



G. W. V. A. Soldiers Civil Re-establishment Scheme as Submitted to the Dominion Government October 1919

THE SECRETARIES OF ALL BRANCHES OF THE
GREAT WAR VETERANS' ASSOCIATION:

Dear Sir and Comrade:

I beg to forward herewith, for your information, copy of the summary of evidence before the Parliamentary Committee on Re-establishment and a copy of the Plan of Re-establishment as prepared and submitted by Comrades Waistell, Bowker and Wilson.

The enclosed plan was prepared under authority of the resolution adopted by the last Annual Dominion Convention, and was advanced in the spirit of that mandate. It is designed to embrace in comprehensive fashion the needs of all comrades and the dependents of those who have fallen, with the hope of affording a concrete basis of discussion in the solution of a vexatious problem. It purposes the satisfactory reinstatement of returned men in a manner calculated to develop Canada's resources and increase national production.

During the Parliamentary Enquiry, which has just closed, every effort was made to define the limitations of the present re-establishment measures and reveal further needs not provided for. All Government witnesses were closely cross-examined and rebuttal evidence furnished through our own witnesses. At the conclusion of the enquiry, the Honorable J. A. Calder, chairman of the committee, admitted the necessity and value of such an investigation; and complimented the G. W. V. A. upon the energetic measures taken to disclose the requirements of the situation.

Our case rests with the members of the House of Commons. It is expected that the recommendation of the committee will be tabled on or about the 16th instant. Every possible method should be employed to impress upon the responsible representatives of the people the necessity of substantial remedial measures along the lines suggested.

I am assured that a complete report of the proceedings will be available for distribution to all branches at an early date.

With fraternal regards to all comrades, I am,

Yours faithfully,

C. G. MacNEIL,
Per H.

Dominion Secretary-Treasurer,
G. W. V. A. of Canada.

Mr. Chairman and Gentlemen:

The evidence reviewed by your committee reveals the fact that the civil re-establishment of former members of the Forces in Canada has not been undertaken in a manner which would equitably provide all such persons with a reasonable opportunity to overcome handicaps inflicted upon them by reason of active service.

Some progress has been made, but existing rehabilitation measures have failed to provide for the dire necessity of large numbers who, consequently, are unable to compete successfully in commercial and industrial activities during the economic aftermath of the war, and, therefore, cannot regain a desirable standard of citizenship. Moreover, further provision for the needs of the dependents of deceased soldiers and the totally disabled is of paramount importance.

As submitted in the evidence, the present pensionschedule merely provides the dependents of the deceased soldiers with the bare necessities of life and does not bridge the diminished earning capacity of the disabled man. Adequate provision has not yet been made for those whose physical and mental condition does not warrant active medical treatment, yet who are unable to obtain a decent livelihood. The War Service Gratuity was distributed in such a way that usually those in greatest need of re-establishment received the least amount. The immediate benefits of the Soldier Settlement Act are confined almost exclusively to those of previous agricultural experience and who have the required capital. Vocational Training is conferred upon a comparatively small number of men, and, as administered, does not ensure reasonable chances of success to the disabled student in his vocation. Unemployment is manifest and does not offer prospects of amelioration during the next few months. An alarming number of returned soldiers are engaged in casual employment, and the facilities for the discovery of desirable employment opportunities are inadequate and lack efficient co-ordination. Canadians who served in the Imperial Forces are debarred from complete participation in Canada's post-war benefits. Dependents who returned to Canada from England prior to the Armistice are under disadvantage as compared to those repatriated subsequent to the Armistice. Disabled men frequently cannot obtain life insurance because of disabilities contracted on service, and relief in respect to housing has not been made generally available to returned soldiers. It is, therefore, submitted that the concrete results actually achieved in re-establishment are not in reasonable proportion to the existing needs.

Briefly, the further requirements of re-establishment, as disclosed by the present enquiry, may be summarized as follows:

(a) A generous standard of maintenance for the dependents of deceased soldiers and the totally disabled, commensurate at all times with the cost of living, and coupled with suitable educational opportunities for the children of such soldiers.

(b) Adequate provision for all those disabled on service, which would ensure restoration to a maximum of usefulness with permanent placement in the commercial, agricultural or industrial life of the community, under administration of sufficient elasticity to provide for individual requirements.

(c) Special restorative care for those of weakened mentality and general physical debilitation due to war service, with the removal of all cause for financial worry.

(d) Life insurance facilities for disabled men debarred from the benefits of ordinary life insurance, enabling them to safeguard the future of their dependents.

(e) Suitable educational advantages for all those whose training was materially interrupted and retarded by enlistment, or who, prior to enlistment, had not the opportunity to prepare for any definite vocation.

