame intereft, becaufe the advantage is evident, and the intereft mutual.

The refource of France, and what can only buoy her up with any hopes of extricating herfelf from the prefent dilemma, confifts in two particulars, the one certain and evident, the other uncertain; the former is her own native power, wealth and addrefs; the latter, the aid of the Ottoman Port: it does not yet appear, how this laft is at prefent adjufted, but fuppofing it happens, it is diftant and disjoined, and powers equal thereto remain in petto, to


#### Abstract

be occafionally fpirited up and engaged.


 And as to the compact fituation of France, good management, good armys, and an immenfity of fortifications, no doubt, will ftand her in great ftead; yet are the engagements againft her fo ftrong, that unlefs fhe can with her ufual art, break the chain of the alliance, human forefight can hardly perceive wherein her prefervation confifts.I fhall mention one thing more, and that perhaps; the moft material in favour of France: it is to be remembered, that it has heretofore been the common cafe, fo indolently to drill on an advantageous war, as to make it too great a burthen to be borne: if this fhould happen now, France will at length be an over-match for us at home, had we double the armys propofed. We have hitherto treated her with the tendernefs of a young virgin; fhe muft now be attacked like a widow in her bloom, boarded at once, as the feamen, or ftormed as the landmen phrafe it, and if it fhall prove, that our allies are for lengthening out the war, France is ftill as fafe as if no fuch alliance had ever been.

Some men may reafon, that our finances will hold out as long as thofe of France; I anfiwer
$\left[\begin{array}{ll}43\end{array}\right]$
I anfwer pofitively no, not that we have lefs wealth, but fhall expend infinitely more, if the difference was only, that ours mult travel abroad, theirs remain at home. And it will be the fame in America as in Europe, if what is propofed, is not purfued with fpirit, and to the utmoft extent of our powers; it is the crifis of our fate, or the fate of France, Delenda eft Carthago, one muft neceffarily fall; but it would concern every Englifhman that it fhall be
ir turn, merely for want of leizing the peefent moment, when all human aid feems to concur in our favour, and from whence we may have reafon to promife our felves higher affiftance, if we act as becomes us.

The charm which has fo long fufpended us to the view and amazement of Europe, that has hung us up in the chains of pufillanimity, and ravifhed from us a reputation the work of ages, is at length diffolved, thofe halcyon days in profpect, fo long contended for, and with fo much follicitude defired, by that part of the nation who have nothing to do with the nonfenfe of parties. From this any miniftry may fee how much they will always be honou-

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\mathrm{G}_{2} \quad \text { red, }
$$

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red, who thus convince the people, that they neither want wifdom, nor inclination to ferve "e ccuntry.

Er yla : wot feeking after acquifition or extent of dominion in Europe, but aiming to obtain fuch frontiers, and putting them in fuch hands as may be beft enabled to guard our liberties and fecure our trade, by making the intereft of Britain the common intereft of her allies, gratifying them with lands and towns, and by fuch gratifications, guaranteing and preferving her own wealth, eafe, and importance. And while it is the apparent intereft of each to contribute to her happinefs, they will be too wifeto renounce an alliance fo eminently a common benefit.

Spain, no doubt, has farther views than at firft fight appears, as it will hardly be prefumed that nation can fee with pleafure, fo potent a people as the French, gradually attempting to force from her the mines of Mexico; nor on the other fide, can the king of Pruffia with pleafure, obferve a power growing upon the Enipire, that his pofterity may have reafonable expectation one day to govern. Sarninia, as matters have hitherto food, has always
always been at the mercy of France, the king of the Sicilies little better than a fubject of that crown, and the Dutch bandied about like a fhuttle-cock. The Ruffian government cannot eafily forget the practices of her agents, nor Saxony, what that electorate has fuffered? In fhort, the ravages in the Palatinate, the ruin of the Barrier towns, and the known public infults on the court of Vienna, call upon fate to interweave refentment with intereft, and by the united force and power of them all, to level France with the meaneft of her neighbours.

