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## Proportionate Representation

 As the Basis of the Vote for
## Grand Lodge Officers

## AN ADDRESS

Delivered by M.W. Bro. J. Ross Robertson, P.G.M., at the Meeting of the Past Masters' Association of the Toronto Districts, in the Temple Building, November 28th, 1908.

## THE FOREWORD.

To the W.M.'s, Wardens and P.M.'s of the Grand Lodge of Canada:
Dear Sirs and Brethren,- The address within these pages has been prepared so that certain views of proportionate representation as the basis of the vote for Grand Lodge officers should be placed before my brethren of the Toronto Districts.

It has been suggested to me that I should send copies to the W.M.'s and P.M.'s of the jurisdiction, so that they too might be informed on a subject that will eventually come before Grand Lodge.

Every brother is entitled to his opinion. I am entitled to mine. 1 am assured that a very large number of W.M.'s and P.M.'s feel just as I feel on the subject. They know as well as I do that the system of election must sooner or later be changed-that we must conform to present day methods-that we must do fairly by the brethren entitled to vote at Grand Lodge, three-fourths of whom never cast a ballot under present conditions. We have the opportunity of making a change, of righting what is in my opinion a great wrong, and the sooner we get to work to right that wrong the better for the craft.

There are, no doubt, many who will disagree with me, who may not see as I do, and who may have suggestions of their own to make. I shall be glad to hear of any suggestions from the W.M.'s and P.M.'s who read this pamphlet.

It is only by full, free and frank discussion that we can arrive at a satisfactory conclusion, and then Grand Lodge will perhaps act.

Yours fraternally,
J. ROSS ROBERTSON.
tst Janıary, igog.
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## ADDRESS

Delivered by M.W. Bro. J. Ross Rt ser:son, P.G.M., at the Meeting of the Past Masters' Associstion of the Toronto Districts, in the Temple Building, November 28th, 1908.
R.W. Sirs and Mrethren :-

It gives :ne a great deal of pleasure to meet the D.D.G.M.'s of the Torontc Districts and so many Past Masters assembled at the reorganization of the Toronto Past Masters' Association.

I am convinced that our meeting together will create a fresh interest in the work of $f$ reemasonry in these districts.

We can, at thesi meetings, discuss anything and everything that will serve to be'ter the condition of the lodges and to make our monthly mcetings attractive and entertaining.

We can enjoy hearing historical papers, not only concerning Freemasonry in general, but more particularly the history of our institution in British North America, back to the days of nearly two renturies ago, when Ar.napolis Royal was the only centre of Masonic work in what is nuw the Dominion of Canada.

We can discuss and propose improvements in connection with the work in our le!!es. We can coisider, and perhaps formulate, changes in connection with the goverament of the craft, changes ihat may commend themselves to Grand Lodge.

Perhaps we may be able to improve its business methods and elimisate imporfections that may now exist in carrying on the work of the governing body of the craft.
W.: may by meeting together not orly streugtinen the bords that unite us, but by kindly and frank discussicn be able to do muih for the betterment of the institution tiat $\mathbf{w}$. are so deeply interested in.

There are a score of subiects that present themselves for intelligent discussiorı and suggestion. and our talks will not be in vain if we try to reach conclusions in tl. spirit of arity that ought to prevail in our brotherhood.

When the D.D.G.M.'s, at whose request ws: meet here to-night, asked me as a former president of the Past Masters' Association, what questic " might be discussed, I riplied that there were many, but that no subject could be more important than tre questicn raised by the system of nominating and electing officers in Grand Lodge, for, in my opinion, in our meihods there should be a radical change.

It is not the first time changes have been made in conuection with the electlon of some of our Grand Lodge offleers.

In 1884, the late R.W. Bro. James Bain gave a notice of a mothon to the effect that the D.D.G.M.'s should lic electer by the W.M.'s, Wardens and P.M.'s of each District, instead of by the W.M.'s and Warlens only. This change was adopted in 188.5.

Then some years later it was proposed to elect the D.D.G.M.'s in the lodges of the Districts.

If I remember right, the notice never got any further than the agenda paper, but was whthdrawn, and therefore not discussed in Grand Lodge.

In discussing the suhject at the time with M.W. Bros. I. K. Kerr and Spry, R.W. Bro. Walkem, and other members in the Grand East, these brethren admitted that the proposial had its good points, but that it might be left over to see what the future woukl bring forth.

I said at the time that it was a move in the right direction, and that if P.M.'s were to have votes in the election of D.D.G.M.'s the elections should be held in the lodges of the District.

I was satisfied, in my own mind, that it was a good move, but that it was evidently ahead of the times.

At the same time I felt that the day would come when such a change, and even a greater change, might be madic in the conducting of the elections of Grand Lodge.

Well, there ls a time for all things, and as time makes us wise -perhaps we are now in sight of the time.

But if there were no change made in the mode of election of D.D.G.M.'s, there was another change in connectic , with our elections that did a world of good. It was that ef ct siging from the separate ballot to the one ballot system.

For forty-two years Grand Lodge clung to tise separate and perforated ballot, with the name of the offi:e printed in front of a blank space on which the delegate wrote the name of the candidate he favored.

There never was a greater factor for evil than the use of that ballot. It was fruitful of such gross irregularities that to-day the older members of Grand Lodge express wonder at its long continuance in our business equipment.

I saw its evil effects the first year I attended Grand Lodge, nearly thirty years ago.

The exciange of ballots, the canvassing for votes and other irregularities that need not now be referred to, certainly prevented an honest expression of opinion in the selection of officers

You will remember that in 1897, tie ballot that I introduced in 1891, commonly known as the "Robertson" ballot. the one ballot paper, the solid ballot by whirh all officers and elected members of the Board were chosen, was adopted.

That ballot surely improved conditions, for it materially reduced the canvasaling for votes and absolately abolished the exchanging of ballots. Its use assured!y secured an honest election, for under the law each delegate's vote was shecked before ..is ballot was deposited. in the box.

Even under this one ballot system, minor irregularities have crept in, but these have been corrected by the vigilnnce of the Board of Scrutineers.

All thls preliminary, however, leads up to the question as to whether the plan of nomination for office, the form of ballot paper, the manner of depositing and counting the ballot, in fact, the way by which we elect our Grand Lodge of ers, is a satisfactory syatem. Does it ensure an election which can be said to be a fair and representative vote of the entire constituency of Grand Lodge?

Is our system of nominating and electing Grand Officers one that commends itself to those $t$ " desire to see officers elected by a ballot which represents in propation to membership the votes of the W.M., the Wardens, and the P.M.'s of every lodge in the jurisdiction?

In my opinion, the vote as now cast, is not a representative vote. Did I say a representative vote? No, far from it, for unlcss every W.M., Warden and F.M. attended Gra d Lodge, there never has been, and never could be, under the $p$ ent methods, a vote, whe'her for election of officers or on any $0: \quad \therefore$ business, that could in any way be claimed as expressing the opinion of the lodges which are on the roll of Grand Lodge.

Brethren may dis "iss this subject from sunrise to su' set, but until they determine to change the form of ballot, and to $c^{\prime}$ se the place of casting the ballot from Grand Lodge to the prival :odges, ihings will remain as they are to-day.

It will be a surprise to you to know that, taking the last twenty years as an example, the proportion of Past Masters present at each meeting of Grand Lodge did not represent over twenty per cent. of the total number of P.M.'s and W.M.'s on the roll.

This fact is ascertained by a carcful count of the P.M.'s and W.M.'s present at each annual communication during the past twenty years.

Now the faults of the present system are many. Let me enumerate a few.

You all know that Grand Lodge has no permanent place of meeting. This year it meets in London, next year it may meet in Toronto or Ottawa, or some other large city.

It has been generally claimed but withont any justification for the claim, that the movable Grand Lodge, "the movable feast," awakens a new interest in Masonry in not only the district which is the scene of the meeting, but in the surrounding Districts. Some brethren assert that the lodges of the locality in which Grand Lodge
meets, by reason of this meeting, have large additions to their membership, and as a consequence an improved financial position.

