But we are learning now that security must be co-operative, that the security of one side is not increased if it is purchased at the expense of the other. We are learning that security lies in building confidence, not armies and arguments.

Peacekeeping has a new role in that new notion of security. Peacekeeping in the future must anticipate as well as react. It must deal with the causes of conflict and not just their symptoms. It must build peace, and not simply keep it.

Much of Canadian foreign policy is about building peace. Verification, in which Canada is a world leader, is about building peace. Confidence-building measures, where we have taken the lead at the CSCE and where we are making modest proposals in the North Pacific, is about building peace. Official Development Assistance, designed to build prosperity and opportunity, is about building peace. Support for human rights and democratic development is about giving societies and individuals the instruments of prosperity and freedom, instruments which, when denied, cause conflict. That is about building peace. And support for more open markets — whether at the GATT or through co-operation with our partners in Asia or through the Free Trade Agreement — is about preventing conflict over commerce, conflict which in the past has led to wars. That, too, is about building peace.

The approach Canada has taken abroad is the approach the world needs. We are committed to that approach because we depend on an order which we cannot impose. Today that is reality for everyone. Interdependence is no longer a slogan; it is a description. Countries that are interdependent cannot pretend that they are not. And problems which are interdependent cannot be solved separately.

I started with the Gulf and I want to conclude with it. The same hopeful forces which are shaping a new future for peacekeeping are behind the world's response to the Gulf. That too is a result of the new international consensus, the new collective will, the new belief in international order. What the world is doing in the Gulf is not departing from the UN Charter. It is returning to it. Returning to the notion that peace should not only be kept, but made. Returning to the notion that the best guarantee of peace is the guarantee that war will not be accepted. That guarantee poses risks and dangers and new responsibilities. That is the responsibility of international order. It is a burden worth bearing. That is what Canadian foreign policy is all about.