

to take Canada seriously, as a "full-scope" partner, if we take a comprehensive approach to our economic relations.

### 3. The Diversity of Responses

Broadly speaking, Canada's objectives with respect to Zone 1 countries and the very poor in Zone 2 reflect the desire of Canadians to help the less fortunate and Canadians' strong sense of social justice. With respect to Zone 2, the focus more generally is on our interest in promoting prosperity and employment underpinned by the growing need to protect the environment.<sup>22</sup> By tackling key threats to human security such as the grass-roots abuse of human rights, disease and population growth in Zone 1 countries and by working with Zone 2 countries to promote prosperity objectives and environmental cooperation, Canada can contribute to overall global security. The fact is that Canada can draw on a wide range of possible programmes and measures in order to achieve our objectives in light of the quite different challenges presented by Zone 1 and Zone 2 countries.

These possible responses include tools such as:

- (a) Grants to Canadian NGOs for activity with a focus on direct, basic human development and the strengthening of structures that underpin political and civil rights at the grass-roots in cooperation with local counterpart organizations.
- (b) The Canada Fund managed by Canadian Heads of Mission to provide seed-funding to local NGOs in their countries of accreditation to encourage grass-roots development among the poorest.
- (c) Emergency relief, including food aid.
- (d) Government-to-government assistance programmes both bilateral and indirectly through multilateral financial institutions that cover the most fundamental components of development consistent with Canadian values, including particularly basic human needs activities where appropriate (e.g., primary education; basic preventive health care - including family planning and particularly in rural areas; greater food self-

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<sup>22</sup> These objectives are developed more fully in *Canada in the World*.