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MONDAY, JUNE 25, 1906.

ALBERTA'S LABOR LEGISLATION.

Legislation always offers a promising field for critics. Laws for the protection of the workman are in a state of evolution, and the question with legislators is how far they should go in which must be regarded more or less as class legislation.

The Alberta Legislature has made rapid progress in this particular. Their Eight Hour Law and Workmen's Compensation Act of last session are right in the forefront of legislation of this class in Canada.

The Workmen's Compensation Act is in many particulars superior to that of British Columbia, where years of labor agitation had secured what was deemed a very fair advance in such legislation.

When this legislation was before the Alberta Legislature, two representatives of labor were present, Messrs. C. H. Richardson and Donald McNab. These men were appointed by the District Convention held in Lethbridge, to attend the session in the interests of their fellow workmen.

At the close of the session they presented a report of their work and what the Alberta Legislature had done for the workman. That report is a very candid review of the case. It was published in the District Ledger, of Vegreville, B.C., and should be of very great interest to the public, and especially to all friends of advanced labor legislation in Alberta. The report reads as follows:

"To the Officers and Members. Gentlemen—Your Legislative Committee having completed its labors in connection with the third session of the first legislature of Alberta, begs to report as follows:

"In pursuance of instructions from the District Convention held in Lethbridge in December, we arrived in Edmonton on January 10th, for the purpose of attending the session of the Legislature and endeavoring to secure legislation in the interests of the miners and workmen of the province.

"Upon our arrival here we found the cabinet already in the city preparing for the session and several of the members already here. We proceeded at once to make appointments with the members of the Cabinet, and in several interviews with the Premier, the Minister of Public Works, the Attorney-General, laid before them in a general way the outline of the legislation which we wished to get through at this session.

"In this connection it should be pointed out here that the Minister of Public Works had already pledged the Government to an Eight Hour Law for coal miners and a Workmen's Compensation Act. Our first endeavor was to find out specifically what the nature of these two acts was to be, in order that we might be in a position to put in any applications for changes in principle or alteration in effect before the bills go before the House.

"In the course of our inquiries we succeeded beyond our expectations, and we found the Government frank and open to discuss the measures with us at the very commencement.

"We were assured that the Eight Hour Law would be a banner-bearer in the House, and that the Compensation Act would be on the lines of the Act now in force in the Province of British Columbia.

"At a date which, for constitutional reasons we are not permitted to give, we were furnished with a copy of the Eight Hour Law, and with this in our possession we were in a position to start work along the lines in which it would be expected that a lobbyist would work in order to secure the legislation desired from a legislative body.

"The early part of the session we spent in making the acquaintance of the members of the Legislature, and in discussing the merits of the bills, and the absolute necessity of an Eight Hour Law as well as the advantage to the Province as a whole of the Compensation Act, and the other labor legislation which we hope to have brought in.

"With all due respect to the members, we have to report that we found many of these allegations unfounded, and that the class of legislation which, generally speaking, comes under the name of labor legislation. This will be easily understood when it is remembered that many of the constituencies in this province are purely agricultural constituencies, in which the labor question has never been a factor in politics, or for that matter, of practical interest. All of these, however, we found to be of an open mind and ready to discuss with us the principles and details of any of the Acts which we hoped to get before the House.

"In endeavoring to familiarize them with the principles and workings of these Bills we had the assistance of several private members, particularly of W. C. Simmonds, the member for Lethbridge, and John R. Boyle, the member for Sturgeon, who gave us their most hearty cooperation throughout the entire session. The speaker, Chas. Fisher, we also found to be an ardent supporter of the legislation which we desired, but his position as Speaker naturally precluded his taking any active part on the floor of the House.

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On Monday, the 24th, the bill was taken up in committee of the whole House and passed. Mr. Sherman was given a seat on the floor of the House, and while he took no part in the debate, was consulted by the members from Lethbridge as to all the clauses as they came up.

"The bill as finally passed contained some very important changes from the original draft, although not those that were asked for by your delegates. Some of these changes are worth pointing out in detail. Clause 2, known as the forty-foot clause, was out to thirty feet. This is to say, in the original draft the Alberta bill copied the British Columbia Act in the respect that unless a building were to be of forty feet in height compensation could not be recovered by an injured workman. Your delegates succeeded in getting this clause changed to thirty feet.

"In the British Columbia Act where the death or injury can be proven to be directly attributable to the serious or willful misconduct or neglect of the workman, no compensation can be recovered. The same clause was incorporated in the original clause of the Alberta Act. Your delegates succeeded in having this clause changed so that in any case where the result was death or permanent disablement compensation might be recovered.

"The original draft fixed the compensation at \$1,500 in case of death. This is the amount named in the British Columbia Act. Your delegates succeeded in getting this raised to \$1,800. In the case of a workman who had no dependents, the original draft also the B. C. Act named \$100 as the amount recoverable for funeral expenses. This was raised to \$200.

