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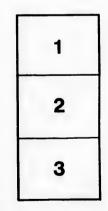
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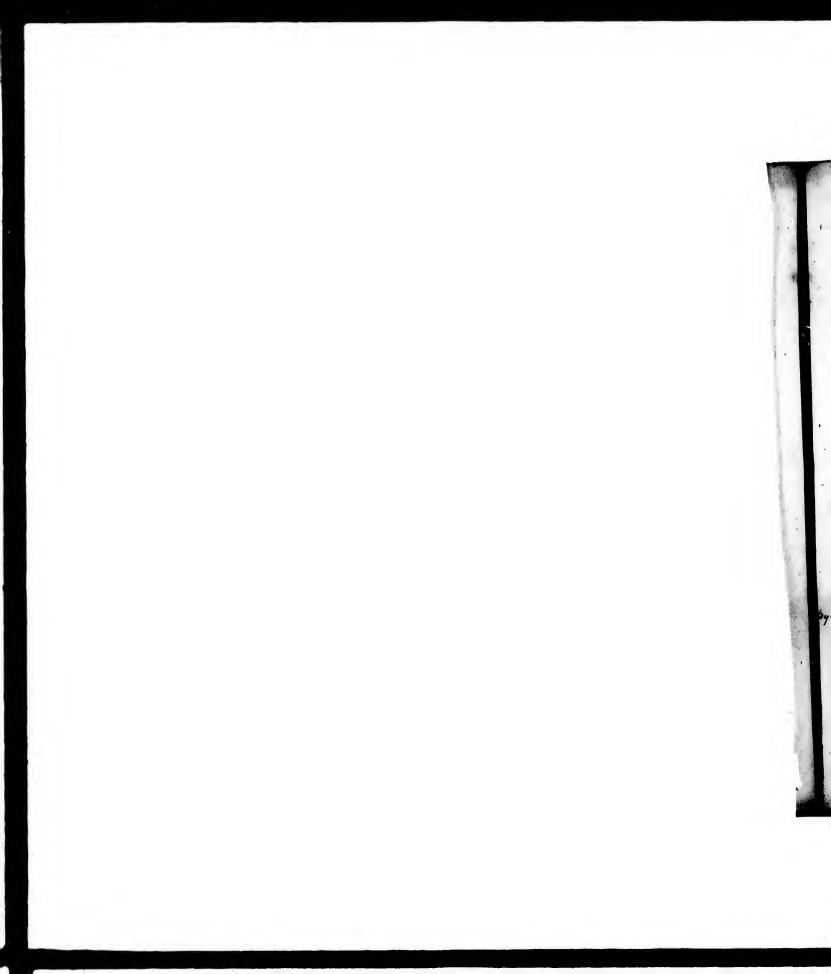
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CONSIDERATIONS

ON N

LORD GRENVILLE'S AND MR. PITT'S

BILLS,

CONCERNING

TREASONABLE AND SEDITIOUS

PRACTICES,

AND

UNLAWFUL ASSEMBLIES.

MARSHALL.*

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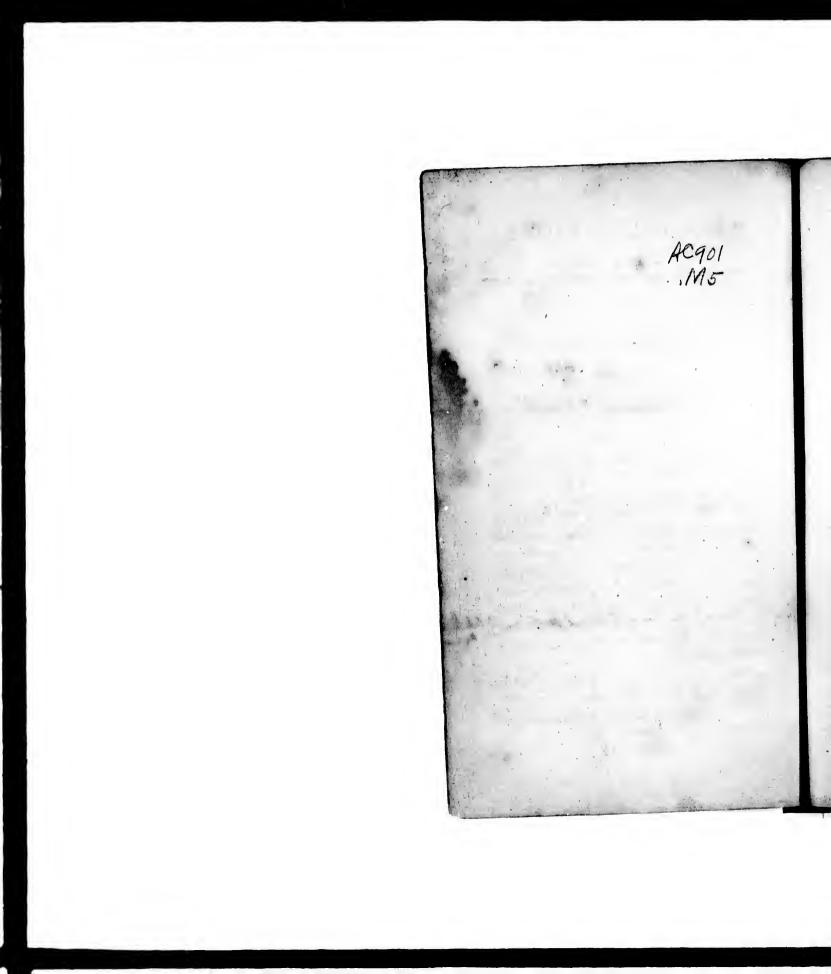
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CONSIDERATIONS, Sc. MARSHALL GIRCULATING LIBRARN, NEW CASILE

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IN the present irritated and unnatural state of political affairs, while one party will not endure to hear of any cautionary restraints upon freedom, and another party, imprefied with apprehenfions of anarchy, conceives that fcarcely any reftraint can be too vigilant or fevere; it is the object of the following examination of the bills lately introduced into Parliament by Lord Grenville and Mr. Pitt, to estimate their merits with the strictest impartiality. It is much to be defired, in moments pregnant with fo important confequences, that an individual should be found, who could preferve his mind untainted with the headlong rage of faction, whether for men in power or against them; could judge, with the

the fobriety of diftant posterity, and the fagacity of an enlightened historian; and could be happy enough to make his voice heard, by all those directly or remotely interested in the event.

The great problem of political knowledge, is, how to preferve to mankind the advantages of freedom, together with an authority, flrong enough to controul every daring violation of general fecurity and peace. The prize of political wifdom is due to the man, who fhall afford us the best comment upon that fundamental principle of civilization, Liberty without Licentioufnefs.

Great is the error, or finister and alarming the policy, of those, who tell us that politics is a fimple science, where the plainest understanding is in no danger of a fatal mistake. Politics, especially if we understand that term as relating to such societies of men as at present divide the earth, is the masterpiece of human fagacity.

To govern individuals in a petty and limited circle, is eafy. They may be governed, if fufficient judgment be exercised upon the subject, by reason alone. But it is far otherwise with nations, with millions of men united under the fagacould be d, by all d in the

owledge, e advannuthority, ing violace. The the man, ent upon vilization,

nd alarmll us that he plaineft fatal mifunderftand ies of men he mafter-

and limited overned, if on the fubr otherwife nen united under

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under a fingle head. In a petty and limited circle, all exercise an inspection over all. There are no deeds that are concealed; the general censure or applause, follows immediately in the rear of every action that is performed. But, in nations of men, there is no eye penetrating enough to detect every mischief in its commencement; craft is fucceffful in escaping those consequences which justice would annex to injury. Men take pleafure in this species of dexterity, and the web of fociety is rent by the fallies of wantonness.

No variety can be more endless, than that which is to be found among the difpofitions of mankind. Public interest and security require from men, to a certain degree, an uniformity of action, and an uniformity of fubmiffion. How is this uniformity to be found among the countlefs caprices of human character? Reason and expostulation here are not fufficient : there must be an arm to reprefs; a coercion, strict, but forbearing and mild. In all numerous collections of men, there will be individuals disposed to offend. No fystem of political arrangement can be fo wife, but that fome men will difapprove of B 2 it.

it. No fystem of equal administration can be fo perfect, but that fome men will be urged by necessity, and aggravated by distress. If offence be discountenanced by the fober and judicious, there will always be turbulent spirits who will pursue a contrary conduct; they will confirm the offender in his error, instead of recalling him to reason; they will harden him in his deviation, and encourage him to hold inoffensive remonstrance in contempt.

4. 2

Human fociety is a wonderful machine. How great are the inequalities that prevail in every country in Europe ! How powerful is the incitement held out to the poor man, to commit hoftility on the property of the rich, to commit it in detail, each man for himfelf, or by one great and irrefiftible effort to reduce every thing to univerfal chaos! Political wifdom, when it is found fuch as it ought to be, is the great and venerable power, that prefides in the midft of turbulent and conflicting paffions, that gives to all this confufion the principles of order, and that extracts univerfal advantage from a nearly univerfal felfifthnefs.

He that deliberately views the machine of human fociety, will, even in his fpeculations, approach n can bebe urged trefs: If fober and alent spiuct; they or, instead ill harden ge him to tempt. machine. prevail in owerful is r man, to f the rich, for himself, t to reduce Political it ought to power, that nt and conthis confu-

machine of fpeculations, approach

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approach it with awe. He will recollect, with alarm, that in this scene,

-Fools rufh in, where angels fear to tread.

The fabric that we contemplate is a fort of fairy edifice, and, though it confift of innumerable parts, and hide its head among the clouds, the hand of a child almost, if fuffered with neglect, may shake it into ruins.

There is no good reafon to conclude, that fpeculative enquiries ought not to be tolerated, or even that they may not, if confulted with fobernefs, afford materials for general utility. But it is with foberness and caution that the practical politician will alone venture to confult them. Do you tell me, " that there are great abuses in fociety?" No wife man will dispute it. But these abuses are woven into the very web and fubstance of fociety; and he that touches them with a facrilegious hand, will run the rifk of producing the widest and most tremendous ruin. Do you tell me, " that thefe abufes ought to be corrected?" Every impartial friend to mankind will confirm your decision with his fuffrage, and lend his hand to the falutary work.

Yes,

Yes, my countrymen, abufes ought to be corrected. The effort to correct them ought to be inceffant. But they must be corrected with judgment and deliberation. We must not, for the fake of a problematical future, part with the advantages we already posses; we must not destroy, faster than we rear.

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There are perfons indeed, to whom the edifice of fociety appears as nothing but one mais of deformity. With fuch perfons it is not neceffary here to enter into any regular argument. Is all that diftinguishes the most enlightened genius of modern Europe from the American favage, nothing?. Is the admirable progress of light and knowledge, that has been going on almost uniformly for centuries, and that promifes to go on to an unlimited extent, -is this nothing? Where is the man hardy and brutish enough to put all this to peril, to fet this immenfe and long earned treasure upon a fingle throw, for the chance, if universal anarchy and barbarism be introduced, of the more generous and aufpicious fcenes that will grow out of this barbarifm?

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These universal principles of political science it scened necessary to premise, to a sober examination of the bills now depending in parliament. nght to be hem ought e corrected We muft ical future, ndy posses; e rear.

om the cdiut one mais it is not negular arguie most enpe from the e admirable hat has been nturies, and nited extent, man hardy to peril, to reasure upon if universal iced, of the es that will

political fciife, to a fodepending in parliament. (7)

parliament. Every one will fee, without the neceffity of a direct application, how these principles are connected with the fubject to be difcuffed. The perfons at prefent concerned in the government of Great Britain, have a delicate and momentous tafk imposed upon them. Of all their duties, that which is perhaps paramount to the reft, is to preferve the bleffings we already poffefs, from the rafhnefs of presumptuous experiment. General security is the basis of all those things which society has to give, that are worthy the acceptance of mankind. In fecurity only the cultivator plows his field, the manufacturer exercises his ingenuity, and the merchant brings home the produce of every diftant climate. Without fecurity all these would be neglected, would be done with an irrefolute and nervelefs temper, and would fall gradually into ruin. In fecurity only science is extended, arts are cultivated, and the virtues expand themselves. Without fecurity mankind would speedily become ignorant and blood-thirfty favages. To the governors of the earth, therefore, the flender band of wife and judicious citizens would fay, " Give us fecurity, we will provide for ourfelves all other advantages." If

If the most important duty of those who hold the reins of government, be, at all times, to take care of the public fecurity, it is peculiarly fo in the prefent crifis. We are never fo well infured against anarchy and tumult, but that it is incumbent upon government to be vigilant. But the dangers of anarchy and tumult are greater now; than at any ordinary period. The foundations of fociety have been broken up in the most considerable kingdom of Europe. Dreadful calamities have followed. A great experiment has been made, and the happinefs of mankind is eminently involved in the iffue of the experiment. But there is fome thing fo beautiful and fascinating, to a superficial observation, in the principles that produced the French revolution, that great numbers of men are eager to adopt and to act upon them. The calamities that have attended their operation in France, do not deter them.

