

THE
FIFTH ANNUAL REPORT

OF THE

HALIFAX ASSOCIATION

FOR

Improving the Condition of the Poor.

FOR THE YEAR 1871.

WITH A

LIST OF OFFICE-BEARERS, &c'

ORGANIZED DECEMBER 27, 1866.

HALIFAX, N. S.
PRINTED BY WILLIAM MACNAB, 11 PRINCE STREET.
1872.

THE
FIFTH ANNUAL REPORT

HARVARD ASSOCIATION

Improving the Condition of the Poor

FOR THE YEAR 1871

REGISTERED UNDER ACT 1862

HARVARD M. S.

1871

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W. H. H.
W. H. N.

DIST
W. H. HARRIN
S. BROOKFIELD
GEORGE MITCHELL

DIST
W. H. NEAL, C.
DR. GORDON,
JAMES FARQUHARSON
W. DOULL.

THE
HALIFAX ASSOCIATION

FOR

Improving the Condition of the Poor.

OFFICE-BEARERS.

President.

JOHN DOULL, ESQ.

Vice-President.

C. C. VAUX, ESQ.

Members of the Central Board.

W. H. HARRINGTON,
W. H. NEAL,

W. ROCHE, JR.
C. C. VAUX.

Treasurer.

W. S. STIRLING.

Honorary Secretary.

M. H. RICHEY.

Recording Secretary.

CYRIL FRANCKLYN.

ADVISORY COMMITTEES.

DISTRICT ONE.

W. H. HARRINGTON, Chairman.
S. BROOKFIELD,
GEORGE MITCHELL.

DISTRICT TWO.

W. H. NEAL, Chairman.
DR. GORDON,
JAMES FARQUHAR,
W. DOULL.

DISTRICT THREE.

WILLIAM ROCHE, JR., Chairman.
EDWARD JOST,
JOHN D. LONGARD,
DAVID ELLIS.

DISTRICT FOUR.

C. C. VAUX, Chairman.
REV. J. F. CAMPBELL,
JOSEPH BELL,
D. HENRY STARR.

THE
HALIFAX ASSOCIATION
PROCEEDINGS
AT THE
ANNUAL MEETING
OF THE
HALIFAX ASSOCIATION FOR IMPROVING THE CONDITION OF THE POOR.

HELD NOVEMBER 30th, 1871.

The Vice-President in the Chair.

The Secretary reported from the Central Board and read the Treasurer's Annual Statement, whereupon it was on motion,

Resolved, That the Central Board be authorized to have the Annual Report, with the Treasurer's Statement, printed and circulated.

Conversation ensued regarding the operations of the Association, and the election of office bearers of the Association was then made.

N. B.—Donor
Mr. Stirling,
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N. B.—Donations and Subscriptions will be thankfully received by Mr. Stirling, the Treasurer of the Association, at the Union Bank. It is hoped that friends of the Association will not wait to be called upon for contributions.

REPORT.

The Central Board of Management of the ASSOCIATION FOR IMPROVING THE CONDITION OF THE POOR, meet its members at this their fifth annual meeting with thankfulness for the support which has been received in the past year, as well as in the preceding years of its existence.

Reference to the financial statement by the Treasurer will show the amount received and expended, the sources whence the receipts have been derived, and the objects to which they have been devoted.

It will no doubt be encouraging to the members of the Association to mark the results of the efforts made by the Board to substitute, as far as possible, compensation for labor in the place of gratuitous relief.

Although the work provided is of the hardest kind, and the amount that can be earned by it in the majority of cases is very small, the Board have found it eagerly sought by many, who thus evince a disposition towards self-reliance, which it is one of the main objects of the Association to promote.

The record kept at the Labor Shed shows that in the course of last winter the number employed therein,—taking only the names of distinct individuals, without repetition,—was one hundred and ten. Of these the largest number in attendance on any one day was,—fifty-three: the smallest,—twenty.

The number of bushels of stone broken was 46,945, at a cost of \$2445.67, and their sale realized \$2347.25. The Board are cherishing the hope that the time will come when the success of the Association in this direction will justify them in seeking—and their experience will enable them to devise—some additional kinds of labor to which the deserving poor may be put, under competent direction, with greater profit to themselves and without affecting by the competition of such an association as this, the earnings of any class of operatives in their legitimate spheres.

