

The error is precisely similar in respect to the operation of this law as respects the oneness of the relationship that exists between industry and the community. Industries there are that possess all that can be desired in the way of markets and materials, of invested capital, skilful management and efficient labor, and yet find themselves incapable of making dividends. The explanation may be wholly without the industry; and may be due to a disregard of law and order in the state, or to its unsettled policies, or to the continuous interference of outside influences, or to all three combined. Similarly, a community enjoying the most perfect order, and whose citizens have the utmost respect for authority, whose policies are stable and which is but little affected by outside influences, may suddenly find its whole existence thrown into a state of confusion, the very lives of its citizens imperilled, not because of any quarrel between itself and the industries which it has fostered and permitted to grow up in its midst, but because of differences between the parties engaged in industry, knowledge of which it has not even possessed until the moment of the rupture. England and the United States have both witnessed the perils of this intimacy between industry and the communities in which industry is carried on. As respects their mines and their railroads the entire population of both countries has more than once been obliged to endure the paralysis of fear, and a considerable percentage of it actual suffering, through no fault of its own other than that of failing to recognize and to make due provision for the unfailing operation of a law whose boundaries are coterminous with those of the communities over which industry is carried on.