

THE
THIRD ANNUAL REPORT

OF THE

HALIFAX ASSOCIATION

FOR

Improving the Condition of the Poor,

FOR THE YEAR 1869.

WITH A

LIST OF OFFICE-BEARERS, &c.

ORGANIZED DECEMBER 27, 1866.

HALIFAX, N. S.
PRINTED BY WILLIAM MACNAB, 11 PRINCE STREET.
1869.

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THE
HALIFAX ASSOCIATION
 FOR
Improving the Condition of the Poor.

OFFICE-BEARERS:

President.

HIS WORSHIP THE MAYOR.

Vice-President.

JOHN DOULL, Esq.

Members of the Central Board.

JOHN BROOKFIELD,
 WM. ROCHE, JUNR.,

JOHN S. MACLEAN,
 C. C. VAUX.

Treasurer.

W. S. STIRLING, Esq.

Honorary Secretary.

M. H. RICHEY, Esq.

ADVISORY COMMITTEES.

The first in order is the Chairman of each District Committee.

FIRST DISTRICT.	SECOND DISTRICT.	THIRD DISTRICT.	FOURTH DISTRICT.
<i>Wards One and Two.</i>	<i>Wards Three & Four.</i>	<i>Ward Five.</i>	<i>Ward Six.</i>
John Brookfield, W. H. Neal, H. Romans.	J. S. Maclean, E. M. Manning, S. Waddell.	W. Roche, Jr. W. H. Harrington, J. D. Longard.	C. C. Vaux, D. H. Starr, H. J. Marshall.

(For List of Visitors see pages 14 and 15.)

PROCEEDINGS
AT THE
ANNUAL MEETING
OF THE
HALIFAX ASSOCIATION FOR IMPROVING THE CONDITION OF THE POOR
Held 8th November, 1869.

The Vice-President in the Chair.

The Report of the Central Board was submitted through the Secretary, and the Financial Statement for the past year was read by the Treasurer.

Upon motion it was then

RESOLVED,—That the Report just submitted be accepted, printed, and circulated under the direction of the Central Board.

The Central Board and Advisory Committees were then elected and empowered to appoint the visitors, in their respective districts, for the ensuing year.

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N. B.—Donations and Subscriptions will be thankfully received by Mr. Sterling, the Treasurer of the Association, at the Union Bank. It is hoped that friends of the Association will not wait to be called upon for contributions.

REPORT.

The Central Board of the ASSOCIATION FOR IMPROVING THE CONDITION OF THE POOR have pleasure in reporting, at this, the Third Annual Meeting of the Association, that its operations during the past year have tended to confirm their belief in the wisdom of the principles upon which it has been established, and of the fundamental rules by which all who connect themselves with it are expected to abide. The evils of indiscriminate alms-giving are more and more forced upon the attention of those engaged in the distribution of charity; and the absolute necessity for thorough investigation into the particulars of every case before administering relief becomes increasingly apparent with every day's experience. The stringency of our rules has been abundantly justified, and ample proof is afforded of the beneficial results with which they may be rigorously applied. It is only in so far as they may at any time be disregarded that failure in the grand object of our organization is likely to occur.

With satisfaction the Central Board advert to the fact, that whilst during the past year every imperative claim for assistance, brought to the notice of your visitors, appears to have been promptly met; the amount distributed in gratuitous relief has fallen in every district of the city very considerably below that of the previous year. No doubt much of the success of the Association has arisen from

the efficient check upon the importunity of the undeserving which the offer of employment at the shed for stone-breaking supplies. The work at this shed was continued with good success during the past winter. An equitable arrangement was effected with the City Council, and upwards of thirty-six thousand bushels of stone broken at the shed were purchased by the Council for the improvement of the streets of the city. The great desideratum now painfully apparent to the Board, is a well organized system of employment for females. They commend the subject to the thoughtful consideration of all who may feel disposed to aid them by counsel or co-operation.

The financial statement of the Treasurer will be found appended.