(f) Equal treatment for all Canadians in post-war benefits, irrespective of military rank and whether service was performed in the Imperial Forces, or, in the case of dependents, whether repatriation was accomplished prior to November 11, 1918.

(g) Reasonable assistance for all those who require aid in re-establishment by reason of protracted absence or loss of efficiency on active service, in a manner calculated to develop the resources of Canada, cause increased production, and foster contented citizenship.

Respectfully submitted,

C. G. MacNEIL,
Dominion Secretary-Treasurer,
G. W. V. A. of Canada.

TO THE PARLIAMENTARY COMMITTEE:

RE-ESTABLISHMENT.

The attached document contains the detailed Plan of Re-establishment which is advocated by the Dominion Command of the Great War Veterans' Association of Canada, and of which the following is a brief summary:

1. The principle involved is that Re-establishment should be available to all ex-members of the Forces and their dependent next-of-kin, by the means of the Free Grant of Financial Aid by the State.

2. The awards should be governed by the Basic Table of Re-establishment which is laid down and fully explained on pages 8 and 9, and is intended to be available to all who served, regardless of whether they received a pension or not, and regardless of whether they have taken up land under the Soldiers' Settlement Act or not, and regardless of whether they have received Vocational Training under the Department of Soldiers' Civil Re-establishment or not. It is also intended to re-establish the dependent next-of-kin of those who have died, in the same measure as the member would have received had he lived to partake of the same. It is also intended to provide for the ex-members of the Imperial and Allied Forces and their dependent next-of-kin who were resident in Canada prior to August 4, 1914.

3. The plan does not provide for an indiscriminate "hand-out," but it does provide for true Re-establishment, always under the administrative control of the Government as regards every individual case. In addition, every applicant for Financial Aid under this plan will be required to demonstrate that State assistance in Re-establishment is a real necessity for the welfare and future security of himself and his dependents.

4. Provision is made for the anticipated stress of the coming winter by means of a small Cash Grant, payable on November 1st of this year, to be used by the person concerned to meet current and legitimate obligations. The balance of the grant is under absolute Government control, to be expended by them upon a form of Re-establishment to be selected by the applicant with the approval of the Central Board.

5. The subsequent expenditure within Canada of the Financial Aid herein suggested will stimulate industry in every conceivable form; the fear of unemployment will be removed; agriculture and other vitally productive enterprises, including the development of natural resources, will be encouraged to a degree that will promote national stability, prosperity and happiness.

6. Due regard has been taken of the cost of the plan, and the estimates shown on the three last pages are considered reasonably accurate.

7. This plan is confined to the spirit of constructive Re-establishment in accordance with the needs of the situation as it actually exists, and the duty of bringing it to the attention of the Government through this committee is now being fulfilled. It is anticipated, therefore, that in the carrying out of the measure herein proposed the Government will secure the means of defraying its cost in the same capable manner that other great issues have been successfully met in the past.

The Great War Veterans' Association of Canada, Inc.
Dominion Convention, Vancouver, B. C.,
June 30th to July 5th, 1919.

RESOLUTION NO. 3.

Whereas, it is due to the members of the Canadian Expeditionary Forces, and imperative in the national interest, that effective means should be promptly found for the Re-establishment of the soldier and his assimilation into the civil life of the country.

And whereas, it is essential that such Re-establishment should be accomplished in such manner as to place the soldier as nearly as possible on an equal footing with those whose business or professional career or other earning power has not been interrupted by military service; and so that he may be adequately rehabilitated in civil life and the better enabled to bear his share of the immense burden of taxation which the war has placed upon the country.

And whereas, it is desirable that such Re-establishment should be accomplished with a minimum of administrative cost, so that the soldier may receive the maximum of benefit from the money expended and the burden to the country may not be unduly increased.

And whereas, in view of the serious unemployment problem that faces the country in the immediate future, to accomplish these objects in a manner equitable to every individual citizen under the varying conditions of this vast Dominion, the most satisfactory system is one of gratuity payments;

Be it therefore resolved, that the Great War Veterans' Association of Canada, in annual convention assembled, this second day of July, 1919, urge upon the Government of Canada the necessity of the immediate adoption of a system of bonus payments as the most satisfactory and effective means of re-establishing the soldiers;

And be it further resolved, that after careful thought and full consideration, we are of opinion that the granting of such bonus upon an equality basis be limited only by the country's ability to pay, so as to enable the beneficiary to become efficiently established with security and happiness. The classification of beneficiaries, the method of distribution, and administration to be agreed and decided upon by a joint Parliamentary and G. W. V. A. Commission.

And that this bonus should be in addition to any gratuity or pension for disability resulting from service, and that in the case of members of the Expeditionary Forces whose death occurred whilst in the service or after discharge therefrom, such bonus shall be paid to their dependents.

All of the benefits contained in this resolution shall apply to those resident in Canada prior to the 4th of August, 1914, who served in the Imperial Forces, and are now or may be at any future date domiciled in Canada.

