

UNIVERSITY SENATE COMM. HEARING

ON THE

QUEBEC PTOTESTANT EDUCATION SURVEY

REPORT

MOTHE UNIVERSITY ARCHIVES

ACC. NO. 27

HEF. Item 8

T. E. FIEZPATRICK

UNIVERSITY SENATE COMMITTEE HEARING

a would say, Sir, I thonk, THEout this time last year

The sand into existence -- we did submit, on behalf of the

QUEBEC PROTESTANT EDUCATION SURVEY REPORT

Afternoon Session, January 13th, 1938.

PRESENT: member of that Committee, and I think our views

The Principal has papers, Mr. which I

Mr. S. B. Currie

Dean Hendel

Dean O'Neill

Dean Lemessurier

Dr. Woodhead

Dean Brittain 200 where you have the

Col. W. Bovey commandations, I would say,

DEAN GRANT FLEMING INTERVIEWED

The point where I would disagree with the recommend-

His dringly has a segurate antity, from the Health Depart-

THE PRINCIPAL: As you know, this is a Committee of the Senate authorized to submit views respecting the report of the Quebec Protestant Education Survey.

There are certain matters referred to in the Report with respect to which I think you might throw some light, and with respect to which you may have some suggestions.

Do you mind expressing your views as to the substance of your report, so far as these matters are concerned, or any other matters?

DEAN FIEMING: I shall be glad to be of any help. Perhaps
I should say, Sir, I think, about this time last year
when a group -- and I am not quite sure how it was
brought into existence -- we did submit, on behalf of the
Provincial Association of the Protestant Teachers of
QUebec, a report on health and physical education.
I was a member of that Committee, and I think our views
are pretty well set forth in that report, sir, which I
am sure you don't want me to read.

Well, I have not gone through this report in detail. I read part of it through, and noted something but I have not certainly made a complete study of it.

If you take, on page 290, where you have the summary and conclusions and recommendations, I would say, the first point where I would disagree with the recommendations, or at least question the soundness of the recommendations, is in the setting up of Health Service for the schools as a separate entity, from the Health Department. Personally, I believe the School Health Service should be part of the service provided by the local Health Departments. The reason for that being, chiefly, I would say, from the health point of view, you cannot deal with the individual, the family is the unit. Take a case of tuberculosis -- that is certainly a family problem. The question of the nutrition of a child is a family question.

Furthermore, from the point of view of organization, it would mean in fact, that in one area of a city you would have at least three groups: Public Health Nurses, one from the Health Department, one from the Protestant School and one from the Catholic School.

The Health Department is in control of communicable diseases, and they would, in that specific field, have to deal with the school child. So that, that would be the first point which I would question.

THE PRINCIPAL: Dean Fleming, would you prefer that any questions we may have in mind be deferred until you finish, or, would it he more convenient to you, if questions be asked as we proceed.

DEAN FLEMING: Yes, I think so. The second health

THE PRINCIPAL: On that score. The Public Health Service, or whatever the title is, is charged with this responsibility, so, would there not be a conflict of authority?

DEAN FLEMING: In what way? I am not quite sure what you mean.

THE PRINCIPAL: The saxuatement situation would be this.

The schools under control of the Protestant Committee
the public Health Service is an agency wholly independent.

DEAN FIRMING: No. It has the responsibility for sanita-

tion and the control of communicable diseases. They have the right of entry to the schools for this purpose.

THE PRINCIPAL: Would there be a conflict of authority, with respect to physical competence, between the schools and the Public Health Service. I don't know. The employees of the Public Health Service may be also agents of the Protestant Education Committee, or whatever agency has control of the schools.

DEAN FLEMING: Well, if the service is conducted by the Health Department. Once a member of the staff of the Health Department enters the schools to conduct, let us say, physical examinations, he is, in fact, there for that duty, and to that extent he comes under the school principal. It is a fact that adequate school health services are conducted on both planes.

Personally, I believe the more effective way, is when the school health service, as in Toronto and Hamilton, is a part of the service of the Health Department. Many years ago, by a popular vote in Toronto, it was transferred to the Health Department.

THE PRINCIPAL: Take Alberta, for instance.

DEAN FLEMING: I don't know about that, but Saskatchewwan was under the Health Department.

DR. WOODHEAD: When it is under the School Board, the

inspection is apt to be very perfunctory.

DEAN FLEMING: You will find good service under both types of organization. I think the education authorities are responsible for the health education, very definitely, but with the medical aspects, if you can call them that, school health service falls naturally under the authority responsible for the health of the community as a whole.

: This works very well for a large city, but how would it work in small towns?

DEAN FLEMING: On page 291, article 41, if you were going to carry out service in rural areas where there is no Health Unit, and they suggest that the local boards employ doctors, dentists and nurses, it would not be practical. Then, the provincial education authority would have to employ these, and it would be a traveling clinic.

: Where would the line be drawn there?

DEAN FLEMING: It would depend on what your school population is. If it is in a given area, where there is no Health Department, if the population was sufficient to warrent organizing your own service, I would say yes.

THE PRINCIPAL: That recommendation is simply an amplification of Article 41?

DEAN FLEMING: ha Yes. int. I rather have the impression

: Would you think, in a general way, that the municipal, or provincial Health Service, would be the standard we want for our schools?

DEAN FLEMING: Well, the only reply to that is, we get what we pay for.

Some of us imagine that we are fussier on matters of health than the majority of the Province.

DEAN FLEMING: Personally, I think, as an English group, we are interested in public health, but we should throw our energy into the development of local Health Departments rather than try to pick out our own school children and isolate them.

Insofar as public health is concerned, I feel that we get along very well with old fashioned principles, and I think it fair to say that the Health Department, in Montreal, has progressed remarkably in the last ten years.

THE PRINCIPAL: I refer to page 96 of the Report, dealing with oral Hygiene. There is this sentence: "A serious situation is disclosed with regard to the teeth of the children living in country districts, use should be made, we felt, of traveling clinics". I just want

that the Report does not preclude your idea of a traveling clinic.

DEAN FLEMING: No, I don't think it does.

THE PRINCIPAL: In this case, such a clinic is expressly recommended.

MR. CURRIE: Would it be well, to get more method in the procedure, to take up each clause?

people of this Province are prepared, out of public

DR. WOODHEAD: What clause would you substitute for Clause 40?

DEAN FIRMING: Well, I would simply say that I would substitute the clause that would state that the Health Service should be provided by Public Health.

DR. WOODHEAD: The Protestant Board, and other Boards, should call on the assistance of the Department.

MR.CURRIE: You would have to continue, by saying what service the Protestant Board should expect to receive from the Health Department.

DEAN FLEMING: In this Report, we did set down what we considered school health service should be. That is not to say that it is perfect, but we did present a statement of what we thought it should be.

DEAN LEMESSURIER: On page 93 of the Report, there is a

statement that no provision is made for dental care of
the children, outside of Montreal. If there are facts
like that, it would seem that the Health Service at
present rendered in the Province and the municipalities
is inadequate. It does not take in enough.

DEAN FLEMING: My reply to that would be this: If people of this Province are prepared, out of public funds, to pay for the medical care, as this report suggests, all of these children, whose parents cannot afford to pay for their care, should come under that dental care. It is a matter of public policy. I don't believe that the system followed is that this care should be provided by the educational authority. That should be the part of the organized medical service of the community. You might extend that statement and say, no provision is made for the dental care of adults, of mothers, etc.

DEAN LEMESSURIER: You are in thorough agreement with the demand that this attention shall be given. It is a question of organization.

Yes, and of financing.

DEAN LEMESSURIER: Do you find reason to question the statement of facts here? Are they overdrawn in any way?

DEAN FLEMING: I would not want to answer that question

without careful reading. In a report of this thype, one naturally points out the weaknesses. Take page 97.

I did note, at the bottom of page 97, there is a reflexion with regard to dental defects. When the doctor examines children, he notices only gross dental defects. With a careful examination, he will find a very high percentage of children requiring care, and, if you take an X-Ray, it will amount to one hundred percent.

of what they meant when they suggested necessary treatment for those children whose parents are unable to
meet the costs. I think we should start immediately
to pay for the medical care of these children.

budget.

et for education.

DEAN FLEMING: I doubt whether it should in any case, be done by the Education Board. I think not, personnally.

MR. CURRIE: Take pages 89 and 90 about the examination features.

DEAN FLEMING: Well, I would say, as regards satisfactory medical certificates, that is one of the most difficult to get, because it really means that we have to accept a

medical certificate from any qualified medical practitioner. This often means that when an applicant fills out a form, the examination, to say the least, is not thorough. I would think that, once the individual is admitted to school, in the school, there should be organized a proper school health service, so that the teacher in training will learn what it is, by living in it, and part of that school health service should include a complete and thorough physical examination.

Does that answer the question?

MR. CURRIE: Yes, that answers it.

DEAN FLEMING: I have not read the Report carefully enough to want to commit myself, nor am I familiar enough with present practice.

THE PRINCIPAL: The only thing, insofar as you have read the Report, with which you disagree, is the question of procedure rather than the question of objective.

DEAN FLEMING: Yes, sir.

THE PRINCIPAL: That is to say, medical inspection, care of the health, hygiene, sanitation, etc., you feel should be vested in the Public Health Service, rather than controled by the Protestant Committee or the Board.

THE PRINCIPAL: You feel that, even under conditions as they may exist in this community, in the Province -that is, bi-lingual and racial, it would be better to proceed in that fashion.

DEAN FLEMING: Yes.

DEAD FLENING: In this Previous. THE PRINCIPAL: With special employees of the Protestan t Committee? All Looking at the problem of education,

Would you think that physical

in its environment? DEAN FLEMING: Yes. care of children, observation of their health, would be

THE PRINCIPAL: But, are thereany difficulties arising out of the peculiar circumstances which exist in this Province, standing in the way -- or, not necessarily in the way, but opposing barriers to successful operations promine between the two procedures, sofar as

Protestant Education is concerned. A certain personel DEAN FLEMING: I think our difficulty is the language problem. employees of the School Board. Would that be possible?

THE PRINCIPAL: Insofar as Protestant Education is concerned, that difficulty would be removed if control were vested in the Protestant Committee or the School Public Health. Board. the mirse abes all the work in the area.

DEAN FLEMING: Yes, I presume so.

THE PRINCIPAL: The only question then, is whether the removal of that difficulty, by following the procedure recommended by this Committee, would give rise to disadvantages. Ten or Reenan citizens. I don't think they DEAN FLEMING: I think, if one were just looking at the schools and nothing else, one might say yes. But, if you look at the community as a whole, the answer is no.

THE PRINCIPAL: In this Province?

DEAN FLEMING: In this Province . Small English groups

are in French communities and there would not be an THE PRINCIPAL: Looking at the problem of education, nellah speaking dector or nurse. Take lesalls in its environment? Would you think that physical care of children, observation of their health, would be better conducted through School Boards and districts of the Protestant Committee, rather than through Public Health Service, even in this community, in the light of its peculiar environment. There might be some compromise between the two procedures, sofar as Might not that system vary Protestant Education is concerned. A certain personel of the City of Montreal, in accordance with available might express it, just as though they were actual resources. Take our shildren who are being attende employees of the School Board. Would that be possible? through resources of a Committee which is mainly Prench

DEAN FLEMING: I would say yes. The accepted principle of Public Health organization is that of generalized Public Health. You don't employ school nurses, when the nurse does all the work in the area.

MR. CURRIE: In WEstmount, we have a nurse who speaks

French, to handle all French cases. The doctor, I

don't think speaks French, but there is a French nurse,

and there has been no difficulty in the examination of

French children or French citizens. I don't think they

have had any conflict yet.

DR. WOODHEAD: When you have a community, predominantly French and Catholic, are you sure the minority will get as good treatment?

: A great many small English groups
are in French communities and there would not be an
English speaking doctor or nurse. Take Lasalle, there
are only three Protestant families there.

DR. WOODHEAD: Should you not have prevailing, throughout the Province, just one system - not only a system for Montreal and another entirely different for the Province?

THE PRINCIPAL: Might not that system vary, outside of the City of Montreal, in accordance with available resources. Take our children who are being attended through resources of a Committee which is mainly French and Catholic.

DEAN FLEMING: That is what exists at the present time.

DR. WOODHEAD: It is a question of whether the operation is in the best interest of all.-

Protestants. In some places, there are so few

MR. CURRIE: I think you would have to go on the assumption

: I would be more uncertain whether we would not want a higher standard than the majority.

of service, which is very closely related to the competence of the personnel. With regard to the third point, do you feel that a personnel, vested in the majority is as competent as if the minority had exclusive control of Public Health?

DEAN FIRMING: I answer that by saying that I don't know of any city that has done what Montreal has done to raise the standard of the personnel. They give three scholarships a year and send them away for a year's training. The City of Montreal Health Department wants to employ an English Psychiatrist for work in Protestant schools, but there is not one available. That is the situation we run into.

MR. CURRIE: Another answer would be that, in a large city with a small minority, the city would employ an expert on health. The minority could not afford a full time man, and it would not be satisfactory.

DEAN LEMESSURIER: Recommendation 40 suggests that the Board of Education should have the responsibility for the whole inspection. Recommendation 41 says, in conjunction with earlier pages 92, 93 and 95, it says

that an established health unit, under the Bureau of
Health, shall be utidized and extended in their usefulness, and that only where that is not feasible,
the local Board should attempt to do what they are
suggesting in Montreal. The Protestant Committee or
the District Board. That is a statement of what the
recommendation is. Now, there is the present organization. There are existing Provincial Health Units.
Do you feel that the Health Department of Montreal
should have a similar responsibility for Montreal?

DEAN FLEMING: Yes. It seems to me rather strange to recommend taking the service away from the Health Department of Montreal, and leaving it with Health Units, which, to say the least, are immature.

THE PRINCIPAL: Is that what this recommendation means?

DEAN FLEMING: I think so.

DEAN LEMESSURIER: The Report says: "That decentralisation of the health services, accompanied by directional control in the hands of the central authority, as suited to the needs and extent of the Province, is the opinion of those who are best qualified to judge."

On page 961 "We have added to this a recommendation that the Protestant Committee should use its influence to have the service given by the units so developed that medical examination would be much more thorough

and effective than they are at present."

Recommendation 41: "The Protestant Committee should use its influence to have the field of usefulness of the county health units extended as rapidly as possible, so that a service similar to that recommended for the area of Greater Montreal may become available to every Protestant School in the Province. In areas where this object cannot be achieved, the Protestant Committee or District Board should employ its own doctors, dentists and nurses, and should provide the necessary treatment for those whose parents are unable to meet the cost involved."

: Whom do they mean by "those best qualified to juage"?

DEAN FLEMING: I think it is generally accepted, in the Public Health field, that the organization of health units is the general procedure.

DEAN LEMESSURIER: Then, you don't take exception to recommendation 41, do you? - because the prime recommendation is the use of the present system.

DEAN FLEMING: My only point was I thought, where it was being done for areas not now served by County Health, it would be perhaps better to do it on a Provincial basis, in such areas.

MR. CURRIE: You agree, then, that, under recommendation

40, there should be a new health service organization to supply health service to Protestant schools in Greater Montreal, separate entirely from the City.

DEAN FLEMING: No.

THE PRINCIPAL: The body of your Report seems to make a distinction between what is being done in Westmount and Outremont, and what is being done elsewhere.

Greater Montreal means the island.

: I think, as used now, it does not include the whole island, such as St.Anne's, etc.

DEAN FLEMING: On page 97 of the Report: "In Westmount and Outremont, much greater care appears to be taken, and each of these cities gives a dental service which includes complete treatment for indigent children."

I don't think we can compare Westmount and Outremont with Montreal, their indigent population is so small.

I think that part is rather poor.

THE PRINCIPAL: The body of the Report does recognize this question. At any rate, there is no disagreement or criticism against the objectives sought?

DEAN FLEMING: Oh, no.

THE PRINCIPAL: Whatever criticism there may be has to do purely with the machinery.

DEAN FLEMING: Yes. There is another point, about medical

care. Personally, I believe, Every person requiring medical care should receive it, but I doubt if the proposal here is sound, in that it should be provided for all children whose parents cannot afford to pay, at the expense of the Educational authority.

THE PRINCIPAL: That is a question of financial re-

DEAN FLEMING: I think it is much more than that.

I think, if it is to be provided, it should be under the medical care of the community.

THE PRINCIPAL: But, on a question of procedure?

DEAN FLEMING: I think the costs will be very large, but the objective is desirable.

: It is desirable, but the cost is prohibitive, to make it a general service. Then, why not make it just for school children?

DEAN FLEMING: Well, I don't think the school children are particularly in urgent need, as compared with other groups. The mortality of children is very low.

: But, those going through the educational process, would be better citizens ultimately, and we would make sure that the rising generation will be physically fit.

maternity level, then take the entrance to school and the school child, etc. Of course, I think organized medical service is coming. There is no question of that.

: That is, in school is the first opportunity to be had of getting these people without a house to house canvass?

DEAN FLEMING: No, we have practically every infant under supervision.

DR. WOODHEAD: Of course, this Report only deals with the school child? I weak I don't know if that

DEAN FIEMING: I am all in favor of the school children getting medical care that they require and I think this should be the part of the health service of the community and not the educational committee.

: Of course, we are speaking of Greater Montreal. That paragraph is headed: "Greater Montreal".

MR. CURRIE: I wonder if they have not missed something in not having the medical profession represented on the Board.

DEAN BRITTAIN: That was suggested by someone.

MR. CURRIE: They would be far more important than members of the Protestant clergy.

DEAN LEMESSURIER: Do we want to ask about handicapped children? Is there anything there on which you would like to give us your opinion?

DEAN FLEMING: Well, I noticed that, under recommendation 49, I have put a question mark. I thought they dealt with that adequately by referring to clothing. In regard to recommendation 39, I don't know how that is to be interpreted, but our feeling in general is that with the child in school, the aim is to have the child properly fed at home. This could be read: "It should be the concern of all School Boards to encourage the provision of school meals." I don't know if that implies school meals for all children. It looks that way, but, in a general way, our Christian work is to try to get the child properly fed at home.

DEAN LEMESSURIER: I would ask about recommendation 36, page 289 of the Report. Is our McGill University doing anything towards having a summer course in health education at McDonald College? This may not be a question for you, Dean Fleming; it may be for Dean Brittain.

DEAN BRITTAIN: It is not for me either. The summer school is put on by the Board of Education. We merely lend facilities.

DEAN LEMESSURIER: Do you know if there is such a course

in health education?