As upon this plan it is to be prefumed that the king of Pruffia is to have territorial dominion to the Germanic ocean, Sardinia, from the weftern confines of the Milanefe to the Mediteranean, the young ${ }_{\text {, }}$ er branch of Spain, augmentation of lands in Italy, the elder recovery of long loft countrys, and the emperor be enabled to refume his native rights, naturally falling into the houfe of Auftria; fo will France by this means be properly bounded, yet with fufficient intereft in Europe for the good of the people, but at the fame time, the curb fufficiently fevere on the crown as to pre-

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vent for the future any profpect of triamphing over its neighbours, which has hitherto rather contubuted to decorate that crown with dear purchaled jewels, than been of any benefit to its fubjects, whofe blood, treafure; and liberties have all been facrificed to the wain ideal pur-: fuits of univerfal monarchy.
Hence it fhould feem, that this important alliance is not only calculated for the fecurity of the refpective interefted ftates, but alio for the common good of mankind; and while it confines France within due bounds, it bargiers all Europe againft: that once rifing power by whofei affirtance France has been hitherto enabled to carry her dangerous projects into execution. And however it may feem, that we are extending our views beyond even the boundarys of knight errantry, it is yet undoubt-i edlyy true, and the effect will probably be, that Perria will one day fhare herein, and maintain a power in oppofition to that of the Ottomans, to the like purpofe as the Ottomans have been ufed by France:againft the houfe of Auftria; and how much farther this fcheme may yet extend I hall wave for the prefent mentioning, as I would

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not feen to amure the reader with mattery thatmay rather amaze and confound, than inftruct or inform him.

As to the affairs of Germany in particular, I need not add that Cologne mult follow the intereft of Bavaria; or that Bavaria is not in condition to interrupt the common intereft of the empire, and of the alliance; on the contrary, muit neceffarily court and cherifl it, as the natural means of its own prefervation.
I am not aware that hence will fpring a new proteftant electorate, and two powerful monarchies, nor that France will infinuate to the Dutch and Genoefe, that they muft one day change their mafters; but this' admitted, it will not be to the prejudice of either. As it is the common inte ${ }^{-}$ reft of mankind, that neither be for the future governed by the politics of France, as upon the bottom they are neither can long fubfift; and while it is almott impoffible for any fovereign to govern the Dutch but upon free principle, fo neither can $\mathrm{Ge}-$ noa fuffer a mafter long but on the like principles; and it is more than probable that the fubjefts of both will generally agree, that it is better to be under fome regular,

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compate and uniform government, than in effeet under none at all; for as of all things, confurion is the worf, as that is the piefent flate of Genoa, and only checked in Holland by the houre of Orange, fhould that family fail, all their affairs will probably return to their former diforder ; and as they murt neceffarily become the prey of fome power, they will doubtlefs conclude that power bef whe is of their own religion, and moft likely to continue them a free fate. As to their becoming the fubjects of Great Britain, which may be inviliounly intimated, It can neither be the intereft, or inclination of either, ${ }^{3}$ was if I may fo ferak, fuefi concord will naturally produce a difcord, that may eventually deftroy that harmonious union, fo long amicably fubbifting between the twa nations, and which is more likely to fubfift in feparate, than in connected power.

On the event of this, if it proves as fortunate as human reafon may prefume, the trade of Europe will probably in a courfe of time take quite a new turn, when the beauty of our conduct may confift in artfully improving our own, while we turn that of France into a new channel, depending

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ing perhaps, more on good laws well exe cuted at home, than on any other ats or attainments. But as this, I hope, is the main end in profpect, fo it intimately concerns us to confider, that if the prefent refined, or rather folid, politics take place for the common advantage, we may not be fo wanting to our felves, in a due courfe of laudable induftry, and honourable deal ings, that while we may make fo diftinguifhed a figure in the world, by being the main inftrument in reducing the power of France, we fhall not have occafion to quarrel, on account of trade, with thofe who have affiited us herein ; otherwife, this, inftead of being a happy, may prove fatal crifis, and we be again reduced to we miferable neceffity of raifing that power to our aid, whom we are now aiming to reduce, and again put into their hands. the fcales of Europe, whom we are now endeavouring to exclude from any fhare in the common balance,

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