

exists. The fact that cotton is growing in the fields does not mean that mankind without further effort can expect to have an adequate supply of cotton cloth. Many agricultural and industrial processes separate raw cotton from finished cloth, and they are carried to a successful conclusion only because we want cloth and are prepared to do the work necessary to get it.

We can surely draw a lesson from these analogies: not the lesson that the United Nations should be given up as a hopeless case, but that we should be prepared to use it to the limit of its possibilities, at the same time accepting the fact that, in present circumstances, those possibilities have limits. In just the same way as we have accepted the ultimate objectives of the International Trade Organization while acknowledging that at this moment there are other special measures necessary, too so it seems to me we should continue to accept the ultimate objectives of the United Nations while acknowledging that, at the present time, other special measures may also be necessary.

It seems especially true in the field of international security that we must be prepared to accept in the United Nations, at least as an interim measure, the possible rather than the ultimately desirable. We must be prepared, for the time being, to do with half a loaf, or, in other words, to begin building up the fabric of international security where and how it is possible to build it and in co-operation with those of like mind. In addition to our Commonwealth association, we have with the United States, as you know, the closest and most cordial relations for our mutual defence. The Permanent Joint Board on Defence has now been in existence for eight years. Recently the United Kingdom, France, Belgium, The Netherlands and Luxembourg signed a treaty in Brussels which is more than a military alliance directed against a possible aggressor from the East. It seeks to mobilize the moral as well as the military and economic resources of Western Europe. It seeks to restrain the aggressive forces of Communism, not by a Maginot Line, but by building up in the liberal, democratic and Christian states of Western Europe a dynamic counter-attraction to Communism.

Neither the Canadian arrangements with the United States for co-operation in defence, nor the Brussels Treaty, is contrary to or in conflict with the obligations assumed under the Charter of the United Nations, which makes specific provision in Article 51 for collective self-defence. If I may again return to the analogy stressed earlier in this talk, they are in principle not unlike the General Agreement on Tariffs and Trade: a group of like-minded countries undertakes to apply measures of co-operation and mutual assistance which, it is to be hoped, will eventually receive more general acceptance.

Just as this International Trade Fair - the first to be held in North America - symbolizes the newly expanded responsibilities and importance of Canada as a trading and industrial nation, so our deep interest and concern in the achievement of world security through international co-operation is one of the inescapable consequences of our geographical position in a globe living under the shadow of air-borne atomic weapons. Just as Canadian resources and economic achievements have inevitably made Canada a lynch pin of the war effort during the last two world conflicts so now our geographical position athwart the great circle routes of air navigation between the United States and the U.S.S.R. has thrust us full into the centre of the international political arena. That is a heavy responsibility for a nation of twelve and a half million people, living in a country whose total land and water area is more than three and a half million square miles - little smaller than the entire European continent - and extends over 48 degrees of latitude and 84 degrees of longitude. We cannot do very much alone. We cannot, in the present unhappy state of international politics, expect the United Nations to do very much for us. But we can make our own, most vital

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