Canada's Claim

by an American Paper.

The Alaskan Boundary Question Summarized for Their Benefit.

The Chicago Tribune Interviews the Canadian Minister of Justice.

The Exact Facts of the Situation Upon Which Canada Bases Her Claims.

The following is perhaps the most complete summary of the Alaska boundary question yet put before the public-certainly before the American public. It is reproduced from the Chicago Tribune, in which it appeared as a special dispatch to that newspaper from Ottawa. It has been widely copied throughout the United States and cannot fail to have an informing and enlightening effect on the American people, who have not hitherto seen Canada's case presented.

Ottawa, Ont., Aug. 15.—David Mills, Minister of Justice, the constitutional legal adviser of the government of Canada, has prepared for the Tribune a statement of the present phases of the points in discussion between the United States and Canada regarding the Alaskan boundary. In it the minister has dealt at considerable length on matters which are entirely new to most American readers and which will undoubtedly arouse great interest throughout the United States. Here is Mr. Mills' statement:

'You ask me to state the Canadian view of the Alaskan boundary dispute. I shall not in endeavoring to meet your wishes claim to do more than express my own views upon the subject. I may say to you that already correspondents connected with two New York journals made a similar request a short time ago, but it was during the midst of the session, when I had but a few moments at my disposal, and in my conversations with them I could do no more than outline my opinions upon the subject and point out in what respect we, on this side of the border, dissented from the contention of the United States. I notice that the brief statement of my opinions was not favorably received or carefully considered by some of your citizens.

"In discussing the speech made in the House of Commons by the leader of the Conservative party, Sir Charles Tupper, it was stated by some Washington correspondents of the New York and Philadelphia press that it was hard to explain his information, and that I seemed to be still more ignorant than Sir Charles Tupper. The natural inference from this kind of criticism is that every opinion at variance with the contentions that have been put forward in your country, and which for the most part, meets with favor in your press, is quite undeserving of serious The impres upon my mind is that vehement assertion and frequent repetitions are to supersede careful investigation of the facts and the legitimate conclusions to be drawn from them.

COMPLAINT AGAINST AMERICANS "This Alaskan boundary question was discussed by the joint commission of the two countries. No conclusion, it seems, was reached. The proceedings were secret. It was stated that the commissioners had referred the ques-tion to their respective governments. This was all that for some time was disclosed to the public, but no sooner was the statement bruited abroad that the matter was being discussed by Lord Salisbury and Mr. Choate than telegraphic dispatches were sent from Washington to New York journals and thence to the London newspapers in which the Canadian members of the commission and the Canadian government were described as men who were ill-informed, obstinate and greedy, refusing to agree to an arbitration in respect to the disputed boundary without first obtaining from the United States a cession of territory to which they could, in reason, make no claim and which undoubtedly belonged to our

"Everyone who has read the protocol on this part of the negotiations, which, I understand, was published to prevent the persistent repetition of these misrepresentations, now knows how unfounded they were. The attempt was made to prejudice the case of this country by misstating its position. It was announced by the New York and Washington correspondents of London newspapers that the commissioners of the United States desired arbitration and that the Canadian members of the commission stood in the way. This misstatement was for a time daily repeated. It was published in the Canadian and English newspapers as well as in those of the United States. The attitude of the respective parties was carefully concealed, and the impression sought to be made, and for a time, not without success, that the demands of

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Put Before the American People | the Canadian commissioners were most unreasonable. It was not until the proctocols upon the subject were pubished in England and in this country that the public became aware of the gross injustice that was being done us. When the publication was made it was seen that we were willing either to arbitrate or compromise. Our representaltives had offered to accept a compromise which would permit us to re-tain so much of the disputed country as would afford a means of access to our possessions in the interior. Our geographical position is such that the disputed territory is of immensely greater consequence to us than to you.

ATTITUDE ON SEALING. "It is well to bear in mind that the controversies have arisen between the Americans and us in respect to the possessions which you aquired from Russia upon our northern border. In one you claimed that that part of the Pacific Ocean known in recent years as Behring Sea, and which borders upon the Aleutian Islands, which Russia ceded to you along with her possessions upon this continent, was part of your acquisition, and so the fur-bearing seals found in its waters were your exclusive property. Sometimes you contended that it was a mere clausum; sometimes you said this was not your contention, but you claimed to exercise upon the high seas in times of peace rights which belong to a state only in times of war, and you con-tended that our people in pursuit of a legitimate vocation upon the high seas, were guilty of a crime only a little less atrocious than piracy, and so the killing of seals in the Pacific Ocean by Canadian seal hunters was claimed to be the destruction of wild animals that were the property of the United States. "We find it difficult to understand how any public man could have persuaded himself that there was any merit in this contention. The muni-cipal law of the United States can have no force outside of the territories of the republic, except on board a ship sailing under the United States flag. The courts of the United States have held that a man standing on board a United States ship and shooting a man in a boat at the Society Islands was not amenable to the laws of the United States, as the murder which was com-mitted was beyond the jurisdiction of the republic. I daresay that this was, in strict law, a proper decision, but how then could Canadians on board a Canadian vessel, under the British flag, upon the high seas, be amenable to the municipal laws of the United

SEIZURES AND IMPRISONMENT.