DEAN BRITTAIN: No. They have \$2500. to run the whole summer school. There is not money available to do even what they are doing now, properly. A group tried last year to start a course in physical education, but they got no encouragement whatever.

THE PRINCIPAL: Dean Fleming, your criticisms are directed towards procedure and mechanisms, rather than towards the objectives?

in deserved it will be sufficient, and then, there will

DEAN FLEMING: Yes.

THE PRINCIPAL: You would be in accord with the objectives sought?

DEAN FLEMING: I think that is generally true, as far as my general impression of the Report goes.

THERE BEINGNO FURTHER QUESTIONS, DEAN FLEMING RETIRES FROM THE ROOM.

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Committee is pretty on the ing on that adore, Mr. Chairman

The Chair and a distinguished Scottish education

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tion, a man who has mayed about me we has hed the

PROFESSOR JOHN HUGHES INTERVIEWED.

THEPRINCIPAL: Professor Hughes, we are struggling with this Report of the Committee on which you served, and we would be very grateful if you would give us your views on this Report.

PROF. HUGHES: Well, sir, I take it, you don't want a lengthy statement.

THE PRINCIPAL: No. I think if you give us your views in general it will be sufficient, and then, there will be some questions from the members of the Committee with respect to certain matters to which reference has been made.

PROF. HUGHES: Well, Mr. Principal and gentlemen, the Report seems to me to be, humanly speaking, and honest, faithful and fairly complete picture of the Protestant Education system in Quebec. I think it may be claimed that, without exception, my colleagues were all disinterested and animated merely by the desire to get at the truth, and present an accurate account of the situation, as they saw it.

I think as tudy of the personnel of the Committee is pretty convincing on that score, Mr. Chairman. You have the Chairman, a distinguished Scottish educationist, with experience of advantage to educational administration, a man who has moved about and who has had the

opportunity of traveling Canada from coast to coast and speaking with education leaders in every Province. He was the first educationist in history, I believe, to organize a complete study of the intelligence of the whole child problem of any nation. Then we have a country doctor, who knows rural que bec and has served on School Boards for many years, and now duly appointed to the Quebec Association of Rural Boards. We have an Anglican bishop, educated in New Zealand and England, with some experience as a school mester and university experience as dean, and latterly has had a very wide experience in the larger sections of the Province, having traveled through sections such as Gaspé, Labrador and the Magdalan Islands. He has a large knowledge of rural Quebec. Then we have a charter accounter, from this city, with financial experience in general and particularly, educational finance, having served for some years on the financial side of the City school education. We have snother financial man also, assistant general manager of one of the banks, and very competent in that field, and able to give us some guidance. Then, a retired chief inspector of schools, who has had wide experience as a teacher and administ rator, also in public service of a more general kind, having been an ald erman in Ottawa, a man who is free from pedantry. We have two women alumni of McGill, one, supervisor of the Junior Red Cross, who has traveled the whole of rural

Quebec and has given us invaluable information regarding geographic conditions, and who knows "the little red school house" inside out. The other woman member is a master of Arts, with a son now at school and in the University, who is particularly competent to study question of French in schools. Then we had the head master of one of the two greatest private schools of Canada, a graduate of Oxford, with extensive experience with Canadian education. We have Mr. Heney, a young member of the Bar of Montreal, a Rhodes scholar, who has done some school mastering.

That, I think, is a guarant se of the disinterestedness and competence of the members of the
Committee, and I think the Report is what one would
expect from a body of that kind. I think it was an
honest effort to give the citizens of Quebec the truth,
and I think, humanly speaking, they have succeeded.

THE PRINCIPAL: Did each mem ber of your Committee see and study the report before it was printed?

PROF. HUGHES: Yes. I think I ought to say that the part of the Report we signed is Chapter 19, "Conclusions and Recommendations", page 266.

DEAN BRITTAIN: You did not see and sign all the parameter body of the Report?

PROF. HUGHES: No, we did not sign the body of the Report, but we saw it in galley proof before being finally printed, so that every member of the Survey Committee had the opportunity of seeing the Report.

THE PRINCIPAL: Did they have the opportunity of criticizing the Report, or attempting to modify the body of the Report?

PROF. HUGHES: The Cheirman left discretionary powers to the Secretary of the Council, Mr. Heney, to correct, in consultation with his colleagues, and clear up anything that might call for correction, or which could be better worded, to give a more exact and reliable picture.

THE PRINCIPAL: Was that opportunity taken advantage of?

PROF. HUGHES: Yes. There were corrections that were carried out.

THE PRINCIPAL: Corrections made in consultation with the full Committee?

PROF. HU3HES: Yes.

THE PRINCIPAL: All the members of the Committee who were available?

PROF. HUGHES: It was done in this way: The galley proof

and any member she ets went to every member of the Committee/who had information, he produced it. It might be that a Chairman of a sub-committee would send in to the secretary suggestions for emendation.

THE PRINCIPAL: These modifications were not approved by the whole Committee?

PROF. HUGHES: No, the secretary had power to pass on suggestions of that kind. Therewere cases where he did consult the other members by telephone; I was consulted myself. Mr. Hepburn, on page X1 of the Preface, at the end of the second paragraph, says:

"The Report is therefore a compilation. For the form in which it is cast, and for its actual contents, I must and do take full responsibility".

I think it is important to note another

point. On page 1X of the Preface, at the end of

paragraph 3: "By seizing every opportunity, the

Committee succeeded in visiting over a hundred schools

situated in many different parts of the Province".

So, our information is wholly from proofs and the

examination of witnesses, though we got a good deal

from the witnesses. A great mejority of the facts

was given us free. There were so me exceptions. In

the case of the exceptions, we could draw our own

condusions.

THE PRINCIPAL: The mem bers of the Protestant Committee were consulted?

PROFESSOR HUGHES: Yes.

THE PRINCIPAL: All the members of the Protestant Committee?

PROF. HUGHES: Every one of them had an opportunity of expressing himself.

THE PRINCIPAL: Did some of them not take advantage of the opportunity?

PROF. HUGHES: I think I am correct in saying that we did not have an opportunity to consult every one. That is my impression.

THE PRINCIPAL: Have you anything fur ther you would like to say?

PROF. HUGHES: No, except that the Report, as a whole, hards to gether; it is a unit. I think that has breen brought out very well on page 226, paragraphs 2 and 3.

MR. WRRIE: I suppose you attacked the problem in a critical frame of mind, rather than calling our attention to the good things and the improvements that took place in the last ten years?

PROF. HUGHES: Well, we felt that we were not called upon to hand out bouquets, and we tried to view the

whole problem objectively, on the assumption that this system, like every other, is imperfect, and that our duty was to examine it as dispassionately as possible, and give our picture of it and suggest lines of advancement.

DEAN LEMESSURIER: In this visitation of a hundred schools, it was a sub-committee that visited the schools, or was the work divided among groups of the main Committee, each group visiting different localities?

PROF. HUGHES: Both ways were carried out. There was a stage at which we did divide; some of us went to Rich mond and Drummondville, others to Brome County area. So, in that way we were able to cover more ground than could have been covered otherwise.

DEAN LEMESSURIER: How long a time would one spend work ing like that -- hardly more than part of a day in each school?

PROF. HUGHES: That would depend on the size of the school. In some large ones, we would spend more time, but it was quite sufficient to give us a clear and reliable picture of the situation as a whole. There were parts of the Province, Gaspé, for example - there, we had to depend on the special knowledge of people, like Mrs. Shaw. Had we had unlimited time, we would have

gone further.

THE PRINCIPAL: Why was the time limited to 120 days?

Teachers, and merticipated in the inquiry at that

MR. CURRIE: The fifteen thousand dollars, I suppose?

PROF. HUGHES: Yes.

DEAN BRITTAIN: And the inability of the Chairman to get away indefinitely.

as far as I have them. I am the only member, omnected

PROF. HUGHES: Yes, but the limitation was circumscribed to that time. He asked for a leave of absence from his Board for that time.

THE PRINCIPAL: Gentlemen, is there anything you would like Professor Hughes to amplify?

DR. WOODHEAD: I was wondering whether Professor

Hughes would want to criticize any of the details

which appear in the Report - any cases on which he

found reason to change his mind.

PROF. HUGHES: It is quite possible that some criticism of the Report might have been made without reaching my ear. If any point were specified, it might help me, and I will try to be as frank as possible.

THE PRINCIPAL: Or, any of the other newbors?

DEAN LEMESSURIER: I would like to know this: Among the schools that you visited, was the school for teachers at McDonald College. I would like to know how many of the whole Committee visited McDonald College School for

Teachers, and participated in the inquiry at that point?

PROF. HUTHES: Mr. Chairman, Dean Brittain would probably know the facts better. I will give the facts as far as I have them. I am the only member, connected with McGill, on the Survey Committee. I thought it was my duty to take Dr. Putman out on a courtesy call. On that occasion, I recall, that our conversation dealt with McDonald College as a whole, including Agriculture, Science, etc. I felt that, as a member of McGill, on the Survey Committee, I had to do that - courtesy demanded no less, prudence demanded no more, and I took no further part, except insofar as the actual examination of the witnesses around the table.

THE PRINCIPAL: Do you know the extent to which the members of the Committee visited McDonald College?

PROF. HUGHES: Subject to correction by Dean Brittain, my recollection is that Dr. Put man went out on two or three occasions, and I cannot recall whether the Chairman went out or not - I believe he did.

THE PRINCIPAL: Or, any of the other members?

PROF. HUMBES: There was only been for main.

PROF. HUGHES: I am not sure whether Mrs. Shaw went, or not, but I believe she did.

DEAN BRITTAIN: Mrs. Shaw came out whith the Chairm an.

They just looked thing sover, and had tea, and we had them meet the medical officer and the health inspector.

THE PRINCIPAL: When the witnesses, from the School test for Teachers, appeared before the Committee, were they given every opportunity to express their view?

PROF. HUGHES: I think it is true and fair to say that the Chairman showed unusual patience and intelligence in hering the witnesses. Every witness was given full opportunity to say everything he wanted, not merely by answering questions, but by statements of his own.

I have a very clear impression of that as a feature of the inquiry, and I am satisfied that the witnesses from McDonald College were no exception.

THE PRINCIPAL: Is there a written transcript of the testimony?

PROF. HUGHES: There is no verbatim transcript, but the secretary was present, of course.

DEAN BRITTAIN: Did anybody, but Dean Laird, question the witnesses?

PROF. HUGHES: There was only Dean Brittain.

DEAN BRITTAIN: That was about fin arc es, that is all.

PROF. HUGHES: As far as I am aware, there was no desire

We had to take a count of that, and give it represent-

for a hearing. Had it been expressed, it would have been readily granted.

THE PRINCIPAL: Do you consider the Protestant Committee, as recommended, to be vague and cumbersome?

PROF. HUGHES: I think it depends on how it functions. If it does its work by sub-committees, I don't think it would be too cumbersome. I think the number of the committees is pretty well determined by the number of the Catholic wing of the Council of Education.

DEAN BRITTAIN: There is a considerable number here, who are not members, and had no voting privileges.

They are additional to the number permitted?

PRO . HUGHES: Yes. Six, if I remember right.

DEAN BRITTAN: There was criticism made. We were told that the Committee was misled by the name of the association, which represents only a very few of the School Boards.

PROF. HUSHES: I think this is a body of fairly recent growth. It had to be taken into account and recognized that it was the only body representing rural school boards, as constrasted with the Greater Montreal Boards. We had to take account of that, and give it representation, and, in view of the very scattered area involved,

I don't think three would be too many.

DR. WOODHEAD: In this representation of three, was not that based on the idea that there would be a new sub-division of territory, and the Boards would be properly represented?

PROF. HUGHES: Yes, the presumption is that this Board is of growing influence, and in due course it may be expected to cover the whole Province. As Dr. Woodhead says, ther was a proposal to organize the whole of the Province, outside of Montreal, into districts, and in this organization the Association of Protestant School Boards would play an increased part. I think it should be recognized that it was very important to give representation to typical rural districts.

THE PRINCIPAL: Did you give consideration to the redistricting of the area visited - the division of that area into eighte en different districts, as I recollect it, outside of Montre al District?

PROF. HUGHES: Dr. Put man's plans was submitted to us, and to that extent, we are responsible for it. His plan is made to be elastic; it just gives a tentative initial frame up, and provides for subsequent revision along the lines of a ctual experience. The thing was done very carefully, and in consultation with Mrs.

Shaw and others, who have intimate knowledge, and

geographical knowledge, based on transport.

THE PRINCIPAL: Does may of the Committee feel it might be advisable to ask Prof. Hughes how the Committee made its detailed examination of the substance of teacher training - administration of teacher training?

PROF. HUGHES: You re fer the the section on finances?

HE PRINCIPAL: Chapter 15.

PROT. HUGHES: That was done partly by hearing the witnesses and considering the briefs, and actual visits to the training centres.

THE PRINCIPAL: Were briefs submitted from McDonald
College, or from the School for Teachers of McDonald
College?

PROF. HUGHES: McDon ald material, if I remember right, was incorpo me ted in the McGill brief.

DEAN BRITTAIN: Yes, I think Dean Laird gave the Committee that information in a memorandum presented yesterday.

PROF. HUGHES: My impression is that all the members of the Committee got this memorandum.

THE PRINCIPAL: I presume all members of the Committee read it.

PROF. HUGHES: I can answer for myself. I read it, and I am pretty certain, if the other members of the Committee got it, they read it. Humanly speaking, I am certain they got it.

THE PRINCIPAL: On the basis chiefly, I presume, of this presentation by Dean Laird, the Committee formed its opinion as to the curriculum of McDonald College?

PROF. HUGHES: Partly, and partly on the evidence submitted by Dr. Putman, as a result of his visits.

DEAN LEMESSURIER: What do you think of the value of this Intelligence Test? Is it an attempt to evaluate the intelligence of McDonald, as compared with McGill and elsewhere?

PROF. HUGHES: I am not wedded to this test. I think a certain skeptic ism of the instruments is always help-ful.

DEAN LEMESSURIER: Do you think it is scientifically conducted?

PROF. HUGHES: To the extent that the test used was reputable, without doubt, and to the extent that it was home stly done, again, I am certain.

DEAN LEMESSURIER: But, Mr. Hepburn, who had such experience with testing, over the whole of Scotland, was he

not some what critical of this particular item?

PROF. HUGHES: Certainly, as far as one should be critical. I am sure he would give weight where it should be given, and would make the necessary reservations, as Dr. Put man did.

DEAN BRITTAIN: On page 188, we read: "When full weight is given to these qualifying conditions, it can beill be said that the inquiry revealed, beyond a doubt, that an attempt is being made in the School for Teachers at McDonald College, to make teachers out of young men and woman who are of less than average intelligence".

PROF. HUGHES: My reading of page 188 - I can only give my own interpretation - I am not entitled to speak for my colleagues on this, but I think if that sentence is read, not out of its context, but in relation to the rest of the page and paragraph from which it is taken, it seems pretty clear that it is not implied that all the trainees are of less than average intelligence, but the reference is to the sum, and I am encouraged in that be lief by the reference, on page 226, the middle of the page, where it says: "The meagre attainments of the students who enter McDonald College, the lack of average ability in some who aspire to be teachers, the unworthy practices of certain school boards, and the inadequacy of the remuneration offered to the majority of the teaching staff, have each in turn

been considered".

That seems to me to be just a reasonable reading of the se two extracts, Mr. Chairman. I think there is no question at all as to the good faith of Dr. Put mem. I, personally, am perfectly satisfied on that point.

DR. WO ODHEAD: It has been brought out that the attendance last year was very low, one of the lowest, and those attendance figures were used to work out the average cost.

PROF. HUGHES: I can say this: I myself drew the attention of the Chairman and my colleagues to that fact.

THE PRINCIPAL: Then, why was no reference made to years other than 1936 and 1937?

PROF. HUGHES: I think it says, on page 1882 "on this evidence regarding the students of 1937 - 38".

THE PRINCIPAL: I was wondering why was that the year selected.

PROF. HUGHES: Because that is the year in which we were functioning as a Committee.

THE PRINCIPAL: Do you know why reference, as to kindergartens assistants, was omitted from the Report?

PROF. HUGHES: I seem to recall a reference to kinder-

garten work in the recommendations.

THE PRINCIPAL: The recommendation is that kindergarten training be removed to Montreal, on the ground that there were only fifteen, as I recall it, taking the course of training in McDonald College.

PROF. HUGHES: Page 313, section 155, is the one I have in mind.

THE PRINCIPAL: This recommendation is on page 199.

DEAN BRITTAIN: Complaint was made about kindergarten assistants assistants, of which there was a considerable number.

PROF. HUGHES: The reference is: "Since this is a service performed almost entirely on behalf of the Montreal District, it is recommended that appropriate training for kindergarten assistants and directors should be organized, as required, by the Protestant Board of Education of Greater Montreal".

DEAN BRITTAIN: I think complaint was made that gave the idea that only fifteen students were trained, whereas there were about ninety.

THE PRINCIPAL: The question is why no reference was made to the ninety who train as kindergarten assistants?

PROF. HUGHES: Mr. Chairman, I must confess that I don't know. I think I can say on behalf of my colleagues,

that they accepted the position that the Chairman and Dr. Putman had informed themselves fully on all parts of this section of the work.

before it indicating that the memorizing of the contents of a book was deemed to be important in the School for Teachers. At the bottom of Page 199: "It had not been expected that the reading of books and the memorizing of their contents would have been deemed important, except inso far as books ministered to the needs and desires of youth".

PROF. HUGHES: Mr. Chairman, again, for the same reason,

I have no information to offer on that point. Chapter

15 is something I have not seen, and the same applies

to my colleagues.

THE PRINCIPAL: The Committee, in reviewing the body of the Report in calley proof, did not really undertake to que stion statements made?

PROF. HUGHES: I think, sir, by the circumstances under which we were working, we had to some extent to rely on special knowledge of certain members, and special contributions of certain Chairmen of sub-committees.

There was no other way feasible.

DEAN IEMESSURIER: May I ask about page 141 - there is

a similar reference to memorizing, etc. Can you tell us what is the authority for such statement?

PROF. HUGHES: I think we got that pertly from the Mc-

DEAN LEMISSURIER: May I suggest that your answer as to page 191 should have been the same thing.

PROF. HUGHES: Yes. . is the a common or actice?

DEAN LEMESSURIER: 191 does not state that the teachers should memorize, but to get the idea of teaching students to memorize. The evidence on that was brought forward by McGill.

PROF. HUGHES: Not only by McGill, but it was from other sources also.

THE PRINCIPAL: Recommendation 152, pages 312 and 313.

PROF. HUGHES. Do you invite my opinion?