Subjoined is a summary exhibit of the District Relief in the past year :—

No. of District.	No. of Families Relieved.	No. of Persons Relieved.	No. of Visits made.
1	145	546	278
2	456	1520	832
3	262	1102	442
4	73	406	223

The above numbers being the aggregate for the year of the monthly returns, repetition is, of course, unavoidable, as the same families and individuals frequently receive relief in successive months. The greatest amount of distress would appear to have occurred in January. In that month the number who received aid in the several Districts was as follows :—

No. of District.	No. of Families Relieved.	No. of Persons Relieved.	No. of Visits made.
1	42	147	73
2	112	396	213
3	72	330	132
4	97	341	118

The Board deem it to be their duty to record their grateful acknowledgments of the generosity by which all coal required for distribution in the First District was gratuitously supplied by

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Halifax,

REPORT.

a resident of the district, and also of the valuable assistance rendered by the "Universalist Ladies Sewing Association" in supplying a quantity of clothing in the Fourth District.

The Board would strongly urge upon citizens the duty of discouraging, to the utmost, street begging and vagrancy, by availing themselves of the means which this association now affords for ascertaining the title to charitable relief of those who apply for it. Members and Visitors are recommended to acquaint themselves thoroughly with, and to strictly observe, the fundamental rules of the association,* for they are the result of a wide range of observation and experience, by sagacious men, where associations such as this have been in operation for many years.

On behalf of the Board.

STEPHEN TOBIN,
President.

M. H. RICHEY,
Honorary Sec'y.

Halifax, November 1, 1869.

* These will be found in an Appendix to this Report.

TREASURER'S REPORT.

Dr. *Halifax Association for Improving the Condition of the Poor, in acct. with W. S. Stirling, Hon. Treasurer.* Cr.

To aggregate payments, District No. 1.....	\$ 210.85
“ “ “ 2.....	525.43
“ “ “ 3.....	478.30
“ “ “ 4.....	376.25
Purchase, hauling, and breaking Stone.....	2793.93
Special vote to parties leaving the Province....	26.87
Printing Reports, Visitors' Lists, Tickets and Orders.....	79.50
H. P. Burton, Medicines supplied.....	22.03
Balance in hand	142.59
	<hr/>
	\$ 4655.75

By balance in hand, Oct. 31, 1868.....	\$ 50 43
Donations and Subscriptions	2223 50
Amount received on acct. Vote City Council (\$250) for loss on stone breaking the previous year.....	169 44
Amount received from City for Broken Stone, 1868-69.....	2170 38
Amount received from a citizen for removing a Stone wall.....	42 00
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	\$ 4655 75

REPORT. *L. 389*

Oct. 31. By balance brought down..... 142 59

W. S. STIRLING,
Honorary Treasurer.

HALIFAX, October 31, 1869.

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BY-LAWS.

ARTICLE I.

Every person who becomes an annual subscriber of one pound currency, or upwards, or a visitor, shall be a member of the Association. Donations of smaller sums will be thankfully received.

ARTICLE II.

The President and all officers, except the secretary, of the Association, shall perform such duties as usually pertain to their office, gratuitously.

ARTICLE III.

The Treasurer shall take in charge all funds of the Association; keep an account of all receipts and disbursements, and pay all duly authorized demands. At the annual meeting, to be held in November, when a report of its proceedings will be submitted, and officers and directors chosen, he shall render a particular and correct statement of his receipts and disbursements to the Association. He shall exhibit a summary report to the Board of Directors at their stated meetings whenever called upon for that purpose.

ARTICLE IV.

The Board of Directors shall have exclusive control of the funds of the Association, and authority to make By-Laws; to fill vacancies in its own body, subject to the approval of a general meeting of the Association; and generally to adopt such measures as the objects of the institution may require. It shall meet for the transaction of business once every month.

ARTICLE V.

Special meetings of the Board of Directors may be called by the secretary, at the request of the president or vice-president, or on receiving a requisition signed by four members. Two days notice must be given of the time of this meeting.

ARTICLE VI.

The City shall be divided into four districts.

The 1st	to include	Wards	1 and 2.
2nd	"	"	3 and 4.
3rd	"	"	5.
4th	"	"	6.

Each District shall have an Advisory Committee, to consist of three members, who shall divide their district into sections.

ARTICLE VII.

It shall be the duty of the advisory committee to endeavor to obtain suitable visitors for each section, supply vacancies which may occur, apportion to each visitor an adequate number of families requiring attention; make the necessary arrangements for placing at the disposal of the visitors food, fuel, and clothing for distribution; and on some day in the first week of every month to convene all the visitors of the sections, for the purpose of receiving their returns and conferring with them on the subject of their mutual labors. The committees shall be authorized to draw upon the treasurer for such proportion of the funds as may be appropriated to their districts. They shall keep a strict account of all their disbursements, and only in extreme cases make donations of money. They shall monthly render an account of their expenditures to the Board of Directors, and in default of this duty, shall not be entitled to draw on the funds of the Association.

