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Revised from the Ottawa Daily Free Press, Saturday, July 8th, 1899.

## A RESUME AND <br> SUGGESTION.

By 8. L. 9. O'Ftanly.

OTTAWA :
C. W. Mitchell, Printer, Elgin Strekt.

HANLES, L, P. A resumé...

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## PREFACE.

The subjo:ned communication was submitted for publication in the first week of March. The intention had been to have it inserted about the time of meeting of the legislature The object was to invite discussion on reforms of popular representation-the time for holding general elections fixed-the date for meeting of parliament fixed-vacancies in both branches of the legislature promptly filled-appointment of returning officers-suppression of bribery at elections - reform of the Senate. Unluckily business exigencies clashed with this arrangement, and its publication has been unavoidably delayed.

The Author.

Revised from the Dttawa Daily Free Press, Saturday, July S, 1899.

## A RRSUMR AND SUGGESTION.

Editor Free Press:-The ralson detre of a Liberal goverument is to be found in the reform of abuses in the lody politic with the least possible delay. If this be not its mission. then is it a fraud, a fungus, an excrescence, an abortion, to be extirpated. Nothing to Reform, Eh!
Is there naught to reform? Has Tory rule in the past been so bemeficent as to have left to its fortumate successors nothing to reform, nanght to redress? If thls could be answered in the affirmative, then is "Tor'y" rule the best, the most perfect the world has ever witnessed. If such be its record, what can be thought of those who have characteryzed it as corrupt, extra vagant, seaudalous, perfldions? Their rightful place would be in the first runk of moral assassins, in the ran of public traitors, enemies of the people. of order, of progress, of good goverument. Can it truthfully be afflrmed that the Conservative government liequeathed to its successors a clean slate, with nothing to do but pienic? Assuredly not. For my part I belleve every count in the Liberal indietment, and $p$ erring at all, it errs on the slde of mercy. Did I believe that the Conservative administration was the friend and patron of good government, it would always have commanded my support and confidenes. The party which gave, and next best, the [arty which promised. good government, has ever been my party, regardless of mames or shiboleths. J have been an opponent of the Conservative party from a conviction. righily or wrongly formed, that the principles and policy of the Conserviative government have been inimical to the best interests of the country,
and the welfare of the people. I be. lieve that not only dad they leave untouched a wide field for improvement, but that every day of their tenure added fresh thorns and thistles to the small patch cleared and cultivated. My earnest wish is that thls government whil Hee up to the orthodor standard of demoeratic princlples. This would doubly please me, for it would be a complete vindication of my life's alm and the maxims which it inculcated, while recreancy would inevitably break into "smithereeus" all my ldols.

## Modern Reformers.

The Irlsh are pre-eminently the great reformers of modern times. Individually and collectively they make more sacrifices at the shrine of reform than any other people. The abnormal growth of this striking virtue is an aceidens of the Irish situation. The wretehed system which has been imposed upon that peopie by the relentless law of might, aud whieh is only susceptible of one kind of refor-maticn-tearing it up root and branch -has inherently and intuitively built up a mee of reformers wherever on the face of the glole their lot is cast. This national characteristlc is well cmphesized and aptly illustrated in the familiar expression. "Pat is agin' the government anyhow," goveinments belng credited with moving too slowly for "Pat's" sanguine nature. All their literature tends in this direction. It is a cardinal doctrine, a fundmmental principle, in thelr polittcal and economic ethies-to ignore self, to put the pullic good before all earthly conslderations.