INTRODUCTION.

The attached resolution, adopted by unanimous vote by the Dominion Convention of the Great War Veterans' of Canada on July 3, 1919, embodies the substance of Re-establishment not only for ex-members of the Overseas Military, Naval, Mercantile Marine and Air Forces, and their dependent next-of-kin, but for the entire Dominion of Canada. Apart from the financial aid which is advocated for the ex-member, of the Forces and their dependents, its very expenditure by them and upon them within Canada cannot but extend benefit to the entire commercial life of the country.

With the adoption of this resolution by a Convention of Delegates representing Veterans of the Great War now residing in every town and city of Canada from the Atlantic to the Pacific, the fact was registered in no uncertain manner that practical Re-establishment, along the lines therein suggested, was a vital national necessity.

Since the paramount need of Re-establishment has been demonstrated by the Great War Veterans themselves, the next task which they have undertaken is to secure approbation to the plan by the citizens and Government of Canada, urging upon them the need for immediate action if the stability and happiness of our country is to be maintained.

A community as a whole fully realizes that it would be unfair to penalize over half a million Canadians who answered duty's call, by accepting the sacrifices which have been freely made in defence of our national honor, and then to permit them to shift for themselves after the victory has been won. Each one of that half million suffered either mental or physical disability, or both, the extent of which was increased and aggravated by the length and nature of the services rendered, so that upon their discharge from the Forces into civil life they must begin all over again the struggle for existence, saddled with a handicap of mental and physical disability which active service has imposed upon them.

It must also be recognized that those who served in the Great War, regardless of whether they suffered physically or not, have, by severance from their former pursuits, incurred a serious commercial disability which the helping hand of State Financial Aid can alleviate, and bring back to them a semblance of the position they enjoyed at the time of enlistment.

Notwithstanding the several schemes which have been brought into being to assist towards the Re-establishment of ex-members of the Forces into civil life, the greater percentage of whom are ineligible to receive their benefits, with the result that the country today is faced with the problem of efficient Re-establishment available and applicable to all, Financial Aid is a measure which can be dispensed to universally meet the needs of Re-establishment, and every ex-member of the Forces, male or female, and the dependent next-of-kin of those who have fallen, should be eligible therefor, should they desire to avail themselves of it.

Complete Re-establishment may be most quickly effected by State Financial Aid, when in the form of an equitable distribution it is made available to every ex-member of the Forces and the dependent next-of-kin of those who have died either whilst on service or after discharge therefrom.

Physical disabilities incurred whilst on active service are presumably compensated for by pension. It is a well-known fact that thousands who enlisted made enormous financial sacrifices in order to do so, never seeking to be reimbursed for their personal loss; and it is a fact that most of those same people are today facing a new start in life

minus their former possessions and advantages. It must not be inferred, however, that reimbursement is suggested; there is now only one plan advocated, which is that of Re-establishment.

Mental and commercial disabilities incurred and aggravated by service are the chief factors which have to be dealt with and provided for by Re-establishment. In these real disabilities, the mental strain of service and the complete severance from former activities of occupation and livelihood, lies the great handicap which has to be overcome upon discharge into civil life, and their extent can only be gauged by the length and nature of the service rendered.

It is only fair to estimate, therefore, that the earlier in the Great War a person enlisted, the more he has lost touch with his former occupation and the greater his difficulty of Re-establishment; and, so much longer will it take him to recover the former mental and commercial equilibrium which has been lost, during which period of citizen-reconstruction he must struggle with a handicap until his former status and earning capacity have been regained. It is also only fair to estimate that the person who served as an actual combatant suffered a far greater mental and physical strain than one whose service never came within that category; in other words, service in France should claim greatest consideration, with England next, and Canada last. Hence there must be recognized three distinct grades of service, namely: (1) Canada, (2) England, (3) France (meaning services rendered in any country during the Great War, upon whose soil actual hostilities were conducted.

THE PLAN OF RE-ESTABLISHMENT. INTERPRETATION.

1. "Re-establishment" shall mean a condition of reinstatement at the expense of the State, available to all ex-members of the Forces as described herein, and to the dependent next-of-kin of deceased ex-members of such Forces, whom under this plan are shown to be qualified applicants, by means of the Free Grant of Financial Aid as governed by the Basic Table of Re-establishment.

2. "Financial Aid" shall mean the free grant of cash or its equivalent, distributed individually on an equality basis to all qualified applicants, regardless of rank, governed by the Basic Table of Re-establishment and to be drawn from a special fund set aside for the purpose by the Government of the Dominion of Canada, to encourage re-establishment into civil life of ex-members of the Canadian Overseas Military, Naval, Mercantile Marine and Air Forces; of qualified ex-members of the Canadian Permanent Military, Naval, Mercantile Marine and Air Forces as hereinafter specified, and of qualified ex-members of the Military, Naval, Mercantile Marine and Air Forces of Great Britain and her Allies; and to the qualified dependent next-of-kin of deceased ex-members of the Forces herein described.

