The disagreement on this point would appear to underline the necessity for the international community to be open and explicit on all points, so that no opportunity can be afforded for individual commitments by Croatian officials to be disowned by others. The Ministry of Reconstruction and Development assured ICG that efforts would be made, where possible, to find accommodation for returnees who did not have their own property. However, no guarantees have been offered. According to the UNHCR, there are four possible ways of providing for returnees who have lost occupancy rights: if their previous accommodation is vacant, they should be able to return there; other available social housing could be made available; alternative accommodation could be found by the Real Estate Agency (APN); temporary accommodation could be provided in collective centres. The UNHCR stresses that it should be clear that if the fourth option was offered, it would only be a short-term solution.