On this basis, Commerce distinguished the capital lease from a typical long-term commercial loan, which was not secured in this way.

SDI asserted that any possible countervailable subsidies were extinguished by the privatization of Sidbee-Dosco. The Government of Canada expressed concerns with Commerce's privatization methodology as it was advised that the sale of Sidbee-Dosco was an arm's-length transaction and fully reflected the market value of the company's assets. According to Commerce's practice, the sale of a "business" or "productive unit" does not alter the effect of previously bestowed subsidies. A calculation is performed to measure the portion of the subsidies passed through, taking into account the sale price and previously bestowed subsidies. This approach was consistent with the Federal Circuit's decision in Saarstahl AG v. United States, 78 F.3d 1539 (Fed. Cir. 1996).

7.3 Programs Determined to be Countervailable

7.3.1 Provincial Programs

7.3.1.1 1988 Debt-to-Equity Conversion

Sidbee-Dosco received a debt-to-equity conversion from the Government of Quebee in 1988. The Quebee Industrial Development Corporation reported that a portion of Sidbee's debt was converted into Sidbee capital stock in 1988. The debt consisted of four loans provided to Sidbee during the period from 1982 to 1985, plus accrued interest. Every two years, Quebee extended the maturity date for these loans for another two years. Quebee converted four of Sidbee's debt instruments into Sidbee equity in 1988 in order to improve Sidbee-Dosco, Ine.'s economic profile. Sidbee was authorized to acquire an equivalent amount in shares of Sidbee-Dosco, Ine.

Commerce concluded that benefits to Sidbee occurred at the point when the debt instruments (i.e. loans) were converted to capital stock, given that Sidbee was not equityworthy in 1988. The conversion of debt to capital stock was considered to constitute an equity infusion inconsistent with the usual investment practice of private investors. Commerce determined the 1988 debt-to-equity conversion to be specific, because it was provided to only one enterprise, Sidbee, and was not part of a broader program. The net rate found was 0.92%.

7.3.1.2 1983-1992 Grants

Sidbee received grants from the Quebee government as compensation for expenses it incurred to finance Sidbee-Normines and its discontinued operations. Some of these grants were provided by Quebee to Sidbee with regard to the payment of interest and principal on six different loans made in the period from 1984 to 1992.