THE PRINCIPAL: Yes.

PROF. HUGHES: I think that the first part is strictly true and practical, that just as medical students have to walk the wards, so students in training for teaching have to familiarize them selves with actual school conditions. That is the way it should be done, I think. I also heartily endorse the second one: "Those aiming

at the High School diploma should have at least a third of their practice in Grades 1 to V1". It is found useful for a High School teacher to know so mething of the foundation work in the lower grades, and a student who can handle a class of young children competently will also, in the majority of cases, handle higher classchildren.

THE PRINCIPAL: Where is that a common practice?

PROF. HUGHES: It would actually be done in the Primary schools of the City here, and it is being done.

THE PRINCIPAL: Here, in the City of Montreal?

PROF. HUGHES: Yes; we take our students for a month before the session begins, and at the end of the session, to the primary schools of the city, placing a small number in each school where they observe experienced teachers at work, and teach themselves, at times, under the supervision of the teachers.

THE PRINCIPAL: Those who actually participate or observe teaching in Grades 1 to V1 are supervised by the regular teacher as well as by the person designated as supervisor?

PROF. HUGHES: Yes.

THE PRINCIPAL: So, the present practice is that they do

this under direct supervision?

PROF. HUGHES: Direct supervision, both by the school principal and his colleagues in the school, also by by myself and by my colleagues.

THE PRINCIPAL: Do you find that to be helpful and us eful? INSURIER: Don't these per ple need in a trustion

PROF. HUGHES: Yes, in all my experience of teacher training for the last eighteen years.

THE PRINCIPAL: It was the conclusion of the Committee that the candidate for High School diploma who had that training was held qualified?

PROF. HUGHES: Yes, to this extent. We believe the school practice should be done partly in the High Schools and partly in the Grades with younger children-we do believe that. It says that at least one third should be done in Primary Schools, the first line of page 313.

them into Grades 1 to III was a waste of time, but 1V to X1, all right. I think that is a very sound suggestion.

And that is the actual practice in our Department.

DR. WOODHEAD: Then, this should be amended, instead of 1 to V1, it should be 1V to V1.

THE PRINCIPAL: Of course, this recommendation does not in any way preclude præticing in Grades higher than V1.

PROF. HUGHES: No. It might imply training in the first three, but in actual practice it would not happen.

DEAN LEMESSURIER: Don't these peo ple need instruction in the art of handling very young children in classes?

PROF. HUCHES: No. I don't think so.

DEAN LEAR SSURIER: A High School diploma might be teaching in the First Grade?

PRO F. HUCHES: It is very improbable.

DEAN BRITTAIN: A considerable number did teach in Primary Schools.

PROF. HUGHES: Yes, that is the general tendency, but they would not so into the lower grades of the primary schools.

: The set up of the Committee does not imply a different type of teaching for the first six grades than that visualized for the other grades.

Having in mind that those who teach High School should have experience in teaching lower grades.

PROF. HUGHES: Yes, because it is very helpful for a

student to have some kind of realistic knowledge as
to what is going on in the grades, and experience
with young children is helpful. Many of them will
have had, at least in the early years, some experience
in teaching these grades.

THE PRINCIPAL: As I recollect, there was some criticism directed on Recommendation 146.

of the third section, two weeks in the country.

PROF. HUTHES: We did not quite fin ish that "Two complete weeks in rural continues on" It depends on your definition of 'rural'. It should not be defined too strictly. It would be feasible to operate supervision from a centre, like Lachute or Ormstown, using a group of neighboring small schools as well as schools in small country towns. It strikes me that would be feasible.

[:] And worth trying.

DR. WOODHEAD: You imply that there are qualified teachers in Ormstown.

PROF. HUGHES: Yes. It is being worked both ways. That, I think, rounds up 152.

THE PRINCIPAL. Before leaving 152, it might be helpful if you referred to pages 194 and 1% of the Report, in which reference is made to division of the students in

three groups, etc. Do you concur in that, Prof. Hughes?

PROF. HUGHES: I see no reason why it would not be feasible. There are objections, and one is noted in the Report itself. From p C, for example, had to start its actual teaching be fore receiving any theoritical training. That is an objection, but there seems no way of getting around it beyond the fact that some work might be done with them, possibly, during weekends. In any case, it is only to be these weeks, and in the first three weeks of school practice, there is a good deal of observation.

THE PRINCIPAL: So, this merely amplifies the present practice of providing for observation in rural or semi-rural communities. If there is any criticism to be launched against this particular procedure, it can be directed with equal force against the present practice.

PROF. HUGHES: $E_{\rm X}c$ ept that, under the procedure suggested, students report to the hospital.

DEAN BRITTAIN: Do you know of any place where this could be done, to take one third of the students where they could live or where schools could accompate them?

Is there any rural centre where this could be worked out?

PROF. HUGHES: I see no reason why so mething of the kind

should not be attempted in Brome County, for example.

DEAN BRITTAIN: One of the men who knows that County
says they could not begin to take the number of students
in Brome County, and the schools there, outside of
Knowlton, are very widely spread, and it would require
transportation, and for machanical reasons it could
not work out, even if the loal school Boards would
consent, the work to be interrupted by such a large
in flow of teachers would be an objection.

PROF. HUGHES: A good deal depends on the definition

of "rural". There is also so me pro vision in Section

153, page 313. The difficulty raised by Dean Brittain

is a real one. It is difficult to impose a heavy

load of students on any one school. We have, for

example, in my own Department of Education - we have

been privileged to use McDonald High School for this

purpose.

DEAN BRITTAIN: They are used to that, out there.

The point I make is, I am definitely sure there is not one centre in rural Quebe c where such a scheme could be worked out, where there are enough schools close enough together and of sufficient size to accommodate students like that.

PROF. HUGHES: I find it very hard to believe that a man like Dr. Putman, with such wide experience, would have sponsored this scheme unless he was satisfied that it could be worked.

THE PRINCIPAL: Is this procedure followed elsewhere in the Dominion of Canada?

PROF. HUGHES: I can not tell, but my guess is that it is.

We used to do it in South Africa, and I see no reason

why it could not be done in Canada. It is done in the

Old Country.

THE PRINCIPAL: Of course, conditions there are different.

DEAN BRITTAIN: Is there any part of Canada which requires as large a postion of time for practical teaching?

Is there any place in Canada where that proportion of teaching exists? They recommend increasing the practical teaching to one third. Do you think that is feasible?

PROF. HUJHES. I see no reason why it would not be.

DEAN BRITTAIN: Do you know any place where it is

done in Canada?

PROF. HUGHES: No. goa know that teachers in Gaspe

THE PRINCIPAL: This question that you raise, Dean Brittain, is closely affiliated with the question arising out of the sentence in the middle of page 189: "It is admitted that the time of training is all too brief and

that Quebec is endeavoring to do in one year what cannot be a chieved by other school systems in less than two or even three years". What is the period of training in other provinces?

DEAN BRITTAIN: One yer.

PROF. HUGHES: I think that is the general period.

Does that refer, not only to the period of technical teacher training, but to the amount of general education - I mean, we take people out of the ninth Grade - is that lower than elsewhere?

PROF. HUCHES: We take them out of the tenth grade and not out of the ninth. It is certainly lower than anything I know.

DEAN BRITTAIN: Some provinces take them as low as

Grade 1X. New Brunswick used to.

THE PRINCIPAL: Will not some member of the Committee ask professor Hughes about the recommendations in sections 143, 144, 146, 151, 147?

: Do you know that teachers in Gaspé
get from two to three hundred dollars a year?

PROF. HUGHES: May I again recall the statement on page 226 where it is recognized and emphasized that the question of remuneration is fundamental.

THE PRINCIPAL: There is another question. Could one find, or is there available, a supply of teachers qualified to meet the rather rigid specifications in the French language in this Province?

PROF. HUGHES: That is the difficulty we find. When we get students from the other provinces in McGill, we always warn them on that point and recommend that they go into a French home.

THE PRINCIPAL: But is there, do you think, available a supply of teachers, otherwise qualified in every respect, including that of meeting the rigid or very high demands in this Provime with respect to Fremch?

PROF. HUGHES: It would vary from province to province,
New Brunswick is more bilingual than the other provinces.

DEAN BRITTAIN: And New Brunswick teachers coming from any but French schools, would be just like the other provinces.

THE PRINCIPAL: So that, the real answer to the objection raised against Recommendations 143 and 144, is that Grade XI should be made available in the Gaspé area.

DEAN BRITTAIN: I mention Gaspé, just as an example.

PROF. HUDHES. Before we leave that point, I wish I could believe that the teachers in the Province of

Quebec did master French.

THE PRINCIPAL: That is the assumption on which criticism is based. You raise some doubt then about the superiority of the teachers from quebec, over teachers from other provinces, in the matter of their qualifications to teach French.

PROF. HUGHES: Yes, I am a fraid I am compelled to accept that view from the evidence received.

DEAN BRITTAIN: Of course, in most provinces, they don't start French until High School. Here, they start in the third grade.

THE PRINCIPAL: We will now take Recommendation 146.

the consistency of recommendations 146 and 151. In

151, the presumption is that students who train for a High School diplome and who might also be employed in grades under the High School, shall have in University training a broad general course of training in the group of subjects which they propose to teach, and then, in 146, it specifies that the minimum qualification shall be English, mathematics and science. In view of the fact that many teachers who go to small schools will have to give instructions in the classics, etc., is there not an inconsistency, or, is this reduction in the number of qualifications not a dange rous thing

to do in the present establishment?

PROF. HUGHES: I think the seeming inconsistency arises from the fact that we need in this Province, two types. We need general practitioners for small in termediate schools, and then, for the larger city schools, a corps of specialists. We have to take both needs into account, it seems to me, particularly in view of the movement towards consolidating.

DEAN LEAD SSURIER: You are wholly in sympathy, then, with the reduction in require ments.

PROF. HUGHES: I am, because it seems to me, rather than have rigid requirements of certain academic subjects, as we have now, it would be better to have the school and the Boards make their own choice in the matter of subjects, according to the needs, and the courses taken by the applicant.

THE PRINCIPAL: But, it is alleged that under that system of rur al schools there would not be available a sufficient supply of competent teachers to meet the demands. Is that correct?

PROF. HUCHES: As a matter of efact, we are opening the doors to other faculties and tapping new sources of recruitment which will tend to meet all demands - take for example the admission of graduates in Agriculture -

We shall need people competent to teach rural science, and here we have a supply to meet that demand.

THE PRINCIPAL: What about the teacher qualified to teach all ordinary courses?

PROF. HUGHES: Actually, we would have a supply to meet that demand, who have taken this course for their B.A. Degree.

DEAN BRITTAIN: In Agriculture the students take as much English as they do in Arts; two years in Arts and two years in English.

THE PRINCIPAL: I was referring to the group of studies, English, mathematics, French, history and Science. Do you think that under these regeommendations there would be developed a sufficient supply, a supply of teachers trained in the broad Termin group of subjects, sufficient for the demand of rural schools where specialization of teaching is beyond the pocketbook of the community?

PROF. HUGHES: I think that links up with the question of reorganization of Primary Education; you would have, in the urban centres, Commercial High Schools, and you would have, in some types of rural schools, the Agricultural High School, with a definite bias in that direction. It seems to me we should have, under this reorganization multiplateral Post Primary Education,

different types of Post Primary Schools, some calling for Agriculture, and there should be available a similar groups of manufacture pupils taking that in future.

THE PRONCIPAL: You see no serious objections to these recommendation, taken altogether?

PROF. HUGHES: "No. the present system, it is impossible

The number of teachers required for rural districts of general education, they are required to teach general courses. What is the relative number to those who probably will have specialized courses?

PROF. HUGHES: In actual practice, the number of these teachers, in small rural areas are supplied from Bishop's department of Education, and they have turned out an average of thirteen students annually and they are employed almost invarioably in that type of school, at the moment.

employed? Would that represent most of those so

PROF. HUGHES: Yes.

DEAN IEMESURIER: To complete that, I think it is correct tosay there is no problem of having teachers able to teach latin until you reach the eighth grade; it is not taught before that. I think that is correct. In the reorganization of these three, it might be begun in the Seventh Grade, but even so, there is quite a lot

there would be room for one man coming under this, of leeway, so it does not seem necessary to have everyand for another man in classical science body instructed in latin, mathematics and English as at present. This: Yes, that would be the normal state of

DR? WOODHEAD: While it is possible at present for what you call a classical specialist to get a job in a high school, under the present system, it is impossible for a scientific specialist to get a job.

tion refuses to lay down the subjects that must be DEAN BRITTAIN: One of our specialists, teaching this year, came and took agriculture, and he had all these mation, or the choice on things; he applied for a license to teach High School, ive. Because of that extrems specification, the but he could not get it under present regulations. He Department makin an escape fr really had considerable gifts in that direction, and as been many students electing honors course and special a result he is lost to the teaching profession. izing unduly. We had the case of

Am I right that this merely opens the door to getting science specialists rather than shutt ing the door? several course?

Yes. It was felt that there was over-PROF. HUGHES:

direction and over-guidance there, and it was mestrict-How many teachers do you get in a rural

high school?

THE PRINCIPAL: I recollect, I think, criticism was made PROF. HUGHES: It varies. That is 146, 147, 151, to the

Five to ten or one to four.

properly trained in teaching, was not as good and would PROF. HUGHES: It could vary from two up to eight or had been properly trained. Am I correct in stating ten.

So that in practically any high school

there would be room for one man coming under this, and for another man in classical science?

PROF. HUGHES: Yes, that would be the normal state of affairs. THE PROMOTPAL: Reference is made on pages 206 and 207

DEAN LEMESURIER: In connection with recommendation 151. That seems to me to be aimed at a practice which was deplored because the present Department of Education refuses to lay down the subjects that must be taken in the first two years in Arts, English, French, Mathematics, or the choice out of three out of four or five. Because of that extreme specification, the Department offers an escape from the Honors. There have been many students electing honors course and specializing unduly. We had the case of a student who took the honors course in psychology, not being quite fitted. Now, does this aim at the elimination of insisting on a broad general course?

PROF. HUGHES: Yes. It was felt that there was overdirection and over-guidance there, and it was restrictntative on that Committee. ed.

THE PRINCIPAL: I recollect, I think, criticism was made of this recommendation, that is 146, 147, 151, to the effect that a degree student of a University, unless properly trained in teaching, was not as good and would not be as good a teacher as a non-degree student whom had been properly trained. Am I correct in stating

The impression was that that applied to lower credits, not to high school teaching but to elementary teaching.

THE PRONCIPAL: Reference is made on pages 206 and 207 to specialization in teacher training instruction. I presume this deals with a chapter with which you have had no association?

PROF. HUGHES: That is right.

THE PRINCIPAL: And that you are not prepared to discuss what is referred to here?

PROF. HUCHES: I am at your service. I don't wish to shirk any discussion, but naturally I would not be displeased if I was spared that, but I don't want to refuse it. I am at your service.

MR. CURRIE: Was it ever suggested in the setup of the Proestant Committee that thereshould be included a representative of the Department of Health? There is no Health representative on that Committee.

PROF. HUGHES: Yes, that suggestion was brought up; if my memory is right, it was in-cluded in the McGill brief, but it was felt by the Survey Committee, after deliberation that as we were providing for an advisory skilled medical service, we could count on that.

If the medical services were placed, not

under the schools, but under the general Public Health
Department, it might be desirable. Do you think it
would be desirable to put a Public Health specialist
on the Committee?

PROF. HUGHES: It was felt, Mr. Chairman, that nothing short of an adequate medical service would really meet the case. The mere presence of a medical man on the Committee would not be enough.

Would it be wise to have a competent

Public Health man on your Supervising Board of the

Protestant Committee?

PROF. HUGHES: I take it that the only way of safeguarding the quality of your service is in your appointment.

MR. CURRIE: In this case, the Protestand Committee has to rely on the City; it has no health service.

PROF. HUCHES: It is a difficult and complicated ques-

THE PRINCIPAL: Would it strengthen the medical care of students, hygiene, sanitary conditions, etc., if under the conditions assumed by Dean Lemesurier a public health person were provided for the Protestant Committee?

PROF. HUGHES: It might help, Mr. Chairman. I think the feeling of the Committee on the whole was that the

best approach was tomsecure as effective a medical service as possible.

DEAN LEMESURIER: May I take it that the course in the schools—— I think the course of education is important for us, and if this plan is put into effect there will have to be some adjustment made; we will have to be sure what that understanding of the plan is. In these years of primary study, three years during what is called the adolescent period, it is comtemplated there shall be ordinary education. That will include all students joining high school?

PROF. HUGHES: Yes.

DEAN LEMESURIER: In the high schools there is a difference with the last of the definition entiation?

PROF. HUGHES: Yes im tools of knowledge which he am

DEAN IEMESURIER: Differentiation of those who are going to take the academic course for University training, and those who are studying technical stbjects, and those seeking commercial training, and junior high school students leaving school more or less fitted for their particular task, but some will continue on, and then in the senior high schools it will be along the lines of academic, technical and commercial?

PROF. HUGHES: Yes, provided you interpret the term "technical" liberally, to include training for city-bred work and technical training of the agricultural

kind. of the different types of pupils. I think what

DEAN LEMESURTER: Technical is meant to apply to rural development?

PROF. HUGHES: Yes..

DEAN LEMESURIER: It mentions on page 123, "It frees the primary school from work which is not properly elementary and it gives to the senior high school a definiteness of aim and a precision in achievement which have hitherto been wanting". Have you any idea what kind of subject is now dealt with in the primary school, which will not be dealt with there but relegated later to the junior high school?

PROF. HUGHES: Yes, I think the idea of the definition of primary schools is to equip the child with tools of expression, to give him tools of knowledge which he can use later on in the post primary stage. The whole thing is experimental in character. We have had various experiments along different lines in the country; in the City the junior high school has been the subject of a survey.

We had a letter drawing attention to the publication of the Spence Report dealing with a survey from the other side. It is an experimental phase in education being tried out by different nations, the feeling being that primary education for all is no longer sufficient and is the age of tutelage; there should be provided some kind of post primary training to meet the

needs of the different types of pupils. I think what you have in mind is at the end of page 125 and the whole of page 126.

DEAN LEMESURIER: Yes. I was trying to get a more definite idea. To one who is not a student of this subject it looks as if you were trying drawing lines in new places. You intend to carry on further the students in primary schools. The present is nine years of schooling. I understand under the new scheme, after the triangle first there is primary, then junior high school. Nine years of schooling would be better than it is at present.

PROF. HUGHES: Yes, a greater selectivity for the different aptitudes.

