

unmistakably clear that they are to consist of representatives of *two governments* only.

There is, however, a provision in the agreement for associating other of the United Nations in the work of the Boards, as follows: "These bodies will confer with representatives of the U.S.S.R., China and such others of the United Nations as are necessary, etc."

This is the only reference, even by implication, to Canada in the agreement except a sentence of the section dealing with the Raw Materials Board, which reads: "in collaboration with others of the United Nations, work towards the best utilisation of their raw materials, etc."

On the other hand, the agreement does not purport to give any of the Boards set up authority or control over the resources of any other state than the United States and United Kingdom, without the consent of that state.

For instance, the Munitions Assignments Board, in theory at least, controls the munitions resources of Great Britain and the United States only. Canada's production is not covered.

It is most likely, however, that the Munitions Assignments Board expects to allocate the production of the U.S. *and* the whole of the British Empire — including Canadian production for Canadian use.

It is perfectly true that the Board, as at present constituted, has in theory no power to do this. In practice, however, some way will have to be found to make it possible. Canada cannot very well adopt an independent attitude on this question. The Board's activities will, therefore, doubtless cover eventually:

(1) All completed war equipment of British or U.S. standard type ordered in the U.S. by Canada.

(2) All completed War equipment manufactured in Canada whether to Canadian, British, U.S. or other order.

Present plans are that the Washington Board will allocate total production in bulk either to the U.S.A. *or* to Great Britain. The London Board will then allocate the British Empire share to the various parts of the Commonwealth.

It is on the understanding that this will be the system put into operation, that the suggestions made below with respect to Canadian representation are made.

Up to the present, the general Canadian position in respect of consultation or association with the above Boards has been obscure.

On January 28th the U.K. telegraphed proposals for machinery to ensure consultation within the Commonwealth on these matters.

These proposals seem to refer to consultation in London only and provide for Dominion Liaison with, but not membership of, the above organizations, as follows:

(a) A Service Liaison Officer or Officers from each Dominion to keep in touch with the Chiefs of Staff Organization in London, to ensure that the Dominions would be informed at an early stage of any plans that might affect them.

(b) Raw Materials — "A clearing house under a Ministerial Chair" to be set