

almost certain to be inadequate, and indiscriminate charity is least of all likely to be remedial. Unemployment calls essentially for organisation, informed administration, and cooperation, whether from industries, cities, or nations, and whatever its scale, is a communal problem.

Need for permanent organisation to deal with Unemployment.

③ The third point meriting special emphasis is that unemployment is a problem which requires in some measure at least, a permanent organisation if it is to be dealt with adequately. The alternative to a permanent policy is the hasty initiation and operation of emergency policies in times of depression, when constructive or far-sighted measures are difficult both to inaugurate and to finance, besides the lack of appropriate provision when trade is relatively good.

A number of propagandists for long-period organisation have pointed to the vicious circle of what I may call "the leaky-roof complex" - "When it's not raining, there's no need for it; when it is raining, you can't mend it." They might well add that the exigencies of emergency policies encourage the view "It's always stopped raining before; it's bound to stop soon this time - and there's no need for a long-period policy." It appears, however, that the trade cycle is still with us, in spite of the War, and that recessions and depressions are likely to recur. The most we can hope for, given fundamental changes in some directions, is a substantial diminution of their magnitude. /P But apart altogether from this there is, particularly in a growing country, always some unemployment. Seasonal fluctuations - especially violent in Canada - changes in technical progress, the ebb and flow of industries, are sufficient to give rise to a substantial volume of unemployment, even if it is not composed always of the same individuals.