

- lish councils compared, 197-198; powers of, 198-206; administration through committees of, 237-239; power of, to remove administrative officials, 248; character of, in Boston, before 1909, 307-308; decline in caliber of, 322.
- Councilmen, method of choosing in colonial boroughs, 4.
- Courts, appointment of municipal officers by the, 217-218.
- Crime, ratio of, in cities and urban districts, 45-46.
- Croly, Herbert, *The Promise of American Life*, 383n.
- Croton aqueduct, opened in 1842, 10.
- DABNEY, C. W., "The Illiteracy of the Voting Population in the United States," 119n.
- Dallas, A. J., *Laws of the Commonwealth of Pennsylvania*, 6n.
- Dallas, Texas, rapid growth in population of, since 1911, 26; extension of commission government to, 298; use of recall in, 355.
- Dallinger, F. W., *Nominations for Elective Office*, 128n, 151.
- Death ratio in urban and rural communities, 38-41.
- Debts, increase in municipal, during period after the War, 19. *See also* Loans.
- Declaration of intention. *See* Naturalisation.
- Delaware, abolition of property qualification for voting in, 105; educational tests for voting in, 112.
- Delegation of legislative power, 84.
- Deming, H. E., *The Government of American Cities*, 79, 174n; "The Legislature in City and State," 206.
- Denver, qualification for mayor in, 215; use of direct legislation in, 329.
- Des Moines, first use of non-partisan primary in, 131; adoption of commission plan by, 298; provisions for initiative, referendum, and recall in charter of, 299-300; threatened use of recall in, 355.
- Detroit, charter of (1806), 7; educational qualification exacted from councilmen in, 189; merit system in, 276.
- Devlin, T. C., *Municipal Reform in the United States*, 379n, 385.
- Dillon, J. F., *The Law of Municipal Corporations*, 3n, 79, 80n, 81n, 85n, 86n, 87n, 97n, 98n, 101, 199n, 264, 276n, 293.
- Direct legislation, its spread in American cities, 23; effect of, on duties of electorate, 103; definition of, 321-322; reasons for the spread of, in America, 322-323; development of, 324-327; in actual operation, 329-330; conditions sought to be remedied by, 331-333; arguments in favor of, 334-339; arguments against, 339-349; general conclusions concerning, 349-350.
- Disfranchisement of voters, 115.
- Disqualifications from voting, 115.
- Dodd, W. F., *Revision and Amendment of State Constitutions*, 324n, 357.
- Dongan, Thomas, governor of New York, grants first charter of New York City (1686), 2.
- Drummond, Henry, on the making of cities, 51.
- Durand, E. D., "Council Government versus Mayor Government," 206, 236.
- Durham, John George Lambton, first Earl of, on popular responsibility of administrative officers, 239-240.
- EATON, A. M., "The Right to Local Self-Government," 79.
- Eaton, D. B., *The Government of Municipalities*, 162n, 236, 248n, 293; *Civil Service in Great Britain*, 275n.
- Education, municipal, beginnings of, 10; relative progress of, in rural and urban communities, 43-44.
- Elections, time of holding state and municipal, 22; municipal, date of holding, 139-140; places of polling at, 141; ballots used in connection with, 142-143; ballot abuses at, 143-144; desirability of shorter ballots for, 145-146; use of preferential ballots in, 147-148; order of names on ballots at, 149-150; securities against corrupt practices at, 150-151. *See also* Ballots, Municipal.
- Electorate, municipal, in America and Europe compared, 102-104; its importance, 102; in Europe and America, 103-104; history of, in America, 104-105; composition of, 105-106; organization of, in early part of nineteenth century, 104-