"Your government assumed that they were. It authorized the seizure of Canadian vessels upon the high seas under the authority of your municipal law, to which they owed no subjection, and where international law alone prevails. These vessels were confiscated. The men on board were imprisoned, and when they were discharged it was far away form home, and without the means neccessary to enable them to return. We felt that the action of your government was a violent encroachment upon the municipal rights of Canadians that were wrongfully subjected ing company known as the Northwest to your authority. It was a violation trading Company, had also explored of those settled principles of international law for which on many occasions the United States had conspicutions the United States had conspicutions the United States had conspicutions the two Henrys, Sir Alexander Machine Teach of the two Henrys and the two Henrys tional law for which on many occavariance with the contention of the kenzle, Fraser, McLeod, and others. United States in her controversy with Russia between 1821 and 1824 in respect Arctic Ocean to the Gulf of California. variance with the contention of the to an exclusive sovereignty over these same waters.

"The contention of your government we thought wholly untenable. We beyond the mountains thought the principles of public law agents in their employ. applicable to the case were too clear to admit of controvery. I do not know of any foreign jurist who took your Yet, unreasonable as we thought your pretensions were, they went to arbitration. Erroneous as we thought the doctrine set up by Mr. Blaine and others to be, we did not refuse to arbitrate. The question went to an international tribunal that was certainly not biased in our favor, and our contention in that matter was upheld. Why, then, should the United States in this secound branch of the controversy hesitate to refer the question, since we cannot agree to compromise, to a tribunal of this character?

CONTENDS FOR ARBITRATION. "It may be that the government of the United States has persuaded itsself that our contention is untenable; that the boundary line should not be placed where we say under the convention of St. Petersburg it should be drawn. But the United States, like ourselves, is an interested party, and its government ought not, either wholly or in part, to undertake to decide the question in dispute, before the reference is made, nor refuse to have the contention put forward by us and by them submitted to a competent and impartial tribunal of adjudication.

"If, in the opinion of your government, your contention is well founded, and if it believes it best comports with the terms of the convention of 1825, it will be enabled to establish that fact before an international tribunal, and if such a tribunal agrees with your contention we must bow to its decision, but should it be found that our contention is well founded, the government of the United States ought to be equally ready to acquiesce. There is 1 the citizens and subjects of the high neither reason nor justice in suggesting a reference of a matter upon which we cannot agree to a tribunal that is not permitted to consider the whole question, and to locate the boundary in conformity with the terms of the con-

vention of 1825. WANT HARBOR ON LYNN INLET. "As I understand the protocols upon this subject they show that we contend that the boundary line as set out in the convention crosses the Lynn Inlet not far from the ocean, being drawn from the crest of the mountains on one side! to the crest of the mountains on the opposite side. The government of the United States dissents from this view and maintains that the boundary passes around the head of the inlet. Now, what efforts do the protocols show were made to reach a solution? We were of opinion that there were two ways in which this difference might be amicably adjusted, by a compromise or by reference to a properly constituted tribunal. We offered to compromise. We contended that Dyea and Skaguay are built in Canadian territory. They are the natural seaports from which access, at the present time, can be had into our Yukon country, where we have a mining population of 30,000. The possession of the inlet is of great consequence to us. It is of little importance to you.

"As a compromise we offered to leave Dyea and Skaguary in programs."

Dyea and Skrguay in your possession if you assented to our retaining Pyra-mid Harbor, which would afford to us

the territory in dispute at that point. It would have made the Lynn Inlet a common water. This proposal your representatives declined. The proposal was then made to you to refer the question to arbitration in order to as dispatch to an American minister, Mr. Middleton, in July, 1823, says: certain the boundary fixed by the convention, and this also you have declined. Why? There would seem to be but one answer-because you are in possession of territory that is rightfully ours. If under the convention of St. Petersburg you think you can right-fully claim the Lynn Inlet, why should not the matter have gone to arbitra-ANSWERS CHARGES OF OBSTIN-

ACY.

"It is said that this disputed boundary should be dealt with on principles recognized by diplomatists and not on those which govern the actions of attorneys. I admit it. We did so proceed when we offered to compromise the dispute and leave Dyea and Skaguay in your possession. We did so when we offered to ascertain the legal boundary by a properly constituted independent tribunal. We did so when we offered to qualify our extreme right by the rule adopted in the Venezuelan arbitration. This statement of facts is our answer to the charge of obstinacy. Our obstinacy consists in this-that we object to the surrender of everything that is in controversy between us.