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In the mean time, the fuccefs of the experiment of the French revolution has not been fo unmixed and brilliant, but that a man of reflection will deliberate long, before he defire^s to fee the experiment repeated in any other country. It is the duty of the governors of the earth, particularly at this time, to fet their

v of those who e, at all times, to , it is peculiarly re never fo well mult, but that hent to be vigichy and tumult ordinary period. ve been broken kingdom of Euve followed. A ide, and the hapy involved in the ut there is fome. ting, to a superfiples that produced great numbers of o act upon them. tended their opeeter them.

cefs of the experition has not been t that a man of rebefore he defire^s ated in any other the governors of this -time, to fet their (9)

their faces against rash and premature experiments. They will not seek to preclude men from the exercise of private judgment. They will not involve in an undistinguishing cenfure all projects of better æconomy and moderate reform. But, if they remark with a certain degree of applause the high blood and impetuous mettle of the racer, they will, at least, look to the boundary posts, and endeavour to prevent his running out of the course.

Let us apply these common and unanswerable topics of reasoning to the objects embraced in Lord Grenville's and Mr. Pitt's bills. These objects are, the influx of French principles, and the danger accruing from these principles to public security. There are two points, in which this influx of principles and their concomitant dangers have been more particularly confpicuous.

It is the purpose of these pages to enquire impartially. In the part of the subject upon which we enter in this place, what we undertake is, to probe recent evils. The evil must be probed, or the proper remedy can never be discovered. It would be base and unmanly in the investigator, to intend to give offence to any man, or any body of men. C But,

But, far from harbouring any fuch intention, it is not lefs his duty, not to be deterred by the fear of offence. In the progrefs of the inveftigation he will be obliged alternately to deliver truths unpalatable to every fet of men. He will be forry to hurt the felf-applaufe or the prejudices of any; but, if he give pain to individuals, he is encouraged in this ungracious part of his tafk, by a hope of contributing his mite to the welfare of all. He will confole himfelf, whatever may be the event, with having intended that welfare.

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A farther preliminary remark is neceffary in this place to obviate the danger of mifconftruction. The duties of the ftatefman, and the duties of the minister of criminal justice, have often been confounded. The ftatefman has conceived himself to be bound by the rigid maxims of a court of judicature, and the lawyer has expatiated in the conjectural ftyleand among the moral probabilities, to which the ftatefman is bound to give attention. This confusion has in both inftances been attended with fatal confequences. No two classes of duties can be more diffinct.

In the observations to be here delivered, the reasonings must be of a political, and not

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necellary f mifconn, and the tice, have fman has the rigid and the ural ftyleto which attention. been at-No 'two delivered, l, and not

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of a judicial kind. Where the life of a man is at flake, or where coercive penalties of any fort are to be inflicted, the maxims of evidence cannot be too rigid; we ought not to pronounce a man guilty, when it is poffible to find him innocent. Hiftorical difquifition, on the other hand, yields no deference to fuch a diftinction. Guilt or innocence are matters of indifference at her bar, fhe brings together all the evidence, fhe weighs the oppofite probabilities, and fhe pronounces a verdict upon the flighteft turning of the balance. She pronounces a man guilty, when it is in many ways poffible that he may be innocent.

Political difquifition partakes in many refpects of the nature of hiftorical. The concern of the politician, firictly fpeaking, is with precaution, and not with punifhment. He is not therefore bound to the rigour of judicial maxims. I may not proceed againft the life of a man without the most irressiftible evidence. But in calculating respecting the probable future, in endeavouring to mould that future in the way most conducive to general welfare, in anticipating diforder, and keeping out the influx of calamity, it is allowable, nay it is neceffary, to proceed upon much flighter grounds. I must content my-

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felf, like a philosopher, with analysing the human mind, and ascertaining the confequences it is most reasonable to expect. I could do nothing with respect to future events, if I adopted a different mode of proceeding. Trusting to the reasonableness of these remarks, we will now proceed to examine the irregularities intended to be cortected by Lord Grenville's and Mr. Pitt's bills.

The first of the two points to which we alluded above, is the inftitution of the London Corresponding Society. Respecting the nature of extensive political focieties we have received a memorable inftruction, which no lover of the happiness of mankind will eafily perfuade himfelf to forget, in the inftitution of the Jacobin Society in Paris. It is too notorious to admit of being reafonably queftioned, that the London Corresponding Society has in feveral respects formed itself upon the model of the focieties which have produced fuch memorable effects in France. They have adopted the language of these They have copied their actions. focieties. They may, without the imputation of uncharitable construction, be suspected of a leaning to lying the the confeexpect. I to future ode of proablencis of ceed to exto be cor-Mr. Pitt's

o which we the London ing the nawe have rewhich no d will cafily e institution . It is too onably quefponding Soed itself upon h have proin France. age of these their actions. on of unchal of a.leaning to

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to republican principles. But, what is most material, they have endeavoured, like the fociety of Jacobins, to form leffer affiliated focieties in all parts of the ifland; and they have professed to fend miffionaries to instruct them. The very name indeed of London Corresponding Society presents to us this idea.

Let us confider what idea we ought to form of this extraordinary inftitution. It is extremely numerous in the metropolis, fplit and divided into a variety of fections. It boafts, that it weekly gains an acceffion of numbers. Its recruits are chiefly levied from the poorer claffes of the community. It has abundance of impetuous and ardent activity, and very little of the ballaft, the unwieldy dulnefs, of property.

Political enquirers might have been induced to pay lefs attention to this extraordinary machine, than its magnitude deferves. But it has forced itfelf upon public notice, by the immenfe multitudes it has collected together in the neighbourhood of the metropolis, at what have been ftiled its general meetings. The fpeeches delivered at these meetings, and the resolutions adopted, have not always been

of the most temperate kind. The collecting of immense multitudes of men into one affembly, particularly when there have been no persons of eminence, distinction, and importance in the country, that have mixed with them, and been ready to temper their efforts, is always sufficiently alarming. We had a specimen of what might be the sequel of such collecting, in the riots introduced by Lord George Gordon and the Protestant Affociation in the year 1780.

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Let us put together the different circumftances already enumerated. Let us confider the largeness of this fociety, their numerous meetings, then inceffant activity, their poverty, the abundance of their zeal, and their numerous affiliations whether in act, in expectation, or in defire. It may be precipitate to pronounce what are the ideas of its leading members, and how far they understand the magnitude of the machine they profess to govern. But it is easy to see what such a machine is able to effect.

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From this delineation of the London Correfponding Society, it follows, that the government of this country would be unpardonable, if it did not yield a very careful and uninterrupted collecting one affembeen no nd importnixed with neir efforts, We had a uel of fuch d by Lord nt Affocia-

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interrupted attention to their operations. In this decifion, it is wholly unneceffary to mix any confideration of the intention of the individuals concerned. Their intentions, for any thing that is of moment in this argument, may be of a purity that is more than human. To rail against men's intentions, is to take an. undue advantage of popular prejudices. There is no man fo pure, but that fomething of felfish mixes with his actions. There is probably no man fo bafe, as not to have fome re-: gard for morality, and justice, and the general welfare of mankind. But the ftatefman reafons about men, as the manufacturer reasons about his tools and the different parts of his: machines. He cenfures the unwieldy, the blunt, the jagged, the flawed, and the corrofive, without an atom of bitterness or resentment against any one of these. He merely finds. them not fit for his purpose. He fears the ill. effects they may produce in the working of the machine. To fpeak only of that part of the parallel that relates to men, the real. statesman will love, will compassionate, will fympathife with those individuals, whose conduct he concludes upon the best evidence, to be hoftile to the general welfare. He regrets. their

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their errors, he defires their reformation and improvement. It is unneceffary to his purpofe that he fhould impute to them any ill defign. He knows that the conduct of men with the best dispositions, has often been productive of horrible mischief. Such was probably the sublime and disinterested enthusiast that stabbed Henry the Great, and such the authors of the Gunpowder Treason.

Thefe are then the conclusions that, it should feem, we ought to form respecting the London Corresponding Society. The fecond article that feems to conflitute the prefent ground of alarm, are the Political Lectures that have been delivered for near two years at Beaufort Buildings, in the Strand; to which perhaps we may add fome of the discussions that have taken place in certain crowded affemblies, called Debating Societies. To conceive the judgment we ought to form respecting these Political Lectures, we have only to recollect what has been already observed, respecting the profoundness of political science as it relates to the cafe of great nations, and the delicate fabric of human fociety.

Whether or no political lectures, upon the fundamental principles of politics, to be delivered nation and o his purtem any ill act of men been proh was prod enthufiaft ad fuch the on.

fpecting the The fecond the present cal Lectures two years at d; to which he discussions crowded afies. To conform respecthave only to observed, reolitical fcience at nations, and ociety. ures, upon the itics, to be delivered

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livered to a mixed and crowded audience, be entitled to the approbation of an enlightened ftatefman, it is fomewhat difficult to pronounce. It is not, for the most part, in crowded audiences, that truth is fuccessfully investigated, and the principles of science luminously conceived. But it is not difficult to pronounce whether the political lectures that are likely to be delivered by an impatient and headlong reformer, are entitled to approbation.

"We must reform," fay the advocates of these lectures. True, we must reform. There is scarcely a man in Great Britain so stupid. fo bigoted, or fo felfish, but that, if the queftion were brought fairly before him, he would give his fuffrage to the fystem of reform. But reform is a delicate and an awful talk. No facrilegious hand must be put forth to this facred work. It must be carried on by flow, almost infensible steps, and by just degrees. The public mind must first be enlightened; the public fentiment must next become unequivocal; there must be a grand and magnificent harmony, expanding itself through the whole community. There must be a confent of wills, that no minister and no monopolist would D

would be frantic enough to withftand. This is the genuine image of reform; this is the lovely and angelic figure that needs only to be fhewn, in order to be univerfally adored. Oh, Reform! Genial and benignant power ! how often has thy name been polluted by profane and unhallowed lips! How often has thy ftandard been unfurled by demagogues, and by affaffins been drenched and disfigured with human gore !

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Proceeding then upon this conception of the fubject, it is eafy to perceive, that the enlightened advocates of reform will proceed with wary and cautious fteps; that they will endeavour to inform the understandings of others, to invigorate their benevolence, and to appeale the tumult of their passions. Their labour ought to be inceffant; their progress ought to be constant; the effects ought to be fublime, but not terrible. Let us contrast this with the ordinary and prevailing ideas of political lecturers.

It may happen, that a political lecturer fhall commence his career with uncommon purity of intentions. I believe this has been the cafe with the political lecturer in Beaufort Buildings. But there are two things neceffary nd. This this is the eds only to lly adored. ant power ! polluted by w often has emagogues, d disfigured

nception of that the enwill proceed hat they will ftandings of volence, and flions. Their their progrefs ought to be t us contraft iling ideas of

itical lecturer h uncommon this has been curer in Beautwo things neceffary

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ceffary befide this favourable preliminary. The lecturer ought to have a mind calmed, and, if I may be allowed the expression, confecrated by the mild fpirit of philosophy. He ought to come forth with no undifciplined paffions, in the first instance; and he ought to have a temper unyielding to the corrupt influence of a noify and admiring audience. It almost univerfally happens to public speakers; that, though they may begin with the intention of communicating to their auditors the tone of their own minds, they finish with the reality of bartering this tone for the tone of Do the audience clap their the auditors. hands, or employ other demonstrations of applause? There is scarcely a Stoic upon the face of the earth fo rigid, but he feels his own heart titillated and delighted with these sensible tokens of complacence. He observes what paffages they are in his discourse that produce the loudest tumults of applause; he aims at the frequent recurrence of fuch passages; he feels discontented, if for any length of time he is merely listened to in filence. Add to this, he well knows that the most furious applauders are the most affiduous frequenters It would be inconfistent with his purpose, if D 2 he

he delivered fuch difcourfes as tended to drive away his hearers, or if he did not deliver fuch as tended to bring them in still augmenting multitudes.

