

under a single head. In a petty and limited circle, all exercise an inspection over all. There are no deeds that are concealed; the general censure or applause, follows immediately in the rear of every action that is performed. But, in nations of men, there is no eye penetrating enough to detect every mischief in its commencement; craft is successful in escaping those consequences which justice would annex to injury. Men take pleasure in this species of dexterity, and the web of society is rent by the sallies of wantonness.

No variety can be more endless, than that which is to be found among the dispositions of mankind. Public interest and security require from men, to a certain degree, an uniformity of action, and an uniformity of submission. How is this uniformity to be found among the countless caprices of human character? Reason and expostulation here are not sufficient: there must be an arm to repress; a coercion, strict, but forbearing and mild. In all numerous collections of men, there will be individuals disposed to offend. No system of political arrangement can be so wise, but that some men will disapprove of