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be considered constitutional in time of peace. If this assumption is correct it will still be necessary to seek an amendment to the British North America Act, before unemployment insurance legislation can be enacted.

It is suggested that no formal approach be made to any of the three provinces unless it has

(a) either been learned privately that all three will agree

(b) or Council has decided to proceed with an address for an amendment even if one, at least, of the provinces should fail to concur.

Obviously a formal approach to the provinces would not remain confidential. The failure of a second attempt by the government to establish unemployment insurance would have an unfortunate political effect.

J. W. P.

JWP/G