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To what end does this intellectual progress in the mind of the lecturer ultimately lead ? Quiet difquifition and mere speculative enquiry will not answer his purpose. Strict difquifition, especially to perfons not much in the habits of regular thinking, is difficult to understand: it requires too active and laborious an attention. Add to this, that it does not fuit the tone of collected multitudes. Sober inquiry may pass well enough with a man in his closet, or in the domestic tranquillity of his own fire-fide : but it will not fuffice in theatres and halls of affembly. Here men require a due mixture of spices and seasoning. All oratorical featoning is an appeal to the paffions. The most obvious featuning of this fort is perfonality. The lecturer infallibly learns in a fhort time, to quit the thorny paths of fcience, and to inveigh against the individuals that exercise the functions of government. Their vices are painted in caricature s their actions are disfigured, and uniformly traced to the blackest motives; a horrible groupe led to drive deliver fuch l augment-

ual progrefs nately lead ? culative en-Strict difot much in difficult to e and labothat it does titudes. Sowith a man ranquillity of ot fuffice in Here men nd feasoning. ppeul to the oning of this rer infallibly thorny paths It the indivis of governin caricature 3 nd uniformly ;. a horrible groupe

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groupe is exhibited; all the indignant emotions of the human mind are excited. The audience do not haften from the lecture-room, and hurry the minister to the lamp-post; their passions are only in training for destruction. The cauldron of civil contention simmers, but is not yet worked up into the inquietude of a tempest.

It would be ludicrous, if it did not excite a more painful fenfation, to liften to the faving claufes that are, from time to time, introduced into the difcourfe, to perfuade men to unbounded and univerfal benevolence. It is lord George Gordon preaching peace to the rioters in Weftminfter-Hall. "Commit no "violence," faid his lord/hip, " but be fure "you do not feparate, till you have effected "your purpofe." It is Iago adjuring Othello not to difhonour himfelf by giving harbour to a thought of jealoufy.

Good God! is this the preparation that befits us, in a time of crifis, and amidft the moft irrefiftible neceffity for a reform? I can do juffice to the individual; I can fee talents in him that might be ripened for the moft valuable purpofes : but I deplore the feeing them thus arrefted in their growth, and thus employed, We

We have now taken a view of the principal features of that fituation which has furnished the occasion for introducing lord Grenville's and Mr. Pitt's bills. The commentary upon the fituation is easy. The London Correfponding Society is a formidable machine; the system of political lecturing is a hot-bed, perhaps too well adapted to ripen men for purposes, more or less fimilar to those of the Jacobin Society of Paris. Both branches of the fituation are well deferving the attention of the members of the government of Great Britain.

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If, then, they be deferving of attention, it is here that we are bound to recollect the fort of attention which a wife flatefman, in thefe cafes, ought to employ. He is no true flatefman; he is a formidable and atrocious enemy of human kind, who, while exercifing the functions of government, fuffers himfelf to be made angry. Minifters of Great Britain, attend ! You ought to do fo. You would be delinquents, if you did otherwife. But let your attention be calm; let your remedies be mild.

The great problem of political fcience, is not to know how to lay an iron hand upon popular of the principal h has furnished lord Grenville's ammentary upon London Correste machine; the a hot-bed, peren men for purto those of the both branches of ang the attention

g of attention, it recollect the fort atefman, in thefe is no true flatefl atrocious enemy e exercifing the uffers himfelf to of Great Britain, . You would be erwife. But let your remedies be

litical Icience, is iron hand upon popular

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popular irregularities. If that were the cafe, Draco was the most fuccessful fludent that ever existed; unless his merits were perhaps eclipfed by the profounder policy of Tiberius and Caligula. The great problem of political fcience, as we have already faid, is to know how to anticipate the injurious confequences of irregularity by the mildest and least perceptible antidote; to preferve liberty in all its vigour, while we effectually discountenance licentious fields. This fundamental axiom will hardly be disputed with us. By this axiom therefore we proceed to try Lord Grenville's and Mr. Pitt's bills.

If ever a delicate and skilful hand were neceffary in managing the public concerns, it was peculiarly necessary upon the present occasion. Lord Grenville's bill relates to the most important of all human affairs, the liberty of the press. Mr. Pitt's bill touches upon one of the grand characteristics of English liberty, the fundamental provision of the bill of rights, the right of the subject to consult respecting grievances, and to demand redrefs

One word more, before we proceed. No two human understandings are alike. No

two

two human understandings perhaps would prefcribe exactly the fame conduct, under circumftances that are in any degree complicated. Let us not then, cenfure lord Grenville and Mr. Pitt for trifles. They had an arduous talk to perform, let us grant them a liberal allowance. They may have fuggefted a plan, a little better or a little worfe than would have occurred to the student in his closet : we will not differ with them for that. If they have discharged their task upon the whole with fuccefs ; if they have offered only a promifing remedy for the evil, and preferved uninjured the great palladiums of all that is interefting to man, they ought not to incur our censure; they ought to receive a generous applause.

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The title of Lord Grenville's bill is, An Act for the fafety and prefervation of his majefty's perfon and government, against treasfonable and feditious practices and attempts. Its professed object is to provide additional securities, for the safety of the royal perfon, and against such proceedings and language, as may lead to popular tumult and infurrections. It consists of two parts, one enacting new treasfons, or definitions of treasfon, and the 3 other would preder circumomplicated. renville and an arduous em a liberal efted a plan, than would s closet : we at. If they the whole i only a prooreserved unll that is into incur our a generous

s bill is, An on of bis maainst treasonattempts. Its ditional fecuil person, and language, as d infurrection. enacting new ason, and the other (25).

ether providing against feditious practices under the denomination of misdemeanours.

The liberty of the prefs! If any thing human be to be approached with awe, it is this. If other men deferve cenfure for trifling with public fecurity, what cenfure do not minifters deferve, if they have fo trifled? If leffer offences, if a train of perfonal fcurrilities, ought not in fome cafes to be paffed over without notice, what denomination fhall we give to his offence, who offends against the liberty of the prefs, and who, while he offends, possefiles the functions of government, can strike as foon as threaten?

If in reality any provisions be neceffary against feditious writings, Heavens! with what caution, with what almost morbid fenfibility ought such provisions to be constructed? I would fay to the author of such a bill, " Consider well what it is that you are doing. You enter upon the most facred of all human functions. Do not, while you pretend to be a friend to the public welfare, stab the frame of the public welfare to the very heart!"

The manner in which the provisions of lord Grenville's bill are worded, may be fatisfactorily illustrated. For that purpose, I E will

will suppose these very pages to be construed by the king's minister to have a tendency " to incite or ftir up the people to hatred or diflike" [What a word is this diflike! What malignant genius introduced it into the bill? What a fweeping term, that may mean any thing or every thing that the profecutor shall be pleafed to understand by it !]--" to incite or ftir up the people to hatred or diflike of the perion of his majefty, his heirs or fucceffors, or the established government and conftitution [where is the philologist that will give me a fecure definition of these two words ?] of this realm." Well, in that cafe, I am to be " liable to fuch punifhment as may by law be inflicted in cafes of high mifdemeanours ;" and " for the fecond offence, I am to be transported for feven years." The only fecurity I have against the infliction of these penaltics, the moment a profecution is commenced against me, confists in the hope, that the judge may be unbiaffed and impartial; that the arguments of my counfel may be found in the experiment to be irrefiftible ; or that my jury in whole or in part may be perfons of a firm, independent, and intrepid temper. In the mean time the profecution com-

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be construed indency " to atred or diflike! What nto the bill? ay mean any fecutor shall -" to incite or diflike of neirs or fucernment and ogift that will of these two , in that cafe, ment as may high mifdend offence, I years." The the infliction a profecution nfifts in the unbiaffed and of my counfel t to be irrefifor in part may ent, and intrethe profecution com(27)

commenced against me is a crown profecution; it is attended in the course of it with the popular clamour against republicans and levellers; and people are to be reminded every day in the treasury prints, that, upon the conviction of fuch persons as I am, depends the security of property, and all that is valuable in social existence.

Who does not fee, that, if I write a pamphlet or book in which any political question is treated or incidentally mentioned, I may fuffer the penalties of this act? Who does not fee, that, if the king's minister do not like my pamphlet, or do not like my face, if he have an old grudge against me for any past proceeding, if I have not proved a fortunate candidate for his general good-will, or if, by any diffortion of understanding, or exceffiveness of alarm, he be led to fee in my pamphlet things it does not contain, I may fuffer the penalties of this act? My after hopes are in the judge, that he shall have no inclination to gratify his majefty's minister; in my counfel, that he shall be able to convince men who may be predetermined. against conviction; or in the jury, that they shall be undecided by hopes or fears, from govermment, or any of the intemperate and indifcriminate E 2

criminate friends of government; or that the honeft part of them shall be more enlightened, more determined, and better able to endure hunger and fatigue, than those who are disposed to confult only the voice of interest? This is the lottery, from which I am to draw my ticket. This is the game, at which I am to play for the liberties of an Englishman. The words of the bill are expressly calculated to afford the widest field for sophistry, and the most convenient recipe for quieting the awakened conscience of a delinquent jury or judge.

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Surely, lord Grenville, you might have found milder penalties, that would have been equal to cure the mischief in question, if in reality any new law and any penalties were neceffary for that purpose! But the cafe is too plain. Ministers have indeed studied in the fchool of Draco. Did they feek to difcover by how mild or by how fmall an interference the evil might be adequately prevented ? No, no : he must be weaker than an idiot that can yield to fuch an imposition. On the contrary, ministers gladly feized the opportunity to provide a remedy ten times larger than the evil in question ; to provide a remedy that would fuit all their purposes; that would fuit all the purpofes or that the enlightened, e to endure o are difpofcreft? This draw my tic-I am to play The words red to afford he most convakened conlge.

might have ild have been ueftion, if in lties were nene case is too fudied in the to difcover by terference the ted? No, no : that can yield contrary, minity to provide an the evil in that would fuit d fuit all the purpofes

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purposes of private revenge or fanguinary alarm: a remedy so large, as should render them fecure that they would never need to come to parliament again, however much any future evil might differ from the evil now to be provided against.

The fpirit of this bill is evidently to put an engine into the hands of ministers, calculated for their use in every imaginable emergency. There is no case to which this bill may not be ftretched; there is no offence, present or future, definite or indefinite, real or fictuations, that it may not be made to include.

A ftriking illustrarion of this is afforded us in one of the clauses, which is well calculated by its construction to explain and develop the intention of the whole. Lord Grenville stated in the house of lords, "that all the clauses, except the two principal clauses, the object of which is to define the new treasons created by this bill, and the crime of fedition, are calculated for the benefit of such persons as may be supposed to have offended against it." The first of these clauses enacts, "that no person shall be prosecuted by virtue of this act, unless it be by order of the king, his heirs or succesfors, under his or their sign manual, or by order.

