

meet the qualification of unemployability. Now, from what you have just stated, the veteran will have to show that he is unemployable because of his war disability. In other words, he has got to pin it down to his war disability.

The CHAIRMAN: You would accept, would you not, Mr. Green, this fact: That in practice it will be an easy thing to determine, in the great majority of cases, if a man is engaged in physical labour and his disability is for an actual amputation or physical deformity arising from service, the presumption would be so strong it would be indisputable. It would not be what you call a broad field for contention, but there will be a residual group of borderline cases which arises to plague us on every kind of legislation. That will have to be handled by regulations, do you not think?

Mr. GREEN: If this is not to be automatic then it is going to be difficult to determine that question as to whether or not his unemployability is caused by his pensionable disability. It brings you into such a wide field. For example, a man may be pensioned for bronchitis and he may have a limb made useless in an automobile accident or something of that kind. Now, in that case, would the pensioner be eligible for this supplementary allowance or would he not?

The CHAIRMAN: My own reaction is —

Mr. GREEN: I do not want your reaction, Mr. Chairman. I am asking General Burns for his clarification on the matter, because it will be his officials who are going to be the ones who will have to decide this. You are not the one who will have to decide that.

The CHAIRMAN: Do not assume that out of the blue. The deputy minister so far has not transgressed the field of policy and I am sure he never will.

The WITNESS: In the hypothetical case stated by Mr. Green, I think that the man's past employment history would be examined. The district authority which would deal with the case would have on it a doctor and a casualty rehabilitation officer and other officials. They will ask can he be employed, and if he cannot be and he is pensioned for fifty per cent say for bronchitis, that must in general, affect his unemployability. I would think in nearly all cases where the disability is a high one the man would be eligible for the supplement.

*By Mr. Green:*

Q. Well, if that is the case why not make this automatic so there will be no doubt about it because the way the vote is worded it is certainly anything but automatic. Mind you, that wording will be the test the Auditor General will apply to all these things, and in the wording of that vote the veteran must meet two conditions, he must prove he is unemployable and he must prove his pensionable disability was a major factor in making him unemployable.—A. A contributing factor.

Q. It does not say a contributing factor, it says a major factor contributing to the unemployability.—A. A major factor contributing to the unemployability.

Mr. BROOKS: Would that not be the case where the locality would enter into the picture? For example, they mention the case of a man living in the country who has lost a leg and is looking for work on roads, about the only work available in his environment. Now, he cannot do road work but if he were in some city or town he might certainly get employment as an elevator operator or in some other work of that type, but as long as he remains in the place where he is he cannot get work, and so I ask if his environment is not a factor.

The WITNESS: Consider Mr. Green's case of the man suffering from bronchitis. This might preclude him from certain indoor or industrial employment. He might be employed outdoors. Then he suffered an accident and lost an arm and thereby loses his employment. The bronchitis still keeps him from working indoors and is therefore a major factor contributing to his unemployability.