

tune CSCE institutions in order to make them more active in terms of political consultation and decision-making by focusing on the actual problems at hand. "We don't need to read these speeches to each other. We need to act to deal with the problems facing Europe."⁵ In Canada's view this means integrating successful ad hoc procedures into the formal CSCE processes. There also needs to be a clear delineation between the CSCE and other regional and global organizations. There is not a need to provide the CSCE with assets for decision-making implementation if they can be provided through cooperation with other organizations.⁶

The theme of going beyond commitment to implementation and action was taken up again in Mrs. McDougall's speech at the closing of the Helsinki conference. She said that she believed that the document being passed by the conference would fundamentally change the CSCE and that this meant:

...that we must now adapt our ways to new realities. This is never easy. It involves compromise. It involves trying to reason in the way others reason. It involves political responsibility. Candidly we haven't had enough of it in the CSCE. The 1992 Helsinki document weighs about half a kilo but does not even mention the torment in Bosnia-Herzegovina. During the weeks that our officials negotiated and bickered over the political statement, thousands were killed in Bosnia-Herzegovina.⁷

Pointing out that the simple act of discussing issues and reaching broad agreement was in itself a security builder when the CSCE began in 1973, Mrs. McDougall emphasized that the next step must involve implementation of the commitments accepted as the CSCE's foundation.

The time for clever arguments in this forum has passed. The minority issue in Europe is not a question of definition; it is a question of basic human rights and in many cases basic human survival. Our CSCE commitments in this regard are clear. The time has come to hold governments to these commitments -- in bilateral relations and multilateral programs. Otherwise, Canada's cooperation with any offending country will be affected.⁸

⁵ Secretary of State for External Affairs. "Notes for an Address by the Honourable Barbara McDougall, Secretary of State for External Affairs, to the Helsinki Follow-up Meeting of the Conference on Security and Cooperation in Europe," *Statement*, 92/12, 24 March 1992: 2.

⁶ *Ibid.*: 3.

⁷ Secretary of State for External Affairs. "An Address by the Honourable Barbara McDougall, Secretary of State for External Affairs, to the Conference on Security and Cooperation in Europe Summit," *Statement*, 92/29, 9 July 1992: 1.

⁸ *Ibid.*: 3.