

united by this war, it will be easy to open a link in the circle and to admit a reconstructed Germany and Austria along with other minority nations to complete a federation of the world.

The ideal, of course, which we all hope to see will be an international federation with a tribunal to which all international disputes must be submitted, and which shall have military forces sufficient to enforce its decrees. This last condition will probably be impossible of immediate accomplishment, and for a time the enforcement of such decrees will have to depend upon a voluntary acceptance of them by the nations interested, backed by the very effective pressure of international opinion. It may also be possible to have a majority of the more powerful nations engage to compel an acceptance of these decrees.

When such a tribunal has been in existence for a number of years, when obedience to its orders has become customary throughout the world, when with disarmament the power of any one nation for instant effective military action has become greatly diminished, it will be comparatively easy to bring about an acceptance by the nations of complete individual disarmament coupled with proportionate contributions to an international force competent to compel obedience to the mandates of the international