

The first part deals with the territorial scope of the Treaty and with the procedure to be followed. In dealing with the problems of Italy and North Africa, I have taken the line that we should prefer that Italy should not be a party to the Treaty and that French North Africa should not be specified as a part of the North Atlantic area. I have, however, expressed our attitude in terms which would permit our agreement to the inclusion of both Italy and North Africa if it becomes evident that this is the only solution for which general acceptance can be secured. I propose to resist strongly any suggestion that the North Atlantic group should give special assurances to Greece or Turkey, since I think that if we were to do more than promise to consult, if danger comes from that quarter, we should find that the obligations of the Pact would tend to become world-wide.

As to procedure, there is nothing that I need add in this letter to the three paragraphs that appear on pages 2 and 3 of the enclosure.

The first section of the second part of my paper deals with possible additions to the draft articles. I am almost certain that we shall not secure agreement on including an article dealing with the peaceful settlement of disputes between the parties to the Treaty. The State Department is alarmed at the prospect, partly because they fear that it will involve them in interminable discussions with their own lawyers. If the article were also, as we propose, to provide for the dropping of reservations to the jurisdiction of the International Court, we should get deeper into problems of definition. We will have another try at the proposal, but I have no hope that we shall succeed.

The fate of the proposed article on special arrangements will probably be the same, but for different reasons. I think that the State Department will resist it because they would not be ready to ask the Senate to accept an article which would permit the assumption of new international obligations without embodying them in a Treaty. That would be the effect of our draft, as it would authorize the parties to the Treaty to extend some of its provisions to other countries, presumably by decision of the Council set up by the Treaty.

The proposed article on suspension and expulsion is in the form in which we discussed it in New York. I do not attach great importance to its inclusion and, as I told you, the opinion in the negotiating group here is that it would be a mistake in this or in other connections to include in the Treaty itself any matter which would raise questions about voting procedure in the Council. My draft would leave it to the Council itself to settle the steps which would be necessary to bring about the suspension or expulsion of a party, except that it would require an interval of two months between suspension and expulsion.

I have also added a note on duration, based on our discussion, as this point was not covered in the papers prepared by Messrs. Reid and Hopkins.

The second portion of part 2 of the enclosure deals with drafting points, most of which are taken from the paper prepared by Messrs. Reid and Hopkins. I have, however, added a number of questions about the definition of the area in Article 5, paragraph 2, most of which we discussed in New York.

It looks as though we should not be able to have a meeting before Thursday, January 6th, as the British and some of the continental countries have not yet