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der of the privy council." What is the fpirit of this claufe? To a superficial observer, or to him who ? " be disposed to give implicit credit to the affertion of a fecretary of state, the clause may indeed seem favourable to the fubject: it tends to limit and fuperfede vexatious profecutions. But, if we confider it more profoundly, it will not be found toauthorife fo gentle a construction. The clause in fact amounts to no lefs than an explicit acknowledgment of the iniquity of the bill. Other acts of parliament are directed against real offences : other acts of parliaments profes to describe and define the objects they have in view. They may therefore be trufted to the ordinary course of justice, every man is free to execute and inforce them. But this bill is a facred inftrument. No ordinary hand may touch it. As it is equally adapted for every purpose that the wantonness of power, or the wantonness of malice can defire ; it is therefore not to be confided to the difcretion of an ordinary fubject. Private men are to know nothing of it, except as they may happen to fuffer under its penalties. It is the confectated engine of tyranny; it is the open and avowed enaction of an arbitrary power. Another is the spirit bserver, or give ima fecretary em favourt and fuperif we conot be found T'he claufe explicit acof the bill. d against real s profess to ney have in trusted to very man is . But this rdinary hand adapted for of power, defire ; it is ne discretion e men are to cy may haps. It is the t is the open ry power. Another (31)

Another use has been suggested for this extraordinary clause. There is a numerous body. of men, who have lately been fuppofed infeparable from the maintenance of the prefent conftitution of things in this country; a body better known in France before its late revolution : I mean the army of fpies and informers. These men, if the execution of the law had been trufted to vulgar hands, might have been exposed to vexatious fuits under fome of its provisions. Government, by taking the whole into its own management, and preventing ordinary individuals from touching this confecrated palladium of the new order of English politics, have guarded against this evil. Seditious and turbulent reformers may be punished under this act; but men, whatever they be, that are sheltered by administration, cannot be vexed. 12 12 mil 22

A farther circumstance may deferve to be mentioned, as calculated to illustrate the generalities of lord Grenville's bill. This will be rendered particularly confpicuous by a reference to the speech of bishop Horsley, in the committee upon this bill in the house of lords, Wednesday, November 11th. This speech is memorable for more reasons than

In it, his lordship delivered a very conone. cife maxim, which upon fecond thoughts he was pleased to, endeavour to qualify and explain, though he refused to retract. The maxim was, that he " did not know what the " mais of the people in any country had to do " with the laws, but to obey them." But it is not for the fake of this passage, that the mention of bishop Horsley's speech is introduced in this place. The following expreffion, which appears to have fallen from him, is particularly worthy of animadversion : " Common speculative and philosophical dif-" quifitions might be still written and pub-" lished, though he always thought they did " more harm than good; for the bill was " merely directed against those idle and fedi-" tious public meetings for the difcuffion of " the laws, where the people were not com-" petent to decide upon them."

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No topic can be more important, than that which is flarted by the reverend prelate in these remarks. It is a question that well may "give us pause." The distinction of his lordship is well and judiciously taken. It is no doubt one thing to discuss political questions in mixed and fortuitous affemblies; it is one

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very conoughts he fy and ex-The act. w what the y had to do n." But it e, that the h is introing exprefn from him, madverfion : sophical difen and pubght they did the bill was dle and fedidifcuffion of ere not com-

ant, than that end prelate in that well may inction of his taken. It is political quefffemblics; it is one (33)

one thing to enquire into the ill confequences that may refult from fuch tumultuary and paffionate discuffions; it is one thing to enquire into the restraints that may reasonably be put upon affemblies and proceedings of this fort; and it is a thing fomewhat different, to enquire whether we shall contribute, to the extent of our power, once for all, to extinguish the future prospects and hope of mankind ; to put a violent termination upon the boundless progress of science, of that fcience in particular which is most immediately and profoundly interesting to the whole human race. It would be a project indeed of gigantic dimensions, that, in this advanced period of human improvement, should command us to banish all the profesfors and cultivators of fcience, or to affaffinate them. Lord Grenville, in that cafe, would no doubt stand forward to the latest posterity as one of the most diftinguished names, one of the most daring and hardy adventurers, in the records of history. Omar, the conqueror of Alexandria, would be but a fool to him. Omar did not execute the wantonness of his tyranny upon the perfons of men of letters; he only destroyed their works. Robespierre F

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is acculed of having harboured a mortal antmofity against men of letters : but this is probably a calumny, and we should fcorn to calumniate even Robespierre. But affuming the fact, lord Grenville would appear, but for the 'explanation of bishop Horsley, to have far outstepped the tyrant of France. Robefpierre merely made use of existing maxims, and applied them to the gratification of his paffions. He perfecuted men of letters in an indirect manner. But lord Grenville, upon this supposition, would have introduced a bill in which they were clearly defcribed, and have faid, " It is only neceffary " for you to have cultivated the most im-" portant of all fciences, to make you liable " to the renalties of my bill." Much gratitude is due to bishop Horsley, for having, in the passage above cited, fo clearly marked out the distinction between the idle and inflammatory preachers of fedition, and the great apostles and champions of human intellect, and explained to us to whom the law did and Sec det. did not apply.

Here let us pause a little. Is bishop Horsley's commentary in reality a just one? Who is this celebrated prelate? Let us suppose

nortal anfthis is procorn to cat affuming ppear, but Horfley, to of France. of existing gratification men of letlord Grenuld have inre clearly denly neceffary he most imke you liable Much gratior having, in y marked out e and inflamnd the great nan intellect, : law did and 1 5 6 Alt

Is bifhop y a juft one? Let us fuppofe

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pofe him, for the fake of argument, to be the greateft man in existence : are his doctrines to be received as upon a level with the laws of the land, with enactions of king, lords, and commons, in parliament assembled? What the bishop fays is good, found reason and justice. True : but what then? I look through the act of parliament, and I cannot find it there. Like Shylock, "I cannot find it in " the instrument : It is not so nominated in " the bond!"

Bishop Horsley is an excellent moralist and politician. No doubt of it: but what of that? Can he grant me a noli profequi? Can I bring his speech into court, and offer it as a writ " to shew why judgment should not pass " upon me?"

Lord Grenville, and the authors of the bill mean exactly what bishop Horsley has expressed. We will grant that; we will not stay to debate about trifles. But this assumption only exhibits in a more atrocious light the iniquity of the bill.

Was the omiffion of every provision for this purpole an affair of accident? We may hence learn what value they fet upon the liberties of F 2 Englishmen,

Englishmen, and the most important interests of mankind.

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Was it defign? Did they intend to have all the literature of England, original or tranflated, and all its votaries at their mercy?

But the matter lies deeper than we have yet feen. It is worth our while to enquire what would be the penalty awarded to the author of Hume's Idea of a Perfect Commonwealth, or Rouffeau's Treatife of the Social Compact, if they were living, and if these works were published during the operation of Lord Grenville's bill.

Hume and Rouffeau appear in these treatifes to have been republicans. Republicanism is a doctrine mischievous and false. Be it fo. But there can be no enquiry and no fcience, if I am to be told at the commencement of my fludies, in what inference they must all terminate. Labouring under this restraint, I cannot examine; labouring under this restraint, I cannot, strictly speaking, even attempt to examine. No matter how decifive are the arguments in favour of monarchical government; if men enter freely upon the discussion, there will be some, from fingularity of temper, or peculiarity of prejudices portant interests

thend to have all riginal or trantheir mercy? than we have yet to enquire what to the author of mmonwealth, or Social Compact, thefe works were on of Lord Gren-

ear in these treaans. Republicaus and false. Be no enquiry and no at the commenceat inference they buring under this is labouring under thy speaking, even matter how decivour of monarchienter freely upon be fome, from finculiarity of prejudices

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dices which they are unable to correct, who will determine in favour of republicanifm. The idea of combining uniformity of opinion in the fequel, with liberty of enquiry in the commencement, is the most impossible and frantic notion that ever entered into the mind of man.

What men imagine they fee in the way of argument, they can fcarcely refrain from fpeaking, and they ought to be permitted to publish. All republican writers (Hume is an eminent example) do not appeal to our paffions; all appeals to our paffions do not menace us with the introduction of universal anarchy. Confidering how triumphant the arguments in favour of monarchy are affirmed to be, we furely ought not to be terrified with every philosophical debate. It is a well known maxim of literature, that no principle upon any controversial subject, can be so fecurely established, as when its adversaries are permitted to attack it, and it is found fuperior to every objection. A fober and confiderate observer will have strange thoughts that fuggest themselves to him, respecting the most venerable and generally received maxims, if he find that every perfon who ventures to

enter upon an impartial examination of them, is threatened with the pillory.

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A few words are due to those perfons who, imbued with the scepticism incident to inquifitive habits, may be in doubt whether the monarchical or republican opinion will ultimately appear to be the most found, or which of them will ultimately prove victorious. A doctrine opposite to the maxims of the existing government may be dangerous in the hands of agitators, but it cannot produce very fatal confequences in the hands of philosophers. If it undermine the received system, it will undermine it gradually and infenfibly; it will merely fall in with that gradual principle of decay and renovation, which is perpetually at work in every part of the universe.

Having here endeavoured to define the tendency of what bifhop Horfley calls "common "fpeculative and philofophical difquifitions," let us fee whether they fall within the provifions of this bill, and what is the punifhment adjudged againft them. Under the feditious branch of the bill, we find thefe words: "If any perfon or perfons fhall malicioufly " and advifedly, by writing, printing, preach-" ing, ion of them,

perfons who, lent to inquiether the movill ultimately or which of victorious. A s of the exiftgerous in the nnot produce oands of philoeccived fyftem, and infenfibly; t gradual prinion, which is y part of the

define the tencalls " common al difquifitions," ithin the proviis the punifh-Under the fefind thefe words: fhall malicioufly printing, preach-" ing,

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" ing, or other speaking, express, publish, " utter, or declare, any words, fentences, or " other thing or things, to excite or ftir up " the people to hatred or diflike of the per-" fon of his majefty, his heirs or fucceffors, " or the established government and consti-"tution of this realm, then he or they shall " be liable to fuch punifhment as may by law " be inflicted in cafes of high mildemeanours." This claufe needs no comment. Whatever were the intentions of the authors of the bill, into which perhaps it would be profane for us to enquire, nothing is more certain than that the claufe may eafily be wrefted to include " common speculative and philosophical dif-" quifitions."

Well then, the author of every fpeculative and philofophical difquifition, is at the mercy of the minifter for his first offence-[let it be recollected, that by offence is here understood every enquiry, however temperate; every argument, however folid and acute; every instruction to mankind; however falutary and beneficial, for all these may, at the mercy of the minister for the time being, be brought within the provisions of this, act]-he is liable, I fay, for his first proceeding of this

this fort, to fine, impriforment, and pillory; and for the fecond to be transported to Botany Bay.

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This is fomething; this might fatisfy the most inordinate appetite for arbitrary power. Philosophy and fcience, in all their most eminent branches, though venerable as the pillars of the world, are by this act fent to fchool to lord Grenville. He is to teach them good manners; he is to brandish over them the rod of correction; he is to fubject them to the rigours of such discipline as to his judgment shall feem meet.

Philosophy and science, we might imagine, are in this clause amply provided for. But there is no end to the paternal attention of his majesty's ministers. Let us pass from the inferior branch of lord Grenville's bill to the principal, viz. that which relates to the crime of high treason. Here it is provided, that "if any person or persons shall compass, ima-"gine, invent, devise, or intend, death or de-"struction, or any bodily harm, tending to "death or destruction, maim or wounding, "imprisonment or restraint of the person of "our sovereign lord the king, his heirs "and fuccessors, or to deprive or depose him

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d pillory; to Botany

fatisfy the ary power. most emias the pilact fent to is to teach andish over. s to subject cipline as to

sht imagine, d for. But attention of oafs from the s bill to the s to the crime rovided, that compafs, ima-, death or den, tending to or wounding, the perfon of ang, his heirs or depofe him " or (-41)

" or them from the ftyle, honour, or kingly

" name of the imperial crown of this realm;

" then fuch perfon or perfons shall be ad-

" judged guilty of high treason."

This clause is furficiently complicated in its ftructure. It is neceffary to read it more than once, before we can completely understand it, or perceive to what fubftantives the government of the different verbs and participles it contains, are to be conftrued to extend. But we will pass over this circumstance. Unhappily lord Grenville's bill, if it pass into a law, will not be fingular in this refpect. We too often fee the lives and liberties of men fuspended upon hair-breadth constructions, upon distinctions of grammar, and fubtle, philological discuffions refpecting the meaning of words. This is a spectacle to which we have been too long accustomed, for it to be capable of exciting in us any degree of wonder.