But the facts do not support any such claim, and a look at the records of the lodges will show that the itinerant movement has no bearing on the prosperity of the craft, either as regards membership or wealth.

On the other hand, in my opinion, the locality in which Grand Lodge meets, has a great deal to do with the vote, not only from a numerical, but from a representative standpoint.

There is never a fair representation of the representatives of the lodges-that is the W.M.'s and P.M.'s-at the annual communications, and under the movable system of election there never can be.

If Grand Lodge meets at Windsor, the returns of the scrutineers show that the lodges in the east and west and north of Toronto have a much larger representation than the lodges :ast of Toronto.

If at London, about the same proportion of representatives are in evidence.

If at Hamilton, the extreme west and north-west of the jurisdiction is not largely represented, while Toronto and a section to the east and north of Toronto is fairly represented, but the extreme east, say from Kingston cast and north around Ottawa, has not a large representation.

If Grand Lodge meets at Kingston or Ottawa, the east is well represented. The lodges of Toronto and vicinity are only fairly represented, while the lodges west of Toronto have all a small representation.

Then again, when Grand Lodge meets in any of the centres named many of the lodges in remote parts of the jurisdiction send perhaps the W.M., perhaps one P.M., or are represented by proxy, and in many cases are not represented at all.

For example, in Niagara Falls, in 1908, 320 lodges were reported to be represented. Of these, however, only 215 were represented by their duly qualified representatives, consisting of 200 W.M.'s, 32 S.W.'s and 29 J.W.'s, total 26 I . The difference between 215 and 261 , or 46, represents the number of lodges where W.M.'s and S.W.'s or J.W.'s, as the rase may be, were present. Eighty-three lodges were represented by proxy, and 22 by P.M.'s only. The 22 are included in the 518 P.M.'s. Tighty-one lodges were not represented at all, so that only about ont-half the number of lodges on the roll were really represented in Grand Lodge.

In Ottawa in 1907, out of 398 lodges on the roll, only 192 were represented by their regular representativs- 80 being represented by proxy and 25 by Past Masters, while Ior, or over one-third of the lodges of the entire jurisdiction, were not represented at all.

This statement is not made at haphazard, but after a careful examination of the returns, which show the lodges represented during a period covering the past twenty years.
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Here is a table which absolutely proves my statements.
(See Table A in appendix.)
This table shows the number of P.M.'s and W.M.'s and Wardens present at each annual communication of Grand Lodge from 1908-1899, and in 1895 and 1893. I have just taken the returns of these twelve years to illustrate my contention.

The table also shows the P.M.'s who held proxies, but who are of course included in the number of P.M.'s counted at the head of each column.

Last year, that is in 1908, there were 779 voters present. Now, Grand Lodge had in that year say 3,200 P.M.'s, or eight to each lodge, which I think is a low average. There are 400 W.M.'s, and yet only 200 were present ; 800 Wardens, and only 61 present-or a total of 4,400 . This shows that only 17 per cent. of those entitled to vote were present. I am sure that this statement will surprise you, my brethren.

Then in 1907, at Ottawa, there were 632 voters present out of 4,400 , or 14 per cent. In 1906, at Toronto, there were 994 out of 4,400 , or 20 per cent. Then in 1905, at Hamilton, there were 1,083 out of the total, or 24 per cent. It was election year. In 1904, at Brockville, there were 714 out of the total, or 16 per cent. In 1903, at Toronto, there were 1,072 out of the total, or 26 per cent. It was election year.

Now let us go back to 1895 , when the meeting was at Toronto. There were 796 out of 3,500 , or 22 per cent., and in 1893, at Ottawa, 462 out of 3,300 , or 14 per cent.

The figures point to the fact that at the twelve meetings of Grand Lodge selected the average attendance at Grand Lodge was about 20 per cent. of those entitled to voie.

I have made a close examination of the years from the beginning of Grand Lodge in 1855, and especially from 1870 to the present time, and I am certain that the deduction made from the years quoted will govern in regard to attendance in the other years of Grand Lodge. In fact, if an absolute analysis were made, for say the last forty years, I doubt whether the percentage of attendance would be up to that which I have allowed.

Is it not a grave reflection upon our institution-the most important of fraternal institutions in membership, and without peer in its influence for good in the community-that 80 per cent. of those who are called upon to take part in its government do not put in appearance at its annual communications?

Then we have had for years the curse of canvassing for office. There is but little of it in our private lodges, but in Grand Lodge the evil is appalling. I am told that in the pioneer days of Grand Lodge-the first twenty years-that canvassing or solicitation of votes, was an unknown quantity, but there has certainly been a
change, for Grand Lodge has not been free of this evil for the past thirty years.

The adoption in 1897 of the "solid ballot paper" greatly reduced irregularities; for ballots could not be exchanged or altered, and every delegate on casting his vote was checked off, so that none but the owner of the ballot could cast a ballot.

But even with all the advantages of the one ballot system it takes at least three hours before the result of the election can be determined.

A further point against the present system is that 2 host of brethren come to Grand Lodge and devote most of their time, not to the business that is being discussed at Grand Lodge, but to the canvassing for friends who are candidates for office.

You know that on the first day of our annual communication, while the representation is large, the rush comes on the morning of the second day, and this rush represents at least 25 per cent. of the gross attendance at Grand Lodge.

The election is held as the first order of business.
The Grand Master is elected by acclamation, for within my recollection there was never but one contest for the office of G.M., and that was for a second term, at London, in 188.3.

Let us just see how our present system works out at an election.
Take the vote for G.S.W.-say that there are three candidates, viz., $\mathrm{A}, \mathrm{B}$ and C .

The ballots are cast and counted. There is a large vote for all, but no candidate has a majority of votes, and it is, therefore, necessary to have a second ballot.

Many of the delegates knowing that it will take a couple of hours or more to count the ballot, leave Grand Lodge. They are not present when the second ballot is ordered. They may have gone home.

The count shows that $A$, who had the majority on the first ballot, is now second, or perhaps third on the list, and that B or C may be elected.

Indeed, the result sometimes is that a brother who is third on the first ballot may be elected on a second ballot. Cases have occurred when brethren who were third on the first ballot have been elected on a third ballot.

In other words, a candidate who would have had a majority of votes, if the brethren who voted for him on the first or second ballot had remained, is not elected.

This applies partially to candidates nominated by the brethren in large cities where there are many lodges. In cases where the P.M.'s in those cities are united, as they generally are, Grand Lodge being held in their own city, they are at their own hearths and firesides, and have no reason for leaving Grand Lodge, and their candidate is elected.
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I don't say for a moment that the brother or brethren so elected are not eminently qualified for the office, indeed I know of cases where the best men were so elected, but I do say that the vote for such was not representative of those who were registered and were entitled to vote. It was certainly not a vote that represented the voice of the P.M.'s, W.M.'s and Wardens who were entitled to vote in Grand Lodge.

Now I intend to propose that the system of nomination, the form of ballot and the counting of the ballot be entirely changed.

I know that this is a radical change, but "diseases, desperate grown, by desperate appliances are relieved or not at all." So it will be for the sovereign body to decide after I have, to the best of my ability, stated my case.

This is what I recommend in brief form:-
I propose that instead of voting for Grand Lodge officers in Grand Lodge, as at present, that we nominate our officers for the ensuing year at the close of each annual communication, and that we vote for all, D.D.G.M.'s included, in the lodges of the twenty-two districts of Grand Lodge.

I propose that on a fixed date after nomination the list of those nominated shall be sent to the private lodges, with ballots for the W.M. and Wardens and each P.M. whose name is duly returned as a member of the lodge.

I propose that the ballot shall be one ballot as at present, but in different form, following the Hare-Spence system of balloting, which is now used in large associations and societies on this continent.

Each W.M., Warden and P.M. shall have a Ist, 2nd, 3rd and 4th choice-the number of choices depends on the number of candidates for each office.

The ballots are cast, each ballot when cast being stamped by the Secretary with the lodge seal. These cast ballots, with the unused ballots, are placed by the Secretary of the lodge, in presence of the W.M. and brethren. in a sealed envelope, in which is a certificate signed by the W.M. and Secretary, that the ballots were properly cast. The envelope is sent to the Grand Secretary.