"The original draft provided that under 21 years of age, the amount recoverable for injury in the original draft in the B. C. Act was \$1,000. The Act as finally passed is, we believe, a workable Act, and one which will go a long way towards protecting the lives of the workmen in their employ.

"On Tuesday, the 25th, the Compensation Act finally passed, and the elected the Government of the day. The original draft of the Act was amended so as to provide that no boy under sixteen years of age shall be employed below ground, but boys already employed shall not be affected by the Act.

"Amendments were secured requiring the operators of a mine, when requested by the miners to pay the wages of the check weigher direct from the office and collect from the miners their proportionate share of the cost of the required to furnish wash houses where more than twenty men are employed, and in all mines the law now requires that proper having working places shall be furnished for the thawing of explosives.

"The most important amendment was with regard to the supply of timber to miners. The law now provides that the operators shall furnish timber in such working places, and in no case farther away than the nearest crosscut or other convenient place in the vein or drift, and the supply must be constant.

"It is also now compulsory for the management to furnish clay for the purpose of lamping.

"In the case of a pit committee made in a report which apprehends danger in any part of a mine, it is now the law that the company is required to furnish a copy of the report to the miners immediately.

"Hereafter, when an inspector makes an inspection of any mine he is required to put a synopsis of his report in a conspicuous place at the mine.

"Hereafter the companies are required to keep books for the purpose of recording the date of inspection of bosses, etc., and these books are to be open to the inspection of the miners, or anyone delegated by them for that purpose.

"Amendments were also passed securing regulations with regard to safety lamps, tenders of safety lamps, shot lighting, and the inspection of mines for gas within a specified time previous to the men going on shift, and hereafter danger from gas is reported or apprehended.

"An endeavor was made to have a clause inserted in the Act requiring companies to make cash payment, but the Minister of Public Works took the ground that as this was a contentious matter and that as the Government had already done considerable in the way of labor legislation at this session, that he could not see his way clear to bring in such an amendment at this session.

"The House prorogued on Thursday, March 29th.

"We submit the foregoing report hoping that the results of our efforts will meet with your approval.

"Fraternally Yours, C. H. RICHARDSON, DONALD MCNAB.

THE CIVIL SERVICE REFORM BILL.

Not since the long controversy of 1847 between the Governors General and the promoters of responsible government over the right to appoint provincial employees has there been proposed so radical a change in the organization of the Canadian civil service as is embodied in the bill introduced yesterday by the Minister of Agriculture into the House of Commons.

The contest between Lord Metcalfe and the first Baldwin-Lafontaine Ministry was precipitated by the Government's assumption of the right to appoint public officials, not merely without approval, but against the advice of its Ministers. The latter resigned and for a whole Parliamentary term remained in Opposition.

With the advent of Lord Elgin as Governor, and the return of Baldwin and Lafontaine to power, the issue was settled on the theory that only on the advice of responsible Ministers of the Crown should appointments be made to the public service, and this theory has been continuously and consistently received to practice ever since.

It has been often suggested, and occasionally proposed, that appointments to the civil service should be made independently of the Administration of the day, and as a result of competitive tests applied by independent officials. The reason put forward is a very radical departure from a time honored method was that the right to appoint had for all practical purposes passed out of the hands of responsible Ministers, and even of private members, into those of local politicians or "patronage" committees, to the detriment of the service and the demoralization of political life.

Mr. Fisher's thorough-going and far-reaching measure reads like a rank admission of the truth and reality of this contention. Obviously, in so far as it is a reflection on any person, Ministry, or party, it is a reflection in all, for, as already noted, amidst numerous changes of Administration no party has ever before undertaken to ask for legislation virtually abolishing political patronage. To the Liberal party will forever belong the honorable distinction of having proposed and carried through this great "scilicet" ordinance.

It is not necessary to recapitulate here the details of this memorable measure of reform, but a few of its outstanding features are worthy of direct mention. The most important of all is unquestionably the creation of a permanent and independent commission, charged with the duty of devising and applying tests for admission to the civil service, and of rendering such other aid as may be found necessary in relation to promotions, increases of salaries, and improvements of status in other respects. The commissioners are to have the same standing and salary as Deputy Ministers, and to have the privilege of selecting their own officials and organizing them into a staff.

Admission to the civil service is to be by merit as determined by competitive examination, that there are dangers in the present system, and that such a system is obvious enough, and is amply proved by the experience of other countries, but the evils to be corrected are so much more dangerous and better known than those that are anticipated; that the whole country will welcome the chance of seeing the experience fairly tried under conditions reasonably favorable to success. It is proposed to bring the principle of competition to bear on promotions in the inside service at Ottawa, where there is abundant room for improvement in the work of administration and ample opportunity to observe results with a view to amendments in the system.