The immediate purpose for which we quoted this clause, was to enquire whether or no, in sober certainty, "common speculative "and philosophical disquissions," fell within the letter of this definition of high treasfon. Hume's Idea of a Perfect Commonwealth, G contains

contains principles that are either true or falle, We will suppose this wonderful genius, the great ornament of English literature, who gave new delicacy to human language, new profoundness to historical composition, and new lustre to the events of the British annals; this genius, who dived into the depths of intellectual science, who discovered new treafures where the greateft men of every age had fearched before, and who, whether his conclusions shall ultimately be admitted as true or rejected as falle, has certainly given that additional acuteness to philosophical reafoning by which mankind will be benefited as long as literature shall endure-we will suppose, I fay, this wonderful genius to be arraigned as the author of the composition just mentioned.

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What shall be his behaviour at the bar? Shall he descend to the pitiful artifice of discouring this able production, and trust that government will not be able to bring it home to him in the way of legal proof? Shall he allege, " the principles of my performance " are false, they will be easily refuted, and " will never produce any perceptible effect?" Or shall he affirm at once, " the performance " is

true or falfe. genius, the ature, who guage, new ofition, and itish annals; lepths of ind new treaof every age whether his admitted as ertainly given olophical reabe benefited ure-we will genius to be mposition just

r at the bar? ful artifice of and trust that bring it home of? Shall he performance y refuted, and ptible effect ?" e performance i is

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" is mine, and its principles are true?" In that cafe, the attorney-general retorts upon him, "they are calculated to produce an effect; they tend " to incite and ftir up the " people to hatred or diflike of the perion of " his majesty, bis beirs or fuccesfors, or the " established government and constitution of " this realm :" nothing more plain. They tend fooner or later to the diffemination of republican principles." Hume then upon this charge is to be fined, imprisoned, and fet in the pillory; and, if he afterwards authorize, the republication of his effay, he is to be transported to Botany Bay.

Stop a moment. This was not the purpose for which the question was here introduced. The bufiness was to enquire, under lord Grenville's bill, whether or no he were guilty. of high treason. Hume, for publishing his Idea of a Perfect Commonwealth, guilty of high treason ! conducted to the place of execution, and there hanged, drawn, and quartered !

Nothing is more indifputable, than that he might, with equal propriety, be profecuted under the first, as under the second branch of lord Grenville's bill. There is no need of a laboured proof to shew, that, in publish-G 2

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ing his Idea of a Perfect Commonwealth, he had fome intention. His intention was to reconcile men by degrees to republican principles, or at leaft to wean them from the prevailing prepofieffions againft thefe principles. He is guilty therefore under the claufe of " com-" paffing, imagining, devifing, inventing, or " intending, to deprive or depofe our fovereign " lord the king, or his heirs and fucceffors, " from the ftyle, honour, or kingly name " of the imperial crown of this realm."

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But there is a more extraordinary circumftance behind. The authors of the bill, as if fearful that fome lenient, or over-merciful judge might imagine that the publication of fuch a book as Hume's Idea of a Perfect Commonwealth, was not high treason, have proceeded more precifely to limit and define the meaning of the claufe, which they do in the following words: "And [if fuch perfon or per-" fons] fuch compassings and imaginations, "inventions, defires or intentions, or any of " them fuall express, utter, or declare, by any " printing, soriting, preaching, or malicious and " advised speaking, then every fuch person or perfons thall be adjudged guilty of high " treafon." Thus." common fpeculative and " philofowealth, he ion was to olican prinm the preprinciples. ie of " comventing, or ur fovereign fucceflors, singly name ealm." ary circumhe bill, as if

he bill, as if ver-merciful ablication of of a Perfect reafon, have t and define heydo in the verfon or permaginations, as, or any of clare, by any malicious and ach perfon or ility of high eculative and " philofo-

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" philosophical disquisitions" are expressly declared to come within the description of high treason; and, what is more curious, nothing but printing, writing, preaching, or speaking, is high treason within the construction of this act.

I am perfectly aware that lord Grenville and the other authors of this bill, will start with aftonishment at the explanation I have given. They are innocent; they never had it in contemplation to involve philosophical. writers, who should scientifically discuss the nature of the human mind, or the operations of man in a ftate of fociety, in the pains of high treason. I have no doubt of it. But what follows from this? Obferve, Englishmen, " what manner of men" are your legiflators ! Obferve " what manner of men". are felected for the king's ministers, and whose peculiar office it is to make laws, upon which the tenure of human life is fuspended ! " They " know not what they do." Is this a fufficient apology? When they have made laws, no. men fo much aftonished as they, if a fober enquirer comes and tells them the meaning of them. They " breath out threatenings and " flaughter," they " throw about firebrands," and

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and risk at every moment a conflagration of the edifice of our liberties; and they "fay, "Are we not in sport?" Such is the government under which we live. They shut up a magazine, containing an extract of every human evil, in the smallest compass, and then present it to us as an advantage. If at some future time Pandora's box be unclosed, then, and not till then, they will know, that what they passed for an odoriferous perfume, is in reality the most deadly poison.

One observation more upon lord Grenville's bill, and it shall then, for the present, be difmissed. Under both branches of the bill, "fpeaking," "expressing, publishing, ut-" tering, or declaring any words, fentences, or " other thing or things," make a part of the defcription of the offence hereby created. In the first clause indeed it is understood that ministers, in their extreme benignity, intended to withdraw speaking from the enumerations of the bill; and I am no longer to be liable, for faying in the course of a cafual conversation by my own fire-fide, that, " in the abstract, " I like a republican government better " than monarchy," to be hanged, drawn, and quartered. I am only, first, to be pilloried, and afterwards

igration of hey "fay, is the go-They fhut act of every fs, and then If at fome clofed, then, , that what rfume, is in

lord Grenthe prefent, nches of the blifhing, utfentences, or a part of the created. In derstood that nity, intended enumerations r to be liable, l conversation 1 the abstract, ament better d, drawn, and pilloried, and afterwards

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afterwards transported to Botany Bay. " The " tender mercies of the wicked" are inftructive. Nor is it lefs effential 20 the rightly understanding these bills, that we should consider them as they originally flood, than as they may be subsequently altered.

It is not eafy to pronounce whether this clause, I mean the clause subjecting a man, for all manner of speaking, to imprisonment and transportation, is to be confidered as more or lefs atrocious than the claufes reftraining the liberty of the prefs. In one respect it is worfe. It extends to every man, and no man can pretend fuccefsfully to guard himfelf against its fanctions. But in other respects it is lefs iniquitous. It is impossible to be carried into general execution. It does not reach fo high, or wound fo effectually. Common convertation indeed may, at first fight, appear to be more emphatically the general interest and concern of mankind. But perhaps, upon farther confideration, we shall retract that opinion. It is not upon common conversation, but upon science and the art of writing, that all that is dignified, all that is ennobling, all that is exquisite and admirable in human nature, depends. Brutes have a fort

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fort of common conversation; and, if we had nothing higher to depend upon for our welfare but common conversation, we should speedily degenerate into a species of brutes.

Having thus endeavoured to guard against the laying too much ftrefs upon this prohibitory claufe, against speaking; or rather having endeavoured to thew, that it is not the worft of the overfights of lord Grenville's bill, let us attend a little diffinctly to its operation. It might most properly be termed, a clause for creating a national militia of fpics and informers. Henceforward it will be idle to fuppofe, that any man (efpecially any man who is unacceptable to his majefty's ministers) is He may be unalterably determined fafe. against every species of conspiracy or political confultation. He may throw away his ink and his pens, and determine never to commit another word to paper. He may refolve never, upon any account, to fell, give, or lend any book, paper or writing. These are no trifling precautions; thefe are precautions that ought, in all reafon, to indemnify a man against the penal provisions of a political act of parliament. He may go farther than this; he may determine never more to open his mouth 3

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f brutes. ard against nis prohibither having ot the worft e's bill, let operation. ed, a clause spies and ine idle to fupny man who ministers) is determined y or political way his ink er to commit may refolve give, or lend These are no cautions that nnify a man a political act her than this; to open his mouth

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mouth upon any political topic, direct or indirect. He may confine himfelf to directions to his fervants, and counting the clock. Nay, if that shall not be thought refining too idly, he may enter into a vow not to utter any articulate found; yet he is not fafe. If he speak, his words may be distorted; and, if he be filent, he may be proved, by legal evidence, to have damned the king, and may be sent to Botany Bay.

Against this last supposition perhaps it may be alleged, " that the defect of lord " Grenville's bill, is a defect that it poffeffes " in common with every penal Act of Parlia-" ment. Any innocent man may be proved " by legal evidence, to be guilty of any crime, " and may be punished accordingly." But no : lord Grenville's bill is not upon a level with every penal Act of Parliament. It is not easy to prove any man guilty of any crime; and exculpatory circumstances, of various kinds, and of the most fatisfactory nature, may be collected, to refute a calumniatory accufation. But speaking is a crime that requires no ingenuity to invent, and no contrivance to fupport; and it is a crime [Good God ! speaking in any manner H

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manner, a crime !] the most difficult of all others to be difproved,

It will perhaps be thought too trite, if we were to dwell, in this place, upon the ill confequences to refult from inftituting a national militia of fpies and informers. What kind of a man is a fpy? He is a man that infinuates himfelf into your confidence in order to betray you. He pretends to be uncommonly vehement and intemperate, that he may excite you to be the fame. He watches your unguarded moments, he plies you with wine, that he may excite you to fpeak without restraint. He undertakes to remember words, and he has an invincible bias upon his mind, inducing him to conftrue them in a particular way, and infenfibly to change them, for words more definite and injurious. His very income depends upon the frequency of his tales, and he is paid in proportion as the tales that he brings, whether true or falle, tend to the destruction of the persons to whom they relate.

Miferable beyond compare must be the ftate of that country, where fuch men as this are to be found in every town, in every freet, in every village, and in every house. "Evil "communications

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too trite, if , upon the ill ituting a namers. What man that inlence in order to be uncomerate, that he He watches plies you with to fpeak withto remember e bias upon his rue them in a o change them njurious. His e frequency of roportion as the r true or false, erions to whom

e must be the ch men as this in every street, house. "Evil communications

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* communications corrupt good manners." It is imposfible that I should continually affociate with knaves, without lofing fomething of the unfullied luftre of my virtue. Two virtues are most important in civil fociety; franknefs, that I should practife no duplicity; that I should play no part under a mask; and mutual truft and confidence. Now, what confidence can there be, when men are furrounded with fpies and informers? When, from the frequency of the phenomenon, I am unable certainly to tell; whether my friend or my brother be not a man; whole trade is accufation; and who will one day caufe me to be be transported or hanged? In a country where the existence of spies and informers is frequent; the whole nation must; of necessity, be made up of two claffes of hypocrites : hypocrites, who hold out a falle appearance, the better to enfnare; and hypocrites, who hold out a falle appearance, that they may not be enfnared.

So much, for the prefent, for lord Grenville's bill.

We will now proceed to the confideration of Mr. Pitt's bill. Lord Grenville's bill is probably the most atrocious, because writing H z and

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and the publication of science, are probably, of all imaginable things, the most essential to the welfare of mankind.

Mr. Pitt's bill however is of no trivial importance. It is, as we have already faid, a direct attack upon the most effential provision of the Bill of Rights, the provision, that authorizes the inhabitants of Great Britain, to confult respecting their grievances, and to demand redrefs.

