

GOVERNMENT



STATEMENTS AND SPEECHES

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No. 58/5 TRADITIONS AND TRENDS IN CANADA'S CIVIL SERVICE

An address by A.D.P. Heeney, Q.C., Chairman, Civil Service Commission of Canada, at the Empire Club, Toronto, January 30, 1958.

It seemed to me appropriate that I should speak to this Empire Club about "traditions"--particularly so since in the Public Service, as in other institutions of government, we share with other countries of the Commonwealth the noble heritage of Britain.....

It is now more than a hundred years since patronage was abandoned as the basis of appointment and preferment in the Civil Service of Great Britain. Before then, sporadic attempts had been made to improve conditions of public employment. The recommendations of Lord Macaulay for India had pointed the way. But it was the celebrated report of Trevelyan and Northcote in 1853 that laid the foundation for the modern British Service. Their report still stands as an eloquent and succinct statement of the principles of what has come to be known as "the merit system".

More than fifty years later, we in Canada established the same principles in effective legislation and the fact that we did so then was largely due to British example. Our Civil Service reformers in the '90s and in the first two decades of this century made generous employment of British experience in devising their remedies for a situation in which public appointments were made for party advantage - in which, as a consequence, inefficiency and waste characterized the conduct of much of the nation's business. Here, as in much else, we Canadians owe much to 19th century Britain.

It was not long after Confederation that the first of a long series of enquiries by Royal Commissions and Select Committees of Parliament investigated the operation of the Dominion Civil Service. The proponents of radical change in the prevailing regime of patronage were to be found on both sides of the House. The more altruistic motive of improving public