"Since you have been good enough to ask me my opinion upon the subject let me ask your readers to carefully compare these offered concessions on our part with the concession which your government is willing to make. What was it? Nothing beyond this that it would grant to us the liberty to build a highway in a territory behind the coast range of mountains, beyond which, under the convention, you have no right to go, upon condition that we admitted that the harbor from which we started, and the country through which our road ran, was under the sovereignty of the United States. Compare the two concessions and let them candidly say which of us is most open to the charge of being unreasonably obstinate. DESIRE FOR FRIENDLY RELA-

TIONS.

"We are most desirous of a fair set-tlement. The people of the United States are our neighbors and we are theirs. It is to the advantage of both countries that a feeling of friendship and mutual good will should prevail among the people of each towards the other, but this most desirable object is not promoted by one country appropriating to itself the territory which rightfully belongs to the other.

"I have referred to the question of boundary at the Lynn Inlet, which is the place most prominently brought forward in the controversy, but in order to understand the treaty and the proper location of the limitary line separating the American territory acquired from Russia from this country, it is necessary to give some attention to the historical circumstances out of which that treaty was negotiated be-tween Great Britain and Russia. Disputes had arisen between the government of the United Kingdom and the Emperor of Russia in regard to the extent of their respective possessions upon the northwest coast of this continent. The Russians had visited the country. They had explored the coast at least as far south as the 54th de-gree of north latitude. They had established fishing and trading stations upon the coast. The Canadian traders, who had been organized into a fur trad-They had established numerous trading posts within the Pacific slope. At the beginning of this century they had beyond the mountains at least 700

"It was upon their explorations and discoveries that the British government relied for the maintenance if its title to the country. It is a well recognized rule of English law that a British subject carries with him into a derelict country both the laws of his country and sovereignty of his king. EASY SETTLEMENT WITH RUSSIA

"When the question of boundary came up to be discussed between the representatives of the Emperor of Russia and the King of England there was not much difficulty in arriving at an agreement, because the Russians had visited the coast for the purpose of fishing and of trading with the Indians. They had no desire to undertake the extension of their dominions into the interior. They had at the time no resources in the country for the purpose. The English, by the treaty, were left in the possession of nearly the whole country. Russia was confined to a narrow fringe upon the shore. Before this treaty was made the United States had acquired north of the 42nd degree of latitude whatever rights Spain pos-sessed upon the coast. Between the United States and Great Britain a convention had been entered into which established a modus vivendi between them, by which each bound itself not to interfere with the settlements of the other, but the question as to their territorial rights under the convention was left untouched.

"In 1824 the United States made a treaty with Russia, which is modeled on the plan of the one which had prevlously been entered into by the United Kingdom and the United States. This convention between the United States and Russia did not undertake to de-fine any territorial limits. By article contracting parties agree that neither will disturb or restrain the other navigating or fishing in these waters, or in the liberty of resorting to the coast to trade with the natives. But where any part of the coast is in actual ocupation of the one resort shall not be had to it by the other for the purpose of trading with the natives. article 2 non-intercourse by the one with the settlements of the other is mutually agreed to except by the permission of the governor or commandant of the place. The United States agreed that it would form no settlement north of 54 degrees 40 minutes of north and Russia agreed to form no settlement south of that parallel. They further agreed that for a period of ten years the ships of both powers and the ships which belong to the citizens and subjects of each might, without hindrance, frequent the interior seas, gulfs, harbors and creeks upon the coast mentioned in the preceding article. Here there was no division of territory between the parties. There was modus vivendi provided by which the United States agreed not to exclude Russian vessels from the interior seas, gulfs, etc., south of 54 degrees 40 minutes, and Russia not exclude United States vessels from like waters north of that parallel.

ENGLAND THEN A CLAIMANT. "The United States government knew at the time this convention was made that the government of Great Britain

Middleton, in July, 1823, says:

"From the tener of the ukase of the 14th of September, 1821, the pre-tensions of the imperial government extend to an exclusive territorial juris-diction from 43° of north latitude on the Asiatic coast, to 51° north latitude on the western coast of the American continent, and the Russians assume the right of interdicting the navigation and fishing of all other nations to the extent of 100 miles from the whole of that coast. The United States can admit no part of these claims. Their right of navigation and of fishing is perfect and has been in constant exercise from the earliest times after the peace of 1783, subject only to the ordinary exceptions and exclusions of the territorial jurisdiction which, so far as Russian rights are concerned, are confined to certain islands north of the 55th degree of latitude and have no existence on the continent of America.