The ballots are counted by the Board of Scrutineers on the Monday preceding Grand Lodge, and the results declared at the opening of Grand Lodge.

I propose to give notice of the following amendment to the constitution to bring this new system into operation.

## ELECTION OF GRAND LODGE OFFICERS.

I. The nominations for the election of officers of this Grand Lodge shall take place on the last day of the annual communication.
2. The Grand Secretary shall transmit to each candidate nominated a notice by registered mail of his nomination, on or before
the first day of April following, requesting his acceptance or declination of said nomination on or before the first day of May. The Grand Secretary shall not later than the fifth day of May transmit to the Secretary of each lodge ballots upon which are printed the names of the candidates who have accepted nomination for each contested office, arranged in alphabetical order, sufficient in number to supply each W.M., Warden and Past Master with a ballot.
3. At the regular meeting of the private lodges, held in May, all Past Masters in good standing who are present shall in open lodge proceed to vote for Trand Officers as follows: Each Past Master shall mark his ballot with the figures $1,2,3,4$, etc., opposite the rames of the candidates in the order of his choice. The Secretary shall then affix the seal of the lodge to each ballot, and shall immediately thereafter transmit the same by mail, with a statement, certified by the W.M. and Secretary, as to the number of ballots used.
4. The Board of Scrutineers shall meet at the hour of two o'clock p.m. on the Monday preceding the communication of the Grand Lodge, and the chairman shall unseal the envelopes in the presence of the Board and the candidates who may choose to attend, and proceed to count the ballots, as follows:-

First, they shall sort out all the ballots according to the firstchoice votes for each candidate, no heed being paid at this time to the other figures.

If any candidate has then a clear majority of all the first-choice votes he shall be reported as entitled to be declared elected, and the count goes no further; but if no candidate has a majority, then the candidate who has the smallest number of these first-choice ballots shall be declared out of the count, and his ballots shall be distributed among the other candidates in accordance with the next choice thereon-that is, in this case, each candidate gets the ballots on which his name is marked as second choice.

If still no candidate has the required majority, then the lowest of the remaining candidates is eliminated and his ballots distributed to the others similarly. This process is continued until a majority is got.
5. In the election for such office the candidate having a majority of the votes cast shall be declared elected by the Grand Master.
6. Should all the candidates for any office decline the nomination, or be disqualified by removal from the jurisdiction, loss of membership, or other cause, the nomination and election for such office shall take place at the annual communication of the Grand Lodge following, and the voting thereon shall be confined to the delegates present in Grand Lodge, and shall be on the preferential system above described.
7. Should any officer elected fil to present himself for installation within thirty days of the time duly appointed for the ceremony, his office hall be declared vacant, and the delcgates present shall
forthwith proceed to fill the vacancy by nomination and election on the preferential plan; provided, that if satisfactory cause for such absence be shown, the installation of such absent officer may take place at such time and in such manner as the Grand Lodge may direct.
8. At an election for Grand Officers in any private lodge, a Past Master not a member of such lodge, shall be permitted to vote, on presentung a certificate from the Secretary of his own lodge, that he is in good standing and entitled to vote at that election: which certificate shall be attached to the election return of the lodge in wiich said Past Master votes, and be transmitted therewith to the Grand Lodge.

Let mes give you the procedure in counting the ballots:-
The ballots are handed by the Grand Secretary to the Chairman of the Board of Scrutineers of Elections at the meeting of Grand Lodge.

The chairman of the Board proceeds to open the ballots, ballot by ballot. Each voter has a first, second and third choice, according to the number of candidates.

The chairman calls the first choice for the name of the candidate voted, and as that ballot is called, it is recorded on the tallysheets and placed on a file allotted to the candidate.

Understand all the first choice on the ballot papers are called first. If a candidate has the majority of all votes cast, he is declared clected.

But if none of the candidates have a majority of the votes cast, then the candidate having the fewest number of votes is dropped and the Chairman of the Board takes his ballots off the file and distributes them amongst the candidates, according to the second or subsequent choices thereon.

Then comes the next count. If no candidate receives the majority of votes cast, the same procedure is followed till there is an election, for when the last count is made someone must have a clear majority.
(See further details in appendix.)
Let me give you an example of a contest:-
There are five candidates, $\mathrm{A}, \mathrm{B}, \mathrm{C}, \mathrm{D}$ and E , for one office.
The total vote is 1,500 . A has on first choice 550 , B 375, C 275, D 175, and E 125. There is no election, because no one has a majority.

Candidate E, with 125 votes is, therefore, dropped and his second choice votes are distributed among the remaining candidates. There is still no election, and candidate D , with 195 votes, is dropped and all his votes are distributed among the remaining three candidates. It should be noted that 20 of these 195 votes have come th him from $E$. If in tbe distribution of D's votes any arc met with
in which $E$ is second choice, they are passed over and the third choice taken instead.

There is still no election, and C's 348 votes are distributed between the two remaining candidates, and the result is that $A$ has 882 votes and B618, and A is therefore elected. As all the votes have now become concentrated on A and B , one or the other must have a majority.

Here is a tabulated statement, an example of a summary of the votes cast for election of Grand Registrar under the proposed plan:

## SUMMARY OF VOTES CAST-ELECTION OF GRAND REGISTRAR.

|  | $\begin{gathered} \text { Total } \\ \text { Vote } \\ \text { 1ot } \\ \text { Count. } \end{gathered}$ | Totes Trant from k . | $\begin{gathered} \text { Total } \\ \text { Voto } \\ \text { ond } \\ \text { conot. } \end{gathered}$ |  | $\begin{gathered} \text { Total } \\ \begin{array}{c} \text { Tol } \\ \text { Vote } \\ \text { cordot. } \end{array} . \end{gathered}$ |  | $\begin{gathered} \text { Total } \\ \begin{array}{c} \text { Tote } \\ \text { fith } \\ \text { count. } \end{array} \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A | 550 | 45 | 595 | 87 | 682 | 200 | 882 |
| B | 375 | 35 | 410 | 60 | 470 | 148 | 618 |
| C | 275 | 25 | 300 | 48 | 348 | out |  |
| D | 175 | 20 | i95 | out |  |  |  |
|  | 125 | out |  |  |  |  |  |
|  | 1,500 | 125 | 1:500 | 195 | 1,500 | 348 | 1,500 |

The arguments in favor of this system of voting are just the conver:e of the objections raised against our present system.

Here are five tables, compiled from the proceedings of Grand Lodge, from 1889-1908. The figures speak for theinselves.

Let us take the matter of representation in Grand Lodge. As I have before stated, I maintain that the lodges are not and never have been fairly represented in the annual communication.

One of the racognized landmarks of the institution is that every member shall have the right to be represented in the General Assembly of Grand Lodge.

While this is nominally the case, as a matter of fact a large proportion of the membership is deprived of their inherent right from the fact that the Grand Lodge meets so long a distance from their place of residence that it is too great a tax upon the lodges to send a representative.

The tables I have prepared show the vote cast in Grand Lodge by the representatives at the meetings held during the last twenty years, the figures covering the two districts in the extreme east and west, and also three districts in the centre of the jurisdiction.
(See Table B-Erie District-in appendix.)
Taking the figures for the Erie District, as all the lodges but two are over 20 years.old, it would be probably within the mark to say that in that district there are at least 240 Past Masters. or an
average of 10 to each lodge. It will be seen that when Grand Lodge met at Windsor in 1902, 77 Past Masters were present, and of these 28 hailed from the two lodges meeting in Windsor, while at the meeting held in 1907 at Ottawa only 8 out of the 240 P.M.'s were present from Erie District.

Again, at Windsor, in 1902, 143 votes were entitled to be cast, and all the lodges were represented, while at Ottawa 8 lodges of the Erie District were not represented at all, and only 52 votes were entitled to be cast.

