

went to the heart of the Bill. It would have killed the Bill, yet that procedural opportunity was not denied the Member.

The purpose of proposing these motions to delete was to facilitate the work of the Chair in grouping relevant subject matters. The Chair has proposed instead that in one ten-minute speech Members should cover the whole range of subjects dealt with by the motions to delete. I note the contents of the Bill are set out at the back of Bill C-9 and I have used that as the basis for the broad subject matter to be dealt with. First, we are dealing with Clause 1, which has given us an opportunity for general discussion. I suggest that be disposed of at the conclusion of debate on that motion. Clause 2 is the interpretation clause which could either be dealt with separately or possibly lumped with Clauses 3 through 11.

The second major grouping would be Clauses 12 through 19 dealing with the duties and functions of the service.

Clause 20 stands on its own. It deals with the question of the protection in law of employees of the service. It is not in any way linked to other provisions in the Bill.

Then Clauses 21 through 28 deal with warrants. I was going to break that down, but I think we could deal with them.

Clauses 29 through 33 deal with the role of the Inspector General, and I suggest they should be dealt with and voted on separately.

Clauses 34 through 40 deal with the Security Intelligence Review Committee. They should be dealt with separately.

Clauses 41 through 55 deal with a process for complaints about the activities of the service, and they could be dealt with by way of a separate motion and vote.

Then there are Clauses 56 through 61. There were no amendments proposed to those clauses but it was certainly my understanding and that of other Members that there would be an opportunity to consider them as a separate package. They deal with the enforcement of security and related offences and surely we cannot be expected to do justice to those provisions in the course of a ten-minute debate on all other elements of the legislation.

There are a couple of other groupings and I think this would adequately respond to the need for debate. The question of Clauses 56 through 61 is illustrative of my point. They in fact constitute a separate Act. They were the subject of extensive debate in committee and under the Speaker's preliminary ruling they were to be lumped in with everything else.

I do not see any difficulty grouping virtually all of the consequential amendments in Clauses 62 through 71, 73 through 78, and 87 through 92.

I submit there are just three other areas which should be grouped separately. One is Clause 72 which deals with whether or not the new service should have the power to open first-class mail. That should be the focus of separate debate.

Clauses 79 through 86 deal with proposed amendments to the Immigration Act. These should not be lumped in with a discussion of the powers and duties of the Review Committee or the question of the warrants. These amendments touch on

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the Immigration Act itself and I suggest they be dealt with separately.

Finally we have Clause 93 which would stand on its own. It deals with the very sensitive question of collective bargaining rights for employees of the service. I emphasize that that is not dealt with in any other provision. I suppose it might be grouped with those provisions in Clauses 3 through 11 dealing with the management of the service. However, I urge that it be dealt with and voted on separately.

**Mr. Speaker:** Could the Chair ask the Hon. Member if he is prepared to withdraw any of these motions to delete? Does he consider that every single motion to delete should be considered by the House?

**Mr. Robinson (Burnaby):** Mr. Speaker, if it would facilitate debate on the broad subject matters referred to, I am certainly prepared to withdraw motions to delete. The purpose of the motion was to facilitate the grouping under broad subject matters by the Chair. If it would assist the Chair in permitting grouping of this nature, I would be quite prepared to attempt to review the provisions and remove motions to delete under each of those subject headings. I have no difficulty with that proposal whatsoever.

**Mr. Speaker:** Perhaps the Hon. Member could communicate with the Table officers and at the appropriate time it might be considered. It appears to the Chair from a preliminary examination that many of the clauses are subject to amendment and also the Hon. Member's deleting. The Chair is simply calling the attention of the Hon. Member to whether it is necessary for the motion for deletion, for his purposes to be considered in every case. That is a matter for the Hon. Member to weigh.

The Hon. Member has not concluded his remarks?

● (1700)

**Mr. Robinson (Burnaby):** No, Mr. Speaker, I was dealing with the first point. As I have indicated, I am quite prepared to be flexible with respect to the question of the motions to delete. My primary concern is that there must be an opportunity for reasonable debate on the broad subject matter referred to in the legislation.

I note that there are a couple of relevant citations. Section 787 of *Beauchesne*, which refers to report stage, reads as follows:

In general, the report stage of a public bill is one of reconsideration of events that have taken place in committee. The consideration of a bill is now a more formal repetition of the committee stage with the applicable rules of debate which are proper when the Speaker is in the Chair. Although amendments which were rejected in committee and amendments attempting to restore the original text of the bill may be proposed, the Speaker's power of selection of motions in amendment is a check upon the excessive repetition of debates—

That is precisely the point that we are attempting to address here. We do not want to repeat clause by clause study. I suggest, Mr. Speaker, that the grouping which I have put forward would facilitate the discussion of the broad subject matter of the legislation, which is the purpose—