DEAN LEMESURIER: You sat it is largely experiments, but the report says it is so successful that it can hardly be called experimental.

PROF. HUGHES: Well, it is definitely established that you have, in the teen years, different types of tests, etc., so that you can classify them and give them a kind of education suited to their own particular tastes and gifts, with a more elastic provision for varying gifts.

DEAN LEMESURIER: This will cost a lot more money than the present arrangement, the establishment of junior high schools with a threefold cost.

PROF. HUCHES: It would operate in different ways. With

a small school population there would have to be three wings in the same school; in the large urban centres there would be separate schools for the different types of pupils.

DR. WOODHEAD: Even when you get grades there IX, X,

XI and XII inside those schools, you will have to have
three different types of educationists.

DEAN LEMESURIER: At the present time they carry on through the seventh; beginning with the eighth they choose to take latin, etc.

PROF. HUGHES: The feeling is that in the past we have been in error in trying to give the same type of academic education to all kinds and types of boy and girl; some are fitted for these academic studies, and others are able to express themselves in a different kind of education.

How do you contemplate that selection will be made for these three classes? Do they start differentiating at the end of the second group?

PROF. HUGHES: The idea is to make a study of each pupil right through the grades.

Who makes the study and who makes the recommendation?

PROF. HUGHES: In small country chools, the head teacher. and in the city schools, the same people with the

assistance of vocational guidance experts, whose business it is to look into these matters. They are doing this in Argyle School now, where there is a man specially retained to study the students and guide them into the right kind of training.

DR. WOODHEAD: It begins by Grave VII, and you would not have definitely three classes, but that would evolve.

PROF. HUGHES: You do with certain types of pupil, late developers, there you cannot make the transfer too rigid.

THERE BEING NO FURTHER QUESTIONS, THE SESSION IS

ADJOURNED.

issued, and we would very much appreciate it if you would give us your views as to the report, particularly as to the recommendations, in so far as the bain categories are conserned.

we meet worm ander in especial.

DR. PERCIVAL: Well, I very much appreciate your call, and I am always very glad to give intermation anemous I can. When you telephoned me, I had some other the sagements over the week-end, and I did not know whather or not I could come.

In the second place, I am a DepT.E.Fitzpatrick Official Reporter the Province, and, as such, it is difficult very often

to give an opinion.

UNIVERSITY SENATE COMMITTEE HEARING

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QUEBEC PROTESTANT EDUCATION SURVEY REPORT

former. However, I am not averse to giving opinions,

but I think that my opinions, in a body of this type,

SESSION OF JANUARY 16th, 1939.

DR. PERCIVAL INTERVIEWED

THE PRINCIPAL: We are very grateful, Dr. Percival, for your taking the time and trouble to come here. As you know, the University is tremendously interested in education problems.

The Report of the Survey Committee has been issued, and we would very much appreciate it if you would give us your views as to the report, particularly as to the recommendations, in so far as the main categories are concerned.

I repeat that we are very grateful to you, and we seek your advice in council.

DR. PERCIVAL: Well, I very much appreciate your call, and I am always very glad to give information whenever I can. When you telephoned me, I had some other engagements over the week-end, and I did not know whether or not I could come.

In the second place, I am a Deputy Minister of the Province, and, as such, it is difficult very often to give an opinion.

There are two things I can do. The first is to give you information, and the second, to give you opinions. I would very much prefer to-day to give the former. However, I am not averse to giving opinions, but I think that my opinions, in a body of this type, may not be as value as they may in some other quarters.

I am going to ask you to reserve, for the purposes of this Committee, anything that I may say, and not to quote me in connection with it. I think these are fair conditions under the circumstances. It is not that I don't want to be as helpful as I can be. I do want to be helpful. It is simply that, as an official of the Government, I am not empowered to speak for the Government.

THE PRINCIPAL: We are appreciative of that situation, Dr. Percival, and I can give you every assurance that what you say here will be treated in confidence. We are not unmindful of the dual position in which you find yourself, and, I repeat, we are very grateful to you for taking this trouble to come and advise us.

DR. PERCIVAL: You have asked me to go through these recommendations. I think perhaps it would be better if I suggest a modus operandi -- if you will interrogate me concerning any points on which you are particularly interested. It is not worth while saying something about things which are not of direct interest. The vital subjects would perhaps the best to deal with,

and then, if you have further time, we can take up the other matters. I have all the time you want; I am here especially for this purpose, but, if you would ask me about the things in which you are particularly interested, first, I shall be very glad to deal with those, if this is your pleasure.

THE PRINCIPAL: Yes, I think we would be glad to proceed accordingly.

DR. PERCIVAL: I am here to do just as you wish-- I am merely suggesting that. To go through the recommendations from 1 to 188 would take a long time.

THE PRINCIPAL: Perhaps it would save both your time and ours if you would refer to those conclusions and recommendations, or, if you choose, give us a synopsis of the report itself, where we find ourselves at variance.

DR. PERCIVAL: Well, the first thing I want to say, of course, is that I think that the interest that has been aroused in the Protestant education system, as a result of the formation of the Survey Committee, also the report of the Survey Committee, is going to help Protestant education, and some of the references and recommendations in the report are going to be of particular interest.

For instance, there is the recommendation concerning the abolition of the Protestant Committee,

tions, and, in connection with the variations, I may

said concerning the recommendation for Compulsory

Education. I think I am right in saying that this is
the only State or Province on the North American Continent that does not have compulsory education. Whether it could be effectively put into operation, for a section of Quebec, is doubtful.

Making education compulsory carries with it certain obligations and penalties. Here are two individuals residing side by side on a certain street; one is a Roman Catholic and the other is a Protestant; neither head of the house has had much education, perhaps nonw, and he thinks he has got on pretty well in spite of his lack of education. The Protestant—if you have compulsory education for them alone—the Protestant is compelled to send his child to school—he may be arrested, and his child may be arrested if he does not. But, his Catholic neighbor is privileged to go tomschool or not to go to school. Whether that is feasible or not, it is for the Legislature to say, not for me.

The Protestant Committee may make recommendations, and McGill may make some, but it must be borne in mind that they are making serious recommendations.

I know quite well that you men have thought of these things previously, and it may be almost like carrying coals to Newcastle when I say this, but I am asked to discuss important points, particularly variations, and, in connection with the variations, I may

comment first of all on the idea of Compulsory Education, and making a variation as to its practicability and its universal application.

Then we refer to the training of teachers, which is an obligation on McGill as well as Bishop's Universities, it is an obligation on McDonald College also.

There is an obligation on these to train teachers, and itis suggested that the funds of McDonald College and McGill University be used, to a certain extent, and any debit balance there may be be made up by the Province, within certain limitations. That has much to be said for it.

On the other hand, this is a Province in which the Protestants are a minority, and the amount that can be devoted to one phase of training by the Protestants is dependent, it seems to me, to some extent at any rate, upon the amount that is given for similar Roman Catholic education.

When the McGill Normal School was established,
the Jacques Cartier and Laval Normal Schools in Quebec
were established almost at the same time. There was
some discussion in the Legislature as to whether the
McGill Normal School should have the proportion of
money devoted to it, according to the population of
the Protestant population in the Province.

The Catholics were generous at that time, and they said that they could see that the McGill Normal School should have, approximately, one-third of the amount devoted to teacher training that was given to

to Catholic education. I don't remember the figures accurately, but it was something like \$343,000, I think, for Roman Catholic education, Normal School education, to-day. Now, one-seventh of that is approximately fifty thousand dollars.

\$16,866.67 is already given for Protestant education, not earmarked, as I think Col. Bovey suggests.

Not earmarked for Normal School education, not reserved for Normal School education in any way, but there is all the same that amount which can be set against Normal School education.

Then there is \$25,000 set aside annually: \$15,000 for McDonald College and \$10,000 here, which is, and therefore there is not much more to go if you are going to have the same ratio.

Now, Mr. Chairman, I don't want to go particularly into controversial matters. I said, first of all, that I would answer questions and give information, or express opinions. I am trying more to answer questions, and you are asking me about features of the report in which variation can be expressed, and that is what I have in mind when I bring up this particular thing, which I think is of distinct interest to you.

THE PRINCIPAL: It is of course of distinct interest to the University. I think it can be said that the University will not make any effort whatsoever to

escape financial responsibility -- It accepts the financial responsibility.

There are other matters of course in the report -- the structure and substance of the whole educational process in the Province.

COL. BOVEY: I think Dr. Percival refers to the note in the Appendix about the sixteen thousand dollars.

That huilding still belongs, I believe, to the Protestant community, and whatever value is in it, is for them.

DR. PERCIVAL: That is where we disagree, Col. Bovey. I refer to page 368. I am not wanting to be controversial. I may sat that I have constantly tried to obtain both principal and interest for Protestant education. There is extensive correspondence on file, but I want to make it clear that, although I think that should be devoted to Protestant education, I don't believe it should be earmarked solely and particularly for Normal School education.

THE PRINCIPAL: As I say, this is a matter of interest to the University, but our particular interest is to the substance of Protestant education.

DR. PERCIVAL: Do you mean by that, Mr. Principal, the control of education? Is that what you would like me to discuss, the control of education?

THE PRINCIPAL: I think that is one of the matters

with which this University is concerned. They are concerned with all these matters; with the Protestant Committee, its reorganization and the powers invested in it; the matter of local administration and participation, in Provincial power and between Provincial and local power in Greater Montreal, with the courses offered, the 6-6-3 programme and recommendation; all these phases and aspects concerning teacher training.

It is difficult to mention one specific thing or any group of specific things in which the University is not concerned. But, this matter of the financial responsibility of the University is not the chief concern of the University itself as an educational institution. It is superimposed on the secondary education in the Province, and, as that is organized, the University will be effected.

DR. PERCIVAL: Because of that, perhaps we had better set aside what I was doing, making general comments. Is it your suggestion that we take up these things one by one?

THE PRINCIPAL: They are divided into categories. I think perhaps the first question—if you would prefer that this question not be asked at all or referred to we would be only too glad to respect your wishes—the first question is this: Have you any comments to make as to facts and conclusions, with respect to conclusions 1 to 7 of the recommendations? You recognize that if this University is to take a

position on this report, it must take a considered position; it must know whereof it speaks.

With regard to the first eight sections, there
is no question of facts, I understand, Mr. Principal,

makes they are matters of opinion. I have not examined them to see if they are matters of fact or of

opinion. I think they are all matters of opinion.

ently constituted, should be dissolved. It is important to notice that no statement is made there concerning them; it does not say forthwith four years, it says "shall be dissolved". Further on it makes a certain statement which leads us to infer that the Protestant Committee is to be continued to do certain things. It does not say whether it is to be the new Protestant Committee or the old, but it certainly says the Protestant Committee is to do certain things. I think those who have read the report carefully will bear me out in this understanding.

If anyone wanted to argue for the continuance of the present Committee for some time, they would be justified in saying that there was enough evidence here to show that it should not be dissolved forthwith, but it should be continued.

I might say, in the confidence of this group,
that I had the opportunity this morning of seeing the
Chairman of the Protestant Committee, and I asked him
about this, and, also within the confidence of this

group -- it will become public eventually, but at present it is in the confidence of this group-- Mr. Scott has a letter from the Secretary of the Survey Committee, the ex-Secretary, in which he states that defin-ERCIVAL: I think it is open to a variation of itely. My recollection of it is that it was not under stood at all that the Protestant Committee should be Then, the next point, as to the people who are dissolved immediately. In other words, there are certain to be the representatives. This is open to opinion things to be performed by the Protestant Committee beas to which is better, that is, this recommendation fore its dissolution. I was authorized by Mr. Scott to say that if the opportunity or the necessity for who would may that this one is hetter than that one. saying it arose. It doew arise, and therefore I take this opportunity of saying it.

Then, with regard to the next, the Protestant

Committee should be reconstituted and should consist

of certain representatives. I am pleased to see your

name here, Mr. Principal, and you will notice that,

to a large extent, these individuals are to be representatives. It is a very large question as to whether,

first of all, any body for the administration of Prosestant education should consist of representatives.

I don't see how they can be anything else than representatives generally, or representatives of interests.

Representatives often go to meetings instructed, and

this prevents freedom of discussion.

I simply say these things, Mr. Principal, within the confidence of this body, because you asked me to discuss this as fully as I can.

THE PRINCIPAL: So, you think the recommendation there

should be, on the Protestant Committee, representatives of organizations and institutions. That is not clothed with the wisdom it should have.

DR. PERCIVAL: I think it is open to a variation of opinion.

Then, the next point, as to the people who are to be the representatives. This is open to opinion as to which is better, that is, this recommendation or the McGill recommendation. It would be a brave man who would say that this one is hetter than that one.

THE PRINCIPAL: There is one question I would like to ask, in connection with what you have previously said. It was not recommended that the Protestant Committee should be forthwith dissolved; there is no definite date at which dissolution will take place, and, from that, you went on to state that the Protestant Committee, asused in the report evidently means the Protestant Committee, asused in the report evidently means the Protestant Committee as presently constituted, and continues to exercise and do certain things.

The question arises, whether the term "Protestant Committee" as used after recommendation 1, does not refer to the Protestant Committee as reconstituted under the recommendation.

DR. PERCIVAL: That was my first manumentation. I took it, when I first read it, that that was what was meant, but when I began to examine it further I began to see that at certain places it may mean that the Protestant Committee should perform certain duties

before it resigned, and that view is sustained by your-

THE PRINCIPAL: Dr. Percival, what you have in mind refers to a section which seems to indicate continuance.

DR. PERCIVAL: Here is one, No. 6: "The Protestant Committee as above constituted should remain in office for a period of four years, upon the expiry of which it should be dissolved and reconstituted in the manner above set forth. Members of a former Protestant Committee should be eligible for re-appointment". M

You will see that one of the recommendations I have referred to, recommendation 2B "other persons to the number above provided, of whom three should be Protestant Ministers of religion, two should be women, and two should be members of the Legislature".

Now, it is to remain in office for a four year period. The present Government has been in office of over two years, and nominally the term of office of the Legislature in Quebec is five years. Now provision is made for that. Does it mean that the Protestant Committee should resign at the end of the present session of the Legislature and begin all over again?

There are to be two members of the Legislature.

What provision is made for two Members of the Legisla
ture when the present Legislature goes out of office?

Now, if the same persons who are on the Protestant

Committee are re-elected, and if the Legislature's new term can be made to synchronize with the end of the four-year period there will be no conflict, but will there be a conflict four years after that? because there are to be two members of the Legislature?

Let us take a case: here are two Protestant
members somewhere in the Province; one has been the
opponent of the other in the same Division; he has
been a member of the Legislature for four years, but
he is only e member of the Protestant Committee for
two years. When does the term expire for him? If
he is elected he goes on; if he is defeated has he
to resign forthwith? It does not say so.

In the case of a bitter opposition between these two individuals, will he be expected to rethese two individuals, will he be expected to resign in favor of the person who beats him if he is nominated by the Lieutenant Governor in Council?

I am not expressing an opinion, I am simply trying to point out that, in connection with the four year term of office, difficulties arise, and will arise immediately or almost immediately, and thet will arise in connection with the point we are discussing, arise in connection with the point we are discussing, as to whether the Protestant Committee as at present constituted should be dissolved forthwith, or at some future time.

THE PRINCIPAL: These remarks have to do with the possible discrepancy of opinion between the recommendation and its feasibility.

DR. PERCIVAL: Then, the next thing is concerning the powers and duties of the Protestant Committee. As I read the report, I cannot tell MARKHEN where the duties of the Protestant Committee begin and where they end. I cannot tell where the duties of the Department of Education are going to begin and where they are going to end. At some place it looks as though there is going to be no Department of Education, and in another place it looks as though there is going to be no interference, or slight interference with the Department of Education.

It looks as though, in some parts of the report, the Protestant Committee is going to have some work PRINCIPAL: Is there any suggestions in these reto do; in other parts it looks as though the influence commandations that the Protestant Committee, as reof the Protestant Committee is going to be very largeconstituted, shall not be an agency of the Government? ly with outside of Montreal area, and if you also consider that the duties of the Protestant Committee are going to be not only outside of the Montreal area, but also to a large extent outside of the area of the organized District Boards, then it is going to be the functions of the Protestant Committee are going to pertain to unorganized tertitory, consisting of places in the northern part of the Province, the Magdalen Islands, etc. ar municipality, for consolidated school

The Protestant Committee, according to this is going to be a corporation, it is going to have borrowing powers, it is going to have power to own real property, it is going to perform administrative duties,

to the Protestant Committee, and carte blanche given

it may seem to one that the very question of responsible government may be involved, because it may be that the recommendation is that the duties of government are taken from the government and placed in the hands of the body that is appointed by the Lieutenant Governor in Council.

THE PRINCIPAL: May I ask a question on that point?

The Protestant Committee, as presently constituted,

is an agency of the Government, is it not?

the Legislature appropriates to an agency of the

DR. PERCIVAL: Yes, to perform certain duties, but only those duties outlined in the law.

THE PRINCIPAL: Is there any suggestions in these recommendations that the Protestant Committee, as reconstituted, shall not be an agency of the Government?

How, these people are put in for five years,

DR. PERCIVAL: In this way: the Government generally allocates certain moneys for certain specific objects. Now, the Protestant Committee is going to be the receiving body for all the funds that would be normally allocated by the Government, without being told in any way how to distribute them. That is to say, at the present time, money is voted for Superior Education for a poor municipality, for consolidated school buildings, conveyance etc., for the Summer School of McDonald College, for the teaching of French, etc.--

Now, apparently, a sum is going to be handed to the Protestant Committee, and carte blanche given

them as to how to expend that. I am not saying this is wrong, but I do say that the procedure can be called into question in a democratic country.

THE PRINCIPAL: It merely means that, in so far as the general funds of the Province are concerned, the Legislature appropriates to an agency of the Government a sum which that agency is authorized to distribute, as with the English procedure.

DR. PERCIVAL: The principle of democratic Government is that certain number of individuals are put into power, they are in power for a certain length of time, they are responsible to the people who can change their mandate -- I mean, change the people whom they put in.

Now, these people are put in for five years, normally, or four years, but the people of the Protestant Committee are not strictly responsible to the people, but are directly responsible to the Government.

DEAN LEMESURIER: Is there anything unusual about that?

Committee?

DR. PERCIVAL: I am saying that it can be called into question. If you say it is not unusual, then you are a lawyer and well versed, more than I am. At present you get a grant of so much for Summer Schools, and you are not told how to spend it.

DEAN LEMESURIER: You are told to spend it for Summer Schools? they would simply have to carry out the

DR. PERCIVAL: It is simply widening the discretionary powers which already exist.