3. "Beneficiary" shall mean any person, male or female, coming within the qualifications of service or dependency.

4. "Basic Table of Re-establishment" shall mean that classification of service with corresponding award of Financial Aid, by periods, to qualified applicants, and such Table shall be the standard governing all awards.

5. "Canada," as referred to in the Basic Table of Re-establishment shall include that zone of land and sea as contained within the 20th Meridian of Longitude west of Greenwich westerly, to the 180th Meridian of Longitude, and north of the Equatorial Line.

6. "England," as referred to in the Basic Table of Re-establishment, shall include the British Isles, but (for Naval and Mercantile

Marine Forces only) not including any territorial waters or high seas easterly from the 20th Meridian of Longitude west of Greenwich to the 80th Meridian of Longitude east of Greenwich, and north of the Equatorial Line. This section shall also be the basis for service with the Forces in Siberia or any point in the Far East of Asia.

7. "France," as referred to in the Basic Table of Re-establishment, shall mean any country upon whose soil hostilities were in progress at any time during the Great War of 1914-1918, with the exception of Siberia or any point in the Far East of Asia, which specific zone is provided for in Section 6. This Section (7) shall include all Military, Naval, Mercantile Marine and Air Forces who served in any zone of land or sea south of the Equatorial Line, and shall also include all Naval and Mercantile Marine operations eastward from the 20th Meridian of Longitude west of Greenwich to and including the 80th Meridian of Longitude east of Greenwich, north of the Equatorial Line.

8. "Qualified Applicant" shall mean (1) any person, male or female, who regularly attested and did actually serve in the Canadian Overseas Military, Naval, Mercantile Marine or Air Forces in the Great War of 1914-1918. (2) Any person, male or female, who was a resident and citizen of Canada on or before August 4, 1914, who regularly attested and did actually serve in the Military, Naval, Mercantile Marine or Air Forces of Great Britain or of her Allies, in the Great War of 1914-1918. (3) Any person, male or female, whilst an attested member of the Naval, Mercantile Marine or Air Forces of Canada and did actually serve on sea or air in the defence of the Atlantic Coast during the Great War of 1914-1918. (4) Any person who was the wife of a now deceased person as described in sub-sections 1, 2 and 3, provided that she has not re-married, in which case no Financial Aid shall be awarded to her. A widow who is childless shall receive such Financial Aid as would have been awarded to her had he lived. A widow who has dependent children under 21 years of age shall receive fifty per cent of the Financial Aid for which her deceased husband would have been eligible; and the children shall equally share the remaining fifty per cent., same to be deposited with an official trustee until they arrive at the age of 21 years, when their share shall be paid over to them; interest at the rate of 5 per cent. shall be paid quarterly by the official trustee to the mother or guardian of the said children for their maintenance and benefit. (5) Any person or persons being dependent child or children of a deceased person as described in sub-sections 1, 2 and 3, and whose mother also is deceased or has re-married, shall receive in equal proportion the Financial Aid which would have been available to their father had he lived. An official trustee shall hold such Financial Aid in trust for such child or children until the age of 21 years is reached, when the proportionate share due to a child or children shall be payable, and which in the interim shall bear interest at 5 per cent., which shall be paid by the official trustee quarterly to the guardian of such child or children for their maintenance and benefit. The mother or guardian of the child or children as described in sub-sections 4 and 5, shall be deemed in their behalf to be a qualified applicant. (6) Any person or persons being the deserted wife, or the wife, child or children (if any) of a person as described in sub-sections 1, 2 and 3, who during his period of service with the Forces did desert therefrom and since that time has failed to contribute to the support of such wife and children, shall be deemed qualified in the same measure and by the same rules laid down in sub-sections 4 and 5 hereof, but all such awards shall be at the sole discretion of the Board after a full investigation. (7) Any

