3.1.2 Mandate

The mandate of CANADEM, as articulated in their literature, is to "create and maintain a resource bank of Canadians with skills in areas such as human rights, peacebuilding or democracy, to serve as a standby mechanism for the United Nations and other international agencies conducting field missions."

CANADEM was originally founded under a human rights and democratic development label, through the Human Rights Division (AGH) in DFAIT. Its original literature speaks of human rights and democracy expertise in the roster and its foundational operating processes reflect this focus.

Funding was moved to the Peacebuilding and Human Development Division (AGP) in the fall of 1997. This change in accountability and sponsorship was the result of resource availability, as opposed to being initiated by any formal decision on a mandate change for CANADEM. However, subsequent discussions between CANADEM and AGP did result in a broader scope and label for the roster, which now includes peacebuilding.

Without wading too deeply into issues of definition, human rights and democratic development are seen as subsets of peacebuilding activities in Canadian foreign policy parlance. The peacebuilding spectrum of activities includes early warning, environmental security, physical security, individual security, human rights, conflict resolution, social reconstruction, governance and democratic development, institutional/civil capacity building, policy development, assessment and advocacy and, finally, cross cutting training in all of the above.

While the term 'peacebuilding' has been incorporated into CANADEM's mandate, the degree to which it has been fully integrated into operational practices is an issue of concern. This is more fully explored below.

The evaluation inquiry process demonstrated a widespread understanding CANADEM's mandate. Virtually all evaluation contributors; financial sponsors, employees of CANADEM and its clients, were very familiar with this raison d'être, as well as the following goals for the organization.

3.1.3 Goals and Objectives

CANADEM has two primary goals, which are contained in its literature and were validated through the interview/survey process:

April 9, 1998 4