

The observation measure requires that two observers be invited from each participating state. While observers will be guided, the inviting state is obliged to provide general detail on the observation programme in the invitation and provision exists for the invited state to make requests with regard to the observation programme. There is an obligation also that the inviting state will provide daily briefings on the general situation of the activity being observed with the help of maps including geographic orientation. The mandatory nature of observation and the comprehensiveness of observation modalities which have been agreed have moved this measure substantially beyond any previous measure such as that contained in the Helsinki Final Act. It is in fact virtually a new measure.

Annual Calendars

A completely new idea in confidence-building is an exchange by November 15 of the preceding year of annual calendars containing a forecast of notifiable military activities for the next year. As required in the prior notification measure, although in less detail, information will be provided in an agreed form. Subsequent detailed prior notification 42 days in advance of an activity already forecast in the annual calendar will serve as confirmation of the calendar forecast and will contribute to the perception of the routine nature of the activity.

Constraining Provisions

As part of the information provided in the annual calendar, a constraining provision has been agreed which requires a participating state to notify in writing all other participating states two years in advance of its intention to conduct a notifiable military activity above a threshold of 40 000 troops. Participating states are enjoined not to carry out notifiable military activities involving more than 40 000 troops unless they have been included in the annual calendar not later than November 15 each year. States were further urged that if military activities subject to prior notification are carried out in addition to those contained in the calendar they should be as few as possible. Again this is a new measure.

Compliance and Verification

A verification package has been agreed which incorporates a challenge on-site inspection provision with no right of refusal. It provides for on-site inspection to be carried out on the ground, from the air or both if the state believes that the provisions of agreed CSBMs are not being complied with. A request for inspection must be answered in 24 hours or less and an inspection can commence 36 hours after the request is given. The inspection will be completed in 48 hours. Four inspectors comprise

the provisions of the Stockholm Document, the principle of on-site inspection has wider application and has the greatest potential to advance the concept of "openness" in the conduct of military affairs.

While inspection requests cannot be refused or prevented through the use of restricted areas, national sensitive points and other restricted, military defence installations, including certain equipment, will not be subject to inspection. Further, an undertaking exists that the extent of



The Stockholm Document provides for prior notification of certain military activities.

Canadian Forces Photo

an inspection team. The measure provides that no state is obliged to accept more than three inspections per calendar year on its territory within the zone of application for CSBMs and no state is compelled to accept more than one inspection per calendar year from the same participating state. The on-site inspection measure is considered a breakthrough in an area where hitherto there has been an impasse; of course, it still remains to be tried. While the application will be specifically directed to

restricted areas should be as limited as possible and areas where notifiable military activity can take place will not be declared restricted.

The measure requires that the inspecting state will provide the receiving state with information *inter alia* on the reasons for the request, the location of the area, preferred points of entry, whether inspection will be from the ground, from the air or both simultaneously, whether a fixed-wing aircraft, helicopter or both will