person who is the unmarried wife of a person as described in sub-sections 1, 2 and 3, and now has a child or children dependent upon her, subject to the approval of the Board, after full and absolute investigation only. Where an award is granted, the same shall be governed by the provisions contained in sub-sections 4 and 5 hereof, and shall be deemed beneficiaries with prior claim to Re-establishment over the man, should he still be living. (8) Any persons who are the dependent mother and father of a deceased person as described in sub-sections 1, 2 and 3, shall be qualified as joint beneficiaries, provided always that Financial Aid has not been rendered to widow, child or children of such deceased person as prior beneficiaries, in which case no claim by parent or parents shall lie. If one parent is deceased, the surviving parent, if dependent, shall be deemed sole beneficiary, provided always that Financial Aid has not been rendered to widow, child or children of such deceased person as prior beneficiaries, in which case no claim by sole surviving parent shall lie. (9) Any person or persons who are the dependent sister or sisters, brother or brothers, of a deceased person as described in sub-sections 1, 2 and 3, provided always that Financial Aid has not been rendered to widow, child or children, parent or parents of such deceased person as prior beneficiaries, in which case no claim by sister or sisters, brother or brothers, shall lie. One dependent sister or one dependent brother shall be sole beneficiary when no prior claim exists, but when more than one dependent sister or sisters, brother or brothers, exist, the Financial Aid shall be distributed in equal proportions. Financial Aid for any such beneficiaries in this sub-section who are under the age of 21 years shall be held by an official trustee for such sister or sisters, brother or brothers, until the age of 21 years is reached, when Financial Aid or the proportionate share thereof shall be payable, and in the interim shall bear interest at the rate of 5%, which shall be paid by the official trustee quarterly to the guardian of such beneficiary or beneficiaries for their maintenance and benefit. (10) Any person, male or female, who was a bona-fide citizen of Canada prior to August 4, 1914, and did serve under the Mercantile Marine Flag of any nation upon any vessel engaged in the transportation of Military, Naval or Air Forces, or Munitions of War for Canada, Great Britain or her Allies, within the Sea Danger Zone as defined by the British Admiralty, such service to be defined as from the year in which the applicant first entered the above Sea Danger Zone, and the award to be governed by the Basic Table of Re-establishment for service in France only as a Combatant. In the event of death having occurred to such person whilst engaged in the previously described service, his dependent next-of-kin as described in sub-sections 4, 5 and 8, shall be deemed a qualified applicant in the same measure and by the same rules laid down in such sub-sections. (11) Only one application shall be qualified in respect to Financial Aid for one beneficiary, except in the case of aged or totally dependent parent or parents, and then only at the discretion of the Board. (12) Financial Aid rendered to any person coming within the scope of sub-section 2 shall be reduced by the amount of corresponding grant, which has been or shall be at any future date paid to them by the respective Governments in whose service they were engaged. (13) There shall be no distinction of rank; private and officer shall be equally eligible to qualify for Financial Aid as provided in the Basic Table of Re-establishment. (14) All qualified applicant shall establish their claims to Financial Aid, which in no case will be awarded unless the regulations governing the plan of Re-establishment have been complied with. (15) No person, male or female, who is not resident in Canada, shall be considered a qual-

fied applicant. (16) Any person, male or female, who never left the Canada zone, who received injuries or incurred disabilities of a pensionable nature, regardless of the length of service performed.

9. "Disqualified Applicant" shall mean (1) Any person, male or female, with less than six calendar months of unbroken service after attestation, who never left Canada for service Overseas, excepting always those persons classed as qualified applicants in sub-section 16 of Section 8. (2) Any person, male or female, whose official record shows desertion or dishonorably discharged. The Board, at their discretion, however, may award a Special Re-establishment Grant to a person who deserted but who later re-enlisted and afterwards did actually serve on a fighting front, and now holds an honorable discharge. Such Special Re-establishment Grant shall be based on the date of re-enlistment and for which subsequent service the honorable discharge was granted. (3) Any person who enlisted after the signing of the Armistice of November 11, 1918, regardless of the nature and locality of service rendered. (4) Any person, male or female, not resident in the Dominion of Canada.

10. "Combatant" shall mean any person, male or female, who actually served on a fighting front, regardless of whether such person was or was not on the strength of a combatant or non-combatant unit on land, sea or air. Qualified applicants in the combatant class shall be eligible for the full amount of Financial Aid as per the Basic Table of Re-establishment. A qualified applicant who has actually rendered combatant service shall be rated as a combatant in Canada, England and France.

11. "Non-Combatant" shall mean any person, male or female, who actually did not at any time serve on a fighting front, whether such person did or did not enter any country wherein hostilities were in progress, and whether such person was not on the strength of a combatant or non-combatant unit on land, sea or air. The Financial Aid which may be granted to qualified applicants in the non-combatant class shall be 25% less than would be granted to a "combatant" with corresponding grade of service as per the Basic Table of Re-establishment.

12. "Board" shall mean the commission of administration as constituted and appointed for the purpose of Chief Executive Control, to classify, administer and distribute Financial Aid to qualified applicants.

13. "Provincial Boards" shall mean such Provincial Boards as appointed by the Board and under the administrative and disciplinary control thereof. Such Provincial Boards shall be appointed by the Board, with one such Provincial Board in each Province of the Dominion of Canada.

14. "Qualification Boards" shall mean such as are appointed as and where required by Provincial Boards, and under the administrative and disciplinary control thereof. Such Qualification Boards shall be appointed by their respective Provincial Board, with the approval of the Board at Ottawa.

