

Role to play for the nonaligned despite group's unwieldy nature

Post-Algiers assessment

By Godfrey Morrison

The 1973 Middle East War may have curtailed motoring in Western Europe, worsened the energy crisis in North America and made more likely a recession in international trade in 1974, but it did have its beneficiaries. Perhaps the most unlikely of these was that vague group of nations, or "movement", many of whose members had started to despair — nonalignment.

When the kings, presidents and other delegates from more than 70 countries trooped wearily away from the fourth summit meeting of nonaligned nations in Algiers last September, few actually expected that much in the way of practical results would follow from their deliberations. Certainly, few expected that many nonaligned states would act on the conference's call that member states should take individual and collective political and economic measures against Israel.

Yet, a few weeks later, when fighting between Israel and the Arabs started once again, almost all the states of black Africa severed diplomatic relations with Israel. Not that this series of decisions was solely the result of post-Algiers nonaligned solidarity — far from it. Other factors, such as a growing feeling that Israel was no longer searching as earnestly as it should for a peaceful settlement with the Arabs (not to mention the blandishments of Libyan President Muammar Gaddafi's cheque-book), played their part. But the fact that the Africans had acted as they did suggested at least a certain degree of Third World solidarity. Events that followed



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suggest that this solidarity, which amounts to little more than a vague feeling of shared powerlessness in the face of superpowers and the industrialized countries, is a factor that will play an increasing role in international politics in the next few years.

Riddled with contradictions

In severely logical terms, the nonaligned movement as currently constituted is riddled with contradictions. It is ideologically cumbersome, has little ideological "cement", and, at its last summit meeting, failed to carry out the agenda and program it had set itself.

It has been suggested that, when a political movement tries to define itself precisely, the very attempt is a sign that the organization is dying. This may not be true, but what is certain is that to try to define a movement too closely can sometimes kill it — or at least impair its effectiveness. At Algiers, there were suggestions that nonalignment should be provided, like the United Nations or the Organization of African Unity, with a charter and that its aims, qualifications for membership and so on should be precisely defined.

That this suggestion was not followed up was owing partly to the difficulties involved, partly to lack of time, partly to the realization, by at least some of the delegations, that the attempt, if seriously embarked upon, would break up the grouping. Nonalignment's current institutional difficulties are, paradoxically, very largely the result of the movement's success in attracting adherents. At its first summit meeting, in Belgrade in 1961, there were only 24 members, but now there are more than 70, thanks largely to the flood of African nations gaining independence in the past few years.

Ideologically and strategically the movement is very different. Nonalignment's first conference at the height of the Vietnam War, when it was clear that even a miscalculation by NATO or the W