Enough has been said to give some idea of the scope and motive of Mr. Fisher's bill. Some Conservative politicians and newspapers will doubtless find in it only a subject for jibes, flouts or sneers, but it will appeal strongly to the public imagination as one of the most courageous and statesmanlike measures ever submitted to the Canadian Parliament. It is highly probable that it will exercise a potent influence on the various Provincial Governments, and that they will find themselves constrained by public opinion to follow in their respective spheres the example set by the central Administration.—Toronto Globe.

ANOTHER SCANDAL ONE WROG

It is rather pathetic from the standpoint of the Ottawa Opposition, how the many seemingly promising scandals have petered out this session. The Conservative members appear to think their real duty at Ottawa is to use the muck rake, and if possible blacken the character of some public man. Constructive statesmanship is not on their present program.

When they get hold of Major Hodgins they thought they had a find. Having had experience with "Packie" scandals they had seen detected a Grand Trunk Pacific one immediately. The Major was summoned to Ottawa post haste and lurid dispatches were sent out to all the Two papers describing the dark tale that was to be unfolded about the building of the new Transcontinental railway. They extolled Hodgins as an honorable man who from high principles refused to be a party to the rascality that formed a leading feature of the railway construction. An investigation was demanded and was readily granted by Sir Wilfrid Laurier. Every facility was given the committee, and it set to work. Major Hodgins was the star witness, but unfortunately for the scandal-hunters he petered out and wound up practically with an apology.

The charge was really against the Transcontinental Railway. Commissioners and their chief engineer, and at a session of the committee of investigation Major Hodgins explicitly and wrongfully against either the Commission or the chief engineer, and ended the investigation as well, as blasted the Tory hopes. But though Hodgins frankly admits that there is nothing in these charges, we venture the opinion that during the campaign Tory papers and speakers will continue to repeat the old original charges and declare they have been proved to the hilt. This, at least, is the present method followed by the Opposition in their campaign of slander against the Government.

A STRANGE VERDICT.

The disreputable of a first jury and the verdict of "not guilty on the grounds of insanity," of a second one at the trial of Alonzo Doherty, in Summerside, P.E.I., looks, at this distance, rather a strange proceeding. The prisoner shot and killed Joseph McMillan, who at the time was walking home with a young lady from Summerside as a wife, and one of the most cold-blooded characters, and the deliberate method with which the murderer went about gave no evidence of insanity. The judge charged strongly against the prisoner, as there could be no doubt of his guilt and the verdict is nothing short of astonishing.

Canadian justice has always been regarded as swift and sure, and a terror to evil doers, and if life and property are to continue to receive the full measure of its protection, justice will have to be meted out in a different way from the method adopted by this jury. British justice does not teach them that they can escape the penalty of a crime like murder by pleading insanity. Human life should be valued too highly in this country for that, and it is to be hoped we shall have no repetitions of such an evident failure in their duty as this jury seems to have made.

There could be no doubt as to the prisoner's guilt in this case, as to the mitigation of his punishment, that was a matter for the Assizes or the judge to decide if the prisoner had any case upon which to appeal for money.

A UNITED CANADA.

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ed. If the privilege of free speech were not abused no one would propose to abandon it, for there would be satisfaction in reflecting that Canadian legislators were sensible enough to conduct public business efficiently without being hedged about by restrictive regulations. But the privilege is abused, abused not only to the neglect of business but to the prevention of business. If members of Parliament will not voluntarily forego the abuse, people will demand the termination of the privilege. At present there seems no hope that the abuse will be terminated.

The indulgence in unending debate about the principle of responsible government. It makes the minority the masters of the country, however desirably the country may have declined to vest the management of public affairs in their hands. It enables them to prevent the will of the people being carried out, however clearly the will may have been expressed. The principle of responsible government is that the majority of the people should rule through their representatives, the majority in Parliament. The practice of all governments, responsible or otherwise, is that men who control the public funds should be answerable to the people, not long-as-you-please about anything, but the simple process of talking about something and keeping up the talk. This makes them virtually the governors of the country. They may starve the most cold-blooded character, and the deliberate method with which the murderer went about gave no evidence of insanity. The judge charged strongly against the prisoner, as there could be no doubt of his guilt and the verdict is nothing short of astonishing.

Canadian justice has always been regarded as swift and sure, and a terror to evil doers, and if life and property are to continue to receive the full measure of its protection, justice will have to be meted out in a different way from the method adopted by this jury. British justice does not teach them that they can escape the penalty of a crime like murder by pleading insanity. Human life should be valued too highly in this country for that, and it is to be hoped we shall have no repetitions of such an evident failure in their duty as this jury seems to have made.

There could be no doubt as to the prisoner's guilt in this case, as to the mitigation of his punishment, that was a matter for the Assizes or the judge to decide if the prisoner had any case upon which to appeal for money.

A UNITED CANADA.

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