15. "Questionnaire" shall mean that form as issued by the Board to qualified applicants, who by that means shall establish their first application for Re-establishment Financial Aid.

THE PLAN OF RE-ESTABLISHMENT.

The Government of the Dominion of Canada, recognizing the principle of Re-establishment for all ex-members of its Forces that served in the Great War of 1914-1918, and further, that such Re-establishment can most effectively be accomplished by means of the Free Grant of State Financial Aid, is invited to approve the following plan:

1. There shall be reserved for the purposes of this plan of Re-establishment in the Dominion of Canada a sum which shall be deemed adequate to meet the distribution suggested, and which shall be limited only by the extent of the financial resources of the country.

2. The benefits of this plan of Re-establishment are to be available to individuals coming within the qualified category who rendered service in the Canadian Military, Naval, Mercantile Marine and Air Forces, and also to those who served in the Military, Naval, Mercantile Marine and Air Forces of Great Britain and her Allies, who were bonafide citizens of Canada prior to August 4, 1914, all of which is specifically defined under the heads of "Interpretation" and "General Regulations" as contained in the plan of Re-establishment.

3. The sub-joined Basic Table of Re-establishment, which forms a schedule of equitable distribution of Financial Aid, the classification of beneficiaries, and the system of administration, shall be adopted, with a view of proceeding to action without delay, so that the beneficiaries shall be granted by the State a form of permanent Re-establishment as provided herein, and as selected by the beneficiary.

THE BOARD.

There shall be constituted a commission for the administration of the plan of Re-establishment, to be called "The Board," which shall consist of not more than five members to be appointed by the Governor-General-in-Council, and shall be a body corporate. Four of such members shall have served as combatants in the Great War of 1914-1918. One of the five members shall be appointed chairman of the Board by the Governor-General-in-Council, and he shall hold that office while he remains a member of the Board.

The specific authority and duties of the Board shall be outlined and determined by the Governor-General-in-Council, and the labors of each member of the Board should be so confined during the lifetime of the Board.

The headquarters of the Board should be at the city of Ottawa. The Board should have authority to appoint Provincial Boards and Qualification Boards in each Province in the Dominion of Canada, and the Board will define their duties and the scope of their authority, but the awards and decisions of such Provincial and Qualification Boards should always be under the administrative and disciplinary control of the Board.

INITIAL PROCEDURE.

The Board shall cause the issue of "Re-establishment Questionnaires," which shall be available for free distribution to all qualified applicants, who shall be required to answer all questions appearing thereon, having same duly attested. There shall be two forms of Questionnaires: (1) for ex-members of the Forces, and (2) for dependent next-of-kin of deceased members of the Forces.

Any wilful mis-statement with deliberate intent to defraud, shall render the applicant disqualified from any participation in the Plan of Re-establishment. The Questionnaire Forms, when regularly presented, shall be verified by the Board as against the official record of the applicant, which is held at Ottawa or elsewhere, in the case of an applicant having served in the Imperial or Allied Forces.

THE QUESTIONNAIRE.

The form of Questionnaire shall be so arranged that the applicant shall be required to answer all questions as from their best knowledge and belief as regards Military, Naval, Mercantile Marine or Air Service, and any slight inaccuracy as to day or date shall not be construed to

mean that the applicant has made a false declaration. A false declaration shall be determined by the Board upon comparison of the official record with the Questionnaire, and their decision in the matter shall be final.

Below the applicant's answers a space shall be provided for a certificate of verification by the Board, who shall designate the basis of Financial Aid as provided under the Basic Table of Re-establishment.

The Questionnaire having been filled out by the applicant and duly verified by the Board, who have entered in the space provided the amount of Financial Aid may be granted, shall refer the Questionnaire to the Provincial Board concerned. The Provincial Board shall then require the applicant to designate a chosen form of Re-establishment, which shall consist of one or any acceptable combination of the following features:

- 1—Home purchase (residence or release of mortgage).
- 2—Home purchase (furnishings or outstanding debts thereon).
- 3—Land purchase (farming, independent of S. S. B.).
- 4—Land purchase (reduction of indebtedness under S. S. B.).
- 5—Stock and implement purchase.
- 6—Business purchase (entering business alone).
- 7—Business purchase (partnership).
- 8—Unemployment or life insurance or annuities.
- 9—Retraining and educational.
- 10—Endowment fund for wife, children or parents.
- 11—Bonds or interest-bearing investments (such as Victory Bonds).
- 12—Any feature other than the above which demonstrates actual Re-establishment which an applicant may select, subject to the approval of the Board. If money only is applied for, proof will be required by the Board that same is to be expended in Canada for the specific purposes of Re-establishment.