This is, in many respects, like most of the fundamental topics of government as they relate to a great nation, a fubject of extreme delicacy. For men to affemble in confiderable numbers, particularly with a view to the reformation of abuses, is perilous, and may lead to violence. To prohibit them from affembling, may lead to the fame thing in a worfe form. The longer discontents are pent up and concealed, the more furioufly they may be expected to break out at laft. The Bill of Rights has folved this ænigma in political fcience, fo far as relates to the people of Great Britain, and has authorized the people to meet, of courfe expecting from government a vigilant attention to their fublequent proceed-The

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probably, effential to

no trivial Iready faid, Tential proe provision, Great Brigrievances, and I'vy atta " most of the t as they reextreme deconfiderable w to the reand may lead from affemin a worfe are pent up fly they may The Bill of in political ople of Great ople to meet, mment a viient proceed-The (53)

The first strong measure that was taken, restraining, within narrower limits than those of the Bill of Rights, the right of the inhabitants of this country to affemble, was the act of I George the First, cap. v. commonly called the Riot Act. That act has been thought by fome of the best judges and statesmen who have existed fince that period, to be the capital blemish of the English statute book. It was the fifth public act of the first year of George the First; and the period at which it was made, is to be confidered as perfectly unique. The king landed from Hanover on the 18th of September ; and his predeceffor, queen Anne, died on the first august preceding. At the moment of her death it was a matter of complete uncertainty, whether the fon of king James the Second, or the elector of Hanover, would be her fucceffor. Men's minds were divided between the two claimants ; and it is commonly supposed that the majority of the nation was in favour of the representative of the house of Stuart .- At this period the Riot Act was passed, when king George was not yet warm in his throne, when it was uncertain how long he would remain the acknowledged fovereign of Great Britain, and when a rebellion

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rebellion was already fermenting in the kingdom, which broke out a few months after: The express and avowed purpose of this law was to counteract the alarming fpirit of difafa fection; but it unfortunately happened that the proper claufe for declaring the act to be temporary was omitted, and it followed in this, as in other memorable inftances, that an act, made to provide against a transitory emergency, has been, in a blind and indirect way, placed in perpetuity upon the flatute books Mr. Pitt's bill however goes infinitely farther than the Riot Act. I shall only infift upon 4 few leading particulars and not go into the fame detail respecting it, that I have done re-Specting lord Grenville's billing and and and

The most firiking provision of Mr. Pitt's bill, relates to the necessity under which every perfon is placed, of directly furmioning a magisfirate to attend the meeting which he has called together; and to the powers to be exercifed by that magisfirate, when prefent. The magisfirate is empowered to filence any fpeaker in any part of his speech; and to dif-, rie the meeting in any step of its proceedings. He is to employ his own judgment and differentian, as to whether that part of the speech the kingths after: f this law it of difafd that the o be temin this, as at an act, tory emerdirect way; tute books: tely farther nfift upon 4 go into the ve done reand is all as it's

Mr. Pitt's which every ammoning a which he has ers to be exhen prefents o filence any h, and to diff its proceedwn judgment hat part of the fpeech

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fpeech, or ftep of the proceedings, is in any way dangerous or unauthorized, and every perfon, who is purpofely, or cafually prefent at the meeting, is required, under heavy penalties, to yield him implicit and inftant obedience, and repair to his own home at the word of command.

It is improbable that a greater infult was ever put upon any thing appearing in human form, than is contained in these enactments. Was ever an authority created more defpotic, more difgraceful, and that it was lefs practicable to endure ? Better, much better, and infinitely more manly, would it have been, totally to have prohibited all meetings out of the ordinary courfe, than thus impudently to have exhibited the mockery of permitting them. What fort of materials must that man be made of, who will refort to any meeting under fuch restrictions? It is impossible to conceive that any perfon upon reflection will, after the paffing of this bill, refort to any meeting of a political nature; unless it be one of those portentous meetings, of which we have fometimes heard, where men come together with the resolution to "fucceed or die." Who will answer for himself that, in the act of

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of fpeaking, he shall confent to cease, at the moment the auctioneering magistrate shall give the fignal with his hammer? Who will answer for himself that, though not speaking, his thoughts shall be under such severe discipline, as to leave him in readine's to depart the inftant he is bid to do fo? Who will answer for himself that the folly, the milconstruction or the malice of this infolent magistrate [even magistrates have been known to be infolent] fhall not excite in him the fmallest indignation ? No state of a human being can be devised more flavish, than where he is told, that he must not expostulate ; he must not answer ; the master claps a padlock upon his lips and he must be filent ; he must not have an opinion of his own. Even fupposing a man to be imbued in the highest degree with the principles of paffive obedience, if the whole affembly be not fo drilled as to obey the word of command, he may be hemmed in, in spite of his efforts, and committed for trial, or fhot by the military.

Let us pais from the enactment of the bill in this refpect, to the penalty by which it is to be inforced. Three days' imprisonment would be too great a punifhment in this cafe, and would be altogether intolerable to a man of a lofty. at the mo-Il give the answer for is thoughts line, as to instant he for himfelf or the mamagistrates all not ex-? No ftate nore flavifh, t not expofafter claps a be filent; he own. Even the highest affive obedinot fo drilled , he may be and cominitary. ent of the bill

which it is to fonment would this cafe, and to a man of a lofty, (57)

lofty and independent fpirit. What then muft be the feelings of any man imbued with the principles of morality or humanity, when he finds that the penalty, as flated by Mr. Pitt in opening the nature of the bill, is that of felony without benefit of clergy ? What fort of hearts are these men endued with? What fort of understandings? They scatter about punishments upon every occasion, and the punishment of the flighteft offence is death. They know no principles of comparison, they are dead to every feeling of the heart, they pronounce with total indifference the punishment of death upon multitudes yet unborn; In the spirit of king Richard in the play, "I will not dine, "until his head be brought me!"

Well may these men be the enemies of science, well may they declare every philosopher who investigates the nature of man or society subject to the pains of high treason; well may they emulate the irruptions of the Goths and Vandals, who spread barbarism and intellectual darkness over the whole face of the earth! They know no touch of civilization; they were never humanized by science or art; they come forth in all the pride of ignorance; laugh at the scruptes of human kindness, and tram-I

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ple upon all the barriers by which civil fociety can alone be preferved.

Having commented upon the principal branch of Mr. Pitt's bill, it ems as unneceffary as it would be odious, to follow him through all its detail. I will not attend him through all his fplittings and diffinctions, of fixpences to be paid at the door, or tickets to be delivered or fhewn ; of the number of perfons that may be prefent in any one house without a licence; or the claufes and riders by which he will perhaps hereafter endeavour to fave card-clubs and ladies' routes from the general devastation. It would, no doubt, be inftructive to pursue him through all these labyrinths ; it would detect his sterility, and uncover his nakedness. But this office will be performed by skilful hands; and it is noceffary to the purpole of these pages, that the argument they contain should be compressed and

ftriking. We have now gone through, as far as feems to be neceffary upon the prefent occasion, the direct confideration of the two bills. There is however one historical confideration, to which it is material to turn our attention, before we proceed to fum up the different parts of the

civil fociety

e principal is as unnefollow him attend him tinctions, of or tickets to nber of pery one house and riders by endeavour to from the gedoubt, be inall thefe larility, and unoffice will be it is neceffary hat the arguompreffed and

as far as feems at occasion, the bills. There onfideration, to r attention, bedifferent parts of the

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the argument. Lord Grenville, in opening the nature of his bill in the houfe of lords, obferved, that it was founded in the precedents of other times, and therefore could not be regarded as an innovation. The precedents to which he referred, were from the reign of queen Elizabeth and of king Charles the Second. In this ftatement he was, no doubt, for the most part well founded. The bill he introduced is, in feveral important respects, a transcript of a temporary act of 13 Elizabeth, 13 Charles the Second.

In referring us to these precedents, lord Grenville is to be regarded as the vehicle of an important instruction. When the measures of the present day are borrowed from former times, it is one of our indispensible duties, to look to those times, and consider the spirit in which the measures originated.

Orm of the first confiderations that fuggests itself respecting the precedents of lord Grenvillo is, that they are drawn from times anterior to the revolution. They are not therefoe superior to all suspicion. It was once the mode to talk of " the English constitution " as settled by the glorious revolution." Whether it be the purpose of lord Grenville and I 2 Mr.

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Mr. Pitt to cure us of this antiquated prejudice, time will effectually fhew. I remember to have heard lord chief baron Macdonald, then attorney-general, upon the trial of Thomas Paine, observe, " that our glo-" rious and incomparable conftitution exifted " from the earliest accounts of time, and " was recognized by Julius Cæfar." But other men, better informed, or more modeft than lord chief baron Macdonald, will probably acknowledge, that England, like the other countries of Europe, was, at a period greatly subsequent to Julius Cæsar, subject to the feudal tyranny; that all these countries about the fame time endeavoured to shake off the yoke; that the ftruggles of fome were more fuccessful than of others; and that it was not till after frequent vicifitudes of anarchy and oppreffion, that England acquired her " conftitution as fettled at the glo-11 mit (11 - 21 21 11 53) " rious revolution." "" Let us confider the fpirit of the times of queen Elizabeth and king Charles th. Second. The liberty of the commons of England began to affume fome faint appearance of a definite form, about the time of king Edward the First. The progress, though fmal, was nevertheless progrefs,

ated preju-I rememn Macdonthe trial of our glotion existed time, and efar." - But nore modeft d, will prond," like "the at a period r, subject to ele countries to shake off of fome were and that it iciffitudes of England aced at the glo-1 1 2 1 18. 2121 the times of s th. Second. ingland began

of a definite ward the First. is nevertheless progress,

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progrefs, nearly down to the close of the fifteenth century. The improvements indeed were flight, they were attended with ftrong contradictions and symptoms of despotism, fuch as will for ever be incident to a barbarous age; but still they accumulated. The bloody contentions however of the houses of Lancafter and York, feemed to have deftroyed the most valuable principles and institutions of a regular fociety. Henry the Seventh was defpotic; Henry the Eighth was still more fo. The very name of liberty feemed to be forgotten, and the only contests that are of importance in our history, were upon the subject of religion, and were produced by the reformation. With the puritans commenced the revival of ideas of liberty. They opposed the despotism of the established church; civil liberty " lay immediately in their path, and ." they found it." . The first regular opposttion in parliament under the house of Tudor, appeared in the reign of queen Elizabeth. It will be a matter both of curiofity and importance, to recurn to Hume's account of the feffion of parliament in which that bill was drawn, which lord Grenville has attempted to revive upon the prefent occasion. "TEF" + 13 "" " A

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" A new parliament, after five years interval, was affembled at Westminster. We thall be fomewhat particular in relating the transactions of this fession, because they thew, as well the extent of the royal power during that age, as the character of Elizabeth, and the genius of her government. It will be curious also to observe, the faint dawn of the spirit of liberty among the English, the jealous with which that spirit was repressed by the sovereign, the imperious conduct which was maintained in opposition to it, and the ease with which the table the spirit of the spirit of spirit which the spirit was fubdued by this arbitrary princes." Vol, V. ch. xl. page 173.

A motion made by Robert Bell, a puritan, againft an exclusive patent granted to a company of merchants in Briftol, gave coccation to feveral remarkable incidents..... Sir Humphrey Gilbert, the gallant and retion nowned fea-adventurer, endeavoured to prove the motion made by Bell to be a vain device, and perilous to be treated of; fince it tended to the derogation of the prerogative imperial, which whoever fhould sit attempt, fo much as in fancy, could not, he faid, be otherwife accounted than an open a construction of the pree years ininfter. We relating the ecaufe they if the royal character of her governto obferve, iberty among h which that overeign, the as maintained fe with which ary princefs."

rt Bell, a pupatent granted in Briftol, gave le incidents. gallant and reindeavoured to be treated of; ition of the prewhoever fhould y, could not, he id than an open " enemy. (63)

" enemy. For what difference is there be-" tween faying that the queen is not to use " the privilese of the crown, and faying that " fhe is not queen ? And though experience " has shewn to much clemency in her ma-" jefty, as might, perhaps, make subjects " forget their duty, it is not good to fport or " venture too much with princes. He re-" minded them of the fable of the hare, who, " upon the proclamation that all horned beafts " fhould depart the court, immediately fled, left " his ears should be construed to be horns; " and by this apologue he feems to infinuate, " that even those who heard or permitted " fuch dangerous speeches, would not them-" felves be entirely free from danger. He " defired them to beware, left, if they meddled " farther with these matters, the queen " might look to her own power ; and finding " herfelf able to fupprefs their challenged li-" berty, and to erect an arbitrary authority, " might imitate the example of Lewis the . Eleventh of France, who, as he termed it, " delivered the crown from wardfhip." " Though this speech gave some difgust, no-

"Though this speech gave some ungut, no body at the time replied any thing; but that fir Humphrey miftook the meaning of the '' house,

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" house, and of the member who made the " motion : They never had any other purpofe, " than to represent their grievances, in due and "feemly form, unto her majefty. But in a " fubsequent debate, Peter Wentworth, a man " of a fuperior free spirit, called that speech an " infult on the houfe; noted fir Humphrey's " difpolition to flatter and fawn on the prince; " compared him to the cameleon, which can " change itself into all colours, except white ; " and recommended to the house a due care " of liberty of speech, and of the privileges of " parliament. It appears, on the whole, that " the motion against the exclusive patent had " no effect. Bell, the member who first intro-" duced it, was fent for by the council, and "was feverely reprimanded for his temerity. "He returned to the house with such an " amazed countenance, that all the members. " well informed of the reafon, were ftruck " with terror, and during fome time no one " durst rife to speak of any matter of import-" ance, for fear of giving offence to the queen " and the council. Even after the fears of the " commons were fomewhat abated, the mem-" bers fpoke with extreme precaution ; and by "employing most of their discourse in preambles and apologies, they fhewed their " confcious

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who made the other purpose, nces, in due and fty. But in a ntworth, a man d that speech an ir Humphrey's on the prince; on, which can , except white ; ouse a due care the privileges of the whole, that ufive patent had who first introhe council, and for his temerity. with fuch an all the members, on, were ftruck me time no one natter of importnce to the queen er the fears of the abated, the memrecaution; and by discourse in prehey shewed their " confcious

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^{te} confcious terror of the rod which hung ^e over them.—It is remarkable, that the ^e patent, which the queen defended with ^e fuch imperious violence, was contrived for ^e the profit of four courtiers, and was atten-^e ded with the utter ruin of feven or eight ^e thoufand of her industrious fubjects.