## (See Table C-Hamilton District-in appendix.)

In the H milton District, when Grand Lodge met at Ottawa in 1907, only 22 Past Masters were present, while at the meeting held in Hamilton in 1905, 205 Past Masters were present. At Ottawa in 1907 only 64 votes of Hamjlton District were entitled to be cast, while 6 lodges were not represented at all, and 6 were represented by proxy; but in Hamilton in 1905 all the lodges were represented, only one being represented by proxy, and 268 votes were entitled to be cast. The 268 included the W.M.'s and Wardens.
(See Table D-Toronto District, II-in appendix.)
In the Toronto Districts it is interesting to note the figures of the attendance at the meeting in Ottawa in 1907 and the one held in Windsor in 1902, the Toronto District being situated about midway hetween the two places.
(See Table E-Toronto District IIa-in appendix.)
At Ottawa in 1go7, 70 P.M.'s were present from the two Toronto Districts, and with the W.M.'s 165 votes were entitled to be cast, while in Windsor in 1902, 69 Past Masters were present, and with the W.M.'s 168 votes were entitled to be cast-about the same at Ottawa and Windsor. But at the mecting held in Toronto in 1906, 256 P.M.'s were present, and with the P.M.'s 387 votes were entitled to be cast. This shows that when Grand Lodge met at Windsor and Ottawa practically the same representation of P.M.'s ( 69 and 70) were present, while at Toronto in 1906 nearly four times as many P.M.'s were present.
(Sce Table F-Ottawa District-in appendix.)
In Ottawa District, when the meeting was held in Windsor in 1902, only 8 Past Masters were present, and 50 votes were entitled to be cast, while at Ottawa in 1907, 99 Past Masters were present and 144 votes were entitled to be cast.

The summary of the five tables confirms what I claim in commenting on the vote shown in each of the tables.
(See Table G-Summary of the Five Tables, B, C, D, E, F-in appendix.)

The summary shows that it is absolutely true that wherever Grand Lodge meets, the P.M.'s resident there have an undue ad-
vantage in the vote on any question-not only election of officers, dut on any resolution that may be proposed in Grand Lodge.

Just examine the returns for the five districts I have selected and note the large vote polled in the various districts when Grand Lodge met in these districts, and at the same time the small vote polled in districts remote from the place of meeting of Grand Lodge.

Now, by the adoption of the system I propose, the lodges are all fairly represented in the vote, for in every lodge the P.M.'s, the W.M. and Wardens have the opportunity of voting in their own tion nights.

Further, no combination could be made by any syndicate in Grand Lodge by which the country lodges would be placed in the position that they are in to-day. They have not now, for reasons already given, the representation in Grand Lodge that they should have. But they would have a fair representation if the vote were taken in the private lodges.

Then again, let me point out the time it takes to cast and count the ballots.

Even with the greatest expedition by the scrutineers it takes at least three hours, or practically half a day of time of Grand Lodge. This time, if my system were adopted, could be occupied by the delegates in attending to the discussion in Grand Lodge, for the vote would be counted by the Board of Scrutineers on the Monday preceding Gra. 1 Lodge. Another advantage would be that a Board of four would be sufficient to do the counting and the checking.

This proposed system would beyond dㄱbt absolutely eliminate the canvassing at Grand Lodge. Any brcher who has attended Grand Lodge during the past twenty years, knows that scores and scores of brethren start in as soon as they arrive, to canvass for their favorites, and when the election is over, yes, as soon as the ballots are cast, they leave Grand Lodge.

Some may claim that canvassing would still prevail. But if it did to any extent it would be not in one centre, where the entire vote of Grand Lodge could be canvassed. It would be distributed over 400 centres, that is in the lodges, and any canvassing there would be reduced to a minimum, and would be confined to the narrow limit of the lodge. Lodges would not be likely to canvass lodges.

There are not less than 4,000 P.M.'s affiliated with the lodges of this jurisdiction. An average of about 500 P. M's. have attended Grand Lodge for the past four years.

It was suggested by the committee in charge of the last revision of the Constitution that the P. M. vote should be eliminated from Grand Lodge the same as was done sixty years ago in some of the American jurisdictions.

But the Committee on Revision thought that this change would be defeated and the proposal was withdrawn.
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It was claimed by those who favored this change that Grand Lodge was bernming too unwieldy and that business would be better conducted if there were fewer delegates.

Then if this proposed system is adopted the proxy vote should disappear, for the only reason a brother can have for appointment as proxy for his lodge is to vote in Grand Lodge at the election of officers.

The vote in Grand Lodge is by show of hands. A P. M. who holds a proxy has therefore only one vote on a show of harids.

If there was a provision for a vote by lodges then it would be a different matter.

## REPRESENTATION ON THE BOARD.

Now let us consider the representation of Districts on the Board of Gene al Purposes.

You are aware, no doubt, that for thirty years past there has been an overflow of criticism on this subject. The claim is made, and justly, that one district has more representation on the Board than another, that while some districts have occasional represe:tation, others have never been represented. In the early period of Grand Lodge it was comparatively an easy matter to give, either by election or appointmert, every district a representation, for the districts were few in number. The Province of Canada East, now Que.bec, was in our Grand Lodge at that time.

In 1856, we started out with seven Districts, three of which were in Canada East, but there was no Board, for all reports were considered by a special committee appointed for that purpose.

Then a General Committee or Board was proposed in 1861, and in 1862 the first Board was formed, although in 1863 an effort was made to go back to the committee system. In 1862 there were eleven Districts with five elected and five appointed members, and from 1867 up. to 1870 the Districts increased to sixteen, which included three in Canada East, under one D.D.G.M.

Then came the erection of the Grand Lodge of Quebec, and this was followed by an increase in the number of Districts now on the roll.

It seems to me that in regard to representation on the Board the Craft in the various Districts should have at least the opportunity of having a representative from each District, if they so desire.

Let us examine the records of the last twenty years and I think it will confirme my opinion that these Districts have not had a fair share of representation.
(See Table H in appendix.)
Take the Erie District. The representation of this District has been held by the same two brethren for eleven years. For nine years the District was not represented on the Board.

St. Clair District until this year has been represented by one brother only. He has held office for eight years. For eleven years the District was not represented.

London has the largest representation of any District on the Board-forty-seven (47) in nineteen (19) years.

South Huron has been represented for ten years by one member, and for ten years was not represented, as the brother who was elect. ed in 1905 was a resident of Torunto.

Wilson District, which from the ngures, seens to have had a large share of the representation on the Board, has been represented by the same two members only, one of whom was a member continuously for nineteen of the twerity years.

Wellington, while a large and important District, has very little representation on the Board. It has only been represcated five years out of the twenty, and has not been represented for the past four years.

Hamilton and Ottawa Districts seem to have been specially favored and have managed to securc a large representation on the Board. Hamilton had forty (40) and Ottav'a fifty-one (51) in twenty years, and these held by less than five meinbers.

The two Toronto Districts, while appearing to have a large representation, have just had the proportion which their membership entitles them to. There is more than one-sixth of the entire membership of the jurisdiction in the two Toronto Districts. Tornnto, No. II District, had forty-four $\left(\alpha_{4}\right)$, and Toronto No. I1 1 thirty-four (34).

In 1898 the Toronto District was divided, so from that year the representation on the Board comes from the divided Districts.

The Georgian Bay District has had twenty-nine (29) in twenty years. For the last two years it has been unrepresented.

The Frontenac District has had twenty-eight (28) in twenty years.

The Ontario District has had seven (7) prior to the formation of the Otonabee District in 1894. Since that time Ontario has had no representatives and Otonabee four (4).

The St. Lawrence District has had only two (2) in twenty years, and has not been represented for the last nine years.

The Nipissing District has had ten (10) in seven years held by the same two brethren for that period.

The Muskoka District with its group of lodges has never been represented.

The Eastern District and its group of fifteen (15) lodges has never been represented.

Now, it seems to me that it is time for a change, and this can only be attained by adopting the system of elisction that I propose submitting for the consideration of Grand Lodge.

The ballot I suggest would contain a list of nominated candicistes arranged in alphabetical order.

The voter would simply put a cross (X) after the name of the one man he desired to have as his representative on the Board.

