

or municipal organization." A railroad itself is permitted to make complaint against another railroad, and there is nothing in the law to prevent the commission from raising the rates of a road that is resorting to a destructive rate war.

Next, the railroads, continuing the idea that the commission should be a quasijudicial body, held that, conceding that it might decide on complaints, it should not itself initiate investigations. But the committee decided that the commission should be, what the courts have supported

legally, an arm of the Legislature, and gave it power, "upon its own motion," to investigate any rate or charge. It thus becomes the organ, as stated by the governor, "of the great body of the people of Wisconsin, who bear in the aggregate the principal burden of the freight rates," but who "could not appear before the commission to make complaint," nor "state their complaint or allege the measure of the wrong imposed on them." The procedure when initiation is by the commission, is the same as when a complaint is made.



The Lynn Canal,