Án Apt Illustration.
I myself am a llving wtiness of its truth, a llving example of its strength,

Since my debut, nendy to yours ago, on the whormy waves of politles. I lave spent 40 In opposition, in voluntally exile, it the desert, wille evory [arsominl, seltish juterest whispered, "Jump on," "Embarque." Slı saudford Fleming, no mean authority, holds fast to the doctine that nu englnenr should not toueh prollites with a forty foot pole. No doubt, ill a worilly sense, he is right. Elther that or "ruu with the hare and huat with the lounds." In all these long years 1 have lifed in a locallty where sir John MaeDonald truly sald, "A Grit could not be elected pountkeeper in Ottawa." Ottawa had long been $a$ temple and shrine dedicated to the patron gooldess of Toryism. None could enter witlsout cleansing and absolntion, evermore renouncing and denouncing Litberal herestes. If St. Paul, or an angel. nye Chrlst Himself, cume ngnlin ou tarth, and made Otta wa headquarters, should he develop any Lheral leanlings, he would not only be mupopular, but slanderent, maligned, aye-cructited. Jather thin forego my couvictions I have been reslgned to submit to poverty. Yes, I have been resigned to submit to what is intaltely more galling to a proud and sensitive nature-maliclous nbuse, slander, calumny, wilful villifiention, deliberate misrepresentation. But throughont the whole menvithbe ordeal I have held nu ercet head, nu eye flashing contempt on my tialducers, as became a man of high inleals.

A Band of Moral Assassins.
There is today in this town a ban. 1 of nornl assassins, who wake it their spectal mission to go roumi but-ton-holing strangers, warning them to beware of that "disreputable fellow, O'Hanly, to whom no respretablenperson would be seen talklig" They have been partleularly aetive in plying their vile trade since the advent to power of the "Grits." They reallze that a man of my integrlty, a man of my ability, standing in the very front rank of the civil engineering profession in British North Amerlea, a man of my alsinterestedness. a man of my tidellty. under circumstances the most trying and tempting

Whle!! lave evor eomppled to Jure aud allenate a humun leeling from his politleal alleglance, should have some say lu the couluclls of a party he las done so much to bulld up. They hope by such discreputable tactics to fris. trate a just recognition of such sacritlees and mminent servlees. Thev know that I am too prond to crawl, fawn or flatter, or stoop to the methods of the time-servers. THey know that the man has yet to be born ufter whom I would run. Never linving leen a persont grata la the Tory wigwam, they could, with Conservitives in, rest on their oars. Yet these vlle creatures would be highly honored in being permitted to "shine my boots."

The late Hon. Malcolm Cameron. than whom Canada has not produedd a nobler, a purer or better son. used to tell n qualnt story of my detractors, and their name is leglon. I will give it in his own worils, as near us I can: " $A$ few weeks ago fil the round room of the Russell, I sat beside two men in earnest conversation. One was a stranger. I could discem that the conversation was nbont you, and llstened. My vis a vis was drawling a vocal sketeh of your blographys Atiter a while I dipped in my paddie mat said: 'Mr. Smith. I conldn't but overhear your conversation. Wlll you tell we something that O'Hanly has sala or clone, which a respectable cltizen oughtn't to say or do ? He scratched his head. looked wise and pondered. He was evilently nonmussed nt my guery. At length le sithl: 'He applled to the late John Emin for a situation :-and that is his preit crime, oh - Mr. Sinith. yon anght to be ashamed of vourself. deliberately roblolug an innocent man of his charteter and bearing false witness against your nelghbor. I have henitl others talk like yon. I put the same question to them. and their answers have been just as puerile, just as frivolons as yours. O'Henly's mpat crime ls, and rou know it, and his other Tory defamers know it toole is a stameh Lilmeral. an uncompromislng Itailical whom Tory gold can't buy. He can't be had. and the
'Por
'sulu Tors heail shbs lie f nolve and in $t 1$ they the w

Torle: in chorins shout 'mad dog,' 'sour srupes.' But it he joined the Tory fold he would be the whiteheadel boy, like Merdee, whom they abused so unmerclitully, but soon as the joinell them, they hot ouly absolved his sins, but canontzel him, and is today one of the great saints In the Tory calendar, after whom they name their soms. So would it tee with O'Hanly.' "

## Those Statues.

If Canada is to rear monuments In commemoration of the virtues of her illustrious dead, then sliould Malcolm Cameron's be in the front rank. His humanity was bounilless as space, constant as the seasons, tireless as the tide. In every attrlbute which adorns a human beling and elevates him above the brute creation, he was as superior to elther Curtier or Macdonald as is the are lamp in our streets superior in brilliancy and Illuminating power to the rude dip of a barbarous communlty.

