

that it would form the nucleus of expansion for Imperial Commercial Aviation. As to the point concerning Dominion representation, he thought it could be met if there were an Air Section attached to the League of Nations, Dominion representatives forming a part of it. Their time would not be wholly occupied at the seat of the League, but in the intervals between meetings of the Air Section they might be engaged, as at present, to act at the Air Ministry in a liaison capacity between that Ministry and the respective Dominion Departments which might be set up to deal with the air. These representatives, together with the United Kingdom representatives, might form a panel from which two British Empire representatives on the International Commission could be selected. The legislative power of the International Commission would be limited to purely technical matters and could only be exercised by unanimous vote.

Sir Robert Borden said that he quite understood that this would be so but that it did not meet the difficulty. There was an extremely wide difference between the conditions in Europe and those in North America. There were, for example, great differences in respect of the density of population. Again, between Canada and the United States there existed an intimate relation in respect of social and commercial intercourse and indeed of almost every aspect of national life, so that North America, for flying purposes, became practically indivisible. While he might not be able to criticise specifically the regulations now proposed, he would be unable to present to the Canadian Parliament a convention in the drafting of which there had been so little participation by persons familiar with the special Canadian position. He would therefore suggest that there should be a provision in the Convention reserving it to Canada and the United States to make their own arrangements for international flying in so far as it affected themselves.

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107. *Note du Conseiller juridique britannique sur la
Convention du Travail*

SECRET

W.C.P. 568

Paris, April 16, 1919

At a recent meeting of the British Empire Delegation (B.E.D.20, Min. 1), a Committee was appointed to decide upon the amendments which were necessary to bring the text of the Convention into conformity with the views of the Delegation.

This Committee met in Lord Sinha's room on April 14th, and examined the text of the Convention. The Committee's proposals have all been accepted by the Drafting Committee of the Conference and have been incorporated in the text of the Convention, with the exception of the new wording of Article 1, where the version proposed by the Committee was found to run so badly in French that it became necessary to find a new formula.