

not computers. The second point is concerned with "forecasting". The latter is certainly no panacea and, seen in context, is simply one part of the analytical process. Nor is there very much that is new in forecasting: serious assessments from overseas missions and memoranda to ministers have always endeavoured to present advice in the light of what was thought likely to occur in future, albeit more attention is now being given to the future and to the "normative" or goal-setting aspect of forecasting. What is decisively new, however, is the determined search for better methods of analysis to deal with the complexity of international life. In addition, due to the comprehensive nature of change outlined in Chapter 1 brought about by technological civilization, it has become necessary to seek a frame of reference firmly anchored in the future.

It can thus be seen that the complete diplomat is more than the "technomat" described earlier. As Michael Donelan has noted in his interesting review of the Duncan Report, each country, beyond its commercial, financial, social and military policies, has also a foreign policy which (as stated earlier) is the sum of all of them, but on a higher level of politics.^{*} According to Donelan, what the British people want of their government in its dealings with other countries is

"a set of arrangements among the states of the world under which their chosen activities can flourish at home and abroad. These arrangements run from some which touch their daily lives more or less closely, such as social welfare, immigration, communications, commercial and monetary arrangements, to others which affect them more remotely and generally such as military agreements. But all these arrangements constitute a framework within which they get on with the business of living in contact with their fellow citizens at home and with foreigners abroad...

^{*} International Affairs, October 1969, "The Trade of Diplomacy" by Michael Donelan. The "higher level of politics" as expressed here refers to the techniques and politics of making arrangements for the regulation of life, while the "first political level" refers to the pursuit of life itself within these arrangements.