

participating for the first time by sending peacekeepers to Somalia.

We welcome these moves and urge both countries to do more. Other countries must also be moved to take part -- whether through encouragement, guilt or coercion.

We would also encourage the U.S. to consider a more active peacekeeping role. I recognize that the U.S. has a pre-eminent role in the world in peace enforcement, such as occurred in the defence of Kuwait -- a role no other country, certainly not my own, is in a position to play, although Canada has always proudly done its part in defence of freedom.

Nevertheless, U.S. involvement in peacekeeping would recognize the need for new kinds of "defences of freedom" in the current environment.

We have to look at peacekeeping as something more than conflict management. The concept can be stretched and moulded and applied to other needs. It may well be the best approach for dealing with ethnic and nationalistic conflicts, the greatest challenge of our decade. It may also be adapted to meet new demands, for example, in support of broad humanitarian operations.

This is indeed what is occurring now, however imperfectly, in Bosnia and Somalia. And as you are aware, peacekeeping is also under way in Cambodia, in support of a massive effort to build a democratic system and restructure the economy, as well as in the resettlement of some 250,000 refugees.

All of these operations are controversial, costly and fraught with risk. The risks to the people of these countries, in the event of failure, are obvious. The risks to the participating peacekeepers are extraordinarily high.

But there is another risk. Failure will lead to widespread disillusion with the whole idea of international co-operative security among countries needing assistance, moral suasion or strong external pressure. For them, it will mean that arming oneself is better than trusting one's neighbour. Failure will also lead to disillusion among the peoples of those countries who have shown the courage to incur the costs and risks, by funding and taking part in these complex, multifaceted UN operations.

Let me stress, then, that all of us in the international community have a stake in these ventures and must summon the political determination to ensure their success.

I recognize the inherent difficulties.