

might sometimes better be described. Lloyd N. Cutler, Counsel to President Carter, analyzes this framework in an article in the most recent issue of Foreign Affairs, in the light of the failure of his own efforts to get the SALT II treaty through Congress. He writes as follows:

"A particular shortcoming in need of a remedy is the structural inability of our government to propose, legislate and administer a balanced programme for governing The separation of powers between the legislative and executive branches, whatever its merits in 1793, has become a structure that almost guarantees stalemate today."

Mr. Cutler has dual qualifications to support his reaching this conclusion. In addition to his association with SALT II, he was the U.S. negotiator for the two east coast agreements with Canada, which continue to keep SALT II company in the limbo of the U.S. Senate.

I already gave you my happy ending a minute ago -- which is sure proof that I have gone on too long. I cannot end, however, on the note of stalemate evoked by Mr. Cutler. But since I do not have the temerity