" Thus every thing which paffed the two " houses was extremely respectful and sub-" millive ; yet did the queen think it incum-" bent on her, at the conclusion of the fef-" fion, to check, and that with great feve-" rity, those feeble efforts of liberty, which " had appeared in the motions and speeches " of fome members. The lord keeper told " the commons, in her majefty's name, that, " though the majority of the lower house "had fhewn themfelves in their proceedings " difcreet and dutiful, yet a few of them had "difcovered a contrary character, and had " justly merited the reproach of audacious, " arrogant, and prefumptuous : Contrary to " their duty as fubjects and parliament-men, " nay, contrary to the express injunctions " given them from the throne at the begin-" ning of the feffion, injunctions which it " might well become them better to have at-" tended to, they had prefumed to call in " question K

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" queftion her majesty's grants and preroga-" tives. But her majesty warns them, that " fince they thus wilfully forget themselves, " they are otherwise 'to be admonished: " Some other species of correction must be " found for them; fince neither the com-" mands of her majesty, nor the example of " their wiser brethren, can reclaim their " audacious, arrogant, and presumptuous folly, " by which they are thus led to meddle with " what nowise belongs to them, and what lies " beyond the compass of their understand-" ing." P. 178, 179, 180, 181.

"[Her arbitrary] maxims of government "were not kept fecret by Elizabeth, or " fmoothed over by any fair appearances or They were openly " plaufible pretences. " avowed in her fpeeches and meffages to " parliament; and were accompanied with " all the haughtines, nay fometimes bit-" ternefs, of expression, which the meanest " fervant could look for from his offend-"ed mafter. Yet notwithftanding this " conduct, Elizabeth continued to be the "most popular fovereign that ever fwayed " the sceptre of England; because the max-"ims of her reign were conformable to the " principles

nd prerogathem, that themfelves, dmonifhed : ion muft be or the come example of eclaim their optuous folly, meddle with and what lies underftand-31.

f government Elizabeth, or ppearances or were openly meffages to mpanied with metimes bitin the meaneft m his offendinftanding this need to be the t ever fwayed caufe the maxormable to the " principles (67)

" principles of the times, and to the opinion-" generally entertained with regard to the The continued encroach-" constitution. "ments of popular affemblies in Elizabeth's " fucceffors have fo changed our ideas on thefe " matters, that the passages above-mention-" ed appear to us extremely curious, and even " at first furprizing; but they were so little " remarked during the time, that neither " Camden, though a contemporary writer, " nor any other historian, has taken any notice " of them. So absolute indeed was the au-" thority of the crown, that the precious " fpark of liberty had been kindled, and was " preferved, by the puritans alone; and it was " to this fect, whole principles appear fo fri-" volous, and habits fo ridiculous, that the "English owe the whole freedom of their " conftitution." P. 182, 183.

These passages are full of materials for falutary reflection. The speeches themselves are extracted by Hume, from Sir Simon d'Ewes's History of the Proceedings of Parliament. They discover to us, in an irrestitible manuer, the principles by which his majesty's ministers defire to have the government of this country K 2 conducted,

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conducted, and the fources to which they refort for conftitutional authority.

The act of queen Elizabeth was revived in about two years after the reftoration of king Charles the Second. The events which had preceded, were, what Clarendon calls, the Great Rebellion, the beheading of king Charles the First, the usurpation of Cromwel, and the anarchy which followed upon his decease. Men were tired with the unfuccefsful experiments that had been made of the principles of republicanism; and, when the king's reftoration was once determined, the tide of loyalty became uncontrolable. Such was the impatience of all ranks of people, that the negociations refpecting the terms upon which he fhould be reftored, were abruptly terminated, and the people threw themfelves, without treaty or condition, into the arms of the fovereign.

Thus it has been feen, in the first place, that the precedents of lord Grenville, as being drawn from a period anterior to the revolution, do not belong to the English constitution, and that he might, with as much real propriety, have drawn them from the transactions, equally remote, of France or Spain, Secondly, ch they re-

s revived in ion of king s which had n. calls, the king Charles omwel, and his decease. essful expeie principles king's reftode of loyalty is the impathe negocin which he terminated, ves, without s'of the fove-

te first place, aville, as ber to the revonglish constias much real om the transnce or Spain, Secondly,

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Secondly, it has appeared, that, in addition to the precedents' pofferfing no intrinfic authority, they are drawn from periods by no means compatible with the principles of liberty. But the objection has not yet been put in its ftrongeft light.

The most important object of lord Grenville's bill, is to impose certain refiraints upon the liberty of the prefs. To what period does he recur for instruction upon, that subject? What authorities does he confult? The reign of queen Elizabeth; the year 1571. Is this the consummation of ignorance, or are we to regard it in the light of unblushing sophistry? I will suppose that the reign of queen Elizabeth, had been as much diftinguished by maxims of liberty, as it was by the maxims of arbitrary power. Lord Grenville's argument will gain nothing by that supposition.

In the year 1571, literature was not yet emancipated from its cradle: the liberty of the prefs had not yet been heard of. This important doctrine, fo invaluable to times of knowledge and illumination, had not yet been invented. Men might have loved all other kinds of liberty, but this they could not love, for they could not understand. The prefs, that

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that great engine for raifing men to the dignity of gods, for expanding and impregnating the human understanding, for annihilating, by the most gentle and falubrious methods, all the arts of oppression, was a machine thrust into an obscure corner, and which, for its unpolissed plainness and want of exterior attraction, was almost regarded with contempt. Men knew scarcely more of the real powers of the press, and its genuine uses, than the favage would suspect of the uses of the alphabet, if you threw the four and twenty letters into his lap.

And now, in the close of the eighteenth century, lord Grenville would bring us back to the ftandard of 1571. Does he think we are to be thus led? Does he believe that he will be permitted to treat men arrived at years of maturity, in the manner they were treated while children? Is the *imprimatur* of government to be a neceffary preliminary to every publication? Are we to have an *Index Expurgatorius*, teaching us what books we may read, and what books must on no account be opened? Is government to appoint certain perfons to draw up for us catechifins and primers, Whole Duties of Man, and elemen-

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eighteenth ing us back he think we ieve that he ived at years were treated or of governhary to every hary to every hard a karbooks we may ho account be point certain hetechifins and h, and elementary

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tary treatifes of every fcience? And are we, by these publications from authority, to model our creed and fashion our understandings?

Little indeed do these ministers apprehend of the nature of human intellect ! Little indeed have they followed its growth, to the vigorous sublimity of its present stature ! They are strangers come from afar, and cannot understand the language of the country. They are like the feven fleepers, that we read of in the Roman history, who, after having flumbered for three hundred years, knew not that a month had elapsed, and expected to see their old contemporaries, their wives still beautiful, and their children still in arms. But they will be taught the magnitude of their error. This giant, the understanding, will roufe himfelf in his might, and will break their fetters, " as a thread of tow is broken, " when it toucheth the fire."

We have now taken a view of the provisions and spirit of the proposed bills, and nothing remains for us, but to fum up the arguments on either fide, and attend to the refult. We have stated the emergency of the case upon which ministers acted, with as much candour and accuracy as we could exert,

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ert, and certainly with a defire, very oppofite to that of fupprefling or difguifing any of its circumstances. This would, in our apprehension, have been unpardonable. We agree with ministers in the principle of their bills, if the admission of certain facts, and of the necessfity of some vigilance, perhaps of some exertion, can be called the principle of the bills.

We are now to compare the difeafe and the remedy together, to afcertain in what degree they are proportioned to each other, or how far it can be expected that that, which is offered us as a remedy, will prove a remedy.

The first of these questions may be difmission as few words. The evil is to be confidered as an embryo evil. The operations of the London Corresponding Society, and its adherents, if not opposed, must have terminated in one or two ways. Either they would have burst out prematurely, and then it would have been a mere common turnult or fedition; it would have been easily quelled; its authors would have been its victims; and they would have left, as a legacy to their countrymen, an infallible pretext for new feverity and assumption on the part of government. v opposite any of its ar appre-We agree their bills, and of the os of fome ple of the

lifeafe and n what deother, or hat, which e a remedy. ay be difs to be cone operations ociety, and ft have ter-Either they ly, and then mon tumult fily quelled; victims; and acy to their for new fet of government.

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ment. Or the tendency of their operations would have been more formidable; and, by continually gaining ftrength, they would at laft have been able to overturn the conftitution. But, to accomplifh that purpofe, it would have been neceffary, that they fhould have been peculiarly tranquil and orderly in their appearance; that they fhould have watched their opportunity with unalterable patience; and that they fhould have fuffered years to elapfe before they broke out into act.

It may well be doubted, whether an evil thus diftant, though unquefitonably entitled to the attention of minifters, required the introduction of any new act of parliament to encounter it. It may well be believed, that the laws already in existence, fagaciously administered, would have been abundantly sufficient for the purpose. I think this would have been the case, even if we had torn the Riot Act from our statute book, and introduced fome more humane and wholfome regulation in its place.

The nature of the proper remedy was generally delineated in the first pages of this enquiry. But it may not be useles, to reca-L pitulate

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pitulate and expand what was there delivered. The circumftance, as we then obferved, principally to be regretted was, that the proceedings of the London Corresponding Society and its partizans, were of fuch a nature, that, in endeavouring to check them, the flatefman would be perpetually in danger of intrenching upon the freehold of our liberties. In this cafe it would be incumbent upon him, to tread with wary steps, and to handle every thing that related to the transaction with a tender hand, and a religious fear. Before he fet out upon his expedition, he would fwear upon the altar of his country, that, in dealing with her internal foe, he would not infringe upon her liberties.

It is no eafy matter to lay down the precife conduct he would purfue. It would be idly to detract from the ufefulnefs of these pages, to offer any undigested opinion upon that subject. Undoubtedly he would fit down, with the maturess deliberation, with the most unalterable constancy, with the most perfect coolness of temper, and with the puress kindness towards all the parties concerned, to meditate upon this critical question. He would certainly prefer means of conciliation to means of

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of f offer itro lend 9 nar tur be tic vil th m ad ce h P n d v ť - re delivered. erved, prinat the proding Society nature, that, he ftatefinan intrenching es. In this oon him, to handle every action with a . Before he would fwear at, in dealing I not infringe

on the precife yould be idly thefe pages, pon that fubt down, with the most unmost perfect e purest kindcerned, to meh. He would ation to means of

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of force. Means of conciliation will always offer themfelves in abundance, to the man of itrong understanding, and of ardent benevolence.

