

Trade and Commerce, CIDA, provincial ministries, academics and organizations that actively support the U.N. Indeed, to varying degrees virtually all the "clients" previously identified, including the general public, should be included within the physical scope of the evaluation.

Similar delineation of the proposed evaluation scope must be made in terms of the type of issues to be addressed. It is important, particularly in an area such as U.N. Affairs (where one may visualize a hierarchy of concerns ranging downward from the effectiveness of the U.N. itself), to clarify what is going to be evaluated, and conversely, what is not.

There are a number of topics of considerable interest related to Canada's participation in the United Nations which are beyond any logical scope for a program evaluation. Any evaluation of the U.N. itself, for instance, is well beyond the intended scope of this study, as indeed are related questions such as whether the U.N. is an effective vehicle for the pursuit of Canada's foreign policy objectives.

Similarly, questions of policy substance do not fall within the proposed scope of this study. Questions as to what should be Canada's policies and objectives with respect to the U.N., and of which U.N. agencies and affiliated organizations Canada should be a member, and whether Canada should focus primarily on multilateral or bilateral relations respecting aid to developing countries, are all essentially policy questions. These are much better addressed explicitly in a policy review, preferably at very senior levels of government.

The rather more limited scope of the proposed evaluation, described in the following section, may nonetheless provide useful input to such policy questions.

4.3 Issues to be Addressed

The major thrust of this evaluation will be directed to resolving specific issues of concern respecting either how well or how efficiently the United Nations Affairs program performs in certain dimensions, or to assessing the possibilities for improvement by doing certain things differently. Those issues which it is initially proposed to study are discussed below: the first is of an umbrella nature, while the others are more narrowly focussed. Certain other specific issues