True enough, an immigrant boy, I applled to Mr. Egan for employment, and as was his wont, he treated me with great kindness. Indeed, he talked to me more Hike a father than a stranger, giving me fully an hour's audience and advice.

Ain I the only Liberal whom the Tory press, Tory spouters and Tory heelers have abused? Assuredly not. My traducers have had the happy knack of two strings to their bow. In the Catholic Tory camp, I have leen represented as a "free thinker," and "a dtsctple of George Brown and The Globe, the enemy of our race and the reviler of our holy religion." In the Orange Tory wigwam, on the opposite side of the street, I have been pletured as a blgot and a fanatle. who would glory in leading heretics by a halter up to the pyre for sacriflees, and smack his lips with gruesome glee while applying a match to the fagot. Well, i have always trlet to do my own thinking. such as it is. For the cure of souls, I have no mlsslon ; it never costs me a thought. I am as indifferent about the religdon of my neightor as is a tean's offsteed about the nigh one's creed. For the
very good renson that it is none of my busluess. No chlid of mine ever henrd me mike an invidious distinction hecause of religion. I try to judge every Individual hy his deeta, and if 1 have no data I suspend jurdgment.
This nurrative is strictly in keeping with the nefnrious conduct of my trailucers. In vain have I chailengerl them to lay flinger on one word or deed of mine which would ralse $\Omega$ blush on the brow of any respectable man. Onerous the task cowill not be if my calmmilators spoeak truly, seeing that I have sontinuously resided in this town for nearly 45 years. Cheerfully would they respond, nor would they walt an Invitation, could they but locate even one burnt hole in my cont. How many of the vile brood durst call for a like scrutiny? Marvel not if the flerce fusilade have left some scars, some black marks. "Where much mud' is thrown some is sure to stick."
What a Half Century Brought Forth.
Much has been accomplistied In my time, but much still remains undone. (1) Thanks to the brave friends of reform, the franchise has recedved a wide extension. (2) Simultaneous polling and one day voting have superseded the bad old system. (3) Money bags had to stand aside and rich and poont are now eligible for the legislature.

## The Ballot.

I have been in the van of the battle for the badlot, when it was treason to espouse it and political death to defend, "A practice un-British" and unmanly. a spawn of Yankeedom." With hared head I knelt at the cradle of the newly lom Message. This much have I seen accomplished In the cause of popular liberty, adding my mite by voice, by pen, by example. But it is only a beginning in the great fiekl of reform. The representation of the perple is still in a most unsatisfactory condition. Indeed, representation tolay ls little better than a farce, a pantomime to amnse adolescent chililren. A free people should the exccedingly jealous of any encroachments, open or covert, on their