DEAN BRITTAIN: In Research Work they are given a certain sum of money, and it is not specified what particular items that shall be used for. The Provincial Research Council gets money the same way, and the work done by the people they appoint are not directly responsible to the people, but to the head of the Department.

DR. PERCIVAL: I am keepin view, all the time, the principles. The first question regarding divergencies as I see them. I am not arguing on anything I say, I am merely keeping in mind that one question.

DEAN BRITTAIN: The analogy of the Research Council came to me. I think it is analogous. Do you have any qualms about the financial powers given to the Committee?

DR. PERCIVAL: My experience of the Protestant Committee is that it has always been a very responsible body; it has used its powers in the best way any one could use them and there has been no abuse whatever in connection with the disposal of money or on any of the work of the Protestant Committee. Therefore, as a citizen, I would have no objection to giving

that money would be definitely allocated to this putpose, or they would simply have to carry out the
orders of the Government? Perhapsthe details of the
spending would be left to them, but that money would
have to be spent for a specific purpose, and the
aufit would show if it had been.

DR. PERCIVAL: Of course, if that is the way it is, then it may be that there will be no change.

COL. BOVEY: There is one point I am not quite sure about. What do you take to be the channel of communication between the Government and the new Protestant Committee about to be formed?

DR. PERCIVAL: There is no means, so far as I know, except the Protestant Committee itself.

COL. BOVEY: But, no Government body can operate unless it operates through some Minister, and in actual procedure in Quebec, just as in Ottawa, it must go through some Deputy of that Minister. Now then, who is this Committee to go to-- what department?

DR. PERCIVAL: There is nothing stated, as far as I see here, with regard to the channel through which the Protestant Committee will approach the Government.

COL. BOVEY: Then, would it not be correct to say
that, as no other exception is made to the present
Education Act which is presumably not to be destroyed,

further powers to the Protestant Committee.

DEAN BRITTAIN: In the way of grants?

DR. PERCIVAL: I think your deduction is correct. DR. PERCIVAL: Yes.

DEAN BRITTAIN: What about their executive powers, to whom the Secretary shall be responsible, etc.?

DR. PERCIVAL: Well of course, every experiment which is put into operation by a responsible individual must have virtues. That would be an experiment, and it might be excellent.

DR? WOODHEAD: I am still puzzled about the delegation of powers to the Protestant Committee. The Committee would still be responsible to the Government, and there would be no opportunity for the Protestant Committee to play ducks and drakes with the money.

DR. PERCIVAL: I think you have taken a fair conclusion from what I have said.

administrative duties itself that it is going to have

DR. WOODHEAD: Your view is that it is a doubtful question whether the Government would be willing to delegate its powers?

DR. PERCIVAL: Well, you have said that.

Education?

DEAN O'NEILL: Would it not be the case that the Protestant Committee would have to show cause to the Government for any money really asked for, and that

their channel of approach is through the Superintendent of Education?

COL. BOVEY: But this is a point involved in a very complicated system. I agree with Dr. Percival, I cannot see any other way they can approach the Government, unless some modification is made in the scheme, than through the Superintendent of Education, carrying out what Dean O'Neill suggested. I suggest that their budget would of necessity be subject to the Superintendent of Education.

Harbor Board works, when the Opposition goes in they DR. PERCIVAL: Is is things like this I was referring to a little while ago. I did not want to actually say that, but it is what I was referring to. In other words, no means is created within these recommendations or in the report itself for approaching The Protestant Committee can do it, the Government. but the Protestant Committee is going to have so many administrative duties itself that it is going to have difficulty in forming a means of making its own administration unless it be through a to be created Director of Protestant Education, but no word whatsoever is said about a liason between the Government does not say what is to happen and the Protestant Committee. opinion. If two bodies work

COL. BOVEY: Without anything being said, ir remains under the Education Act and with the Superintendent of Education?

DR. PERCIVAL: It is very difficult to say that because we do not know whether the Department of Education is to be maintained or not.

DEAN BRITTAIN: This point would have to be covered when this new scheme is set up. I think they over-looked that question. When they said to appoint two members of the Legislature they overlooked the fact that in an election two or one of them may not be reelected.

MR. CURRIE: That would come under Replacements, I suppose. It would probably work the same way as the Harbor Board works, when the Opposition goes in they all resign.

DEAN LEMESURIER: Obviously the recommendations have not taken care of every possible contingency.

thinking of the divergencies of which the Principal

COL. BOVEY: I don't think they thought of this at all.

DEAN HENDEL: Dr. Percival, you geel that there is a certain indecision as to the duties, the powers of this Committee. It seems to work outside of the Greater Montreal section.

have the powers of receiving money. It has no tax-

DR. PERCIVAL: There has to be a very certain measure of co-operation, but it does not say what is to happen in the case of clashes of opinion. If two bodies work together on the same basis they get along all right; if they can co-operate fully then everything will be smooth running, but if there is a clash of opinion--

for instance, with regard to text books -- with District bodies, are they to be subject to the Protestant Committee or the District Boards? I am speaking of outside

DEAN HENDEL: Outside, it seems as if the Protestant

Committee work would fill in the interstices of the

Board. On the other hand the Protestant Committee is

a corporation has such great power that they seem actually to take the power of Government.

DEAN BRITTAIN: Its powers are not sufficiently well defined.

DR. PERCIVAL: That is the way it seems to me, still thinking of the divergencies of which the Principal spoke.

DEAN HENDEL: It is not the powers that are not defined, it is the application of the powers.

DEAN LEMESURIER: I imagine they had in mind the Montreal Metropolitan Commission.

DR. PERCIVAL: The Protestant Committee is going to have the powers of receiving money. It has no tax-raising power but it has the power of receiving money.

DEAN O'NEILL: What proportion of the expenses comes out of the Government? As far as I can see the local taxes go to the local Board, and the money is donated

ant schools. That is the Government grants tom

by the Government direct?

DR. PERCIVAL: Yes.

DEAN O'NEILL: That would be a small proportion of the money paid for education -- that would be simply a supplement for special purposes.

in that matter. As long as the Montreal Board stays

DR. PERCIVAL: It is very difficult to speak in a body like this. If we were in office we could look it up. The amount devoted by the Government until last year anyway— the percentage devoted by the Government to education purposes is only something like six or seven per cent of the total amount spent in the Province for educational purposes.

On the other hand it must be remembered that the amount that is being devoted to Protestant education is increasing very much in recent years. For instance, about ten years ago-- in 1920 the amount that was paid by the Government, particularly for Protestant school purposes-- I don't mean McGill-- was only about \$230,000; last year it was \$510,00.

That is not all the money devoted to Protestant education, because there is McGill, Bishop, the MacKay School for the Blind, etc., in addition. I am speaking distinctly for school purposes.

DEAN LEMESURIER: Do you know what percentage of the total funds is available for general school purposes, outside of Greater Montreal?

DR. PERCIVAL: It is \$5,582,00 altogether for Protestant schools. That is the Government grants tom School Boards; the total valuation of the property. The amount in Schedule 1 estimated, exclusive of Montreal, they raise \$953,000.

I am going by the decision of the Privy Council in that matter. As long as the Montreal Board stays constituted as it is, because it is a creature of preConfederation legislation, although in Montreal itself, which is under the control of the Protestant
School Commissioners of Montreal, although Jews must
be admitted into the schools, they have no right to
sit on School Boards.

It is pointed out by Mr. Lafleur that once that territory is expanded then it becomes a creature of post-Confederation legislation, and pre-Confederation legislation is not likely to apply.

DEAN BRITTAIN: Might that be overcome by having them appoint representatives -- the different Boards to remain intact and appoint representatives to the control body.

DR. PERCIVAL: That is being done now.

DEAN BRITTAIN: That would be a variation from the system proposed?

to the Protestant Director of Education serving as

DEAN PERCIVAL: Yes.

you see?

DR. PERCIVAL: That is the main difficulty. Of course that brings up the difficulties of the extension of the Protestant Central School Board on the Island of Montreal. There is nothing to prevent that.

If a bill is brought to Quebec asking for the extension of the remaining Protestant School Board to be under the control of the Montreal Protestant Central School, there is nothing to prevent that.

There is no legislation to prevent that.

DEAN BRITTAIN: But, this Central Board has no financial powers.

DEAN LEMESURIER: One advantage of the change, I am told by people of experience, is in the appointments made. The delegates always feel they have to look after the interests of their own Board. That is a definite weakness in the present control Board.

DEAN HENDEL: In Recommendation 12, after the election of the central committee. With your experience do you see any difficulty in such a proposal?

DR. PERCIVAL: That is actually being done now.

DEAN HENDEL: In view of that, is there any objection to the Protestant Director of Education serving as liason?

COL. BOVEY: Dr. Percival, I may be wrong, but I have in mind that that point to which you refer, about the Jewish situation, eas discussed between your Committee and Mr. Taschereau at one time. Am I wrong in that?

DR. PERCIVAL: I was not there. I do know of Mr. Rexford's determined opposition.

COL. BOVEY: What I was getting at was whether you knew if there was any reference to that discussion on file. It might be very useful in this connection.

DR. PERCIVAL: I don't know. He was very consistent in maintaining the essential Protestant character of the Protestant schools.

COL. BOVEY: He wrote a brochure about it?

DR. PERCIVAL: Yes.

MR. CURRIE: Are there any Jewish teachers?

DR. PERCIVAL: Yes, they have a limited number. Under the Montreal Protestant School Board they are maintaining it more or less at the number that it was around 1926, if I am rightly informed.

DR. WOODHEAD: You will only find that in the City?

DR. PERCIVAL: Yes.

DEAN BRITTAIN: There are a few in the country. I was in a house a few weeks ago where there was a Miss

Lazarus. Yas.

DR. PERCIVAL: Jews can get diplomas, but if it known that a girl is a Jewess she does not have the same chance of being engaged as if she was a Christian.

DEAN BRITTAIN: Do you see any other difficulties in connection with the working of that?

up of the Protestant Central School Board on the Island of Montreal may be the logical outcome of the present similar area under the control of the Protestant section. It seems, in view of the Jewish situation in Montreal, it seems as though the Protestant interests—

I don't say they will be—but it seems that the Protestant interests might be affected by the maintenance of the present system.

You will remember a few years ago there was a there are the greatest number of children. good deal of discussion about, with some people claim-At that time eighteen County Central School ing there would be a two hundred thousand dollars saving, others, two hundred and fifty thousand; one claimed as a result of a conference of the Inspectors. only twenty thousand, and still another, five hundred thousand. At that time, I was very much interested, as to the areas that could be amalgamated in this wa and looked into the statements made, but I saw no deand they proposed that there be five members on tails in regard to the amount of saving there would be. There were general figures, but there was no proof as The idea was there are in the Protestant areas, to how much would be saved. thickly populated or comparatively populated, some men

DR. WOODHEAD: Was there a general idea that there would be some saving?

DR. PERCIVAL: Yes.

DEAN BRITTAIN: The important point is Equalization.

DR. PERCIVAL: The equalization of assessments is one of the vital things throughout the Province. They differ.

DEAN HENDEL: What about the outside are? Are there any special difficulties about that?

the Survey Committee was on it, they thought it would

DR. PERCIVAL: Well, it happens that when the Survey Committee was appointed, a draft bill had been brought before the Protestant Committee for what was called County Central School Boards. In that bill it was proposed that, in the most populous districts, for Protestant school purposes, there should be Central School Boards.

That did not mean that all the Province of Quebec should be divided -- simply the areas in which there are the greatest number of children.

At that time eighteen County Central School

Boards were proposed. These were proposed in this bill
as a result of a conference of the Inspectors. The

Inspectors all met together and stated their opinions
as to the areas that could be amalgamated in this way,
and they proposed that there be five members on each of
these County Central School Boards.

The idea was there are in the Protestant areas, thickly populated or comparatively populated, some men who are outstanding in public spirit, interested in school affairs and with knowledge of school affairs, and it was thought, if you could get together a few men

in a small area, they would be able, if you gave them the power, to improve the system of education.

actually framed and submitted to the Protestant Committee, at the end of February, 1938, the Survey Committee had been appointed and Mr. Hepburn was on it. Because the Survey Committee was on it, they thought it would be a good thing to refer the matter to the Survey Committee for its judgment. It therefore was submitted to the Survey Committee for its judgment.

the areas of the greatest population. they have chosen to have nine School Boards in a very large area. Now, which is the better?

in that bill are incorporated here, but instead of calling them County Central School Boards, they called them District Boards. That is a difference of terminology, and there is a little difficulty with that.

We have the word "municipality, which means a corporation; a municipality where there are two schools is a District. They use the same term that we use but bring to it a different meaning.

DEAN LEMESURIER: When you speak of County Central Boards, is that a consolidated Board, with the small Board disappearing?

DR. PERCIVAL: Such as we have on the Island of Montreal.

board "You may have four or five hundred dollars to

These were to be appointed, in some cases, by the School Boards in large areas such as Iachute, Montreal and Westmount. Certain districts would send delegates who would elect one man, and the Board would be made up of these individuals whomwould be appointed by the School Boards in the greatest areas of population, and then representatives from the smaller districts.

THE PRINCIPAL: Fundamentally, the difference is one of shortage now of teachers has begun to be acute in that degree?

DR. PERCIVAL: I would say, the extent of territory rather than the degree?

THE PRINCIPAL: But the principle?

DR. PERCIVAL: The principle is quite the same, and even the method of election is quite the same. I ought to say, the method of election and appointment is quite the same.

Teachers was 210; in the year 1930-1931, 130 premetions

DEAN HENDEL: And, were the powers practically the same?

DR. PERCIVAL: No, the powers were not the same. It was felt that the engagement of teachers should be in the hands of the County Central School Boards. Here they say that the teachers should be engaged by the Local Board upon a budget to be provided for by the District Board.

Now, you see the position if you do that. Here is a District Board that says, to a certain local school board "You may have four or five hundred dollars to

engage a teacher" and the Board will say "We can get a teacher for six hundred dollars, and we are willing to pay our portion of that, but we cannot get one for five hundred dollars". What could they do?

DEAN BRITTAIN: It does not give the Local Board any leeway.

DR. PERCIVAL: They can pay less, but not more. The shortage now of teachers has begun to be acute in that connection.

There is a very curious recommendation there, to have alimit imposed on the number of pupil teachers taken into training in the School for Teachers, that limit to be 120.

don't know how it is that they can make a limit of just 120. Now, from 1924 to 1934-- I think I am right-- the average number of teachers admitted to the School for Teachers was 210; in the year 1930-1931, 130 promotions to teach had been given to unqualified persons-- that is to say, going by the average. Of course, not all who entered graduated-- I don't know the number, but if you add the admissions and the number taken into the teaching profession, that makes an average of 340 in that year. And now they are limiting it to 120.

DEAN BRITTAIN: Did that mean that McDonald College was bound to accept that number of pupils in residence?

DEAN BRITTAIN: It was represented to them that the residence accommodation was becoming strained, that the number of applicants were making larger demands for residence accommodation. It is possible that is what they had in mind.

DR. PERCIVAL: I am interested in your saying that, because I wondered if it came from McDonald College.

DEAN BRITTAIN: Not that I am aware of.

DR. PERCIVAL: All I am trying to say is that, so far as I can see, 120 is not even fifty per cent of our normal turnover.

That is the recommendation on page 317, which reads as follows:

"The essential features of the new contract should "be the following. (1) the acceptance by McGill "University of an obligation:

- "real, within the University, facilities no less

 "adequate and extensive than at present provided for

 "the training of all classes of students who enter

 "upon approved courses of instruction leading to the

 "award of a license to teach in the Protestant

 "schools of Quebec, such facilities to comprise

 "class-rooms, laboratories, librairies and other

 "necessary accommodation;
- "reasonable cost board and lodging for those stu-

"members in number. who receive instruction in the

"MacDonald section of the Quebec Protestant Teacher

"Training Institute.

I take it that that means the limit of the obligation acknowledged and accepted by McGill University. It does not say that more than one hundred and twenty should not be accepted in the School for Teachers.

THE PRINCIPAL: It does make that obligation, and, of course, it is a regular way of thinking, whether logical or not, that when one figure only is stated as a maximum or minimum there is no distinction between the two. I don't say you think that, but that is the regular thing.

I presume, so far as the obligation of the University is concerned, the conclusion means that that should be the extent of the obligation of the college.

DEAN BRITTAIN: We made a representation to the effect that the accommodation was becoming crowded, and we were in the position that we had to refuse Household Science.

We never made any recommendation that we would be obligating ourselves to one hundred and twenty, or anything.

DR. PERCIVAL: I did not understand you to say, Mr. Principal, that that would be the extent of the obligation.

THE PRINCIPAL: That is the obligation -- the limitation in the report -- as to the obligation of MacDonald College.

DR. PERCIVAL: But, I did not understand you to say that would be the whole obligation.

THE PRINCIPAL: No, but so far as one hundred and twenty and longing. It is a limitation according to the facilities of MacDonald College.

DR. PERCIVAL: Then, I take it, that is to be the maximum, so I can only say that, according to our past experience, you will not satisfy the means of teacher replacement in the schools. You have in the past pretty nearly insisted on residence, and this is said in the Central Board memorandum "if there is not accommodation in the college, accommodation will be made for them outside of the college" but it is going to raise quite a problem.

DEAN BRITTAIN: The reason we insist on living in ree sidence is, we think it is a good thing to do, and, when the numbers are down we must get as large a population as possible; therefore, we require the students to live in residence. Even with all the students, we have a deficit on account of board and accommodation.

DR. PERCIVAL: But, you are not suggesting taking the income from other students, that you wish to cut down the number of persons in the School for Teachers.

DEAN BRITTAIN: We have never suggested anything of the

DEAN HENDEL: The first paragraph of this recommendation

refers to facilities for training of all schools, such facilities being defined as class-room accomodation, lavatories, etc; the second proposition concerns board and lodging. It is quite possible that we may exhaust our capacity for board and lodging, and at the same time be able to supply what is required for the purposes of education.

of MacDonald College in so far as board and lodging are concerned, but there is no such limitation on the obligation of MacDonald College in so far as other facilities are concerned.

supply of teachers.

For anything further than that,

DR. PERCIVAL: Yes, but, from our point of view, we consider that residence at MacDonald College is a very vital part of the education of the teacher; we would want them to get the benefit of residence at MacDonald College. After all, the person who lives outside an institution does not have that type of education that we want, except as regards a number of those people who come from rural schools.

I don't conceive education simplt to be the learning of this, that and the other; I consider education to be social as well as intellectual, and I say that in spite of what is alleged in the report, I would be very sorry indeed to see any limitation of any degree.

