

The future of growth in advanced societies

By David S. Wright

Expectations heightened by generation of prosperity

International anxiety regarding the recent economic performance of leading industrialized countries tempts one to ask whether something new and very fundamental has happened that limits the capacity of men and governments to manage economic affairs. Traditional Keynesian tools seem inadequate to cope with the present combination of unemployment, inflation and monetary instability. Of course, current economic problems do not approach those of the 1930s, and perhaps the anxiety is in part the result of a much more sophisticated public awareness of economic matters. However, expectations have been heightened by a generation of prosperity and steady increases in living standards, and there is some doubt as to whether these expectations can continue to be met to the same degree as in past years.

Two broad arguments may be put forward. The first is that the economic problems of the 1970s are the product of an unfortunate coincidence of events and that underlying elements of strength will reassert themselves once these shocks have been absorbed and overcome. The second is that, for a number of fundamental reasons, industrialized countries have reached a plateau, and will not, for the foreseeable future, experience the kind of economic growth they enjoyed in the 1950s and 1960s.

The first argument is an optimistic one. It acknowledges that developments in the past five years have had an ex-

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tremely unsettling effect on the element of confidence and certainty on which strong economic performance depends. The legacy of several years of high inflation and the fear that it will accelerate again, slow growth, the rapid rise in prices, and increased competition from the Third World have been major shocks for industrialized economies. The argument continues that, with sound financial and monetary management, economic performance will turn round and confidence will be restored.

More pessimistic

The second argument is more pessimistic. It suggests that certain basic maladjustments — notably excess capacity that emerged in key industries such as shipbuilding, textiles, artificial fibres, some petrochemicals — will result in a general slowdown in industrialized countries after several decades of fairly rapid growth. Export-led growth, which brought a steady and rapid increase in living standards in many countries, can no longer be maintained in the face of such overcapacity. Fundamental adjustments in industrial structures, it is argued, will be necessary to cope with new realities, including shifting comparative-advantage relations with Third World countries. Such adjustments are always politically painful because they inevitably involve high social costs such as unemployment and displacement of population. Yet, if the adjustments take place, it is argued, a return to economic stability and steady increases in real living standards will be possible.

The present worldwide slack in economic activity and the accompanying inflation make it difficult to assess whether this more pessimistic argument is correct. Whether certain more fundamental adjustments in economies may have a long-term depressive effect on economic performance. Shorter-term cyclical problems can easily be misinterpreted as being longer-term at times of economic slack.