

others in dealing with a problem, such as the return of ex-soldiers to civilian life, may suggest useful and parallel methods for meeting a similar problem in Canada; but it does not follow that the methods found applicable and useful to another country can be usefully employed in Canada.

In order that the problem may be wisely discussed it is of advantage to consider the precise conditions under which Canada has put her forces in the field and on the sea. Then, guided by the experience and example of other nations and governed by a clear perception of the Canadian situation, it may be possible to outline methods applicable and adequate for Canada. Canada has a democratic form of government. By its organization and by his vote, each Canadian has his share in the direction of the nation; every Canadian is a part of the Canadian State; that State is inherent in its citizens and has no existence outside them.

War is the ultimate means by which a State insists upon a realization of its national policy. Canada is at war. Canadians are fighting, more than for any other reason, because they are determined to secure to themselves and to their children continued existence in the democratic form of government which they now enjoy.

Canadians have engaged in the war as in a common enterprise undertaken for the benefit of the State of which each is a part; they are fighting to maintain that form of government which secures to each of them a voice in the direction of his country's affairs. Therefore, each Canadian should profit, or suffer, equally with his fellows from the success, or distress, resulting from his country's engagement in the war.

Armies and navies are the implements with which nations make war. Armies and navies are formed by soldiers and sailors. Soldiers and sailors, in Canada, are citizens who have been delegated by the State to spend their whole energies in the public service. They must suffer, by reason of their service, no greater detriment than do fellow-citizens whose energies during the war have been employed in other occupations.