While the test of labor is provided for men seeking relief from this Association, it is very desirable that it should be able to apply the same test in the case of females, and the present Board of Managers hope that their successors may mature some plan by which this object can be beneficially effected.

The following tabulated statement compiled from the returns received from the several districts indicates the amount of visitation performed, and the aid afforded through the visitors of this Association, from December to April inclusive, when the relief was mainly dispensed.

RELIEF AFFORDED.										
	Families Visited.	No. in Families.	Visits Made.	Bushels of Coal.	Feet of Wood.	Loaves of Bread.	Pounds Cornmeal.	Pounds Oatmeal.	Calls. Molasses.	Articles to Sick Poor.
First District,..	115	377	214	347	....	446	143	421	663	Tea, 13½ pounds, Beef, 17 pounds, Broma, 4 pounds, Sugar, 3 pounds, Boots, 1 pair.
Second District,	202	665	387	490	....	790	183	757	62½	
Third District,.	226	815	274	787½	16	695	315	485	72½	Flour, 40 pounds, Tea, 2½ pounds, Sugar, 4 pounds, Cash, \$3.40.
Fourth District,	158	474	186	733	24	455	1341	375	92	8 pounds Tea, 2 pounds Sugar, 16 pounds Rice, 2 pecks Potatoes, 5 Codfish, 2 dozen Herring, 1 Salad Oil.

As the foregoing figures are simply the sums total of the monthly returns, repetition of the same cases under the head of "families

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relieved," &c., is inevitable, for no doubt in many instances the same persons received assistance in more than one, and probably in every month. It will therefore aid in obtaining a more correct view of the cases of poverty met if in connection with the foregoing table, a summary of the visitation in *one* of the severer months be also supplied. The following is such a summary compiled from the returns for February.

	No. of Families.	No. in Families.	No. of Visits.	DENOMINATIONS.					Not Ascertained.
				Roman Catholics.	Church of England.	Presbyterians.	Baptists.	Methodists.	
First District,.....	46	150	77	37	34	3	1	5	70
Second District,.....	88	294	198	45	35	24	27	20	143
Third District,.....	96	364	130	33	54	42	48	13	174
Fourth District,.....	123	474	.....	58	61	10	190	27	123

The Board deem it desirable to notice the misapprehension which appears to prevail in some quarters, and from which they fear many connected with the Association are not altogether free, that its work is strictly confined to the winter months. Such an impression is altogether inconsistent with the true idea of its constitution and objects. Happily in the summer season the demand for all kinds of labor is so fully equal to the supply that none who are able and willing to work experience want, and therefore our organization has practically fallen during those months into disuse; but inasmuch as there may then arise cases demanding relief, and there are sure to be attempts at imposition, the Association must be held to be in operation in fact as much in July as in January, and no member should be deterred from referring an applicant to the visitor of the proper section, under the impression that the time for relieving has gone by. It is assumed that the visitors will

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readily investigate any case referred to them at any time of the year and, in the few instances where relief may be necessary after the fund on which they have been authorized to draw shall have been exhausted, will report to the chairman of their district, in order that special provision may be made to meet the exigency of the particular case.

The Board would again impress upon all connected with the Association the extreme importance of a faithful adherence to its fundamental principles as enunciated in its rules and regulations. It will be in vain that the visitors promptly and painstakingly investigate every case referred to them and relieve only when the circumstances are found to justify relief, if members continue to suffer themselves to be imposed upon by plausible stories, or neglect in any particular the forms which have been provided for them; and in vain that the members cheerfully contribute, and observe carefully the conditions required by them, if any of the visitors should fail to discharge their trust with all fidelity. Mutual co-operation in the maintenance of the system—admirable in itself—which has been adopted by the Association, is essential to its success; and with this, there seems to be no reason why in Halifax—whatever may be the case in larger and older communities—the deserving poor should suffer or the vicious impostor succeed.

The Board, in conclusion, repeat their grateful acknowledgment of the spontaneous contributions which have hitherto enabled them to meet all the claims made from time to time upon them without experiencing the necessity for personal solicitation of subscriptions; and it becomes them on this occasion to make special recognition of the liberal bequest of their lamented fellow citizen, the late Alexander Doull, who by his last will directed the sum of two thousand dollars to be invested and the annual interest paid into the funds of this Association so long as it shall continue in really effective and satisfactory operation.