"There is nothing in the treaty of 1824 inconsistent with the contention which Mr. Adams put forward in this communication, and so we find that Mr. Adams. in his letter of instructions to Mr. Middleton, took the ground that the exclusive right of Spain to any portion of the American continent had been terminated by the successful revolution of her colonists and by her treaty stipulations with the United States. Mr. Adams practically maintained that the entire continent of America cas closed against any further establishment of any European power; that North America consisted of the colonial possessions of the United Kingdom and of independent republics, and so there was no further room for acquisition, and he argued that the necessary consequence of this state of things was that the American continent henceforth would no longer be subject to colonization MONROE DOCTRINE IS SET FORTH

"A few months later the celebrated mesage of President Monroe set out two propositions, the one against the attempt of the Holy Alliance to inter-fere with the independence of the Spanish American States and the other declaring that no part of the American continent is to be considered as subject to colonization by any European power. It is clear that this second proposition was intended as a denial of the rights of Russia to acquire territory on the continent of North America. Mr. Adams conceded that Russia had possession of certain islands, but he de-nied altogether that she had any right to territory upon the continent. Mr. Adams was conversant with the ex-plorations of MacKenzle and others associated with the Northwest company, and his position was that the terri-tories which did not belong to the United States by virtue of her treaty with Spain and by the explorations of Lewis and Clarke were under the jurisdiction of Great Britain, and so the treaty of 1824 with Russia was not one for the mutual recognition of territorial sovereignty on the part of either party.
"These facts are important to bear

in mind in the interpretation of the treaty which was subsequently negotiated and ratified between his Britannic Majesty and the Emperor of Russia. There is this marked difference between the convention entered into between Great Britain and Russia in February, 1825, and the convention of the previous year between the United States and the Emperor of Russia—the convention between his Britannic Ma-jesty and the Emperor was a convendividing territory and settling a bounda boundary between territories to Britain and territories Was conceded that Russia had valid claim. The territories south of 54 degrees 40 minutes were territories that were still in controversy between Great Britain and the United States. "The first article of this convention declares, wholly contrary to the action and contention of the government of United States in reference to Bering Sea, that the subjects of the high contracting parties shall not be troubled or molested in any part of the ocean commonly called the Pacific Ocean, either in navigating the same, in fishing therein, or in landing on the

coast in parts not already occupied to trade with the natives. "Article 2 provides that in order to prevent the right of navigating and fishing exercised upon the ocean by the subjects of the high contracting parties from becoming a pretext for illicit commerce, they mutually agree that subjects of his Britannic Majesty shall not land at any place where there is a Russian establishment without the permission of the governor or commendant and that Russian subjects shall not land without permission at any British establishment on the northwest coast. Under these articles the freedom of navigation is recognized.

DEMARCATION OF BOUNDARY. "Articles 3 and 4 provide for the demarcation of the boundary which is to separate the territories of the one from the teritories of the other. Here are these articles:

"'Article 3. The line of demarcation between the possessions of the high contracting parties upon the coast of the continent and the islands of America to the northwest shall be drawn in the manner following: Commencing from the southernmost point of the island called Prince of Wales Island, land called Prince of Wales Island, which point lies in the parallel of 54 degrees 40 minutes north latitude, and between the 131st and the 133rd degrees of west longitude (meridian Greenwich), the said line shall ascend to the north along the channel called Portland Channel as far as the point of the continent where it strikes the 56th degree of north latitude; from this last mentioned point the line of demarcamentioned point the line of demarca-tion shall follow the summit of the mountains situated parallel to the coast as far as the point of intersection of the 141st degree of west longitude of the east meridian; and finally from the said point of intersection, the said meridian line of the 141st degree, in its prolongation as far as the frozen ocean, shall form a limit between the Russian and British possessions on the contin-

ent of America on the northwest.

"'Article 4. With reference to the line of demarkation laid down in the preceding article it is understood:
"First—That the island called
Prince of Wales Island shall belong wholly to Russia.

"Second-That whenever the summit of the mountains which extend in a direction parallel to the coast from the 56th degree of north latitude to the point of intersection of the 141st degree of west longitude shall prove to be at the distance of more than ten marine leagues from the ocean, the limit between the British possessions and the line of coast which is to belong to Russia as above mentioned shall be formed by a line parallel to the wind-ings of the coast, and which shall never exceed the distance of ten marine leagues therefrom."

CLAIMS INACCURACY OF DES-

CRIPTION. "It will be seen that the starting point is the southernmost point of the island called Prince of Wales Island, which lies in 54 degrees 40 minutes mid Harbor, which would afford to us a highway into the interior through our own country. This compromise would have left you the greater portion of Russia to the sovereignty of the country.

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