THE PRINCIPAL: Are you endeavoring to say that facilities in MacDonald College should be denied MacDonald students in Agriculture and Household Science for the benefit of students in the School for Teachers.

DEAN PERCIVAL. No. All I am trying to bring forward is the fact that, to accommodate one hundred and twenty within the buildings' dormitories, and give them all the facilities, that will not nearly meet the normal supply of teachers. For anything further than that, I have no responsibility.

THE PRINCIPAL: The report does not infer that one hundred and twenty should be the limit of the number in attendance.

DRANPERCIVAL: If that is your interpretation, I am very much pleased with it.

THE PRINCIPAL: It would be the interpretation we would place on the language used.

I would also like to say that thirty per cent DR. PERCIVAL: When conditions again become normal, if of our intermediate schools have been newly built durthey ever do, we shall want at least two hundred and ten ing that period, including five that have been enlarged. teachers. I don't know how we are going to get them, I would also like to say that within the same period because when those two hundred and ten teachers were in ninety-five schools -- rural elementary schools -attendance there was the four month course there, and new buildings, and there are thirteen more authorized. the two hundred and ten consisted of teachers in training for Intermediate Diplomas for a full year, and teachhundred and thirty-six model elementary schools open ers for a half year in each case for the Elementary to-day. That means twenty-five per cent, if there was Diploma. one more. That means that twenty-five per cent of our

It is shown that we need that many, because even with those facilities, we had to give promotions

in one year to one hundred and thirty who lived out.

high schools, thirty per cent intermediate schools and
THE PRINCIPAL: There are thirty to thirty-one school
twenty-five per cent rural elementary schools.

buildings.

buildings.

DR. PERCIVAL: A very great deal could be said on that,
Dr. Douglas. I don't know whether there is an insinuation there that the regulations issued by the Protestant Committee with regard to planning should be revised
periodically; I don't know whether there is an insinuation there that they have not been so revised extensively, to this effect that since 1930 there have been erected these new high school buildings, making twelve
altogether out of forty-seven high schools outside the
control of Montreal Protestant School Board. That is,
twenty-five per cent of our high school buildings had
either been new buildings or buildings entirely remodeled and enlarged in the nine-year period.

I would also like to say that thirty per cent of our intermediate schools have been newly built during that period, including five that have been enlarged. I would also like to say that within the same period ninety-five schools—rural elementary schools—are new buildings, and there are thirteen more authorized. This makes one hundred and eight, and there are four hundred and thirty—six model elementary schools open to—day. That means twenty—five per cent, if there was one more. That means that twenty—five per cent of our rural elementary schools have been built since 1930.

In other words, you have thirty-five per cent high schools, thirty per cent intermediate schools and twenty-five per cent rural elementary schools, either built, re-modeled or authorized during that period. We have most advanced plans for buildings-- very much advanced plans.

this: here are tw, three, four room school buildings;
the plan is that/all those downstairs basements, part
is free for gymnasium or assembly halls; we have an
entrance to the stage, toilets, drinking fountains;
in the case of the larger schools, showers, one side
for boys and one for girls; there are no beams or pillars or posts there to obstruct the view. This is for
two, three, four room buildings. Larger buildings have
been erected on similar plans, for instance, Thetford
Mines School.

For the first time in Canada we have one-room rural elementary schools, plans made with fully excavated basements, in one case, with toilets with running water anf furnaces.

These things. when properly installed, have entirely solved the problem of comfort in rural elemenary schools. One needs to go through them, as I have, to appreciate what these plans have meant.

I don't say that all schools have been built according to those plans. It took us three years of experimenting to make these plans.

The type of toilet was a real problem. When the report states that "the chemical toilet is but a makeshift and should be tolerated only where water-carriage cannot be secured"-- the chemical toilet was only one of the experimental features; where well water could be brought in, it has been.

In 1932 something like thirty-five per cent of pupils in inte mediate schools had the old type of toilet facilities.

I think you will be interested in those figures and that explanation, and it shows that if there is an inference there that the Protestant Committee and the Department have not been looking after this, you will be able to have information whereby you will know this.

THE PRINCIPAL: But, there is no principle in that recommendation to which you take exception?

DR. PERCIVAL: No.

DR. WOODHEAD: Does this not tie up with the 6-6-3 plan?

THE RPINCIPAL: I think it is tied up with it.

COL. BOVEY: There is question of the administration of medical inspection.

DEAN PERCIVAL: Yes. In other words, who will do it?

DR. PERCIVAL: There is no question that we want to extend all sorts of services. The fact that many of the services have been extended shows that we want to do this.

The twelfth grade was successfully launched, and it could not have been successfully launched without Dean Hendel.

I don't want to wander about, but I simply use that as an illustration of the extension of the service. Now, whether we can extend those to the extent recommended in the report—I mean, as a Protestant Committee in the Department of Education—I don't know.

We have a Department of Health newly established in the Province. I never want to run into conflict with any other department of the Government; it has been our policy always to pull with the other departments. We happen to have a Provincial Secretary who is Minister of Health and also a medical doctor, and he is going to see, as far as possible— and he has shownit— that medical services are extended in the Province.

County Health unit can only be adopted where the municipality invites it. Where health units are adopted I have no doubt the school boards will be able to take advantage of them, or at least make representation to the Minister of Health for the extension of the service, but I say that it is not a feature of the Government to extend the services. There is nothing worse, I think, thanto see a child suffering from decayed teeth or pyorhhea.

MR. CURRIE: INCOME It is all a question of money.

DEAN PERCIVAL: Yes. In other words, who will do it?

The principle is excellent, and should be applied if it is possible.

THE PRINCIPAL: Is there anything you would like to say with regard to Handicapped Children?

DR? PERCIVAL: I think this should be said: The Protestant Committee has not been remiss with regard to training them. Years ago they tried to bring forward a plan for the training of handicapped children and it actually got an Act through the Legislature and money was voted for this and was offered to the Protestant School Board at Montreal and elsewhere.

Two years ago we invited the Protestant School
Board of the Island of Montreal to extend its services,
but the limitation of funds was such that they were not
able to accept the money from the Protestant Committee
and the Department of Education, because they could not
find the rest of the money. The principle is sound.

I would note that when they talk about handicapped children, they might talk about bright children. No notice apparently has been taken of the bright pupil-not by direct reference.

DEAN LEMESURIER: If you will remember, we emphasized that.

THE PRINCIPAL: Have you any comments to make on the reorganization of schools?

DR. PERCIVAL: Ther is nothing I would like to see more

in our Province than the principles of the Junior High School, that for children of eleven to fiteen years of age they be given the opportunity of exploratory courses in order to discover their own powers.

These are the principles, briefly sated -- not only the principles, but these are the main principles of the Junior High School as developed in the United States, and no one would be more ready than I to have those principles adopted for all pupils.

THE PRINCIPAL: 1000 6-6-3? Plan, it is going to be

BR. PERCIVAL: Not necessarily. If we could get every-body into classes where, for two or three years at the right age, they could benefit by these exploratory courses by especially trained teachers, in order to be able to discover their own abilities and limitations, I think that is the tru pedagogical design.

more difficult than it is at the present time. We have

But, we have only about something like seventyfive thousand pupils in the Protestant Schools of Quebec.
We have very few schools—I think at the mone it is only
about ten on the Island of Montreal that have over five
hundred pupils in grades 8 to 11, and outside of Montreal we have only three, St-Lambert, Sherbrooke and
Quebec. St-Lambert I don't think has one hundred pupils
in grade X to XI, and in VIII, IX and X the number of
pupils in the schools of Sherbrooke and Quebec is only
three hundred.

Now, what kind of a Senior High School would

we have in Quebec with, say, one hundred and fifty pupils, and, in Sherbrooke, perhaps the same number? In other words, the problem of our gradespum here is the number we have within the small areas.

I f we had large numbers within certain small areas, I think there would be no difficulty, but here on the Island of Montreal, extending some fifty miles, from Bout de l'Isle to Vaudreuil, there is the problem of getting pupils into these schools.

If you have the 6-3-3- plan, it is going to be more difficult than it is at the present time. We have in the Province seventy-five intermediate schools, seventy four on the Island of Montreal. Of these seventy-fout twanty-eight have only two teachers, and these two teachers are for grades II to IX. Where are your Junior Schools and your Senior High Schools going to come in?

THE PRINCIPAL: Well, that id a question of application.
In so far as the principle is applicable, you disagree?

DR. PERCIVAL: I think so, outside of the Island of
Montreal. In other words, in the rural elementary
schools the idea is they want to extend themselves to
grades VIII and IX, rather than decrease to VI. If
you decrease to VI, those who want to come into grade
VII will have a long distance to go. Can you do it?
Take the Caspé Peninsula; we have, I think fourteen—
thirteen intermediate and one high school. Will you

cut down the possibility of teaching grade X in schools where there are three teachers? New Carlyle asked for that a few years ago, and I had to give a ruling against them. And the 6-3-3 plan in a system such as

permission to any School Board in the Gaspé Peninsula to teach grade X other than at New Carlyle, and I replied no, that I would not do so. I could not see that you could prevent people in places like New Richmond, which is a very large school municipality—you cannot prevent them teaching grade X and make the pupils go from New Richmond to New Carlyle; that is not reasonable. It is the same with Gaspé. Can you make two or three Senior High Schools on the Gaspé Coast? Again, it is a problem of application.

THE PRINCIPAL: The principle, in so far as applicability is commerned, is apparently sound?

DR. PERCIVAL: I would not divorce the principle from its applicability. There is nothing I think better than tonhave, in certain school areas, where feasible, Junior High Schools. The age is eleven to fifteen years.

is not the same as in the Northern United States;
there it is an 8-4 system. I was in the United States
for four years, in fact I was there five years, and I
was actually in the centre of the administrative
system where this 6-3-3 system was in effect, and I

and many from the troutes

know the States fairly well from the inside. They
have in the Northern United States either 8-4, 6-6

or 6-3-3, and there is much to be said for this 6-6
plan Hamber than the 6-3-3 plan in a system such as
schools taking on part of the Junior High School
ours.

We don't have 12 years, we have 11 years. You have another thing to solve there, that is, what are you going to do with the 12th grade, the standard you will reach, whether you will have the twelfth grade equal to the 13th grade of the Pennsylvania, New York and other school systems, or whether you will keep that as it is now.

That is why I said I was in favor of exploraand it is this conceding the difficulties have
tion and discovery, not to say "necessary for our
applying this recommendation, do you thank on the
system".

DEAN HENDEL: In shaping the schools into Pri mary

Schools, I to VI and Junior High Schools—doing that

will increase the course of study at the beginning

of the Junior High School, VII grade will be different from that of the present VII grade. Do you en
visage that as a part of this scheme?

DR. PERCIVAL: That is the principle in the United
THE PRINCIPAL: So that, on the whole, will represent
States.

Something towards which it would be desirable for the

DEAN HENDEL: It shall be different?

DRA PERCIVAL: Yes. Not only that, but differently trained teachers. That is a fundamental part of the

Junior High School movement in the United States, that they shall be differently trained teachers.

DEAN HENDEL: So there would not be question of some schools taking on part of the Junior High School work?

DR. PERCIVAL: It does mean that, that is, as I know the 6-6-3 plan in the States, and I endorse, to any large extent, that principle that there is there; that is to say, with regard to its principle, not with regard to our system of 6-3-3.

THE PRINCIPAL: There is one question, Dr. Percival, and it is this: Conceding the difficulties here of applying this recommendation, do you think, on the whole, the general substance of these conclusions and recommendations manufacture of the Survey Committee are desirable?

DR. PERCIVAL: Well, that is a specific question, but the answer would be that these conclusions and recommendations are valid anyway, just as much as they are in Quebec.

THE PRINCIPAL: So that, on the whole, will represent something towards which it would be desirable for the Protestant Education to proceed on?

DR. PERCIVAL: It is my contention that we are proceeding along many of these lines. That is just the

and that is not so here. There are contributions by

burden of my theme this afternoon. We are proceeding along the lines on which we ought to proceed: take handicapped children, junior high school, provision for exploration, etc.; more gym work, hand work, to some extent, with limitations that a geat deal of the scien-NOIPAL: Concec tific or rather technical work is not under our conin the direction indicated by this report, trol; it is in the Department of the Provincial Secrebeen goalg ... tary, and I am not going, in this place, to give any reasons for it, but I think that if we could have -you see our responsibility, the resposibility of the Protestant Committee is limited; it is not as it is THE PROMCIPAL: Yes, for the reason that you have not in some other places; everything is not done by the had the authority to proceed. I take it that, general -Department of Education; some comes under the Departly speaking, the substance of the report and its rement of the Provincial Secretary, some under the Decommendations is, wisning on the whole, good. partment of Health, the Department of Agriculture, the Have younanything to say about the salari Department of Colonization. of school teachers

COL. BOVEY: In that case, it is not an absolutely correct statement to say that the Council of Education takes the place of the Minister of Education. Our Council does not function as in Nova Scotia or British Columbia.

DR. PERCIVAL: No, In this respect: in British Columbia, particularly in British Columbia, the University is under the control of the Department of Education, and that is not so here. There are contributions by the Government to McGill and Bishop's, and they are independent institutions. Take adult education,

that comes under the Department of the Dominion Secretary, the Department of Agriculture is practically under the Department of Education. I would be very glad to see some technical education in our schools.

THE PRINCIPAL: Conceding that the Committee is going in the direction indicated by this report, and has been going-

DR. PERCIVAL: Except along those lines that I have just mentioned.

THE PRONCIPAL: Yes, for the reason that you have not had the authority to proceed. I take it that, general-ly speaking, the substance of the report and its recommendations is, who are on the whole, good.

Have younanything to say about the salaries of school teachers?

DR. PERCIVAL: There is no question about that. There again there are many things to be said. Take the Medical Examination -- there is a very important medical certificate that they must have before they get into MacDonald College, and if you saw it I think you would say that, although there may be this, that and the other thing added to it, TREALMENT the certificate requires examination of the individual, his heart, lungs, teeth, eyes, etc.

THE PRINCIPAL: That has been called to our attention.

As I say, we have been going in the direction indicated

in the report. I take it that the general substance the purpose of altering the method of teaching. We of these recommendations is desirable.

DR. PERCIVAL: There a lote of progressive recommendations, there is no question.

DEAN LEMESURIER: One question. The report criticises
the elementary schools, onthe ground that memory is
very much over-emphasized.

DR. PERCIVAL: That depends. If you are speaking particularly of the fact that the Department of Education conceives memory, adherence to the text book as being the sole goal of education, I would say that they entirely misinterpret it.

trying to get is to have the pupils think; I believe that is one of the basic principles of Education. We have actually taken away the possibility of memory in a great number of lines. Take the subject of English; several years ago, I don't remember the exact date, twenty years or so ago, the Protestant Committee laid down the policy that there should be one text book authorized, and only one, in every subject.

In English, when the course of study was revised in 1931, we difinitely put on a good number of
books; we doubled the number of books, approximately,
in all grades, and we added the subject of extra
English, and, if the two be combined, we quadrupled
the amount of English literature. We did that with

the purpose of altering the method of teaching. We don't want them to spend their time on one or two books for a whole year. In the Shakespeare texts we took away texts that were annotated, with a view of making it impossible for children to spend their time on pizayune things. They cannot do the same thing in the schools. They cannot spend their time reading all the books in English.

work, and we did not set any particular memory work at all, particularly in poetry, and we said that the memory work could be done up to a number of lines, one hundred or one hundred and fifty, but these lines were to be chosen in the class altogether, with the idea of having those that appealed to them memorized.

I think these are fundamental lines of progress s, but where they say that there is text book teaching alone-I am not quoting the words-but where the method has been memory work, I say it is entirely wrong.

THE PRINCIPAL: I don't think it is the practice in the schools. Some of the departmental regulations lend themselves to a wrong interpretation.

DR. PERCIVAL: I don't know what schools they went to.

We want to have a class composed of pupils in seven

different grades. You must have some set work to keep

the other grades busy while one grade is being taught.

We try to group the different grades into classes, and re-

ised in November, 1938. Now, fifty-five thousand

group them for certain subjects in vertain grades together, like French.

We cannot conceive of any school where there are s even different categories of pupils; we cannot conceive of any school where there is not some sort of book for them to read. A text book consists of material on a certain subject that we think is fundamental. Not be memorized, but to get the general content, with a view to having it in as compact a form as possible.

The allegation is made that we don't have enough supplmentary readers. Do you know that, since 1934, we have spent sixty thousand dollars in the rural schools, and that means off the Island of Montreal; that means in the schools outside of the control of the Central Board -- we have spent sixty thousand dollars for supplementary books, and, last year we put thirty thousand dollars worth of books into every classroom in every Superior School off the Island of Montreal, excluding the Quebec High School, and we put the money that would have gone to Quebec into Elementary Schools in books. I don't know what the complaint is on that ground, when we are actually ahead of many school sys-You have asked a question that is very tems. I have been in these schools and I have seen hard to reply to. I think that no publisher will this thirty thousand dollars worth of books. any text book or any book with the idea of

This year we are making another allotment, twenty-five thousand dollars worth of books authorized, and the cheques are being made out now; they were authorized in November, 1938. Now, fifty-five thousand

dollars worth of books actually in a class room for thirty pupils, at the most, generally speaking -- that is not a bad number. In addition they have their central libraries and school libraries.

DEAN HENDEL: There is room for improvement there;

there is room for improvement all over the schools,

teachers, buildings, equipment; there is room for improvement all over.

I don't want to give any false impression; I don't want to give anyone the impression that I think we have an ideal school system -- nothing of the kind-but I do contend that, within our limits, we are not asleep.

DR. PERCIVAL: There are one or two questions that occurred to me. You appeared before the Survey Committee? DEAN HENDEL: I did.

THE PRINCIPAL: On page 135, is the inference to be drawn from the sentence at bottom of page 134 and page 35-"that the Proestant Committee has prepared, etc..."

Is that correct.

DR. PERDIVAL: You have asked a question that is very hard to reply to. I think that no publisher will publish any text book or any book with the idea of circulation within a certain restricted area. This attacks the possibility of Quebec Teachers writing text books.

You see, it says: "This conclusion, patently true of such books as the writing books recently authorized, raises the quastion of the extent to which the cost is inflated by the Protestant Committee's practice of preparing their own books or their own editions of books issued elsewhere"...

pared in Quebec, but textbooks are prepared in Pennsylvania, they are prepared in Ontario, British Columbia and here. Why should they not be prepared in Quebec?

THE PRINCIPAL: This says "prepared by the Protestant that they have supersed to the writing books."