Hberties, and so guard their righis as not to be at the whim or mercy of any human being. Nothing should be deft to :hance or the caprice of individuals, hawever well intentioned they may be. "Eternal viligance the price of liherty," lackneyed phrase though it has come to be, 's withal true. The foundation, the very cornerstone of popular liberty con-sist-in a true representation of the will of the people. There are many ways in our institutions by which the popular will may not only be set at naught, but defied with -impunity by the government of the diy. The greit ajm of Lhberal statesmanship should be to perfect the channels of representation, and hedge it round with a stockade of adamant which no steel can r - ree or no eagie scale. The folloiving are a few of what to me seem grave defects in our representative institutions calling for immediate redress :
1.-Date of elections fixed. The date of a general election should be fixed and stable as the cquinoxes. Never will representation be free while a government can without note or warning dissolve the legislature to sult lts own exigencies and promote party ndvantage by a snap verdict. Surely the inside track ought to sat!sfy even the most rabld partisan. If, under "responsible government," dissolution be sometimes unavoldable, then let it be for the current term of the unexpired parHament. But the diffliculty appears to me a mere bogie, a "scire crow" to fughten the unreflecting. In a retrospect of 51 yenrs, there have been 14 dissointions. Of these, three only by fluxion of time, and two by change of government, the MacdonaldDorion of 1863, and the MacKenzieDorion of 1874, the remaining mine for party vantage. The additional cost of a general election may be pleaded as a justification of the present system. Should this false economy obtain a hearing and stand in the way, it would be much better to sad He each coustltuency with the cost of its election, after the fashion of municipal elections, with the date fixed.
2.-Mr 3iding of Legislature fixed. The time for the meeting of parliament should be fixed and inviolate as a decree of fate. This should, of course, be the time of the year most convenlent for the transaction of public business. It should not be later than the last Tuesday of November or the first in December. Then navigation is close : ind with it the active season, especluily for outdoor pursults. The proterce for changing the fiscal year from the end of December to June was to facliftate the early assembing of parliament. Governments are proverbially eager for shont sessionc. A short session relleves them of much embarrassment, of criticlsm and .ensorship. Better still, no session at all. If memory merves, thus has it been tersely put from the opposition benches. Then, if the government desir ${ }^{-}$a short session, let its programme b ready cut and dry. The practice har nitherto been to waste the first hr $t$ of the session in ideness and $f$ ) rolity, and the remaining half in $\%$ Bacchanalian rush, with legislation so crude as to be a disgrace to ne statute book. There is thus en an obvious motive. The se and comfort of the governm it in deferring the meeting of the gisiatiare to the most inconvendeni ime, whicit is about the Ides of Mascl., when the cuckoo's joyous nate strikes the gladdened ear. Of course this need not interfere with the calling of an extraordinary session whenever public exigencles demand such.
3.-Vacanctes promptly fllled. The legislature should always be kept up to 1 ts full quata of members. No vamncy, whether from death, resignation or disqualification, should be permitted to exceed one month. These vacancies often remain unfilled for months, if not years, in the elective branch, to manipulaite the constitnency by tempting it with bribes, and in the nominative to squeeze the best bargain out of the aspiring Senators. These are very reprehenslibie practices, and governments should be spared the opportunity of uttlizing them if the people desire honest representation. In the elective branch, the writ for the $n \in w$ election should be iseued by the
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proper official uncontrolled by the government within a week of the vacancy occuring. It is hard to realise why so much red-tapeism surrounds a proceeding so simple. One would think that such duties properly belong to the clerk of the House.

In the nominative branch a vacancy should not be permitted to exceed one month.

Returning Officers.
To advance the cause of purity of electicns, the electorate of each constituency should choose lits own Returning Officer. The appointment is a riost perilous thing to trust any government with. The electorate in their choice should be as free and untrammelled of government influence as it is possible to make them. When the present bad system of appointing all returning officers by the Dominion government was passing through the crucible amid hot shot from the fearless opposition,there was some allght force in Sir John Macdonald's justification of wlthdrawing the privilege' from sherifis and other appointees and partisans of a local administration who, as he said, may be hostile to the Dominion government. But he went to the other extreme. It was like flying from Scylla to Charybdis. There was a middle, moderate, non-partisan course that he could have taken-to leave the constituency itself to choose its returning officer; and it would have the happy merit that none couid predict In advance on whom the lot may fall, whether Grit or Tory. Let the mayors of cities and towns, and the wardens of counties be ex officio returning officers. For example, the mayor for Ottawa, the mayor for Brockville, the warden for F'rontenac. In cities like' Toronto, sub-divided into two or more electoral divisions, let the mayor be ex officio returning officer for division No. 1, the chalrman of the Finance committee for No. 2, the chairman of the Board of Works for No. 3, the chairman of the Water committee for No. 4, and so on. In countles, like Renfrew, divided into two rlaings, the warden of the county for the south, and the mayor of Pembroke for the north riding. In "United Countles," like Stormont, Dundas and Glengarry,
the walden for Dundaf, the mayor of Cornwall for Stormont, and he of Alexandria for Glengarry. In counties, like Carleton, partly in eeveral. electoral districts, the warden for the electoral district of Carleton, the reeve of the senior townehip (Gloucester) for the electoral district of Rusmell, and the warden of Lanaik for the electoral district of North Lanark, and the mayor of Perth for the south rlding. The pervading and permeating influence of the returning officer on the result of an election is scarcely credible. What I have said here has, since it was written, been emphasized by the recent unpleasant revelations in West. Elgin.

