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SECRET

August 8th, 1942.

CANADA, the UNITED NATIONS, and the COMBINED BOARDS.

1. The Organization of the United Nations.

Some three weeks after the Japanese attack on Pearl Harbour the phrase "The United Nations" was invented to describe collectively the countries at war with the Axis. President Roosevelt was the inventor of the title, which was first used in the heading of the declaration signed in Washington by representatives of twenty-six countries on January 1st, 1942. By this declaration the signatories bound themselves to employ their full resources against the Axis states with which they were at war, to co-operate with each other and not to make a separate peace or armistice. All the signatories have also subscribed to the principles embodied in the Atlantic Charter. The Atlantic Charter and the Declaration of January 1st, 1942, are the only formal documents binding together all the United Nations in the war. Since January the roster of the United Nations has been increased to twenty-eight by the addition of Mexico and the Philippine Islands.

The undertakings to employ all resources in the war and to cooperate with the other governments require international organization before they can become fully effective.

There has, however, been no meeting of the representatives of these twenty-eight countries. Deeds have
been established to co-ordinate the war activities of the
United Nations. The approval of the United Nations

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