INTRODUCTION

A central and enduring feature of contemporary international relations is the "adversarial partnership" between the United States and the Soviet Union.* Thrown into a situation of bipolar confrontation after World War II, these two states have developed and deployed military capabilities on a scale unparalleled in history. They are superpowers, with respect to both their global military presence and their destructive nuclear capabilities.

Their postures as nuclear adversaries did not cause the Cold War which emerged between them in the early post-1945 period, but those postures have over the past forty years exacerbated and heightened Soviet-American distrust. Yet, in the matter of their mutual interest in security and survival these two states have, during the past two decades or so, also groped their way toward a more stable military relationship. Arms control has been a chief instrument of this quest, promising quantitative and qualitative restraints on military/technological

I wish to thank Geoffrey Pearson, John Toogood, Rychard Brûlé and other staff members at CIIPS, and Bernard Wood and other members of the Advisory Group of the North-South Institute's Middle Power Project, for their comments on an earlier draft of this paper. I would also like to thank the officials in the Arms Control and Disarmament Division of the Department of External Affairs and the delegates to the Geneva Conference on Disarmament who responded to my many queries at various stages of this project. Dacre Cole of the Historical Section of the DEA and Malcolm Spaven of the Armament and Disarmament Information Unit at the University of Sussex kindly made research materials available to me. Research for this study was made possible through the financial assistance of the Canadian Institute for International Peace and Security and the North-South Institute.