ARTICLE VIII.

DUTIES OF DISTRICT VISITORS.

It shall be the duty of each Visitor to confine his labors exclusively to the particular Section assigned him, so that no individual shall receive relief, except in the section where he is known and to which he belongs. The visitors shall carefully investigate all cases referred to them before granting relief; ascertain the condition, habits of life, and means of subsistence of the applicants; and extend to all, such kind services, counsel, and assistance, as a discriminating and judicious regard for their present and permanent welfare requires. And in cases of sickness, it will be their duty to inquire whether there is any medical or other attendance needed; whether relief is afforded by any religious or charitable Society. When no other assistance is provided or available, they may draw from the resources of the Association such articles of food, fuel, clothing, and similar supplies as the necessities of the case require.

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ARTICLE IX.

It shall be the duty of the Members of the Association to endeavour, in all suitable ways, to give practical effect to its principles; especially to discountenance indiscriminate alms-giving and street-begging; and instead of giving alms to unknown applicants, whose cases they cannot themselves investigate, to refer them to the visitors of the section in which the applicants reside, in order that such cases may be properly inquired into, and, if deserving, be relieved.

ARTICLE X.

The printed forms of tickets and orders for relief shall be designed by the Board of Directors, and no others shall be used.

ABSTRACT OF THE FUNDAMENTAL RULES BY WHICH THE
ASSOCIATION IS TO BE GOVERNED.

1. To consider each applicant for relief as entitled to charity, until a careful examination proves the contrary.
2. To give relief only after a personal investigation of each case, by visitation and enquiry.
3. To relieve no one except through the visitor of the section in which applicant lives.
4. To give necessary articles, and only what is immediately necessary.
5. To give what is least susceptible of abuse.
6. To give only in small quantities, and in proportion only to immediate need; and of coarser quality than might be procured by labour, except in cases of sickness.
8. To give assistance at the right moment; not to prolong it beyond the duration of the necessity which calls for it; but to extend, restrict, and modify relief according to that necessity.
8. To require of each beneficiary abstinence from intoxicating liquors as a drink; of such as have young children of a proper age, that they be kept at school, unless prevented by unavoidable circumstances; and that those of suitable years be apprenticed to some trade, or sent to service. The design being to make the poor a party to their own improvement and elevation, the wilful violation or disregard of these rules, shall debar them from further relief.
9. To give no aid to persons who, from infirmity, imbecility, old age, or any other cause, are likely to continue unable to earn their own support, and consequently to be permanently dependent, except in extreme cases, for two or three days, or until they can be referred to the Commissioners of the Poor, or to the Churches to which they belong.
10. To discontinue relief to all who manifest a purpose to depend on alms, rather than on their own exertions for support, and whose further maintenance would be incompatible with their good and the objects of the Institution.

In all cases of want coming to the knowledge of the Visitors, they will be expected to perform the same duties, although no application has been made. It shall be their duty, moreover, to render a written report of their labours, and also an account of their disbursements, to their respective committees, at the stated monthly meeting. No visitor neglecting these duties will be entitled to draw on the funds of the Association.

Most of the Rules will, doubtless commend themselves at once to approval. As it respects others, the propriety of which may appear less obvious, the following explanations are offered.

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In the 9th Rule, the permanently dependent are not regarded as proper subjects for relief, because, if they should continue to be relieved, the entire funds of the Association would soon be exhausted in the support of a permanent list; and its primary objects—the elevation of the moral and physical condition of the Poor—be defeated. Such persons should become a public charge, which is far preferable to reliance on incidental relief.

The 10th rule refers to those who have become so pauperized in spirit by long-continued vagrancy or gratuitous relief, or so debased by other causes, that there is no hope of inciting them to self-support, and to aid whom would encourage sin and indolence, and foster a great social evil.

The complaints of unrelieved applicants who have been sent to the Association should not be listened to, until they have produced a card from the Visitor, *for a card assigning the reason of refusal should always be given to the unrelieved applicant*, which, if produced, will show why he was not relieved; and, if unproduced, a proof that he has been attended to. In either case, the member will thus be made acquainted with the action of the visitor, and the reason for it.