Under this plan each district would be'proportionately represented. It would be impossible to elect three or four men froin one centre unless that centre had about three-fifths or $1 r$-fifths of the membership. Then in counting the votes it takes only one-fifth of the time now required, because you tally one name instead of five for each ballot.

Then the yote for the five members of the Board can be greatly simplificd and improved by giving each voter one vote only instead of five. Wit! five votes, a bare majority of the voters can put in all the members, which is not fair representation. With one vote only, any one-fiftl of the voters can elect one member, and the remaining fourfifths cannot interfere with their choice.

Therefore, if the brethren in one district were anxious to have their own representative on the Board, they could not be prevented from electir.g him if they numbered one-fifth of the votes-in fact, usually less, but I have taken the maximum figures.

## CONCLUSION.

Now, my brethren, I have given you all I have to siy at the present time on this subject.

Some of you may disagree with the form of my proposals, others may suggest amendments; but all will, I think, admit that the time has come when a change must be made.

The interests of the Grand Lodge are my interests.
In my forty years connection with the Craft believe me, I have never advocated ally measure that I did not sincerely believe was for the betterment of our institution.

Even those brethren with whom I am not in favor will, I think, admit that I have earnestly endeavored to improve not only our fraternal but our business methods.

Personally you know I have nothing to gain by the suggestions I have made in advocating this radical change in our business methods.

Every P. M. in tinis room must admit that our business method in the matter of elections is one that should be improved.

We cannot go on as we have been going for the past fifty years.
To do so would be unfair to ourselves, to vur sense of duty, to the sense of fairness that should prevail in selecting our Grand Lodge officers.

I do not say for a moment that when we look on our present and past rulers we have not had men of high repute and honor - ${ }^{-1}$ ministering our affairs, but even these men were net selected resentative vote of those entitled to vote in Grand Lodge.

The vote should be representative. Every W.M., each Warden and every P.M. in every lodge should have the opportunity of casting his vote in the selection of our rulers.

Every P. M. or W. M. cannot attend Grand Lodge.
Every W. M. or P. M. cannot afford the expense of attending Grand Lodge.

Why not therefore give all qualified brethren the opportunity, in their own Masonic home, their lodge rooms, of casting their votes for those who are to govern them ?

The tables compiled show the absolute necessity for henge. The evidence in favor of a change is overwhelming.

Any de rture from strict justice in our plans and methods is foreign to th. principles on which our institution is built.

The general welfare of tic Craft should be our first aim-our only regard.

We are here to-day-others will succeed us in due course.
Let us act while we are here.
Let us show the Craft at large that when their time comes to rule we have framed a plan that will not only secure a representative vote in the selection of cur rulers. but will show the younger generation of Craftsmen that when their time comes to add "P. M." to their names, they will know that the vote they cast is one of at least 4,000 who fairly represent the entire constituency of Grand Lodge.


# Rules of the System Which it is Proposed to Adopt for Voting in the Grand Lodge of Canada. 

In the election of a single ofticar, such as president or secretary, ws and that the ordlaary syatem has two dis. ndvantages, namely: (1) It hns taro tendency to disnournge the making of more than twu -uminntions; (2) when more thah two nomlnations are made the election may so reault that the hlghe - zdlate has only a minorlty of tl ss cnst, this making lt neces. sary Jld a seco. or third eiection If the les require a clear majority.
The sferuntinl nethod of election is free ) m these defects. In Canada it is called the Hare-Spence system. It encourages fresdom of nomination ond glves always a clear majority at one balloting. It has been mich used in netual elections, and has proved thoroughly workahle and efficlent. Followlag ls a hrlef outline of tue zode of operation :

Supponing that Smith, Erown, Jones and Rohingon are candidates for tho presidency of your organization. Then let each roter mark his ballot for ail the candidatee in order in whloh he prefers them. For lastance, take a voter who wants Smith to he elected and who thinks Rohiason the mont ohjectionable of the candidates, and Whe prefers Brown to Jones. If the votiay is done by writiog the names on the ballots thls voter will write hie hallot thus:

Smlth.
Erợinn.
Jones.
Rohinson.

If printed or written ballota have been distributed, with the names in alphabetical order, this voter will mark bly hallot as follow:
Brown ..... 2
Jones ..... 3
Rohlnson ..... 4
Smith ..... 1 aro sorted out according to the "nnmher one" votes for each candldate. Then the candldnte who has the smallest number of theee arst cholee voten is decinred "out of the count," and hith hallots are distributed nmouget the other three caldidates la accordance with the further cholces of the voter: as mhown hy the marking of the bal. lots. The lowest of these three r : malning candldates is ellminated, as was the fourth, and ble ballots are slmollasly transferred. Thon whlchever of the remalning two is found to havs the greatest number of votes, trans ferred or origlual, is declared elected.

PRELIMINARIES.
The electlon le beat conducted by a committee of four persong, one of whom acts es returnlng ofrlcer, ons as assistant to hlm, and two as tally clerke.

When the hallots are not printed with the names of the candidates a blackhoard and chalk should be pro. vided, on which the names of the candidates are to he written as they are nominated.

Besides tixe usual ballot papers and penclls the other requidts: are tally eheets and a sorting arrarigement.

For the sorting a nest or row of boxes may be used, open in front and at the top; or a wide strip of stout paper, lald on the table and marked off into spaces or compartments each a little wlder than a ballot paper. The name of the candldate should always be written in front of the box or com. partryent where his ballots go. if boxes are used a strip of paper or cardboard in front of them is sultable for thls purpose. The names sbould he $\ln$ alpbabetical sequence.

Usually the returning offlcer calls the name and bands tbe ballot to bls assistant, who sees that the rlgbt name has been called, and tben puts the hallot $\ln$ its compartme it.
Tally sbeets shoud be on horizontally ruled paper, whicb should aise be ruled vertically into columns, two wide ones at the feft for the names and first-cholce tallies, and several narrower ones for totals and for tal lies of transters.
The names of the candidates are to be written in alphabetical order in the first column of the tally sheeta. Tally clerks may be reminded of the proper mode of tallylng. The firs: four tallies are down strokes slant. lng barkward, and the fiftb tally is a for, ard down stroke extendina across the other four. Then leave a space and begln afresh when thr slxtb tally comes. Tbis divides the tally lato groups of five, so that they can be quickly and accurately summed up. At every fiftb stroke the cblef tally clerk calls out "Tally," wblcb enables the clerks to cbeck the accuracy of tbelr work as it proceeds.
Among the preliminarles may be included checking-off or countlig the persons entitled to vote, which is sometimes required.

## RULES (SINGLE OFFICERS).

1. If the nominations are beld at a meeting previous to the election meeting, and tbe ballots contaln the names of the candidates, tbese should he in alphabetical order.
2. Before the ballots are distributed to the voters, the returning offleer gives instructions to tbe voters substantlaily as follows:
(a) When the baliot contains no names:
"Write on your ballot tbe names of all the candidates in the order of your cbolce. Put first the candidate of your flrst cholce, second the one o? your second cbolce, and so on. You may omlt one name. If. after writling the names you desire to cbange the order of your cbolce you may do so by the use of the figures 1,2,3, etc., and the figures will govern."
(b) When the ballot contalns the names of the candidates:
"Place against the names of all tbe candldates the figures $1,2,3$, etc., in tbe order of your cbolce; figure 1 agalnst the name of the candidate of your first cholce, figure 2 against your second choice, and so on. You may omit one name."

And in each case:
"Your vote will only count for one candidate, and the several candidates that you mark are in the nature of alternates. You will not belp any candidate by marking only one name, but will slmply lose part of your votlng power."

