

"under the War Measures Act, I would recommend that the High Commissioner, as president of the Sub-Militia Council, be called upon to submit by Order-in-Council, in as much detailed form as possible, whatever authority he may need for the expenditure of sums of money which cannot be accounted for before the Order-in-Council is possible—for the signature of the Minister of Militia and Defence; such sums to be later accounted for by the High Commissioner in due course, as required by law.

"Also that in accordance with the present practice, all appointments, nominations, promotions and any expenditure under the War Appropriations Act, be authorized by Order-in-Council on the recommendation of the Minister of Militia and Defence for Canada.

"There would thus be no confusion, but each officer concerned, whether in Canada or at the front, would have his proper function to perform.

"All would work in harmony and the best interests of the force in Canada, in England and at the front would be maintained.

"A most important point to all would be the preservation and the continuity in preserving an equality in the way of promotions in the three forces—Canada, England and the front.

Faithfully,

(Signed) SAM HUGHES.

The Right Hon. Sir Robert L. Borden,  
G.C.M.G. Prime Minister of Canada,  
Ottawa, Ontario.

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#### SIR SAM HUGHES DISOBEYS ORDERS.

Ottawa, Ont., October 31st, 1916.

"Dear General Hughes:—

"I beg to acknowledge your letter of last evening which reached me this morning. So far as I am aware you exercised the same control and direction over the forces in Great Britain during the first year as subsequently. You may recall that you visited Great Britain in the Autumn of 1914 for that purpose.

Sir Sam Told Not to Complete Arrangements Regarding Sub-Militia Council Without First Reporting to Premier.

"With reference to the consultative Sub-Militia Council which as stated in your letter you have formed, may I remind you that on the 31st of July, 1916, I sent you a cable as follows:

"When you have reached conclusion respecting your proposals for reorganization please cable them fully as they should be definitely embodied in Order-in-Council, and it would be desirable to consider them before they are actually put in operation."

"On the 7th of September, in consequence of a press despatch from London, I sent you the following message by cable:

"Extraordinary press report appeared last evening giving details of arrangements which you are said to have made with respect to the control of our forces in Great Britain. Please note my cable thirty-first July on this subject. In my judgment more effective and definite arrangements must be made for control of overseas expenditure and for direction of overseas forces. Such arrangements must be put in definite shape and embodied in an Order-in-Council. It is most undesirable that proposals contemplated should be announced in advance of consideration by Council."

"On the 8th of September I received from you a reply as follows:

"Regarding cable press report positive orders were given from beginning that not one word was to be uttered concerning proposals until finally fixed in Canada. Have analyzed (?) and at War Office, Canadian front and general headquarters all advised me