The assistance and co-operation of governmental departments in effecting purchases of material, houses, land (including reduction of existing loans on land under the Soldiers' Settlement Board), and investments, shall be available by the Board, so as to procure the maximum of the benefits of Re-establishment by the applicant. Distribution of Financial Aid as provided herein shall be confined to Canada, except in the case of dependents, and then only at the discretion of the Board.

BASIC TABLE OF RE-ESTABLISHMENT.

Year of Enlistment	For Service in Canada	Year of Arrival	For Service England	Year of Arrival	For Service France
A 1914	\$500.00	F 1914	\$1000.00	L 1914	\$1000.00
B 1915	400.00	G 1915	800.00	M 1915	800.00
C 1916	300.00	H 1916	600.00	N 1916	600.00
D 1917	200.00	J 1917	400.00	O 1917	400.00
E 1918	100.00	K 1918	200.00	P 1918	200.00

NOTE—The Basic Table of Re-establishment may also be constructed on a monthly pro rata basis instead of straight annual periods as shown.

The above Basic Table of Re-establishment, which illustrates the amount of Financial Aid which under this plan of Re-establishment is made available to qualified applicants, shall be the accepted standard for "combatants."

All "non-combatants" to be awarded 25% less than the basic amounts shown therein.

Any qualified applicant whose grant for Financial Aid has been approved by the Board for a stated amount as per the Basic Table of Re-establishment shall be eligible to receive Cash not exceeding Five Hundred Dollars on or before the first day of November, 1919, or the entire amount of their award should the total amount of same be that amount or less, which may be used to meet the current obligations of the applicant at his own discretion, but the remaining balance of the award shall be applied to the selected form of Re-establishment as laid out in this plan.

GENERAL REGULATIONS

GOVERNING THE PLAN OF RE-ESTABLISHMENT

1. The Board at Ottawa shall be in supreme control and their decision on all matters not specifically provided for shall be final.

2. The method of computing the Financial Aid to be granted to all concerned shall be governed by the Basic Table of Re-establishment by the following process:

(a) For Service in Canada—The amount set opposite the year of enlistment shall determine the grant, and the succeeding years served in Canada have no bearing on the total.

(b) For Service in Canada and England—Add to the amount as described in sub-section (a) the amount set opposite to the year of arrival in England; the sum of both amounts shall determine the Financial Aid which may be granted, and the succeeding years served in Canada and England shall have no bearing on the total.

(c) For Service in Canada, England and France—Add to the amounts as described in sub-sections (a) and (b) the amount set opposite to the year of arrival in France, and the sum of the three amounts shall determine the full amount of Financial Aid which shall be granted, and the succeeding years shall have no bearing on the total.

Example—Man enlisted in Canada 1914 (A) \$500.00
 Arrived in England 1915 (G) 800.00
 Arrived in France 1916 (N) 600.00
 Total Financial Aid granted\$1900.00

Example—Man enlisted in Canada 1916 (E)\$100.00
 (Served over six months and never left Canada.)

Basic Amount Financial Aid\$100.00

Being non-combatant, deduct 25% 25.00

Net Amount Financial Aid \$75.00

3. In such a plan, involving as it does countless features against which it is impossible to provide, the Board shall observe the spirit of Re-establishment of the individual and of the country, and their awards shall be governed accordingly.

4. Financial Aid shall be applied for and granted for the purpose of Re-establishment, and is not intended to be a supplementary war service gratuity, a pension, or a reward for services rendered. Neither is it intended to be a legacy for the benefit of any person or persons other than the dependent next-of-kin of a deceased person, who, if living, would be a qualified applicant.

5. The Board shall refuse to grant Financial Aid to any applicant whose intention is to migrate to another country. The Board shall have power to deviate from this rule in the case of widows, children, and dependent next-of-kin.

6. When the applicant is making choice of one or a combination of the several forms of Re-establishment suggested, due care should be taken by the Board that the selection of the applicant is for the best interest of himself, his family, and the country. Financial Aid will be declined by the Board to an applicant whose motives are other

than the Re-establishment, and the same shall be held in trust for him, bearing interest at the rate of 5% per annum from the date of approved by the Board until he satisfies the Board that the Financial Aid applied for will ensure his Re-establishment in the safest manner possible.

7. No member of the Permanent Military, Naval or Air Forces of Canada shall be eligible for Financial Aid except those who were transferred to Overseas Forces, and then their service shall count as from the date of such transfer excepting those Naval Forces who actually served on the North Atlantic and North Pacific Oceans, whose grant shall be as for service in Canada, and classified as combatants.

