

in a formal complaint for determining the status of the persons concerned and further action, if any, under Article 21. Similar enquiries under Article 21 will continue in the 1965 pending cases and other prisoners in jails in the south claimed as civilian internees by the P.A.V.N.

CHAPTER V.

POLITICAL AND ADMINISTRATIVE MEASURES IN THE TWO REGROUPING ZONES AND DEMOCRATIC FREEDOMS UNDER ARTICLES 14(c) AND (d).

13. As the essential purpose of the Agreement in Viet-Nam was to settle military questions with a view to ending hostilities and to regroup the forces of the two parties to the Agreement in each regrouping zone south and north of the provisional demarcation line, Article 14 of the Agreement provided for political and administrative measures in the two regrouping zones "pending general elections which will bring about the unification of Viet-Nam". The same Article provided for establishment of stable peaceful conditions and renunciation of old hostilities by each party undertaking under Article 14(c) "to refrain from any reprisals or discrimination against persons or organizations on account of their activities during the hostilities and to guarantee their democratic liberties" and also provided for freedom from fear by allowing those who, in spite of the undertaking given by the parties under Article 14(c), felt like changing the zone of their residence by giving them freedom of movement to go to the zone of their choice under Article 14(d) until the movement of troops into the regrouping zones was completed.

14. As outlined in Chapter III, regroupment of the forces of the two sides north and south of the provisional demarcation line was completed within the 300 day period and the civil administration of the parties concerned had been established in the regroupment areas in accordance with Article 14(a). The extent to which the parties to the Agreement have discharged their obligations under Article 14(c) to refrain from reprisals and discrimination and under Article 14(d) to give facilities to those who wish to go and live in the zone assigned to the other party have been reviewed in Chapter V of the first three Interim Reports. While the obligation under Article 14(c) is a continuing commitment undertaken by the parties, the undertaking to give facilities for movement under Article 14(d) was limited to the 300 day period and the following paragraphs give the performance of each party under these Articles including extension up to the 20th July of facilities under Article 14(d) up to and inclusive of 10th August 1955.

15. In view of Articles 28 and 29 which put the responsibility for the execution of the Agreement on the parties and the responsibility for control and supervision of this execution on the International Commission, the extent of implementation reported below is based on specific areas and specific cases where investigations were carried out by the Commission in discharge of its responsibility of control and supervision. While this gives a general idea as to the extent of implementation of these articles of the Agreement throughout Viet-Nam, it must be admitted that there have been substantial areas in Viet-Nam where the Commission has not carried out detailed investigations. The Commission cannot therefore say that, except for the cases mentioned in the following paragraphs, there have been no reprisals or discrimination under Article 14(c) or that everyone, with the exception of those mentioned