Committee".

DR. PERCIVAL: Well, it is one of those statements that is there to give credibility. The strange thing about that is that they say you should not do it; they recommend the preparation of hymn books for schools, and bible readings, maps, several pages of geography and history. So they are not consistent on that. If we think a certain idea would be better for our schools, I think we should have that idea.

But, there is this to be said also; there is no case that I know of where a specific set of text books has been authorized which costs more than a similar set elsewhere. I feel keen about that. My statement is upon the question of contradiction. I know of no case where that has been raised.

I say also that we have an arrangement with the publishers that whenever any one of their books is sold at a lower price elsewhere than in Quebec, we get the advantage of that automatically.

the writing books—it is true that these books are prepared in Quebec and they are prepared for our schools, but they are not limited to our schools; they are being sold elsewhere. I know there is a great sale in London, England for some of those books that were prepared in Quebec, but the price at which those are being sold is exactly the same as the price of the writing books that they have superseded. There is much more material in those.

In other words, we have the same money, more material than we had in the series they superseded.

COL. BOVEY: I was going to ask you if a series of each author was not in Quebec. I heard it said that there was not a series of each author in Quebec.

DR. PERCIVAL: I don't know which series you are referring to. Of course we have adaptations of the American text.

THE PRINCIPAL: The University is very grateful to you, Dr. Percival, and I know that every member of this Committee appreciates your coming and having the benefit of your advice and your views. I should like to add my own personal thanks; I am very grateful to you.

DR. PERCIVAL: I am very much obliged. There are only two things I want to say. First, I deeply appreciate the hearing you have given me, and of the fact that you stated at the beginning that anything I said here would be kept here. That has enabled me to speak in as helpful a manner as I could, and I would be glad if you would see to it that I get a copy of the record.

THERE BEING NO FURTHER BUSINESS THE SESSION ADJOURNED.

PRESENT: They were constructed about of the land states

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Dean Hendel

Dean O'Raill

The Principal: As you know, we have very deep interest in the report of the Quebec Protestant Remotion Survey, not only because of its implied or expressed effects on the University, but because of its consequences on teachers throughout the Province, and so could be very grateful if you would express your views that it patrick Official Reporter

PROF. LOCKHART: Mr. Principal, I would be very glad to

express my views, because I have a few. In the first

UNIVERSITY SENATE COMMITTEE HEARING

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QUEBEC PROTESTANT EDUCATION SURVEY REPORT

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PROFESS OR LOCKHART INTERVIEWED much can

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AFTERNOON SESSION, JANUARY 17th, 1939
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the recommendations.

PRESENT: When you come to speak of the legislation rs-

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of administration Dean Hendel

Dean O'Neill

You speak now about re-districting?

THE PRINCIPAL: As you know, we have very deep interest in the report of the Quebec Protestant Education Survey, not only because of its implied or expressed effects on the University, but because of its consequences on teachers throughout the Province, and we would be very grateful if you would express your views about it.



express my views, because I have a few. In the first place, if I can speak generally to the REport - taking it as a whole there is very little to complain of with There are parts in it which I don't agree, and its ideals, but, generally speaking, I do believe in it.

parts. With regard to legislative action, much can be done, but that part that is to be carried out after legislation, is what I am interested in. The controversial parts are largely in the chapters and mot in the recommendations.

When you come to speak of the legislation required, I do believe that we should have a reorganization of the Protestant Committee. I do believe that the Protestant Committee should have more power than it has, in several directions. I don't think anyone can help being in sympathy with the desire for larger units of administration.

THE PRINCIPAL: You speak now about re-districting?

PROF. LOCKHEART: Yes, the whole Province - whether they have advanced the best definition or not, I am not prepared to say. I would say I rather imagine that perhaps the purposes of the Bill last year made a more satisfactory suggestion. Anyway, some such scheme as that is needed, and if you can do that in some way or other, give us means of getting more money,

then you are in the way of putting into operation many of the things contained in the Report. Most of them are very good but some of them have certain controversial factors. That, in general, is my layout.

COLONEL BOVEY: at I think that is a very clear statement of your position. On that they have it for

PROF. LOCKHART: If there are any questions I can answer, I should be glad to do so, I don't want to in take up your time. The Montreal District

THE PRINCIPAL: Dealing now with that part which must oversight and control by the Protestant Committee. be implemented by legislation, have you any serious criticisma against re-organization?

PROF. LOCKHART: I don't know of any serious criticisms, but I think the Committee on the whole is a bit too large; I would like to see it smaller,

There is another thing. I don't like to see, for instance, clergymen made members of the Committee merely because they are clergymen. I have no objection to having them on the committee, but to me, they should have other qualifications.

THE PRINCIPAL: Might I ask, did you appear before the PROF. LOCKHART: Yes.
Survey Committee?

PROF. LOCKHART: Yes, I appeared. I was in charge that the definition of the brief prepared by the Protestant Associations

of Teachers, and as CHairman of that Committee, I appeared before the Survey Committee.

DEAN O'NEILL: May I ask, in regard to organizations of the Protestant Committee, do you understand from that Report that they ought to have full charge of all Protestant Education, or that they have it for all rural districts or for Greater Montreal.

PROF. LOCKHART: I would imagine - I may be wrong in this - I would imagine that the Montreal District would be practically autonomous, with perhaps general oversight and control by the Protestant Committee.

THE PRINCIPAL: Do you think that, so far as the recommendations and conclusions are concerned, there is a clear enough definition of the powers of the Greater Montreal District, in relation to the powers of the Protestant Committee.

PROF. LOCKHART: Generally speaking, I would say no. although I mow that is impossible.

That accounts for the hesitancy I had in replying.

THE PRINCIPAL: But the proposal in that respect has
THE PRINCIPAL: The definition of the powers, between
real and intrinsic value?
These two respective parties, is somewhat nebulous?

PROF. LOCKHART: Yes.

PROF. LOCKHART: Yes.

THE PRINCIPAL: Carrying that further, is it your view that the definition of the powers of the Department of funds appropriate the Protestant Committee and of the

organization of the Greater Montreal area, are not clearly enough defined?

PROF. LOCKHART: I think that would be fairly in the

the definition as to powers between the Department of The Principal and the Protestant Committee is nearly clear enough. That, to my mind, is going to be a political difficulty.

THE PRINCIPAL: But, for getting the political phase world in the question raised by the report - do you think that to invest the Protestant Committee and the organization Committee in the Greater Montreal area, is an appropriate thing to do and a wise thing to do?

away from the political entanglement that I know is there, but, generally speaking, I would say that if it could be done, I would be willing, given a proper Protestant Committee, to make it almost absolute, although I know that is impossible.

THE PRINCIPAL: But the proposal in that respect has real and intribsic value?

PROF LOCKHART: Yes, I think we can take that on authorized knowledge in advance of the allocation of trust.

the appropriation would be available and forms a basis

THE PRINCIPAL: Do you think that the power to allocate funds appropriated by Parliament is in the domaine of

the Protestant Committee? 11 all upon the require -

the proper share.

PROF. LOCKHART: I think that would be fairly in the total amount which is to be voted for Education and domaine of the Protestant Committee.

THE PRINCIPAL: It has been heard that that proposal the Parliament never relinquishes its is repugnant to democratic policy.

powers, they would be working on the basis of the

PROF. LOCKHART: I don't quite see that argument.

The funds, in the first place, are all democratically voted, if you look at it in that respect. The Pretestant Committee would have a budget and it delegates certain powers to other departments. I cannot see why, if the Committee is to make a direct accounting to the Government for the money it spends, this should not be.

THE PRINCIPAL: Is it fair to assume that the Government, in the preparation of its estimates, would appropriate funds to the Protestant Committee on the basis of the Protestant Committee's budget is submitted.

PROF. LOCKHART: I would expect that would be one of the factors.

Educational spanding Department and that all Educational

THE PRINCIPAL: So that, in the appropriation of dunds authorized, knowledge in advance of the allocation of the appropriation would be available and forms a basis for theappropriation?

PROF. LOCKHART: Yes, but I mean that the appropriation

is not clear on that point.



would of course depend, first of all, upon the require ments of the Protestant Committee, and also upon the total amount which is to be voted for Education and THE PRINCIPAL: I presume, in the absence of express the proper share. language on that particular point, in the absence of

THE PRINCIPAL: The Parliament never relinquishes its powers, they would be working on the basis of the budget previously submitted, in which there would be a full disclosure of the altocations to be made? PROF. LOCKHART: If this is a proper interpretation

PROF. LOCKHART: Yes. May I ask a question? Have you reference there to the allocation for Education purposes made by departments other than the Department ofd Education? as that, you are up against a difficulty.

I am speaking of the specific re-THE PRINCIPAL: commendations in this Survey. Substance of the Report

has little to say about the present procedure in that YOu know that the Department of PROF. LOCKHART: Agriculture, the Department of Roads, etc. have in their expenses money for Education. I have taken it for granted that the Committee in their recommendations, mean that this Department should cease to be an Educational spending Department and that all Educational funds should be distributed to the Department of Education. I don't know if I am right there.

is part of the Protestant Educational system of the THE PRINCIPAL: I had the impression that the Report rogines. is not clear on that point.

THE PRINCIPAL: In the absence of all reference to

It does not say so. If they knew the DEAN BRITTAIN:



facts, I don't think they would make such recommenda-

THE PRINCIPAL: I presume, in the absence of express language on that particular point, in the absence of an expressed recommendation modifying existing procedure, this recommendation only deals with the funds now appropriated - the procedure now followed.

of their recommendation, then it would mean very
little for the Government to hand over to the Protestant Committee the distribution of the other funds,
and if it means that, you are up against a difficulty.

THE PRINCIPAL: There is nothing said about the power to allocate - even the substance of the Report has little to say about the present procedure in that respect.

page 270: "To receive all monies available for
Protestant Educational purposes in the Province,
including the Protestant share of all statutery funds
and amounts from time to time voted for Education
by the Legislature". I don't think MacDonald College
is part of the Protestant Educational system of the
Progince.

THE PRINCIPAL: In the absence of all reference to



present procedure, the powers to allocate funds for, shall we say, Educational vocational purposes, in the language used on pages 270 and 271, are to be construed to mean that the present procedure should be modified - the procedure with respect to the allocation of funds.

PROF. LOCKHART: "To receive all monwies available for Protestant Educational purposes in the Province, including the Protestant share of all statutory funds and amounts from time to time voted for Education by the Legislature". I am not trying to raise a difficulty.

DEAN LEMESSURIER: You must take the whole scheme of the Educational Act.

receive a share of the sums at present disbursed by

DEAN HENDEL: It says again "For the purposes of the Protestant Educational System in the Province".

PROF. LOCKHART: It would be a matter of interpretation of Protestant Education.

THE PRINCIPAL: It is both Protestant and Catholic, question. The language in the body of the Report, is it not?

PROF. LOCKHART: Yes. only to what may be strictly

DEAN LEMESSURIER: Certainly, Technical Education is not the Educational System of the Province.



DR. WOODHEAD: Page 261, I think, deals with that:
"Provincial grants through Government departments
other than the Department of Education". Page 263:
"there is need to co-ordinate the work of the Department of Education with the work of the other departments mentioned above, and to forge a link between the schools and the institutions of advanced technical training. If this can be achieved, recruitment to these higher institutions will be assured and the orderly progress of the students will be safe-

COLONEL BOVEY: Also on page 263: "the schools should receive a share of the sums at present disbursed by departments other than the Department of Education, so that there may provide facilities which at present are almost entirely lacking".

DEAN LEMESSURIER: Page 262 says that technical expenditures are regarded as common.

THE PRINCIPAL: That was a nice point to bring up, because reference has already been made to that question. The language in the body of the Report, supports the conclusion that the powers to allocate and expend are limited only to what may be strictly construed to be Protestant Education as distinct from Technical and Agricultural Education.

PROF. LOCKHART: In another place, regarding a new agreement, it speaks of the Protestant Committee itself paying certain sums to the University. That, I suppose, means that Normal Schools would be looked upon as part of the EDucational System.

THE PRINCIPAL: They are now.

colonel Bovey: This, in point of fact, is the first year that grants for McGill have been given, otherwise than to the Protestant Association. This year, it has been through the Provincial administration. If this had been carried out two years ago, it would be different.

deserve. It appears to be a province-wide organ-

DEAN O'NEILL: Mr. Lockhart said "Properly constituted Protestant Committee". Does that imply that the recommendation does not provide for that?

PROF. LOCKHART: I said, speaking personally, I think the Protestant Committee has suggested by the Survey Report is rather large and unwieldly. I believe you would get greater must and harder work from a group of advisory members. That would put them all on the same basis sofar as voting powers are concerned. There is a difference of opinion on this.

DEAN O'NEILL: You think the representatives, the delegates, would be handicapped?



DEAN LEMESSURIER: It has been suggested that it main board was too bad to have people delegated because they were, say, representatives from particular interests, rather than general welfare.

PROF. LOCKHART: I would say, I thought the School have a large the second representation was unbalanced because there were too many, but I would not question the good faith of these men. Certainly they will do what they can for the rural parts of the Country, but whatever they can do will not hurt anybody. I cannot conceive that a Board, squabbling among themselves, can help. I think you must have a little trust and faith in human nature.

THE PRINCIPAL: Are there any further questions on legislation?

DEAN O'NEILL: There is just one thing, the powers of



the Committee over rural districts. Is that a desirable thing? Now, may I make the suggestion that, when

PROF. DOCKHART: Is not that same thing true of the Metropolitan areas of New York and of London, that very largely their school systems are autonomous, with a minimum of control from the central authority? I think that is true.

DEAN HENDEL: While they are autonomous, they are not separate, they are still subject to the general regulations by the main Board. It does not seem to be different from any municipality within the Province.

to what extent they would be willing to grant a

PROF. LOCKHART: I believe that all districts should have as large an amount of freedom as possible to work out their own solutions, under guidance that it is possible to give them.

THE PRINCIPAL: I think you have been very helpful to us.

PROF. LOCKHART: May I make another suggestion?

This is something that struck me since last night.

We have spoken about the possible political aspect,

and some of the things that may not be feasible on

account of the relation between Protestant and

Roman Catholic. As I understand it, you are trying

to get something to go on so as to present a backing



for this Report. I do not think of anything else in

Now, may I make the suggestion that, when you have studied carefully the powers that you expect or you think should be granted to the Protestant COmmittee, it would be advisable for you to get in touch, before you make a final report, with some of the outstanding ROman Catholic Educationists, to see to what extent they would be willing to grant a certain part, so it would not infringe on what they might demand.

PROF. IOCKHART: I have someone whom you might start with - the director of studies of Roman Catholic schools, Mr. Piédalue. At least I think he would be very helpful in that respect and tell you of others whom you might contact.

DEAN LEMESSURIER: May I take it that he has already studied this document?

some mediocre, and some fail to make a success, even

PROF. LOCKHART: I know he has.

COLONEL BOVEY: He is also very much in the confidence of Mr. Filteau, the Deputy Minister.

THE PRINCIPAL: If you have any suggestions about any relevant matter, please do not hesitate to make them. So far, you have been very helpful to us.

PROF. LOCKHART: I do not think of anything else in connection with the matter. You yourself have become au fait with these things.

THE PRINCIPAL: You have already referred to reorganization of districts. As to central recommendations, first, the quality of teachers, second, as
a corollary and an inescapable one, the pay of teachers and the training of teachers, which I would say
was really one central recommendation; second, the
re-organization of the forces and the substance of
the teaching in school. Am I misinterpreting the
Report when I say that these two matters are really
the central matters of the Report?

PROF. LOCKHART: Insofar as the quality of the teachers is concerned - let us say, the quality of the students who come to us for training - we have a considerable number, just as you would expect, that are well up in intelligence, and we have a larger number who are not. When you graduate them you will find the same thing; we have some that are excellent, some mediocre, and some fail to make a success, even after we have tried to pick out those who have the greatest chances.

So far as salaries of teachers is concerned, I don't know whether an increase in salary would bring you an increase in brain power or not. It therefore the finished product would probably Mave average a little higher. I know this from my own experience, seeing the machine working, after they get out of college, we have a considerable number scattered through the Province where they are doing most excellent work. We also have others who are not. As to the would are the continue to training - well, it is too short.

THE PRINCIPAL: Do you mean the present period, or as prove tookhants well, now that is going a little too recommended?

far, but I would be sure that that technique, insofar

PROF. LOCKHART: There is no increase suggested. It is the scheme, the system that is used across Canada; there is no province in the Dominkon of CAnada that gives more training for teachers.

DR. WOODHEAD: At this time it is pointed out that there shall be one year History.

PROF. LOCKHART: Yes, so far as their suggestions go.

I don't agree with them altogether. In the first

place, I think by the things they recommend us to do

they are trying to crowd too much into that. With

a year's training, that year's work has to be largely

training, and by training I mean getting on to the

technique of teaching, pulling them up educationally,

where they have sufficient basis and foundation to

go on with their work.



ment that History with two or three Summer schools in which the work they have to make would be definitely laid out and would tend to broaden them and lift them up.

THE PRINCIPAL: May I ask this question on that? You would advise then one year to teaching technique to teachers?

PROF. LOCKHART: It would be just the continuation

PROF. LOCKHART: Well, no. That is going a little too far, but I would be sure that that technique, insofar as possible, was acquired in that year.

THE PRINCIPAL: Do you include, in technique, training practice?

PROF. LOCKHART: Oh, yes.

THE PRINCIPAL: You want to vary that recommendation in respect to practice?

PROF. LOCKHART: No, insofar as the amount of practice is concerned. I think it has to be shorter. My experience would lead me to believe that it is almost impossible to take twelve weeks out for that.

BEAN BRITTAIN: Do you know what the maximum is anywhere?

PROF. LOCKHART: If you go through the Dominion, the

maximum is about six weeks. There are one or two places where you can say it is about eight weeks.

but you cannot have all these things without you

DEAN O'NEILL: Would it be feasible to have them practice teaching after they finished the course?

PROF. LOCKHART: It would be just the continuation and should be watched carefully. We have to watch them very closely in their practice, and then, of course, a great deal of time is spent individually as a result of practice. I would like to move it up to twelve weeks, but I don't see the possibility of it, and I would hate to see any regulations saddled on me. If we could experiment with it and give seven seeks, then eight, and work it up to twelve, perhaps there would be a possibility, but I don't see it. While I am all for the 12th Grade, I would like to are not teach see every student for the 12th Grade, start when he These are things that will not relieve comes in. us very much. When it comes to teaching elementary arithmetic, you will find our staff would have to go right back and do what they do now, if not more.