By order and on behalf of the Central Board.

JOHN DOULL, *President.*

M. H. RICHEY, *Secretary.*

Halifax, 1st November, 1871.

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board.

MULL, President.
HEY, Secretary.

TREASURER'S REPORT.

Dr. *Halifaz Association for Improving the Condition of the Poor, in acct. with W. S. Stirling, Lion. Treasurer.* Cr.

<p>1870-71.</p> <p>To total payments on orders issued in District 1.....\$ 117.22</p> <p> " " " 2..... 129.92</p> <p> " " " 3..... 270.31</p> <p> " " " 4..... 338.75</p> <p>Purchase of stone, hauling, breaking, and inci- dentials..... 2445.67</p> <p>Printing Reports, Tickets, &c..... 25.00</p> <hr/> <p style="text-align: right;">\$3321.87</p>	<p style="text-align: center;">1870-71.</p> <p>By balance in hand per last Statement.....\$ 180.63</p> <p>Amount received from City for Broken Stone (1869-70 balance)..... 875.00</p> <p>Donations and Subscriptions.....1442.25</p> <p>June 30. Balance due by the Association..... 823.99</p> <hr/> <p style="text-align: right;">\$3321.87</p>
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REPORT.

As but three small items appear on the treasurer's account between the months of June and November, it was deemed advisable to close the annual financial statement on the 1st of July, on account of the change of currency at that date.

W. S. STIRLING,
Honorary Treasurer.

BY-LAWS.

ARTICLE I.

Every person who becomes an annual subscriber of one pound currency, or upwards, or a visitor, shall be a member of the Association. Donations of smaller sums will be thankfully received.

ARTICLE II.

The President and all officers, except the secretary of the Association, shall perform such duties as usually pertain to their office, gratuitously.

ARTICLE III.

The Treasurer shall take in charge all funds of the Association; keep an account of all receipts and disbursements, and pay all duly authorized demands. At the annual meeting, to be held in November, when a report of its proceedings will be submitted, and officers and directors chosen, he shall render a particular and correct statement of his receipts and disbursements to the Association. He shall exhibit a summary report to the Board of Directors at their stated meetings whenever called upon for that purpose.

ARTICLE IV.

The Board of Directors shall have exclusive control of the funds of the Association, and authority to make By-Laws; to fill vacancies in its own body, subject to the approval of a general meeting of the Association; and generally to adopt such measures as the objects of the institution may require. It shall meet for the transaction of business once every month.

ARTICLE V.

Special meetings of the Board of Directors may be called by the secretary, at the request of the president or vice-president, or on

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receiving a requisition signed by four members. Two days' notice must be given of the time of this meeting.

ARTICLE VI.

The City shall be divided into four districts :

The 1st to include Wards 1 and 2.

2nd " " 2 and 4.

3rd " " 5,

4th " " 6.

Each District shall have an Advisory Committee, to consist of three members. who shall divide their district into sections.

ARTICLE VII.

It shall be the duty of the advisory committee to endeavor to obtain suitable visitors for each section, supply vacancies which may occur, apportion to each visitor an adequate number of families requiring attention, make the necessary arrangements for placing at the disposal of the visitors, food, fuel, and clothing for distribution ; and on some day in the first week of every month to convene all the visitors of the sections, for the purpose of receiving their returns and conferring with them on the subject of their mutual labors. The committees shall be authorized to draw upon the treasurer for such proportion of the funds as may be appropriated to their districts. They shall keep a strict account of all their disbursements, and only in extreme cases make donations of money. They shall monthly render an account of their expenditures to the Board of Directors, and in default of this duty, shall not be entitled to draw on the funds of the Association.

ARTICLE VIII.

DUTIES OF DISTRICT VISITORS.

