control of the Legislatures that should have passed the laws or of the public officials who should enforce them. The State Railroad Commission has been a pitiful joke. The system of railroad rebates and unjust discriminations in railroad charges has flourished poisonously. The railroad lobby, with one of Senator Teller's brothers as attorney for the Union Pacific Railroad, has strangled every bill that attempted to regulate the railroads for the public good; so that, for example, the son of ex-United States Senator Dorsey (the other member of the Teller law firm) was able to boast to the General Solicitor of the Union Pacific Railroad, in a letter written from Denver in May, 1903: "At the last session of the Legislature, although many bills were introduced which would greatly prejudice the railroad company's interests, no legislation was enacted to our disadvantage. On the contrary several acts were passed which were favourable to railroad companies, some of which had been caused to be introduced by the Union Pacific Railroad Company."

One of the bills referred to as prejudicial to the railroad company's interests — according to a previous letter written by Teller and Dorsey in February, 1903 — was "House bill No. 181, by Mr. Frewen," which provided "penalties for failure to comply with existing statutes in respect to safety appliances, etc." Teller and