DEAN HENDEL: In your year of training, do you mean that you would not have as at present, English, French and Mathematics?

PROF. LOCKHART: No.

DEAN HENDEL: You would retain them?



PROF. LOCKHART: Yes, but, for instance, the Report suggests that more attention be paid to a group of manual training, more art, and things of that sort, but you cannot have all these things without you contribute something. We are working right up to the limit of the students' time, he is busy from eight thirty to four p.m., five days a week, and you cannot add more; if you do, you must take something off. I speak of the larger picture. These other things could be strengthened in some schools, we could find time for re-adjustment of the programme. Certainly, we have to train for the kind of teaching that the course of study envisages. It is the same with music, art, ets.

DEAN HENDEL: Are not teachers obliged to attend University courses?

THE PRINCIPAL: In certain States, particularly in New York, there is what is known as Workshop experiments. Sofar, I think it is very helpful.

Quebec and if you can suvisage delivering a crowd of

DEAN BRITTAIN: About this proposal to increase the amount of time spent in teaching. There is a peculiar scheme advised here. How do they get this extra training, twelve weeks, or whatever it is. Could Prof.

Lockhart give us some idea of the feasibility of that scheme? He knows the situation in rural Quebec better



than we do.

THE PRINCIPAL: The scheme is laid down on pages194 and 195.

PROF. LOCKHART: If you take the itinerant teacher - divide 150 into three groups of 50 to a group; the suggestion is that they divide these 50 groups into two of 25 for the City, and the 25 be placed in hostels, as some conveniently located place.

It has fallen to my lot to make provision for twenty students to do practice work around Knowlton, and I found working it out that it took in a radius of fifteen miles, and that is traveling a bit; I could have done it better and more satisfactorily if I spent stretched another two or three miles, but I did not want to do that. That is one of the things affecting the Protestant population in rural Quebec and if you can envisage delivering a crowd of students from a hostel in Knowlton over a radius of fifteen miles and bringing them back every night, you are doing something. The way I am doing, I am having them billetted and I have them, so far, located in boarding houses where the teachers of the students reside.

THE PRINCIPAL: That is the present system?

PROF. LOCKHART: It is a system I hope to try to work

the possibility of having a specialist in English;

next Spring saidility of seeing, as they should, what

these students will be there three weeks, in one group, another three weeks in a group, and still another, and you would have in this area students in these schools for eighteen weeks, and before the eighteen weeks were up I think you would commence to have repercussions, and that would mean you would have to get another this appearance with the damp by the staff at the hostel.

DEAN BRITTAIN: The idea is all right - it is the PROF. LOOKHART: Certainly, supervision has to be done, practice.

and the best people to do it are the persons who have

PROF. LOCKHART: The dea is all right, to get them out there, but I think I can work a better scheme.

DEAN HANDEL: I think you comment on page 206: There

THE PRINCIPAL: That is very interesting, and to me, h, is very helpful.

PROF. LOCKHART: There is a question of what this would involve in the way of field work. That goes back, of course, to the suggestion for re-organization of the training staff - putting the work, aside from these specialists, under the control of two or three general utility people. That is one theory, but I cannot believe in it. It does two things. It takes away the possibility of having a specialist in English, Mathematics - the teaching of Mathematics. Then it cuts off those who are teaching that theoretical science

commendations 143 to 151, page 311.

from the possibility of seeing, as they should, what their product is doing. The inference is that it can be done cheaper, but if you consider the time you have, your fees, etc., it is not. Then, it is not cheap things we want.

DEAN BRITTAIN: You mean that your staff would be larger than it is now. Do you mean to say that is this supervision might be done by the staff at certain periods?

PROF. LOCKHART: Certainly, supervision has to be done, and the best people to do it are the persons who have the students in charge.

DEAN HENDEL: I think you comment on page 206: "There is no good reason, apart from such subjects as French, Art, Music, Physical Training, Domestic subjects and handwork, why two or three highly competent men and snamx women should not give all the necessary instructions to a group of a hundred students who are spending a single year in fitting themselves to become teachers."

THE PRINCIPAL: We will proceed to another matter, having to do with the training of teachers, the qualifications of those eligible for admission to the School for Teachers. The principals contained in that group of recommendations is found in recommendations 143 to 151, page 311.



PROF. LOCKHART: Yes. If you start with 143: "As from September 1939, the practice of admitting those who have completed Grade X, should be discontinued".

This is a very nice thing to strive for.

THE PRINCIPAL: But, there are certain complications.

PROF. LOCKHART: Yes. If you look over the Province,

you will find there are considerable areas which have

no access to a High School, but which are a large

expense to their individual schools. I would say,

insofar as that particular recommendation is concerned,

it should not be in force generally speaking until

such time as Grave XI is brought within easy reach

of every scholar inthe Province, or the scholar is

brought to the school.

THE PRINCIPAL: You think that rigid application of thewe recommendations would so restrict the supply that the Province would be compelled to fall back upon recommendation 157 on page 314.

PROF. LOCKHART: It probably would, but even if there were such teachers, in some respects, they would be quite unsatisfactory. They would not have the training in French, for instance. I think we ought to be able to provide our own supply of teachers - we are not a vast growing community.

There is another thing. There are a lot

ation for the summer school.



of districts in the Province that some of us would not like to live in. Now, you get girls coming from those districts, and they put on a considerable amount of culture when they come to us, and they will go back to those places; whereas if you take a girl from a centre, it is difficult to get her to go out there.

THE PRINCIPAL: Perhaps recommendations 143 and 144, and the hope expressed in recommendation 145, could best be met insofar as certain districts in the Province are concerned by insisting more upon the summer school?

. ing have not a superabundance of money - would it

PROF. LOCKHART: A broader summer school than we have.

We can easily supply the school if someone will supply the money.

THE PRINCIPAL: You think that would be the cheapest way?

PROF. LOCKHART: Yes. half at Christmas and half at the

THE PRINCIPAL: And perhaps as effective a way as that suggested in recommendations 143 and 144?

to get taschers in Caspá and such places is the fact

PROF. LOCKHART: In many respects. We have many who come back in the Fall and when they come back, they reap almost as much benefit as they do in six months.

DEAN LEMESSURIER: I take it we need a higher matriculation for the summer school.

PROF. LOCKHART: I think it is more feasible.

THE PRINCIPAL: Not ignoring its desirability of more

DEAN O'NEILL: Do I understand that the particular districts Prof. Lockhart speaks about have a difficulty in placing teachers? That those who come up for training have not a superabundance of money - would it help out if students training for teachers in those districts were specially selected and given bursaries?

DEAN BRITTAIN: There are no bursaries in the elementary schools.

PROF. LOCKHART: A teacher would sign an agreement and go to the country and teach three years, and she would get a bursary of \$300. If a teacher from an intermediate class goes back into the rural district, she can apply for one third of that \$300. at the end of the year and another third at the end of the next year. This is paid half at Christmas and half at the end of the session.

DR. WOODHEAD: The only thing that makes it possible to get teachers in Gaspé and such places is the fact that some of them live at home.

DEAN BRITTAIN: I think that this recommendation 157
has been made with a full knowledge of the situation.

Do you think we could be able to attract teachers from

DEAN O'NEILL: Would there be more Grade X from those



Ontario to Gaspé? ary school, who have had at least part

PROF. LOCKHART: You would have to pay them a lot more salary.

DEAN BRITTAIN: I mean, with the same salary?

DEAN LEMESSURIER: You would not attract anyone that you would want.

DEAN HENDEL: May I ask to what would the bursary apply - would it be to traveling expenses?

PROF. LOCKHART: No. It is given them to help pay
their expenses in college; they may use it to buy
bonds if they wish. They get \$50. at Christman and
\$50. at the end of the year. Those in the intermediate classes don't get it. If they go back to
the rural sections, it is a bonus.

DEAN O'NEILL: Do I understand that students coming from Gaspé, after being trained, are probably the best teachers for there, and these are normally ones from Grade 1X.

PROF. LOCKHART: From Grade X.

DEAN O'NEILL: Would there be more Grade X from those districts?

PROF. LOCKHARTS: Yes, the way it seems to be working now. As for qualifications, more and more are coming



in to the elementary school, who have had at least part of Grade XI training. That is, the standard is unconsciously rising itself. Of course, the time might come when we can say we don't need to have any more.

I think in the present elementary schools in which there are twenty or nineteen, about three of them have taken Grade XI. The others either failed to make the grade, or they have not taken sufficient subjects, and during the last few years, that situation has offered itself, and it is offering itself.

DEAN HENDEL: I would like to know whether the bursary is given for the purposes of the Summer School.

PROF. LOCKHART: It is given to a girl because she comes there and promises to go back and work for three years in the rural districts.

DEAN O'NEILL: Would it not amend the situation to make it that students, after a certain date, should have Grade XI. There could be an increased bursary or bonus of some kind, to provide for additional summer school to bring them up to the general average.

THE PRINCIPAL: You mean the summer school at Mac-

better teacher to go back to rural areas than the

DEAN O'NEILL: Yes.

PROF. LOCKHART: According to present regulations, while

it may be advisable, but it would not help tremendously, because before they can qualify for the intermediate diploma, they must have this Grade XI. They are allowed to work that off in bits, part this year, and part next year, and many do get up a few subjects in June and then in September, and they have what we call their Academic qualifications clear and then, at a certain number of summer schools, they can get their diplomas.

COLONEL BOVEY: Where do they take that extra Grade X1?

PROF. LOCKHART: Many of them do it themselves, with a little help wherever they can get it. It is wonderful what they can do all by themselves.

DEAN O'NEILL: What about a correspondance course?

PROF. LOCKHART: There is a possibility of that.

DEAN BRITTAIN: We had one boy that never went to school in his life, he was in a place where they had no school, and he took the Technical College examination and passed it.

colonel Bovey: As things are at present, do you think a girl from a country district, Grade X, will make a better teacher to go back to rural areas than the same girl who has grade Xl - say, if she came from a district where there is no Grade Xl?

DR. LOCKHART: I cannot answer that, because I can take you to some students in the elementary classes who are far better teachers than some in the intermediate classes. It has this advantage, you would have a more mature person. This would have to be answered according to each individual case.

DEAN HENDEL: I would like to ask about qualifications for graduates from a university who take the diploma course and who may be anxious to become teachers.

I refer to Recommendation 146.

PROF. LOCKHART: Well, so far as 146 isconcerned, I heartily agree with it:-

"Graduates in arts, science, engineering, commerce

"or agriculture of McGill University or any other

"recognized university, who have approved qualifi
"cations in English, mathematics and science and

"are satisfactory in respect of character, health

"and aptitude, should be admitted to a course of

Yes, I agree to that. In fact, I think I wrote this myself. It follows very closely upon the recommendation that I made in the Teachers Association brief. We recommended that, and gave as reasons for it.

training leading to the award or a high school diploma".

The argument against that is that the student is not prepared to teach everything that may be required. As a matter of fact, under present regulations, nobody is, and you could not expect anybody to

high school diploma, wither that community has to be able to afford teachers qualified to teach the courses.

If a teacher cannot teach chemistry, physics, etc.,

THE PRINCIPAL: It is your view that a university graduate is perhaps better qualified, by reason of his training, and will more nearly approximate the requirements
of that type of school, than a person who has not had
university training?

PROF. LOCKHART: I think so. I had the experience myself. I could give them matriculation, but there were
some things I did not feel mywelf qualified to teach.

DEAN HENDEL: Do you feel, however, that students from urban schools, taken from a university course, are apt to be at a disadvantage in teaching lower grades in rural districts? Are they likely to be out of accord with their environment? Does it disqualify them, having been to a university?

PROF. LOCKHART: Having been to a university does not disqualify them, or having been associated with urban centres does not, but if they are teaching in the lower grades of a high school, they have not had the right sort of training.

Take in Ontario. They have a High School Assistant diploma. If they have a high school graduate who is taking that Assistant certificate, and if that graduate thinks he or she is likely to teach in what they call
the Public School there, she must submit that certificate before she is qualified, and she must do so by
training such as our people take for their intermediate diploma.

If we had what we suggested in our report, instead of teacher training under a Director, don't you see that we could correlate that work; that if a high school graduate were looking forward to work of his choosing, he would be given the proper training for that work. Through no fault of anybody, now, they are not getting this.

I would correlate the work of the two staffs, and I would heartily agree with working that out.

THE PRINCIPAL: The next is re-organization of courses in the School for Teacher Training itself. Would you speak to that?

PROF. LOCKHART: In the first place -- speaking of the elementary schools up to grade VII. The course is, on the whole, too rigid now, but it is not as rigid as a great many teachers make it; that is, they accentuate its rigidity, because it is a sort of a line of least resistance.

THE PRINCIPAL: You are talking now of whatthe teacher does with this course of study?

regulations themselves are to my mind perhaps too
rigid, and the teacher, when she handles these, makes
them more rigid. Onem is superimposed on the other,
and that links itself up with what they have said
about the use of text books and memoriz ing. If you
were a teacher with this coursel of study in THEME
the elementary schools, by yourself, with six or seven
groups to teach, what would you do.

Now, there are shining examples, but, generally speaking, there is a tirade sgainst the slavishness of text books, and to my mind they did not go to the third and last step.

THE PRINCIPAL: They did not go to the cause?

DR. LOCKHART: No, they did not go to the right spot, and thatvis, to do away with the text book courses altogether, and have a course of study on similar lines with possible selections, and then a list of books which would be helpful in handling these parti-

cular talents. That is the last step which I think we have to go.

accommodation for taking care, as cheaply

DEAN BRITTAIN: We prepared a syllabus for Nature

Study, and one of our staff criticized it, and I inquired why it was not satisfactory, and they said

that without a text book it was useless.

THE PRINCIPAL: You have dealt with the tendency towards rigidity-- will you now deal with re-organization of the courses 606-3. PROF. LOCKHART: There again, I heartily agree with reorganization, such as outlined here, and it should be
easy to do this. It is going to be difficult—very
difficult—in the more sparsely settled districts.

If you take any one of the districts that they have
suggested, for educational purposes, you would have
to have there, first of all, a number of one-room
elementary schools—there is no district where you
can avoid that.

teach up to grade VI. Now then, the geography of
that district would have to be very carefully studied,
and there would have to be placed, at strategic
points in that district, certain junior high schools,
to which easy access could be made for the students.

Then there would have to be somewhere at

least one, and perhaps more, dependant on size and

population -- there would have to be one senior high

school. You could not have them scattered the way

you have no. Around each you would have to build

hostels and accomodation for taking care, as cheaply

as possible, of scholars coming from outlying parts

of the districts, and the expense would have to be

borne by some sort of subsidy.

Then, perhaps, you would be able to build up a senior high school that would give each pupil such course or courses as he was able to take, whether academic, technical or manual. This will take you a

long time, but the idea is splendid.

DEAN HENDEL: There is no difficulty with hostels there?

PROF. LOCKHART: No. There you would bring your scholars to the school and not away from the school.

THE PRINCIPAL: It may be that, in the printing of our

FROF. LOCKHART: I shall be very glad to be of any

THE PRINCIPAL: The University, in expressing its views wants to be in a position to defdnd what may or may not have been done in any particular course, presumably under or partly under its jurisdiction.

It is also fair to repeat that the University's interest is not by any means confined to the financial implications of the report. That is, its main and important interest is really in the whole scheme of Protestant education in the Province. That is really its significance.

OFF THE RECORD

THE PRINCIPAL: Will you take this message from the Committee to the Teaching Staff. We are very sympathetic with their injured feelings, and if the University does not come to their defense it is not because it has no sympathy with their grievance, bu rather that perhaps, as you suggest, it would be wiser in the light of developments to ignore what appears to be misrepresentation of conditions as they actually are. I hope you will take that message with you.

We are very grateful to you. You have been of extraordinary help to us, to me, and I am sure to

the other members of the Committee.

PROF. LOCKHART: I shall be very glad to be of any assistance I can.

THE PRINCIPAL: It may be that, in the printing of our report, we shall wish to consult you?

PROF. LOCKHART: I shall ne very gladindeed, and I thank you for the very fine reception you have given me.

Col. Bovey

Bean Brittain

Dean Lemesurier

Dr. Woodhead

Dean Hendel

Toon OfBeill

PROFESSOR JOHN HUCHES INTERVIEWED

THE PRINCIPAL: Will you tell us what you have to say, Prof. Hughes?

race. Ruches: I should like to place on record that,
when I seesangamied Dr. J. H. Putman on his first visit to MacDonald Gollege, which visit was a courtesy
call on Dean Brittain, a conversation took place that
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T.E.Fitzpatrick
Official Reporter

UNIVERSITY SENATE COMMITTEE HEARING in effect, "I met Dean Laird some years ago, and I ad-

QUEBEC PROTESTANT EDUCATION SURVEY REPORT

good impression". This would appear that, at the out-

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I had nothing to do with the Intelligence

left a

AFTERNOON SESSION, JANUARY 18th, 1939

art of the survey beyond acting as intermediary PRESENT:

between Dr. Putman and Dean Hendel regarding the ex-

Col. Bovey

Dean Brittain

from Br. Putman to have all the first year students Dean Lemesurier

br. Woodhead

Dean Hendel nor is anyone els

> e been completely repres-Dean O'Neill

among those that I am

PROFESSOR JOHN HUGHES INTERVIEWED

entative of first year students. (See page 138 of the

THE PRINCIPAL: Will you tell us what you have to say, Training some four years ago throws much Prof. Hughes?

light on problems now under discussion. It is there-

PROF. HUGHES: I should like to place on record that, when I accompanied Dr. J. H. Putman on his first visit to MacDonald College, which visit was a courtesy call on Dean Brittain, a conversation took place that comes back to my mind, which seems to throw light on Dr. Putman's attitude.

I asked him whether he had been to MacDonald

College and whether he knew anybody there. He replied, in effect, "I met Dean Laird some years ago, and I addressed a meeting in Ottawa, and his address left a good impression". This would appear that, at the outset, Dr. Putman was pre-disposed, if in any direction at all, faborably.

I had nothing to do with the Intelligence
Test part of the survey beyond acting as intermediary
between Dr. Putman and Dean Hendel regarding the external routine arrangements, etc.

I recall distinct that I conveyed a request from Dr. Putman to have all the first year students tested. Dr. Putman is therefore not responsible, nor is anyone else to blame for the fact that the University group may not have been completely representative of first year students. (See page 188 of the Survey Report).

The chapters on Teacher Training were not among those that I saw in Scotland.

Evidence submitted to the McGill Committee on Teacher Training some four years ago throws much light on problems now under discussion. It is therefore suggested that the evidence be studied by the members of the present Committee.