It shall be the duty of each visitor to confine his labors exclusively to the particular section assigned him, so that no individual shall receive relief, except in the section where he is known and to which he belongs. The visitors shall carefully investigate all cases referred to them before granting relief ; ascertain the condition, habits of life, and means of subsistence of the applicants ; and extend to all, such kind services, counsel, and assistance, as a discriminating and judicious regard for their present and permanent welfare requires. And in cases of sickness, it will be their duty to inquire whether there is any medical or other attendance needed ; whether relief is afforded by any religious or charitable society. When no other assistance is provided or available, they may draw from the resources of the Association such articles of

food, fuel, clothing, and similar supplies as the necessities of the case require.

ARTICLE IX.

It shall be the duty of the members of the Association to endeavour, in all suitable ways, to give practical effect to its principles; especially to discountenance indiscriminate alms-giving and street-begging; and instead of giving alms to unknown applicants, whose cases they cannot themselves investigate, to refer them to the visitors of the section in which the applicants reside, in order that such cases may be properly inquired into, and, if deserving, be relieved.

ARTICLE X.

The printed forms of tickets and orders for relief shall be designed by the Board of Directors, and no others shall be used.

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ABSTRACT OF THE FUNDAMENTAL RULES BY WHICH THE
ASSOCIATION IS TO BE GOVERNED.

1. To consider each applicant for relief as entitled to charity, until a careful examination proves the contrary.
2. To give relief only after a personal investigation of each case, by visitation and enquiry.
3. To relieve no one except through the visitor of the section in which the applicant lives.
4. To give necessary articles, and only what is immediately necessary.
5. To give what is least susceptible of abuse.
6. To give only in small quantities, and in proportion only to immediate need; and of coarser quality than might be procured by labour, except in cases of sickness.
7. To give assistance at the right moment; not to prolong it beyond the duration of the necessity which calls for it; but to extend, restrict, and modify relief according to that necessity.
8. To require of each beneficiary abstinence from intoxicating liquors as a drink; of such as have young children of a proper age, that they be kept at school, unless prevented by unavoidable circumstances; and that those of suitable years be apprenticed to some trade, or sent to service. The design being to make the poor parties to their own improvement and elevation, the wilful violation or disregard of these rules, shall debar them from further relief.
9. To give no aid to persons who, from infirmity, imbecility, old age, or any other cause, are likely to continue unable to earn their own support, and consequently to be permanently dependent, except in extreme cases, for two or three days, or until they can be referred to the Commissioners of the Poor, or to the Churches to which they belong.
10. To discontinue relief to all who manifest a purpose to depend on alms, rather than on their own exertions for support, and whose further maintenance would be incompatible with their good and the objects of the Institution.

In all cases of want coming to the knowledge of the visitors, they will be expected to perform the same duties, although no application has been made. It shall be their duty, moreover, to render a written report of their labours, and also an account of their disbursements, to their respective committees, at the stated monthly meeting. No visitor neglecting these duties will be entitled to draw on the funds of the Association.

Most of the Rules will, doubtless commend themselves at once to approval. As it respects others, the propriety of which may appear less obvious, the following explanations are offered.

In the 9th Rule, the permanently dependent are not regarded as proper subjects for relief, because, if they should continue to be relieved, the entire funds of the Association would soon be exhausted in the support of a permanent list; and its primary objects—the elevation of the moral and physical condition of the Poor—be defeated. Such persons should become a public charge, which is far preferable to reliance on incidental relief.

The 10th Rule refers to those who have become so pauperized in spirit by long-continued vagrancy or gratuitous relief, or so debased by other causes, that there is no hope of inciting them to self-support, and to aid whom would encourage sin and idleness, and foster a great social evil.

The complaints of unrelieved applicants who have been sent to the Association should not be listened to, until they have produced a card from the visitor, *for a card assigning the reason of refusal should always be given to the unrelieved applicants*, which, if produced, will show why he was not relieved; and, if unproduced, a proof that he has been attended to. In either case, the member will thus be made acquainted with the action of the visitor, and the reason for it.

Two or three important results involved in the observance of the foregoing rules deserve notice. First, by refusing aid to the persons described, none are necessarily left to suffer. Even those who obstinately persist in their vicious courses, and cannot be relieved without injury to them and the community, still have a resource in the legal relief provided by the Commissioners of the Poor; so that all are cared for. Second, the Association does not supersede existing charities, but so far as is practicable, makes them available for those for whom they are designed. Third, that it is governed by such humane and economical considerations as have most important moral and social bearings on the individuals concerned, and the public.