These instructions will of course be omitted when the voters are fully famillar witb tbem, as in the case of eeveral electlons during the same meeting.
3. The ballots baving been distributed, marked and collected, the returning ofticer sorts all of tbem, according to the first cbolce votes, into as many compartments as there are candldates, paylng no heed to other cholces. As be does tbls be calls out each firstcholce name, and the tally clerks keep tally accordingly. At the conclusion of this sorting tbey add up the tallies. put the totals in the proper column, and announce the number of firstchoice votes recelved by eacb candidate.
4. No ballot sball be spolled if the intentlon of the voter be clearly evident from his marking; and if part of his cbolces are vitiated by defective marking, the ramainder of hls cboices shall be given effect to if possible.
5. If at any stage of the counting any candidate gets a clear majority of all the votes, the returning ofticer reports that sucb candidate ds duly elected, and the counting thereupon proceeds no furtber, unless it
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counting majority liag oftiHdate is ag therenless it
is desirahle that the counting he continued so as to show the final standing of each candidate.
6. If hy the operation of the fore golng rules no candidate has yet a majorlty, the tally clerks proceed to name the candidate who has the amallest number of first-choice votes. The returning officer then declares that candidate "out of the count," and the tally clerks write the word "out" opposite the name. The returning oficer then transfers all the hsllots of the excluded candinate to such other candidates as are marked second choice thereon, suhject, of course, to heing stopped hy the operation of rule 5 . As he does thls he calls out the name to which each ballot is transferred, and the clerks keep tally in the column next heyond that containing the first-choice totals. With only three candldates, there will now be elther a clear majorlty or $s$ tle.
7. If there are more than three csndidates, and none has yet a majority, the tally clerks add the transferred votes to the original totals, and announce what candidate is then at the hottom of the poll. This lowest candidate is declared "out" hy the returning officer, marked with the word "out" on the tally sheets, and his haliots are traasferred and tallled In the manner already descrihed. If In the course of the transfers the name of a candidate already "out of the count" should appear, that name is passed over, and the name of the next cholce is taken lnstead.
8. This process is repeated, if necessary, untll only two candidates remaln, and the one having a majority is the elected one.
9. A tie hetween two or more candidates is to he decided ln favor of the one having the greatest numher of original first-choice votes. If all are equal in that respect, then the greatest numher of original secondchoice votes decides; and so on with further choices, if necessary. If this will not decide the tie, then all the tled candidates are to be declared "out," unless the electlon of one of them is necessary to fill a seat, In which case it is a tie at the top of the poll, and rule 10 applies.
10. In the event of a tie at the top of the poil, and which cannot he decided hy the operation of rule 9, the tie is to he decided according to the rule adopted hy the organization using this method. Some organizations cast lots in such a case; others give the election to the older of the two candidates; others allow the chairman to give a casting vote, and others hold a new election to decide hetween the tled candidates only, no other candidate helng voted on.

## ELECTING COMMITTEES, ETC.

When two or more officials of equal powers are to he elected, such as trustees, auditors, members of a committee, etc., the old plan is for each elector to have as many equal votes as there are seats to he filled. This plan may be called the block vote, because each elector votes for a hlock of candidates. Its main disadvantage is that it gives partial and unfair representatlon. A mere sectlon of the voters, who may he either a majorlty or a minority, can elect all the committee, or other representatlves, thus disfranchislng the rest of the voters.

This injustice is prevented if each elector has only one single vote; or, in other words, if he has to concen. trate his vote on one candidate $\ln$ stead of splitting it up into fractlons.

By the use of the single vote, if five committeemen are heing elected, one-fifth or less of the voters can elect one man, and the other fourfifths cannot interfere with their choice. If six are heing elected, onesixth or less can elect one. And so on. In thls way each successful candidate ls elected hy a separate and distinct group of electors. The voters who help to elect one man do not help to elect any other. This is proportional representation, and is much hetter than the way things are mixed up hy the old method of the hlock vote. There is also the suhstantial advantage of a great saving of tlme, hecause only one vote hss to he tallied for each hallot instead of five votes.

The single vote principle may he applled in several ways; either with or without additions and modifications.

Taldig irst the simple single vote, withont addition or modification, we find that it has the merits of great speed and simplicity; that it usually gives a true proportional resuit; and that for the election of the Board of General Purposes of Grand Lodge the circumstances are such that there is no object in using a more elaborate system. We, therefore, give the rules for

## THE SINGLE VOTE.

1. When two or more members arn to be elected, each elector has one vote only.
2. If an elector marks too many candidates, the first one he marks is tallied, and the others disregarded. Thls prevents spolling bailots.
3. In other respects the counting is conducted in the ordlnary way, and the successful candidates are thoso who get the largest number of votes.

## VOTES REQUIRED.

it is useful and interesting to know the least number of votes that wlll elect a candidate under varlous clrcumstances. No matter what syetem of voting is used, there is always a percentage of voters whose votes do not and cannot help to elect anyone. The hetter the system the less this percentage 18.

Let us consider first the election of two trustees or auditors by 100 men.

If each elector has two votes, then 51 electors who vote allke can elect both trustees, and the other fortynine voters cannot elect any one. If there are many candldates and a scattering vote, a mere minority can elect both trustees. This is not right.

But if each elector has one vote onif, then any 34 votes can elect one trustee; and any other group of 34 can elect the second trustee, because there cannot be enough votes remaining to put a third candidate above the other two, or on a par with them.

Twlce 34 is 68 and only 32 votes remain.

Here you have 32 votes which do not and cannot help to elect any one. But the polnt is that even if all these 32 votes have ween cast for deleated candldates, these 32 electors are much more llkely to be suited with one of the successful candldates when each trustee has been elected by a separate set of electors than if the same electors had elected both trustees. Thls applies with much greater force when a larger number of members are elected.

Of course, in the above case, if the votes arp scattered amongst several candidates, less than 34 votes will be enough to elect. But one object of these calculations is to show what number of votes will ensure electlon under any circumstances.

The rule for finding the least number of votes that will make the election of a candldate absolutely sure, when each elector has one vote only, is as follows:

Dlvide the aumher of votes cast by one more than the number of seats to be filled, then add one to the result. Here are two examples:

A hundred men are to elect three delegates. One more than 3 le 4. Dlvlding 100 hy 4 gives 25 exactly. Add one, and you get 26 as the least num. ber that will ensure the election of one delegate. Bven if three candidates got 26 votes eaoh there would he only 22 votes left; nut enough to put a fourth candidate on a par with the others.

A hundred men elect a committee of five. Adding one to five gives your divisor 6. Divlding 6 into 100 gives 16, with a "remalnder" of 4 . Disregard the remainder. Add one to the 16. whlch makes 17. Any man getting 17 is sure of election, because there are not enough votes to give 17 votes each to more than five men.
hleh do any one. all these defeated re much one of en each separate me elecce when ers are 8, if the several will be bject of what election st numhe elec. y sure, te only, cast hy seats the re$t$ three 4. DI-

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| 68 | 87 | 98 | 36 | 68 | I\% | 79 | 78 | 89 | 97 | 86 | 28 | .1............. 8 B B |
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|  | 03, | - M 7770 | ropuot |  | $\begin{gathered} \cdot 108 \\ \cdot p \square!(M) \end{gathered}$ | ${ }^{0740.50 J}$ |  |  | 074030] | TM3770 |  |  |

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APPENDIX-TABLE B.


## APPENDIX-TABLE C.

This Table ahowe the vote of P. M.'s, W. M.'a and Wardens at Graid Lodso. 1908-1889.


APPENDIX-TABLE D.
This Table shows the rote of P. M.'a. W. M.' and Wardons at Grand Lodge, 1908-1839.
TORONTO DISTRICT,

| No2234 King Solomon's or Place.54Naple |
| :---: |
|  |  |






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163 Caledon Eas
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APPENDIX-TABLE E.
This Table shows the vote of P. M.'s, W. M.'s and Wardene at Gramd Lodge, 1808-188s


APPENDIX-TAGLE ir.
Tais Tahle shows the vote of P. M.'s. W. M.'s and Wardens at Grand Lodge, 1908-1889.


