The confidence-building measures provided for in the Helsinki Final Act were a novel and ambitious start, but as they were voluntary and not verifiable, they were of limited value. It is clear that if such measures are truly to create confidence among states, they must be militarily significant, verifiable, and must include provision for challenging any state participating in the system for not carrying them out. The precise mandate for the Conference on Disarmament in Europe is intended to overcome the present deficiencies. Under the criteria specified in this mandate, confidence and security-building measures could be adopted which would cover the whole of Europe, without exception. A further advantage is that naval and air activities in the adjoining sea area and air space, which are directly linked to activities on the continent of Europe, would also be taken into consideration.

If such a regime were adopted, it could lay the basis for genuine measures of arms control and future disarmament in Europe. We must be clear about this: the transition to the disarmament stages of the Conference on Disarmament in Europe is not automatic and it is subject to scrutiny by the CSCE. The ambitious goals we have set and the inherent difficulties in achieving them means that we must progress step by step. Confidence that they are being carried out properly will be an important factor in deciding to move to a second stage.

I have also emphasized the human dimension of our endeavours here, an almost unique enterprise in an international political forum. In the area of principles, the Madrid document includes enhanced provisions on religious freedoms and breaks new ground in providing for consultations between state and religious authorities.

It also assures the right of workers freely to establish and join trade unions.

It contains an unqualified condemnation of terrorism.

There are improvements too in the area of freer contacts between our people, of wider dissemination of information and co-operation in culture and education. In particular, there is progesss in defining time limits for the processing of applications for exit visas, assuring freer access to foreign publications, and improving co-operation in culture and education. In particular, there is progress in defining time limits for the processing of applications for exit visas, assuring free access to foreign publications, and improving the working conditions for journalists. These are modest steps, but they are practical achievements which would take us further along the path to better understanding.

The document also contains provisions to convene, prior to the next follow-up meeting, two experts meetings, one on human rights and the other on human contacts. These meetings will open further the dialogue on issues of fundamental concern.

Canada is particularly pleased at the prospect of acting as host to the Meeting of Experts on Human Rights which will take place in 1985. This subject has taken on special importance in Canada following the entrenchment of human rights in our constitutional documents with consequential effect on our legal system. This meeting will review the implementation of the human rights records of the participating states and, while recognizing the different approaches to human rights, will try to reduce the