return migration is highest following two or three years spent in the United States, although the more highly educated the person the less likely he is to return.

## INCENTIVES FOR RETURN

Mr. Comay questions continued support by the Canadian Government to graduate students in the United States, since, he concludes, such assistance encourages them to settle abroad. He suggests greater expansion of graduate programs at Canadian universities as one of the best ways to divert the emigrant talent flow.

Mr. Comay also urges that better means of communication be established between students abroad and employers in Canada, that more labor market information be supplied to students abroad and that consideration be given to providing other incentives to return, such as financial assistance in travel costs, waiving of customs duties and help in finding housing.

## SPEECH FROM THE THRONE

(Continued from P. 2)

continuing benefit for our own domestic use, indus-

trial expansion, and recreation.

While the Atlantic and the Pacific retain their traditional importance for Canada, the Arctic Ocean and its coastal regions may soon enter a period of rapid economic development. Much of this development will undoubtedly occur on the islands of the Canadian archipelago, or in the adjoining continental shelf whose resources, under international law, we have the exclusive right to explore and exploit. With resource development, and the benefits it entails, may come grave danger to the balance of plant and animal life on land and in the sea, which is particularly precarious in the harsh polar regions. While encouraging such development, we must fulfil our responsibility to preserve these areas, as yet undespoiled and essentially in a state of nature. The Government will introduce legislation setting out the measures necessary to prevent pollution in the Arctic Seas. It is also considering other methods of protecting Canada's ocean coasts.

Through the United Nations and its agencies Canada is seeking to establish a system to combat the polution of international waters, which threatens so many forms of life on this planet....

## CIVIL RIGHTS

...Criminal Code amendments will be submitted to you that would regulate wiretapping and other invasions of the individual's privacy, and reform the present law governing detention before trial. Bills will be submitted to make federal tribunals more accessible and responsive, and to ensure fair treatment in expropriation cases. There will also be a bill to create a national law reform commission, whose task will be the improvement and modernization of the law and its administration at the federal level.

You will also be asked to review the large body of legislation applying to companies and financial institutions. To enhance the position of the consumer in the market place, the Government will ask you to augment our body of consumer protection law. There will be proposals dealing with consumer credit, packaging and labelling, identification of the fibre content of textile products and motor vehicle safety.

In the field of housing, despite the difficulties of inflation, the objective is to construct one million new housing units in five years. The Government will play its part in achieving that objective while emphasizing measures to satisfy the needs of low-income families. This and related programs will stimulate social progress, employment, economic growth and urban improvement. They are a recognition of the need for every citizen to live in healthy and pleasant surroundings.

I have mentioned some of the important subjects of legislation which you will be asked to consider at this session. You will also be invited to discuss a number of aspects of long-range national policy....