emergencies? A vision-oriented, ongoing cumulative development process that builds on and beyond the foundation provided by existing arrangements toward the objective of a composite UN Standing Emergency Capability is feasible.

Hopefully, this report will stimulate further thought and supportive effort. It is not intended to preclude the pursuit of more ambitious arrangements should the political context change. As previously noted, there have been occasions when the necessary consensus was close at hand. The challenge remains, as does the need. There has also been modest progress since William R. Frye made the case for a planned evolution in his seminal 1957 study, A United Nations Peace Force. Whether the appropriate lessons have been learned or spurned will now depend on the extent to which there are further ambitious efforts from interested parties, here and abroad. We have yet to achieve Frye's objective, but it is worth recalling his words:

Establishment of a small, permanent peace force, or the machinery for one, could be the first step on the long road toward order and stability. Progress cannot be forced, but it can be helped to evolve. That which is radical one year can become conservative and accepted the next. 119

There are promising options and, with further co-operation, we can do better.

Acknowledgements

The author wishes to thank Mark Raymond, Angela Doolan and Sean Maraj for contributing to an ongoing study of UN rapid deployment and standing force options. This paper expands on research undertaken while the author was a member of the Core Working Group of the Canadian Study to Enhance a United Nations Rapid Reaction Capability. I am indebted to this group, particularly to Major James Hammond (CF) and Carlton Hughes. A number of individuals in the UN Secretariat provided additional insight and information. Special thanks are extended to: Chris Coleman, First Officer, Policy and Analysis, DPKO; Ambassador Michel Duval, Permanent Representative of Canada to the UN; Ambassador Dan Livermore, Mines Action, DFAIT; Dr. David Malone and LTC. Remi Landry at the International Peace Academy; Colonel Rolf Ehljers, MILAD, Danish Mission to the UN; Major Lollesgaard, Asst. MILAD, Danish Mission to the UN; Colonel Edberg, MILAD, Swedish Mission to the UN; Colonel Walter Semianov, Director, DPKPOL, DND; Stephen Burt, DPKPOL, DND; Fergus Watt, Director of World Federalists, Canada, and; Ambassador (ret.) Geoffrey Pearson, President, UNA Canada. Colonel (ret.) Doug Fraser, Executive Director of the Canadian Council for International Peace and Security provided numerous thoughtful comments and revisions to an earlier draft. As well, the inspiration and ideas provided by Sir Brian Urquhart, former UN Under-Secretary-General, Michael Pearson, Professor Paul Rogers, Professor Tom Woodhouse, Professor Cranford Pratt and Professor Bob Johansen were most appreciated. Financial assistance for preparing this report was provided by the John Holmes Fund of the Canadian Centre for Foreign Policy Development. Unless otherwise indicated, the views expressed in this report, as well as any errors or omissions, are the author's.