## My Experience.

I have once, by the grace of the late: Hon. J. Sandfield Macdonal'd, been returning officer for this town. Never was election in this or any other country more honestly conducted. If aver a candidate was belleved to be invincible in a constituency, that was the status of the opposition candidate. At dissolution a person suggesting opposition to the ex-member would be looked upon as a fit subject for an insane asylum. Yet, in a small constituency he was so badly licked that he scarcely knew whether he atood on head or heels. I wanted an honest election and let the best horse win. I knew. that hitherto such a thing was a rare avis.

My duty consisted in thwarting and checkmating frauds of long standing, and did it so effectually that they hardly kntw what happened them. Had theformer returning officer been selected; the election would assuredly have gone: by acclamation. That was the effect of appointing one special returning offlcer. Multiply it by 213 , and you may realize the extent and perir of the power which the government wields in the appointment of returning officers.

Bribery at Elections.
Is it not high time that the government set about checking, if not wholly preventing, the demoralizing effect of bribery at elections. Tell me not that it cannot be stopped." The "horse marines" may belleve that yarn. The government can, if it desire to, and ge
the right way about it, effectualiy stop it "as easy as rolling off a log." 1 will diagnose it and give you the prescription, and if you foliow the direcitions the malady will be rapidiy and efficaciougly checked and the patient soon on his pins agaln. (a) Prohibit, runder pain of disqualification for the life of that parliament, soliciting votes
-by candidate or authorized agent, elther by house to house canvass, casual meeting or public assembly. (b) Let the only modes of communication between canddate and electorate oe printed address through the post office or other channels of distribution, and by speech from public platform. (c) Make it a penal offence of at least one year's imprisonment and perpetual disqualification and loss of franchise for him who offers and for him who accepts a bribe; and let the offence comprise a minister or candidate who directly or indirectly attempte to bribe a whole constituency by hoiding forth a temptation of reward or favor for electing a supporter of the government, and disfranchise the constituency for the term of at least the four ensuing parliaments. (d) Any member convicted of having accepted a "saw-off" penitentiary for two years; and any member or other elector proposing a "sawofi penitentiary for one year, together with perpetual disqualification and deprivation of franchise in both cases. These penalties may sound drastic, but "desperate dise'ases demand powerful medicines." They will be effectual, I promise. Once known to be on the statute book these offences will be given a wide berth. With the perll so imminent none will be foolhardy enough to court certain disaster. Try it. Here again my contention is strengthened by what has been brought to light in certain election trials.

## Senate Reform.

In the great Reform convention of 1867 I entered a vigorous protest against the mode of selecting the Senate, particularly the "llfe" phase. I was subsequently. informed my remarks were far from palatable to the politiclảns, but I, häd the grim satisfaction of hâying been endorsed and lustlyy applauded by the rank and fife. Every sentence struck, a $_{\text {, responsive chord. }}^{\text {; }}$

Any reform of the Senate to be perma nent or satisfactory must eilminate the life' term. Life legislators are not in harmony with this age, and they wili be still less 80 in the near future. John Stuart Mill says that half-measures never give satisfaction, and universal experience' seems to bear him out. Six years seem long enough, but ten should be the max. With a time limit of service fixed, lt strikes me that a campromise might be struck between the advocates of Dominion control and, provincial. Let one-half of the Senators for each province be chosen by the local government and the other molety by the Dominion government.