Two or three important results involved in the observance of the foregoing rules deserve notice. First, by refusing aid to the persons described, none are necessarily left to suffer. Even those who obstinately persist in their vicious courses, and cannot be relieved without injury to them and the community, still have a resource in the legal relief provided by the Commissioners of the Poor; so that all are cared for. Second, the Association does not supersede existing charities, but so far as is practicable, makes them available to those for whom they are designed. Third, that it is governed by such humane and economical considerations as have most important moral and social bearings on the individuals concerned, and the public.

 Visitors, in complying with the foregoing Rules, should carefully direct their attention to such particulars bearing on the different classes indicated therein, as will qualify them for an intelligent and judicious discharge of their highly important and responsible duties.

 The attention of Members is also called to the said Rules, and their co-operation with the visitors most earnestly solicited, for, without it, the great and difficult work in which the Association is engaged cannot be effectually accomplished.

LIST OF VISITORS.

DISTRICT ONE—WARDS ONE AND TWO.

JOHN BROOKFIELD, Chairman.

<i>Streets.</i>	<i>Visitor's Name.</i>	<i>Visitor's Residence.</i>
Albermarle street, 1 to 39.....	Henry Romans,	59 Spring Garden road.
Argyle street, 1 to 33, 2 to 23.....	Henry Romans,	59 Spring Garden road.
Albert street.....	S. M. Brookfield,	59 Spring Garden road.
Barrington street, 1 to 49, 2 to 40.....	Henry Clarke,	Carlton House.
Blowers street.....	Henry Clarke,	Carlton House.
Birmingham street.....	George Maclean,	4 Brenton street.
Brenton street.....	R. N. Beckwith,	95 Dresden row.
Briar Lane.....	R. N. Beckwith,	95 Dresden row.
Church street.....	H. R. Vaux,	23 Carlton street.
Dundonald street.....	H. R. Vaux,	23 Carlton street.
Dresden Row.....	R. N. Beckwith,	95 Dresden row.
Fawson street.....	Henry Clarke,	Carlton House.
Granville street, 1 to Sackville.....	Henry Clarke,	Carlton House.
Grafton street, 1 to Sackville.....	Henry Romans,	59 Spring Garden road.
Green street.....	E. H. Reeves,	Victoria road.
Gas Lane.....	S. M. Brookfield,	59 Spring Garden road.
Harvey street.....	H. R. Vaux,	23 Carlton street.
Hollis street, 1 to Sackville.....	Henry Clarke,	Carlton House.
Ingles street.....	C. Francklyn,	Merchants' Bank.
Kent street.....	E. H. Reeves,	Victoria road.
Morris street.....	H. R. Vaux,	23 Carlton street.
Pleasant street, 1 to 103, 2 to 48.....	S. M. Brookfield,	59 Spring Garden road.
Park street.....	R. N. Beckwith,	95 Dresden row.
Queen street.....	Geo. Maclean,	4 Brenton street.
Quinpool Road and Studley.....	W. H. Neal,	121 Spring Garden road.
Rottenburg street.....	George Maclean,	4 Brenton street.
South Hollis street.....	S. M. Brookfield,	59 Spring Garden road.
Sackville street, south side.....	Henry Romans,	59 Spring Garden road.
Salter street.....	Henry Clarke,	Carlton House.
Spring Garden road.....	George Maclean,	4 Brenton street.
South street.....	H. R. Vaux,	23 Carlton street.
Smith's lane.....	E. H. Reeves,	Victoria road.
Tobin street.....	E. H. Reeves,	Victoria road.
Tower road.....	C. Francklyn,	Merchants' Bank.
Lower Water street, east side.....	Charles Stayner,	Stayner's wharf.
Lower Water street, west side.....	G. Brown,	47 Birmingham street.
Victoria street, Gas lane.....	S. M. Brookfield,	59 Spring Garden road.
Victoria road, Smith's Fields.....	E. H. Reeves,	Victoria road.
Wallace street.....	Henry Clarke,	Carlton House.
All the District lying south of Ingles street.	C. Francklyn,	Merchants' Bank.

DISTRICT TWO—WARDS THREE AND FOUR.