Such then is the nature of the preliminary circumstances, and such the general nature of the remedy to be applied. It will not be necessary to enter into a long recapitulation of the measures proposed by lord Grenville and Mr. Pitt, in order to fnew how far they correspond with the conditions of the remedy. It is not probable that their warmeft advocates will pretend, that they have proceeded with a very cautious flep; that they have shewn any uncommon folicitude for the prefervation of our liberties, through all their minutest particles, and their widest and tendereft ramifications. Their warmest advocates will not pretend, that they have not advanced to this bufiness with a fort of youthful alacrity; and that they have not rather feized a pretext, than been preffed into the fervice by an occafion. They have no fympathy with the friends of liberty. They confult not the coolness of philosophy, but the madness of passion. When the time calls upon them to reason, they begin to rail. Their profession is that of invec-_ tive; L 2

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tive; and invective has been their principal medium for working on the minds of their countrymen, for the laft three years. They act with the unfteadinefs and vehemence of paffion; and, if they produce a falutary effect, it will be by the fame kind of accident, as the painter, who produced upon his canvas the appearance he wifhed, by throwing his brufh at it from the impulse of impatience and despair.

Such are the ministers to whom the affairs of a great country are confided; and such is the shallow policy, mission exquisite and profound, by which the interests of mankind have been managed, in too many instances, in all ages of the world.

There is a curious fact relative to this fubject, which deferves to be flated, and upon which the reader will make his own reflections. From the beginning of the prefent reign, there have been two parties conflantly concerned in the government of this country; certain individuals in habits of perfonal intimacy with the king'; and his oftenfible advifers. Between these two parties it has been neceflary that there should be a constant spirit of compromise; the king's ministers would not eir principal nds of their ears. They chemence of lutary effect, accident, as n his canvas throwing his patience and

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e to this fubed, and upon s own reflecf the prefent ies conftantly this country; perfonal intipoftenfible adies it has been conftant fpirit inifters would not

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not confent to be the nominal conductors of affairs, without having an occasional voice in the measures they undertook to recommend and to vindicate. This compromise has been a matter of increasing difficulty and delicacy, during that part of the king's reign which is now elapfing. In earlier periods, it was thought proper for him to maintain a certain fort of indifference for his ministers, and, if a prefent fet were not found fufficiently complying, to have recourse to others. During the administration of Mr. Pitt, he has scarcely at any time had the choice of fuch an alternative. Of confequence, the commerce has been carried on upon more equitable terms. As the minister has often zealously exerted himfelf to perfuade parliament into the adoption of measures which he perfonally difapproved, fo the king has been obliged repeatedly to make a fimilar conceffion. Thus two men, one of whom at least is supposed to entertain a mortal antipathy to the other, have found the fecret of going on very amicably together. In the inftance to which this pamphlet relates, it has it feems been the king's turn to concede. His most intimate and confidential advisers have been hoftile to the prefent

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They have conceived that it sent measure. tended to create danger, where it profeffed to communicate fecurity. Thus ministers have, with a confiftency and candour fufficiently memorable, brought in a bill, the entire and exclusive purpose of which is to secure themfelves in their places, under the title of An Act for the fafety and prefervation of his majesty's perfon and government, against treasonable and feditious practices and attempts. Mr. Pitt stands upon fo high ground in the cabinet upon the prefent occasion, that it was not thought fafe, on the part of the king's friends, to refuse their acquiescence to the bills. Lord Thurlow alone has difplayed a fort of ambiguous opposition, just fufficient to fhew, that he did not confider the prefent measures as by any means entitled to his approbation. -

An idea will inevitably fuggeft itfelf in this place to one clafs of readers. They will confefs, " that they are not very folicitous, as to " whether the bills of lord Grenville and " Mr. Pitt be fomewhat ftronger than the " occafion demanded. They are not abfo-" lutely determined against all ideas of li-" berty; but they conceive that, in the pre-" fent eived that it professed to nifters have, r fufficiently he entire and fecure theme title of An on of his maainst treasontempts. Mr. nd in the ca-, that it was of the king's escence to the as displayed a just sufficient ider the prefent tled to his ap-

They will confolicitous, as to d Grenville and ronger than the ey are not abfoall ideas of lithat, in the pre-" fent

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" fent times at leaft, liberty must be viewed " as a fubordinate confideration. A grand " iffue is now depending, between the " ftrengthening the powers of government, " and extending what is called, our liberties; " and they prefer without hefitation an eftab-" listed despotism to the apprehensions of " anarchy. The only question about which " they are folicitous, is, Will these bills, " granting that they are superfluous ftrong, " answer their oftensible purpose, keep out " innovation, and perpetuate the domestic " peace of Great Britain ?"

This is a queftion to which we cannot turn without fome degree of pain; but it is neceffary that it fhould be examined. The following reafons induce us to think, that the bills will not an wer their often fible purpofe.

The human fpecies, as has already been obferved, is arrived, in a certain fenfe, at years of maturity. It can no longer be treated with the rigours of infantine difcipline, nor can it be moulded into every form that its governors fhall pleafe to prefcribe. The materials have already affumed a decided character, and government has nothing left but to make the beft of thefe materials. Cardinal Wolfey faid

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faid in the reign of king Henry the Eighth, fpeaking of the papal superstition, " If we do " not deftroy the prefs, the prefs will deftroy " us." It will be doubted by a careful reafoner, whether cardinal Wolfey fpoke in time, and whether the daring project at which he hinted could, even then, have been execut e But it cannot now be executed. The prefs is " a stone against which whosever stumbles, " shall be broken; but whosever shall pull it " upon his own head, shall be crushed in " pieces."

No infatuation can be more extraordinary than that which at prefent prevails among the alarmed adversaries of reform. Reform must come. It is a refiftless tide; and, if we endeavour to keep it out too long, it will overwhelm us. You are friends to the peace and tranquillity of human fociety. So is every reasonable and confcientious man that lives. But, take heed left your mistaken friendship should produce the effects of hatred. In order to maintain the peace and tranquillity of fociety, it is necessary to temporize. We mufl both accommodate ourfelves to the empire of old prejudices, and to the ftrong and decifive influx of new opinions. We muft mufi grea little not f in th If w rever over ftret as to T been

was fcend blaim rious mini ists, were fluen to hc inter the The have The of a Eighth, If we do ill deftroy reful reake in time, which he execut e The prefs is r ftumbles, fhall pull it crufhed in

traordinary vails among a. Reform ; and, if we long, it will to the peace ciety. So is ous man that our mistaken ects of hatred. ice and tranto temporize. ourfelves to the to the ftrong opinions. We muft (81)

muft look far before us. To promote greatly our own interest, we must think a little of the interest of posterity. We must not fpend the whole capital of our estate, in the first year that we come into pofferfion. If we would preferve in the community any reverence for authority, we must exercise it over them with frugality. We must not ftretch the ftrings of our instrument fo far, as to put them in instant danger to fnap.

The London Corresponding Society has been thoughtlefsly purfuing a conduct, which was calculated fooner or later to bring on fcenes of confusion. They have been to blame. But it is fcarcely poffible for a ferious enquirer to pronounce, that the king's ministers, and the opulent and titled alarmists, are not much more to blame. Thefe were men who, by their fituation and influence in the country, were peculiarly bound to hold the balance even, and confult for the interests of the whole. But, they have been the first to violate the general compact. They have thrown down the gauntlet. They have had recourfe to every kind of irritation. They have laid afide the robes and infignia of authority; and leaped, like a common M wrestler,

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wrestler, upon the stage. They have been loudest in increasing the broil; they have urged on the animolity of the combatants; and they have called for blood. Neither the prefent times nor posterity will forget the trials for high treason last year at the Old Bailey; a measure which, for precipitation, folly, and an unferupulous and fanguinary spirit, has never been exceeded. This was one of the early measures, by which government confpicuously forced the moderate and the neutral, to take their ftation in the ranks of the enemy.

But the prefent bills will have still more strongly, and, if they pafs into a law, much more permanently, the fame effect. What is it that we are called upon to part with, and what to admit, that we may enter into a treaty, offenfive and defenfive, with the prefent ministers? We must part with the Bill of Rights, with the liberty of the prefs, and the liberty of fpeech. We must place ourfelves in the fituation, which is deferibed in the preamble of the Act, r Henry IV, when, "no man could know " how he ought to behave himfelf, to do, " fpeak or fay, for doubt of the pains of " treafon." have been they have combatants; Neither the forget the year at the h, for preciupulous and en exceeded, meafures, by fly forced the to take their ny.

we still more a law, much effect. What to part with, may enter into five, with the part with the liberty of the We fpeech. tuation, which of the Act, i an could know himfelf, to do, of the pains of " treafon."

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We must admit a national mi-Treafon." litia of fpies and informers. This is a price that fearcely any man will be content to pay. If it be paid for want of reflection at first, men will full furely awake; they will loudly reclaim their birth right ; and the indignation they will conceive at having been thus overreached, will probably produce a convultion. The prefent bills force men into the extremest state of hostility; they leave no opening for treaty; they offer no compromise; they inculcate an obstinate and impracticable temper upon both parties. At a time when conciliation is most neceffary, they most deeply infpire into us fentiments of animofity.

The nature of Mr. Pitt's bill deferves particularly to be recollected in this place. It abrogates the fundamental provision of the Bill of Rights. When the Bill of Rights authorized men to confult refpecting grievances, and to demand redrefs, it is not probable that its authors were unaware of the danger attendant upon crowded affemblings of the people. But they reafoned upon the nature of the cafe, and they thought the legal permiffion of thefe affemblies, under M 2 certain

certain conditions, the leaft evil. They knew that, when the people thought themfelves aggrieved, they must be redreffed. They knew that difcontent was one of the inoft undefirable states of the public mind, They knew that difcontent, when thut up, grew ftronger and more menacing; and they conceived that it was true political wifdom to provide it a channel by which to express itself. Mr. Pitt is determined that there shall be no discontent. At least he is determined, that discontent shall not declare itfelf, and that no clamours shall be heard. He fhuts up every avenue, of open confulting, of political publications, and of private convertation. Ministers will be found perhaps, to be fufficiently ignorant at prefent of, the ftate of the public mind. It is one of the great problems of political government to be adequately acquainted with it. The most fatal effects have always followed from this ignorance. The American war was begun, from a perfuasion that the majority of the people were loyalifts : and the prefent war would probably never have -been undertaken, if the English government had not believed, that the great mais of

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of the inhabitants of France were concealed adherents of the dethroned fovereign. The prefent bills are calculated to fwell this fpecies of ignorance to its greateft dimensions. Mr. Pitt is determined that we shall not hear the tempest, till it burst upon us in a hurricane, and level every thing with the dust.

Having, in this inftance, affigned reafons why those perfons, who are under no apprehenfions from the extension of authority. ought yet to difapprove of the prefent bills, we will conclude, in conformity to the moderate and conciliating fpirit with refpect to the two opposite political fystems, that we hope has pervaded thefe fheets, with offering a few confiderations to perfuade those perfons who are enthufiaftic advocates for the extension of liberty, that they ought not to conceive too vehement an animofity, and to be possessed with too profound a defpair, if these bills should ultimately pass into law. The enthusiastic advocates for liberty are too apt to exclaim upon every new encroachment, " This is the last degree of hostility ; " every thing depends upon our prete t fuccels; "if we mifcarry now, the triumph of defpotifm " is final, and there is no longer any hope that " remains

" remains to us." The precifely opposite of this is the true inference in the prefent instance. These bills are an unwilling bomage, that the too eager advocates of authority pay to the rifing genius of freedom. Why will you always thut your eyes upon the real nature of your fituation? Why will you believe, while every thing is aufpicious, that every thing is defperate? If you cannot fee how deeply more liberal principles of freedom have ftruck their root into the foil of Britain, how widely they have diffused themselves, and how fast they are ripening for the purposes of reform, you have here the testimony of your enemies to You are mistaken: the convince you. present effort of intemperate alarm, is not the act of of prefumptuous confidence; it is dictated by a fentiment of dejection and defpair. Be tranquil. Indulge in the most factering prospects. Be firm, be active, be temperate. If alarmifts are refolved no longer to keep any terms with you, you then, in all just confideration, fucceed to the double office, of the advocates of reform, and the moderators of contending and unruly animolities.

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THE END.

MARSHALL[•] D• CINCULATING LIBRARY, ···· NEWGASTL**B**• ppolite of e prefent illing boauthority . Why n the real will you auspicious, f you canprinciples t into the have difthey are form, you enemies to aken: the rm, is not fidence ; it jection and in the most e active, be lved no lonyou then; eed to the reform, and and unruly RSHALL . RGULATING LIBRARY, WGASTLE.

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