Explanatlon of totals. Take the year 1908. The frst total in the column (21) is of P.I.'s at Grand Lodge. The blank in the P.M. column shows that the Lodge was not represented at
Grand lodge. The second numher ( 63 Is is total numher of votes cast hy W. M.'s, P. M.'s. Wardens and proxles. In the second line of totals the figure 5 ) shows
sented and its totals is to he read the same as the example given of Lodges represented hy proxy. shown hy the hlack figures. The $X$ shows the years hefore the Lodge was estalilished. Each column with
ing

APPENDIX-TABLE G.
 C
Erie
Dastrict Masters
Votes
 24 Lodges Lodges rep'd. by proxy...
Hamllton $\begin{gathered}\text { Past Masters } \text {. } \\ \text { District }\end{gathered}$

$2 \begin{gathered}\text { No. 8. } \\ 21 \text { Lodges }\end{gathered}$ ( $\begin{aligned} & \text { Lodges not represented. } \\ & \text { Lodges repd. by proxy.. }\end{aligned}$
Toronto Past Masters
District
No. 11. $\left\{\begin{array}{l}\text { Votes } \\ \text { Lodges not re................ } \\ \text { Lod }\end{array}\right.$
20 Lodges Lodges rep'd. by proxy..
$\xrightarrow[\substack{\text { Torornto } \\ \text { Disirit }}]{\substack{\text { Patat Masters } \\ \text { Votes }}}$

Lodges (Lodges rep'd. by proxy..
Ottawa Past Masters

${ }^{15}$ Lodges Lodges rep'd. by proxy

| ${ }_{\text {Niagra }}^{\text {Nats }}$ | Otuma | Toronto | Hamil | ${ }_{\text {Brack }}^{\text {Brill }}$ - | Toronto | Wind- | ${ }_{\text {Hamil- }}^{\text {ton }}$ | London | Othama | Toronto | ${ }_{\text {Branct. }}^{\text {ford. }}$ | Rellee | Toron to | Hamil. | Ottava. | Londo | Toronto | ${ }_{\substack{\text { King- } \\ \text { spon }}}^{\text {a }}$ | Owon |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\overline{1908}$ | 1807 | $\underline{1806}$ | 1805 | 1804 | 1803 | 1902 | 1901 | $\overline{1000}$ | 1809 | 1898 | 1897 | 1886 | 188 | 1894 | 1893 | 18 | 18 | 1890 | 1889 |
| $\begin{gathered} 18 \\ 68 \\ 68 \\ 2 \end{gathered}$ | $\begin{gathered} 8 \\ 52 \\ 8 \\ 8 \\ 2 \end{gathered}$ | $\begin{aligned} & 21 \\ & 75 \\ & 75 \\ & .5 \end{aligned}$ | $\begin{gathered} 27 \\ 81 \\ 4 \\ 6 \end{gathered}$ | $\begin{gathered} 10 \\ 55 \\ 9 \\ 6 \end{gathered}$ | $\begin{gathered} 18 \\ 69 \\ 7 \\ 4 \end{gathered}$ | $\begin{aligned} & 77 \\ & 143 \\ & \hline \end{aligned}$ | $\begin{aligned} & 20 \\ & 73 \\ & 3_{3} \\ & 11 \end{aligned}$ | $\begin{gathered} 34 \\ 88 \\ 1 \\ 4 \\ \hline \end{gathered}$ | $\begin{gathered} 10 \\ 64 \\ 4 \\ 7 \end{gathered}$ | $\begin{gathered} 19 \\ 73 \\ 2 \\ \hline 6 \end{gathered}$ | $\begin{gathered} 48 \\ 8 \\ 3 \end{gathered}$ | $\begin{aligned} & 77 \\ & 11 \\ & 11 \end{aligned}$ | $\begin{aligned} & 14 \\ & 71 \\ & 71 \\ & 12 \\ & \hline 12 \end{aligned}$ | $\begin{gathered} 13 \\ 70 \\ 3 \\ 9 \\ \hline \end{gathered}$ | $\begin{gathered} 77 \\ 56 \\ 6 \\ 7 \end{gathered}$ | $\begin{gathered} 24 \\ 81 \\ 8 \\ 5 \\ \hline \end{gathered}$ | $\begin{gathered} 67 \\ 6 \\ 6 \end{gathered}$ | $\begin{gathered} 88 \\ 82 \\ 4 \\ 9 \end{gathered}$ | 66 <br> 54 <br> 6 <br> 8 |
| $\begin{array}{r} 90 \\ \begin{array}{r} 90 \\ 150 \\ 4 \end{array} \\ \hline \end{array}$ | $\begin{aligned} & 22 \\ & 64 \\ & 6 \\ & 6 \\ & 6 \end{aligned}$ | $\begin{gathered} 49 \\ 91 \\ 1 \\ 4 \end{gathered}$ | ${ }_{268}^{205}$ | $\begin{array}{r} 68 \\ \begin{array}{r} 68 \\ 1 \\ 9 \end{array} \\ \hline \end{array}$ | $\begin{gathered} 131 \\ 191 \\ 19 \\ 4 \end{gathered}$ | $\begin{aligned} & 39 \\ & 99 \end{aligned}$ | $\begin{gathered} 164 \\ \begin{array}{c} 164 \\ 215 \\ 1 \\ 2 \end{array} \end{gathered}$ | $\begin{gathered} 688 \\ \hline 122 \\ \hline 1 \\ \hline 6 \end{gathered}$ | $\begin{gathered} 23 \\ 77 \\ 3 \\ 5 \\ \hline \end{gathered}$ | 74 134 | $\begin{array}{r} 57 \\ 114 \\ 14 \\ 4 \end{array}$ | $\begin{array}{r} 72 \\ \frac{4}{4} \\ \frac{4}{7} \end{array}$ | 43 103 |  | $\begin{gathered} 64 \\ 6 \\ 7 \end{gathered}$ | $\begin{gathered} 43 \\ 91 \\ 4 \\ 4 \\ 5 \end{gathered}$ | $\begin{gathered} 33 \\ 90 \\ 2 \\ 1 \\ 1 \end{gathered}$ | $\begin{gathered} 19 \\ 76 \\ 29 \\ 6 \end{gathered}$ | 27 81 81 8 8 |
| 32 6 6 7 7 | $\begin{gathered} 77 \\ 6 \\ 8 \end{gathered}$ | $\begin{array}{r} 127 \\ \begin{array}{c} 190 \\ 19 \\ \hline \end{array} \end{array}$ | $\begin{array}{r} 81 \\ \begin{array}{r} 85 \\ 135 \\ 4 \end{array} \\ \hline \end{array}$ | $\begin{aligned} & 84 \\ & 1 \\ & 12 \end{aligned}$ | $\begin{array}{r} 128 \\ \begin{array}{c} 185 \\ 18 \\ 2 \end{array} \\ \hline \end{array}$ | $\begin{gathered} 32 \\ 74 \\ 4 \\ 4 \\ 3 \end{gathered}$ |  | ${ }_{78}^{48}$ | $\begin{gathered} 72 \\ 7 \\ 7 \end{gathered}$ | $\begin{gathered} 98 \\ \begin{array}{c} 94 \\ 14 \\ 1 \end{array} \\ \hline \end{gathered}$ | $\begin{gathered} 62 \\ 5 \\ 8 \end{gathered}$ | $\begin{gathered} 83 \\ 3 \\ 6 \end{gathered}$ | $\begin{gathered} \substack{100 \\ 145 \\ 1} \end{gathered}$ |  | $\begin{aligned} & 19 \\ & 78 \end{aligned}$ | $\begin{gathered} 24 \\ 75 \\ 24 \\ 6 \end{gathered}$ | $\begin{aligned} & 67 \\ & { }_{127} \end{aligned}$ | $\begin{gathered} 25 \\ 70 \\ 25 \\ 5 \end{gathered}$ | $\begin{array}{r}19 \\ \\ 70 \\ 18 \\ 8 \\ \hline\end{array}$ |
| $\begin{array}{r} 51 \\ \hline 102 \\ 1 \\ \hline 1 \end{array}$ | 37 <br> 88 <br> 8 <br> 10 | $\begin{aligned} & 197 \\ & { }_{197} \end{aligned}$ | $\begin{gathered} 87 \\ 124 \\ \hline \end{gathered}$ | $\begin{array}{r} 43 \\ 100 \\ 1 \\ 8 \end{array}$ | ${ }_{202}^{142}$ | 3 <br> 94 <br> 9 <br> 4 <br> 4 | $\begin{aligned} & 75 \\ & 129 \end{aligned}$ | $\begin{array}{r} 52 \\ 106 \\ 1 \\ 1 \\ 5 \end{array}$ | $\begin{aligned} & 33 \\ & 87 \end{aligned}$ | $\begin{aligned} & 111 \\ & 167 \\ & 167 \end{aligned}$ | $\begin{gathered} 30 \\ 87 \\ 1 \\ 4 \\ \hline \end{gathered}$ | $\begin{gathered} 48 \\ 90 \\ 3 \\ 3 \\ 1 \end{gathered}$ | $\begin{aligned} & 98 \\ & 162 \\ & 16 \end{aligned}$ | $\begin{gathered} 73 \\ \hline 130 \\ \hline 1 \end{gathered}$ | $\begin{gathered} 68 \\ 68 \\ 3 \\ 4 \end{gathered}$ | $\begin{gathered} 19 \\ 70 \\ \frac{1}{3} \\ \hline \end{gathered}$ | $\begin{array}{r} 75 \\ \begin{array}{c} 78 \\ 1 \\ 1 \end{array} \\ \hline \end{array}$ | $\begin{gathered} 28 \\ 74 \\ 28 \\ 28 \end{gathered}$ | 27 72 2 1 1 |
| $\begin{gathered} 21 \\ 63 \\ 5 \\ 4 \\ 4 \end{gathered}$ | $\begin{array}{r} 99 \\ 14 \\ 8 \\ 8 \\ 2 \end{array}$ | $\begin{gathered} 23 \\ 65 \\ 2 \\ 2 \\ 1 \end{gathered}$ | $\begin{aligned} & 14 \\ & 59 \end{aligned}$ | ${ }_{74}^{32}$ | ${ }_{61}^{13}$ | 5088 | $\begin{gathered} 8 \\ 41 \end{gathered}$ | $\begin{gathered} 11 \\ 55 \\ 1 \\ 5 \\ \hline \end{gathered}$ | 79 121 | $\begin{array}{r} 16 \\ 58 \\ 5 \\ \hline \\ \hline \end{array}$ | $\begin{array}{r} 7 \\ 43 \\ 3 \\ 3 \\ \hline \end{array}$ | 12 51 1 4 4 | $\begin{gathered} \hline 8 \\ 50 \\ 1 \\ 1 \\ 4 \\ \hline \end{gathered}$ | $\begin{gathered} 10 \\ 48 \\ 48 \\ 20 \\ 3 \\ \hline \end{gathered}$ | $\begin{gathered} 47 \\ 83 \\ 1 \\ 1 \\ \hline \end{gathered}$ | $51$ | $\begin{aligned} & 11 \\ & 43 \\ & 3 \\ & 5 \\ & \hline \end{aligned}$ | $\begin{array}{r} 15 \\ 45 \\ 4 \\ \hline \\ \hline \end{array}$ | ${ }_{51}^{9}$ |