Visitors, in complying with the foregoing Rules, should carefully direct their attention to such particulars bearing on the different classes indicated therein, as will qualify them for an intelligent and judicious discharge of their highly important and responsible duties.

The attention of members is also called to the said Rules, and their co-operation with the visitors most earnestly solicited, for, without it, the great and difficult work in which the Association is engaged cannot be effectually accomplished.

Albermarle str
Argyle street,
Grafton street,
Sackville street,
Albert Street,
Pleasant street,
South Hollis s
Lane.....
Barrington str
Blowers street,
Granville stre
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street.....
Birmingham, P
Spring Garden
Brenton street,
Rottenburg
Church, Dundon
Morris sts.,
Green Street, S
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Lower Water st
Tower Road, In
lying south
Quinpool Road,

Albermarle str
upper side..
Albermarle str
lower side...
Argyle street, Sa
Barrack street, 1
Barrack street, 6
Barrington street
Bedford Row...
Bell's Lane.....
Buckingham stre
Duke street.....
George street...
Grafton street, 40
Grafton street, 12
Grafton street, 15
Granville street,
Hollis street, Sack
Jacob street—sou
Prince street....
Sackville street—n
Lower Water Str
Lower Water street

LIST OF VISITORS—1872.

DISTRICT ONE—WARDS ONE AND TWO.

W. H. HARRINGTON, Chairman.

Advisory Committee—S. M. BROOKFIELD, Geo. MITCHELL, JR.

Streets.	Visitor's Name.	Visitor's Residence.
Albermarle street, 1 to 39.....	R. C. Hamilton	51 Spring Garden Road.
Argyle street, 1 to 33, 2 to 28.....		
Grafton street, 1 to Sackville.....		
Sackville street, South side.....	S. M. Brookfield....	59 Spring Garden Road.
Albert Street, Gas Lane.....		
Pleasant street, 1 to 103, 2 to 48.....		
South Hollis street, Victoria street, Gas Lane.....	W. H. Harrington..	4 Tower Road.
Barrington street, 1 to 49, 2 to 40.....		
Blowers street, Fawson street.....		
Granville street, 1 to Sackville street Hollis 1 to Sackville, Salter, Wallace street.....	Geo. Mitchell.....	South Park Street.
Birmingham, Park, Queen streets.....		
Spring Garden Road.....		
Brenton street, Briar Lane, Dresden Row, Rottenburg street.....	S. M. Brookfield....	59 Spring Garden Road.
Church, Dundonald, South, Harvey, Kent, Morris sts., Victoria Road.....		
Green Street, Smith's Lane, Tobin street, Lower Water street, east side.....		
Lower Water street, west side.....	Wm. Lawson.....	Victoria Road.
Tower Road, Inglis street, all the district lying south of Inglis str.et.....		
Quinpool Road, and Studley.....		
	Charles Stayner...	5 Smith street.
	John McInnis.....	Adam's Lumber Wharf.
	C. Franklyn.....	Emscote, North West Arm.
	W. H. Harrington..	4 Tower Road.

DISTRICT TWO—WARDS THREE AND FOUR.

W. H. NEAL, Chairman.

Advisory Committee—DR. GORDON, J. FARQUHAR, W. DOULL.

Streets.	Visitor's Name.	Visitor's Residence
Albermarle street, Sackville to Jacob upper side.....	Jas. Forrest.....	148 Hollis street.
Albermarle street, Sackville to Jacob lower side.....	John McLean.....	100 Hollis street.
Argyle street, Sackville to end.....	Dr. Lawson.....	67 Hollis street.
Barrack street, 1 to 61.....	T. H. Sutherland..	Blackwood & Sutherland's.
Barrack street, 67 to end.....	W. Doull.....	Doull & Miller's.
Barrington street, Sackville to Jacob.....	H. Fielding.....	94 Granville street.
Bedford Row.....	S. Noble.....	Carleton street.
Bell's Lane.....	Frank Graham.....	J. Northup & Sons.
Buckingham street.....	Frank Graham.....	J. Northup & Sons.
Duke street.....	S. Waddell.....	J. S. Maclean & Co.
George street.....	S. Waddell.....	J. S. Maclean & Co.
Grafton street, 40 to 120.....	C. M. Robinson....	5 Brunswick street.
Grafton street, 121 to 153.....	George Mason.....	Pleasant street.
Grafton street, 154 to 211.....	H. McD. Henry.....	50 Pleasant street.
Granville street, Sackville to end.....	L. G. Matheson....	98 Grafton street.
Hollis street, Sackville to end.....	L. G. Matheson....	98 Grafton street.
Jacob street—south side.....	Frank Graham.....	J. Northup & Sons.
Prince street.....	S. Noble.....	Carleton street.
Sackville street—north side.....	C. Reynolds.....	168 Lower Water street.
Lower Water Street, 165 to 216.....	A. Stephen, Jr....	Barrington, corner Prince.
Lower Water street, 1 to 82.....	A. Stephen, Jr....	Barrington, corner Prince.