J. S. MACLEAN, Chairman.

<i>Streets.</i>	<i>Visitor's Name.</i>	<i>Visitor's Residence.</i>
Albermarle, 2 to 104, 43 to 149.....	A. P. Seeton,	111 Pleasant street.
Albermarle, 106 to 142, 151 to 167.....	George Ingles,	50 Creighton street.
Albermarle, 144 to 186, 169 to 231.....	Alex. G. Russell,	120 Grafton street.
Argyle street, Sackville to end.....	Arthur Trueman,	8 Bedford row.
Barrack, 1 to 61.....	J. H. Sutherland,	Blackwood & Sutherland's.
Barrack, 67 to end.....	E. M. Manning,	43 Granville street.
Barrington, Sackville to end.....	Wm. Archibald,	8 Bedford row.
Bedford Row.....	Wm. Archibald,	8 Bedford row.
Bell's Lane.....	Frank Graham,	J. Northup & Sons.
Buckingham.....	Frank Graham,	J. Northup & Sons.
Duke.....	E. L. Fenerty,	Birmingham street.
George.....	E. L. Fenerty,	Birmingham street.
Grafton, 40 to 120.....	John A. Logan,	69 Argyle street.
Grafton, 121 to 153.....	J. G. McGregor,	106 Gottingen street.
Grafton, 154 to 211.....	Hugh McD. Scott,	Cunard Court.
Granville, Sackville to end.....	E. L. Fenerty,	8 Birmingham street.
Hollis, Sackville to end.....	E. L. Fenerty,	8 Birmingham street.
Jacob, south side.....	Frank Graham,	J. Northup & Sons.
Prince.....	Arthur Trueman,	8 Bedford row.
Sackville, north side.....	E. L. Fenerty,	8 Birmingham street.
Water, Lower, 165 to 216.....	A. Stephen, Jr.	Steamboat wharf.
Water, Upper, 1 to 82.....	A. Stephen, Jr.	Steamboat wharf.

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DISTRICT THREE—WARD FIVE.

W. ROCHE, JR., Chairman.

Streets.	Visitor's Name.	Visitor's Residence.
Water	J. S. Smith,	159 Lockman street.
Lockman	J. Thompson,	94 Lockman street.
Brunswick	John Longard,	129 Brunswick street.
Proctor's lane, &c.....	Edwd. Jost,	69 Brunswick street.
Maitland	Thos. C. Johnson,	69 Maitland street.
Gottingen	Rufus Sweet,	98 Gottingen street.
Creighton, &c.....	D. Ellis,	15 Bauer street.
Maynard	Jas. Mitchell,	103 Park street.
Cunard and John	J. M. Johns,	106 Cornwallis street.
Moren, Bayer, Gerrish, &c.....	Thomas Goudge,	44 Bayer street.

DISTRICT FOUR—WARD SIX.

C. C. VAUX, Chairman.

Streets.	Visitor's Name.	Visitor's Residence.
Albro street.....	Thomas Conran,	171 Brunswick street.
Almon street	Sidney Harrington,	212 Gottingen street.
Artz lane	D. M. Sterns,	83 Lockman street.
Bilby street.....	Sidney Harrington,	212 Gottingen street.
Brunswick street, Gerrish to North	D. H. Starr,	185 Brunswick street.
City street	A. I. Harrington,	212 Gottingen street.
Gerrish street, north side.....	Thomas Conran,	171 Brunswick street.
Gottingen street, Gerrish to North.....	Thomas Conran,	171 Brunswick street.
Lockman street, Gerrish to North.....	D. M. Sterns,	83 Lockman street.
Mary street	Sidney Harrington,	212 Gottingen street.
McCara street.....	Sidney Harrington,	212 Gottingen street.
North street, Water to Gottingen.....	D. M. Sterns,	83 Lockman street.
Upper Water st., Gerrish to Knight's road.....	H. Harris,	570 Upper Water street.

DISTRICT FOUR—SUBURBAN SECTIONS—WARD SIX.

Kempt road, from King's corner to Three-mile house	John A. Bell,	Water Works Office, City.
All the Settlement lying to the north of Knight's road, along the line of railway, including Africville, to 3-mile house....	R. T. Roome,	Roome street, Richmond.
West of Kempt road, north of North street, east of Kline's road, extending northwardly to Dutch Village.....	J. L. Whytal,	204 Hollis street.
Leahyville to head of N. W. Arm, thence to where Kline's road joins Dutch Village.....	J. L. Whytal,	204 Hollis street.