free will and imposed the fewest checks on the legitimate desires of men. Only one thing was wanting to make the American people happy and prosperous, said the President in his Inaugural Address: "a wise and frugal government, which shall restrain men from injuring one another, which shall leave them otherwise free to regulate their own pursuits of industry and improvement, and shall not take from the mouth of labor the bread it has earned." This, he believed, was the sum of good government; and this was the government which he was determined to establish. Whether government thus reduced to lowest terms would prove adequate in a world rent by war, only the future could disclose.

It was only in intimate letters and in converse with Gallatin and Madison that Jefferson revealed his real purposes. So completely did Jefferson take these two advisers into his confidence, and so loyal was their coöperation, that the Government for eight years has been described as a triumvirate almost as clearly defined as any triumvirate of Rome. Three more congenial souls certainly have never ruled a nation, for they were drawn together not merely by agreement on a common policy but by sympathetic understanding of the fundamental principles of government. Gallatin and Madison