LIST OF VISITORS.

DISTRICT THREE WARD FIVE.

WM. ROCHE, JR., *Chairman.**Advisory Committee—ED. JOST, J. D. LONGARD, D. ELLIS.*

<i>Streets.</i>	<i>Visitor's Name.</i>	<i>Visitor's Residence.</i>
Water street, Jacob to Gerrish, and Roast Lane	James G. Smith....	North Ferry Drug Store.
Lockman, including Gray's Lane, Jacob to Gerrish.....	Jas. Anderson	296 Brunswick street.
Brunswick, Jacob to Gerrish, and south side Gerrish.....	J. D. Longard	129 Brunswick street.
Proctor's Lane, Hurd's Lane, Starr street, north side Jacob, Cornwallis from Gottingen to Water.....	Edwd. Jost	69 Brunswick street.
Maitland street, Prince William and Brunswick Lane.....	J. C. Hills.....	101 Maitland street.
Gottingen, Cogswell to Gerrish.....	Rufus Sweet	98 Gottingen street.
Creighton, Cogswell to Cunard street.....	James Mitchell....	103 Park street.
Maynard, including Park, Cogswell, Falkland, Bauer, from Cogswell to Cunard, and Cornwallis, from Park to Gottingen streets.....	D. Ellis.....	17 Bauer street.
Cunard and John Streets.....	A. J. Smith	23 City street.
Moren, Bayer, James, Agricola, West, Garrick street.....	Thomas Goudge....	{ Compton Avenue, opposite Thornfield Nursery.

DISTRICT FOUR—WARD SIX.

C. C. VAUX, *Chairman.**Advisory Committee—D. HENRY STARR, JOSEPH BELL.*

<i>Streets.</i>	<i>Visitor's Name.</i>	<i>Visitor's Residence.</i>
Albro street.....	Thomas Conran....	171 Brunswick street.
Almon street.....	John Eckersley....	Russell street.
Artz Lane.....	D. M. Sterns.....	83 Lockman street.
Bilby street.....	John Eckersley....	Russell street.
Brunswick, Gerrish to North.....	D. H. Starr.....	185 Brunswick street.
City street.....	J. T. Edwards....	190 Maitland street.
Gerrish, north side.....	Thomas Conran....	171 Brunswick street.
Gottingen, Gerrish to North.....	Thomas Conran....	171 Brunswick street.
Mary street.....	John Eckersley....	Russell street.
McCara street.....	John Eckersley....	Russell street.
North street, Water to Gottingen.....	D. M. Sterns.....	83 Lockman street.
Upper Water, Gerrish to Knight's Road....	H. Harris.....	670 Upper Water street.
Lockman, Gerrish to North.....	D. M. Sterns.....	83 Lockman street.

DISTRICT FOUR—SUBURBAN SECTIONS, WARD SIX.

<i>Streets.</i>	<i>Visitor's Name.</i>	<i>Visitor's Residence.</i>
Kempt Road, frm King's Corner to Three Mile House.....	John A. Bell.....	Water Works Office, City.
All the Settlements lying to the north of Knight's Road along the line of Railway, including Africville to Three Mile House.....	Isaac Creighton....	Campbell Road.
West of Kempt Road, north of North street, east of Kline's Road, extending northward to the Dutch Village.....	John L. Whytal....	204 Hollis street.
Leahy Villa to head of N. W. Arm, thence to where Kline's Road joins the Dutch Village.....	John L. Whytal....	204 Hollis street.