

served by that build-up. That is why we decided to respond with a two-track approach — deployment and negotiations. This approach has given the Soviet Union both the clear incentive to reach agreement, and the table at which to do so. I and my fellow NATO heads of government remain firmly committed to that two-track decision.

The tragic shooting down of the Korean airliner raises further questions about military dominance on the Soviet side. Is the Soviet military system edging beyond the reach of the political authorities? Are we contributing to such a trend by the absence of regular contact with the Soviet leadership?

These considerations suggest that our two-track decision may also require, as the time for deployment comes closer, a "third rail" of high-level political energy to speed the course of agreement — a third rail through which might run the current of our broader political purposes, including our determination not to be intimidated.

The risk of accident or miscalculation is too great for us not to begin to repair the lines of communication with our adversaries. The level of tension is too high for us not to revive a more constructive approach to the containment of crises. The degree of mutual mistrust is too intense for us not to try to re-build confidence through active political contact and consultation.

Only in this way can the quality and credibility of efforts toward peace and security, from whatever quarter, be animated and reinforced. But it is a precondition of that goal that Western councils, particularly at the head of government level, benefit from the free flow of ideas which we maintain in our own societies, and which we advocate for others. That, too, forms part of our armament and we should not hesitate to deploy it.

Because the trend is for arms negotiations, like military strategy itself, to become ever more distanced from the political energy of the participants. I have mentioned the MBFR talks in Vienna. That forum has laboured for over ten years and produced very little by way of results. Those talks require urgent political attention if they are to move off dead centre. Over the years, other leaders and I have made several proposals in that direction — proposals which now merit wider support.

We have high hopes for the Conference on Disarmament in Europe, established by the CSCE [Conference on Security and Co-operation in Europe], and due to open in Stockholm next January. Canada will do its utmost to make that conference productive. We recognize the importance of agreement on confidence-building measures of a military nature. But these negotiations, important as they are, will not advance our larger hopes if they proceed in a political vacuum. The delicate framework of security in Europe cannot be balanced on the fate of one or two sets of negotiations alone. These negotiations must be grounded in a structure of stable East-West understanding: reciprocal acknowledgement of legitimate security needs, regular high-level dialogue, and a determined approach to crisis management. Here, again, we require that jolt of political energy which I have described as the third rail.