

## **Table of Contents**

<b>EXECUTIVE SUMMARY .....</b>	<b>1</b>
<b>I. INTRODUCTION.....</b>	<b>1</b>
<b>II. SERBS IN CROATIA.....</b>	<b>2</b>
<b>III. EASTERN SLAVONIA .....</b>	<b>4</b>
A. SECURITY PROBLEMS .....	5
B. AMNESTY AMBIGUITY .....	6
C. PROSPECTS FOR RETURNEES.....	7
<b>IV. INTERNATIONAL PRESSURE .....</b>	<b>8</b>
<b>V. THE RETURNS PROGRAMME.....</b>	<b>11</b>
A. PRESENTATION OF THE PROGRAMME TO THE SABOR .....	11
B. STATEMENTS BY MINISTERS.....	12
C. IMPLEMENTATION CONCERNS .....	13
1. <i>Legal Status</i> .....	13
2. <i>Property Legislation</i> .....	13
3. <i>Returns under the Programme</i> .....	14
4. <i>Returns to Occupied Properties</i> .....	15
5. <i>Returns to Damaged Properties</i> .....	17
6. <i>Returns of Non-Home-Owners</i> .....	19
<b>VI. CONCLUSIONS .....</b>	<b>21</b>
<b>VII. RECOMMENDATIONS .....</b>	<b>22</b>
A. RIGOROUS MONITORING .....	22
B. PROSPECTS FOR RETURNEES .....	23
C. EVALUATING PROGRESS .....	24
D. "CARROT AND STICK" .....	26

## **ANNEXES**

## ABOUT THE INTERNATIONAL CRISIS GROUP

## **LIST OF SELECTED ICG REPORTS**