8. Any qualified applicant who prior to enlistment was an employe of the Civil Service of Canada, and whilst on service with the Forces as described herein did receive the pay of the Civil Service position as well as the pay of the rank held in the Forces, shall be eligible for Financial Aid as per the Basic Table of Re-establishment, but such grant shall be deducted by the amount of wages paid by the Government for such Civil Service position. The Board, however, shall make due allowance to the credit of such applicants in respect to Separation and Patriotic Fund allowances which would otherwise have been paid to a person not in receipt of Civil Service pay whilst a member of the Forces.

9. Any qualified applicant, who after discharge from the Forces as described herein, did, together with his wife or dependent next-of-kin, receive war service gratuity exceeding the sum of Five Hundred Dollars, shall have such excess amount deducted from the Financial Aid provided herein.

10. Female members of the Forces as described herein shall rank the same as male members. V.A.D.'s and similar non-attested voluntary workers who were regularly attached to any unit, shall be eligible for Financial Aid, according to the Basic Table of Re-establishment, but all such awards shall be classed as "Special Re-establishment Grants" and may only be awarded by the Board at Ottawa, who must determine that real need for Re-establishment actually exists.

Year	Total Enlistment	Disqualified for Grant a/c less than six months service	Duplicate Enlistments	Desertions	Net Total Qualified for Grant
1914	96,000	25,000	2,000	500	68,500
1915	110,000	20,000	5,000	1,000	84,000
1916	179,000	25,000	5,000	2,000	147,000
1917	63,000	5,000	1,000	500	56,500
1918	143,000	30,000	2,000	1,000	110,000
	591,000	105,000	15,000	5,000	466,000

Year	Total Qualified for Grant never left Canada	Total Served in Canada, England and Siberia	Total never left England	Total Served in Canada, England & France
1914	5,000	35,000	15,000	1,000
1915	10,000	90,000	35,000	65,000
1916	10,000	125,000	60,000	75,000
1917	5,000	100,000	45,000	50,000
1918	17,000	69,000	29,000	44,000
	47,000	419,000	184,000	235,000

SUMMARY

Grand total enlistments	591,000
Grand total disqualified for Financial Aid	125,000
Balance qualified for Financial Aid	466,000
Total applicants for service in Canada only	47,000
Total applicants for service, Canada and England	184,000
Total applicants for service, Canada, England and France ..	235,000
Grand total applicants, all grades	466,000

SERVICE TABLE (Estimated) SERVICE IN CANADA SECTION (Estimated)

Year	Net Total Qualified	Rate	Basic Amount
1914	5,000	\$500.00	\$2,500,000
1915	10,000	400.00	4,000,000
1916	10,000	300.00	3,000,000
1917	5,000	200.00	1,000,000
1918	17,000	100.00	1,700,000
47,000			\$12,200,000
Deduct 25% a/c non-combatants			3,050,000
Net amount for service in Canada			\$9,150,000

SERVICE IN CANADA AND ENGLAND SECTION (Estimate)

Year	Net Total Qualified	Rate for Canada	Rate for England	Total Rate	Basic Amount
1914	15,000	\$500.00	\$1000	\$1500	\$22,500,000
1915	35,000	400.00	800	1200	42,000,000
1916	60,000	300.00	600	900	54,000,000
1917	45,000	200.00	400	600	27,000,000
1918	29,000	100.00	200	300	8,700,000
154,000					\$154,200,000
Deduct 25% a/c non-combatants					38,550,000
Net amount for service in Canada and England					\$115,650,000

SERVICE IN CANADA, ENGLAND AND FRANCE SECTION (Estimate)

Year	Net Total Qualified	Rate Canada	Rate England	Rate France	Total Rate	Basic Amount
1914	1,000	\$500.00	\$1000	\$1000	\$2500	\$ 2,500,000
1915	65,000	400.00	800	800	2000	130,000,000
1916	75,000	300.00	600	600	1500	112,500,000
1917	50,000	200.00	400	400	1000	50,000,000
1918	44,000	100.00	200	200	500	22,000,000
.....235,000						\$317,000,000
Deduct 25% a/c non-combatant services						47,550,000
Net amount for service, Canada, England and France ..						\$269,450,000

SUMMARY OF COSTS (Estimate)

For service in Canada	47,000 grants	\$ 9,150,000
For service in Canada and England ..	115,650 grants	115,650,000
For service, Canada, England, France.	255,000 grants	269,450,000

\$394,250,000

Deductions a/c excess W.S.G. and Civil Service Pay ... 4,250,000

Actual Financial Aid\$390,000,000

Cost of administration at 2% of the total 7,800,000

Actual gross cost\$397,800,000

- 1 From the above it is reasonable to assume that a percentage will be unclaimed, or the need of Re-establishment be not proven, amounting to25%
- 2 Also that Government Departments such as Land Settlement, Insurance and Victory Bonds will absorb the Financial Aid amounting to a further25%
- 3 Therefore, the actual cash outlay to the country should not at the most exceed 50% of the actual gross total, or a sum of\$200,000,000