

WE ARE DISAPPOINTED, HOWEVER, THAT A FEW STATES HAVE REFUSED TO TAKE THE POSITIVE AND CONSTRUCTIVE ATTITUDE REQUIRED TO REMOVE A BACKLOG OF FAMILY REUNIFICATION CASES. IT IS PUZZLING AND DISAPPOINTING THAT IN THE CASE OF THE SOVIET UNION, FAR MORE PEOPLE CAME FROM THERE TO CANADA FOR FAMILY REUNIFICATION BEFORE THE HELSINKI FINAL ACT THAN COME NOW, ALTHOUGH THE INTEREST OF FAMILIES IN ACHIEVING REUNIFICATION REMAINS HIGH. THIS POINTS TO AN INCREASINGLY RESTRICTIVE SOVIET POLICY TOWARDS EMIGRATION IN THE CONTEXT OF FAMILY REUNIFICATION.

ALL THE PARTICIPATING STATES HAVE A RESPONSIBILITY TO FACILITATE AND PROMOTE HUMAN CONTACTS. NONE OF US MAY BE ENTIRELY FREE OF FAULT IN OUR EFFORTS TO DO SO. I AM COMPELLED TO SUGGEST, HOWEVER, THAT A PARTICULAR RESPONSIBILITY FALLS ON THE SOVIET UNION. IT IS A STATE OF GREAT INFLUENCE, A LEADER AND EXEMPLAR OF THE WARSAW PACT COUNTRIES, AND AN ESSENTIAL PARTNER IN THE CSCE PROCESS, BUT DISAPPOINTINGLY, THE COUNTRY WHICH, IN OUR EXPERIENCE, HAS BEEN THE LEAST RESPONSIVE TO THOSE PROVISIONS OF THE HELSINKI FINAL ACT AND OF THE MADRID CONCLUDING DOCUMENT WHICH PERTAIN TO HUMAN CONTACTS. THAT JUDGMENT WOULD BE CAUSE TO INSPIRE CONSIDERABLE PESSIMISM ABOUT FUTURE PROGRESS IN THIS AREA, BUT OUR HOPES HAVE BEEN RAISED BY THE RECENT STATEMENT OF GENERAL SECRETARY GORBACHOV TO THE 27TH CONGRESS OF THE COMMUNIST PARTY OF THE SOVIET UNION ON THE "FUNDAMENTAL PRINCIPLES" OF A SYSTEM OF INTERNATIONAL SECURITY. THE GENERAL SECRETARY REFERRED, IN RESPECT TO THE "HUMANITARIAN" SPHERE, TO THE NEED OF DECISION "IN A HUMANE AND POSITIVE SPIRIT OF QUESTIONS RELATED TO THE REUNITING OF