Should the local government fail or neglect to fill a vacancy occurring in its half within one month, the appointing power shall be transferred to the federal government. On the contrary, should the federal government fail or neglect to fill any vacancy occurring in its molety within a month, the appointing power shail be vested in the local government in whose province the vacancy exists. Should both governments fail or neglect to fill the vacancy within two months after its occurring, the appointing power sha! absolutely lapae, and the number of Senators for such province shall be permanently reduced.
Had this practice prevalied during the last 27 years, half of Ontario's $\operatorname{SE}$ nators today would be of the Liberal profession.
Nor would the difference in any of the other provinces be very striking or serious. Perhaps however. that it is well. The one-handled character is so conspicuopus and impressive that none can fril to realize it.

The Catholics.
The Catholle minorlty, in the several provinces, would-or should offer a firm opposition to the purely electlve mode of choosing, unless guarauteed a share of the representation proportional to their numbers in each province. In. Upper Canadia, antecedent to Confederation, the Catholiks had not a single representative among the elective legislative counciliors. Ontarlo entered confederation without one Catholic senator, while Quebec had seven Protes.tant senators.

## It

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It is not improbable that under an elective system, they would be no better off today. The reeult is, perhaps, more the effect of relative wealth than innate bigotry. Under the nominative eystem the Ontario minority has not oniy been justly but generously treated. If the Catholics claimed their "pound of flesh," all they could aek would be four, they have been given six.

The Cathollce of the Marlitime Provinces are not llkely to forget the lesson taught them at Confederation, They had any amount of promlses but nothlng in "black on white," where only it availed them-the statute book. So when their school difficultie had arissen, they discovered that they had been left, and that "promises like plecrusts, are made to be broken." In any rearrangement of the $\mathbb{S} \in$ nate, it is hardly likely that the minority will, on the primeipie of a burned child. dreads the fire," forget the lesson taught or the precedent set in provid ing protection for the Irish minority, In the event of "Home Rule." becuming law. The Senate should choose its own presldent. Whatever curtalls patronage broadens diberty.

The Depantments.
Then the departmentis of the publlc service, badly need overhauling. For corruption and incapacity there is hothing in the world's recent annals comparable to the construction departments, (railways and canals and public works) of this goverament. Going back Lo farther than confederation. It may Sonfidently be affirmed, that not leess than 60 million dollars, have been quandered on construction, over and bove the value, for whlch there is fot a dollar's worth of return, and which might, for publle benefit, as well Lave been thrown linito the St. Law ence. Think on lit. Slaty mitlons could build and equip three thousand lies of railroad, from Ottawa to Daw-
son (Klondike.) Indeed every department in the publlc service needs rejuvenation, complete shaking up from the bottom. It ls gratifying to be able to bear testimony that two of the depantments, the justice and post oftice, ane awake to the clalms of reform. The postmaster general is making laudable efforts to put his department on a sound basis. Mr. Mulock deservee the thanks of every Liberal for the bold, manly and coura. geous stand he has taken in grappling with this vexed and dellcate question; and he will have his reward in the feteem of all itrue Liberails. As for Mr. Mills, he is instinotively a Reformer. To be aught but a Reformer he would have to be born unew, But unlucklly the field for reform In theee departments ie very seastricted. The construction departuments are those in which great reform could profitably and efficlently be introduced. I doubt not that, wlthout atinting or cheese-paring, Mr. Mulock at the head of the construation depantments would in a few years save the tax-payens twenty millions. That is a prize well wonth trying for. I know whereof I өpeak.
I must cry halt. Enough for one sesston's programme, has already however, imperfectily, been sketched, "Sufficient for the day is the evil thereof." The government, it is to be hoped, will not let the olden opportunity slip. Liberals are prone to judge their stewards by thelr deeds. When the day- of reckoning, and it is not far off, comes, there will be little mercy for the servanit who buried his talent in the ground, and still less for him who squandered his in fdleness, rlot and frivolity.

Or all human affalrs government is the most serious.
J. L. P. $O^{\prime} H \& N L Y$.

Ottawa, March, 1899.