## APPENDIX-TABLE H .

This table shows the proportion of representation from the various Districts on the Board of General Purponcs for the pant twenty years, 1889-1908:

| Districts. | 1908 | 1907 | 1906 | 1905 | ; 304 | 1903 | 1902 | 1801 | 1900 | 1899 | 1898 | 1897 | 1896 | 1895 | 1894 | 1893 | 1892 | 1891 | 1890 | 1889 | Totals |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Erie, No. 1 |  |  |  |  |  |  |  | $\left\|\begin{array}{\|l} \text { E. } \\ 1 \end{array}\right\|$ | $\text { E. } \quad 1$ | E. $\quad 1$. | E. 1 A. | $\text { E. }{ }_{1} \text { A. }$ | $\left.\begin{array}{ll} \text { a. } & \text { A. } \end{array} \right\rvert\,$ | ㅍ. ${ }^{\mathbf{A}} 1$ | E. $\quad \frac{A}{2}$ | E. $\quad$ A | E. $\quad 1$ | E. A. | E. A. | E. A. | E. 210 |
| St. Clair, No. ${ }^{\text {London, }}$ No. |  | $2^{1}$ | 1 | $8^{1}$ | $2^{1}$ | $2^{1}$ | $8^{1}$ | $\frac{1}{2}$ | $\frac{1}{2}$ | 11 | $11$ |  | 3 |  |  |  |  |  | 11 |  | rr $\begin{array}{rr}8 & 7 \\ 28 & 19\end{array}$ |
| South Huroo. No. |  |  |  | 1 |  |  |  |  |  |  | 1 | 1 |  | 1 |  | 1 |  |  | $1{ }^{1}$ |  | $\begin{array}{rrr}28 \\ 8 \\ 8 & 3\end{array}$ |
| North Huron, No. 5 |  | 1 | 1 | 1 | ${ }^{1}$ | $1^{1}$ | $1^{1}$ | $1 \begin{aligned} & 1 \\ & 1\end{aligned}$ |  |  | $1^{1}$ |  |  |  |  | ${ }^{1}$ | ${ }_{2} 1$ | ${ }_{2}^{2}$ | 2 | $\begin{aligned} & 2 \\ & 1 \end{aligned}$ | ${ }^{6} \quad 13$ |
| Wellington, No. 7 |  |  |  |  |  | 1 |  |  |  |  |  |  |  |  |  |  | 1 |  |  |  | $\begin{array}{cc}24 & 5 \\ 1 & 4\end{array}$ |
| Hamilton, No. 8 | 11 | 1 |  |  |  | 11 | 1 | 2 | 2 |  | 11 | 12 | 12 | 12 | 18 | 1 | 1 | 2 | 2 | 2 | 1822 |
| deorglan, No. 9 |  |  | 1 | 1 | 1 |  | 1 | 1 | 1 | 11 | 11 | 3 | 2 | 2 | 2 |  | 1 | 1 |  | 11. | 218 |
|  |  | 2 | 2 |  | 2 | 2 | 21 | $2{ }^{-} 2$ | 12 | 1 |  | 12 | 11 | 8 | 2 | $\begin{array}{ll}1 \\ 1 & 1\end{array}$ | $\frac{1}{2}$ | $2^{1}$ | $2^{1}$ | 2 | $\begin{array}{rr}3 & 2 \\ 24 & 20\end{array}$ |
| Toronto East, No. 11A | 18 | 12 | 22 | 12 |  | 2 | 1 | 1 |  | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |  |  | 1 | $21 \quad 13$ |
| Ootario, No. $12.1{ }^{\text {Prince }}$ Edward, $\mathrm{No}$. |  |  |  |  |  |  |  | 1 |  | $\begin{array}{ll}1 & 1 \\ 1 & 1\end{array}$ | 1 |  |  |  |  |  |  | 2 | 3 |  | $\begin{array}{ll}2 & 5 \\ 5 & 8 \\ 8 & 8\end{array}$ |
| Frootenac, No. 14 | 1 | 2 | 21 | 12 | 12 | 2 | 2 | 11 | 1 |  |  |  | 1 | 1 | 1 | 2 | 1 |  |  | $\frac{1}{2}$ | 880 |
| St. Lawrence, No. 15 | 21 |  | 21 | 11 | 2 | 8 |  |  |  |  |  | 2 |  | 2 | 2 | 11 | 3 | 2 | 3 | 2 | $\begin{array}{r} \\ \hline\end{array}$ |
| Algoma, No. 17. |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  | 2 | 3 | 2 |  |
| Nupissing, No. 18 | 2 | 2 | 11 | 1 | 1 | 1 | 1 |  |  |  |  |  |  |  |  |  |  |  |  |  | 78 |
| Dtonabee, No. 20 | 1 | 1 | 1 | 1 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Jastern, No. $21 . .$. |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |



PROPOSED BALLOT PAPER, GRANL LODGE, A. F. \& A. M. The mam a meen are atotitious namos, weed tor the purpose of illuutrating the plan of the ballot paper.


## PER, GRANL LODGE, A. F. \& A. M.





